HOUSE BILL No. 4664

May 19, 2011, Introduced by Rep. Lori and referred to the Committee on Appropriations.

A bill to amend 1979 PA 218, entitled "Adult foster care facility licensing act,"

by amending section 34b (MCL 400.734b), as amended by 2010 PA 292.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 34b. (1) In addition to the restrictions prescribed in sections 13, 22, and 31, and except as otherwise provided in subsection (2), an adult foster care facility shall not employ or independently contract with an individual who regularly has direct access to or provides direct services to residents of the adult foster care facility if the individual satisfies 1 or more of the following:

8 (a) Has been convicted of a relevant crime described under 429 USC 1320a-7(a).

1 (b) Has been convicted of any of the following felonies, an attempt or conspiracy to commit any of those felonies, or any other 2 state or federal crime that is similar to the felonies described in 3 4 this subdivision, other than a felony for a relevant crime described under 42 USC 1320a-7(a), unless 15 years have lapsed 5 6 since the individual completed all of the terms and conditions of his or her sentencing, parole, and probation for that conviction 7 prior to the date of application for employment or the date of the 8 9 execution of the independent contract:

10 (i) A felony that involves the intent to cause death or serious 11 impairment of a body function, that results in death or serious 12 impairment of a body function, that involves the use of force or 13 violence, or that involves the threat of the use of force or 14 violence.

15 (*ii*) A felony involving cruelty or torture.

16 (iii) A felony under chapter XXA of the Michigan penal code,
17 1931 PA 328, MCL 750.145m to 750.145r.

18 (*iv*) A felony involving criminal sexual conduct.

19 (v) A felony involving abuse or neglect.

20 (vi) A felony involving the use of a firearm or dangerous21 weapon.

(vii) A felony involving the diversion or adulteration of aprescription drug or other medications.

(c) Has been convicted of a felony or an attempt or conspiracy
to commit a felony, other than a felony for a relevant crime
described under 42 USC 1320a-7(a) or a felony described under
subdivision (b), unless 10 years have lapsed since the individual

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completed all of the terms and conditions of his or her sentencing,
 parole, and probation for that conviction prior to the date of
 application for employment or the date of the execution of the
 independent contract.

(d) Has been convicted of any of the following misdemeanors,
other than a misdemeanor for a relevant crime described under 42
USC 1320a-7(a), or a state or federal crime that is substantially
similar to the misdemeanors described in this subdivision, within
the 10 years immediately preceding the date of application for
employment or the date of the execution of the independent
contract:

(i) A misdemeanor involving the use of a firearm or dangerous weapon with the intent to injure, the use of a firearm or dangerous weapon that results in a personal injury, or a misdemeanor involving the use of force or violence or the threat of the use of force or violence.

17 (*ii*) A misdemeanor under chapter XXA of the Michigan penal18 code, 1931 PA 328, MCL 750.145m to 750.145r.

19 (*iii*) A misdemeanor involving criminal sexual conduct.

20 (*iv*) A misdemeanor involving cruelty or torture unless
21 otherwise provided under subdivision (e).

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(v) A misdemeanor involving abuse or neglect.

(e) Has been convicted of any of the following misdemeanors,
other than a misdemeanor for a relevant crime described under 42
USC 1320a-7(a), or a state or federal crime that is substantially
similar to the misdemeanors described in this subdivision, within
the 5 years immediately preceding the date of application for

1 employment or the date of the execution of the independent 2 contract:

3 (i) A misdemeanor involving cruelty if committed by an
4 individual who is less than 16 years of age.

5 (*ii*) A misdemeanor involving home invasion.

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(*iii*) A misdemeanor involving embezzlement.

7 (iv) A misdemeanor involving negligent homicide or a violation
8 of section 601d(1) of the Michigan vehicle code, 1949 PA 300, MCL
9 257.601d.

10 (v) A misdemeanor involving larceny unless otherwise provided11 under subdivision (g).

12 (vi) A misdemeanor of retail fraud in the second degree unless13 otherwise provided under subdivision (g).

14 (vii) Any other misdemeanor involving assault, fraud, theft, or
15 the possession or delivery of a controlled substance unless
16 otherwise provided under subdivision (d), (f), or (g).

(f) Has been convicted of any of the following misdemeanors, other than a misdemeanor for a relevant crime described under 42 USC 1320a-7(a), or a state or federal crime that is substantially similar to the misdemeanors described in this subdivision, within the 3 years immediately preceding the date of application for employment or the date of the execution of the independent

23 contract:

(i) A misdemeanor for assault if there was no use of a firearm
or dangerous weapon and no intent to commit murder or inflict great
bodily injury.

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(*ii*) A misdemeanor of retail fraud in the third degree unless

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1 otherwise provided under subdivision (g).

2 (iii) A misdemeanor under part 74 of the public health code,
3 1978 PA 368, MCL 333.7401 to 333.7461, unless otherwise provided
4 under subdivision (q).

5 (g) Has been convicted of any of the following misdemeanors, 6 other than a misdemeanor for a relevant crime described under 42 7 USC 1320a-7(a), or a state or federal crime that is substantially 8 similar to the misdemeanors described in this subdivision, within 9 the year immediately preceding the date of application for 10 employment or the date of the execution of the independent 11 contract:

(i) A misdemeanor under part 74 of the public health code, 1978
PA 368, MCL 333.7401 to 333.7461, if the individual, at the time of conviction, is under the age of 18.

15 (*ii*) A misdemeanor for larceny or retail fraud in the second or 16 third degree if the individual, at the time of conviction, is under 17 the age of 16.

18 (h) Is the subject of an order or disposition under section
19 16b of chapter IX of the code of criminal procedure, 1927 PA 175,
20 MCL 769.16b.

(i) Engages in conduct that becomes the subject of a
substantiated finding of neglect, abuse, or misappropriation of
property by a state or federal agency according to an investigation
conducted in accordance with 42 USC 1395i-3 or 1396r.

(2) Except as otherwise provided in this subsection or
subsection (6), an adult foster care facility shall not employ or
independently contract with an individual who has direct access to

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residents until the adult foster care facility or staffing agency 1 2 has conducted a criminal history check in compliance with this 3 section or has received criminal history record information in 4 compliance with subsections (3) and (11). This subsection and 5 subsection (1) do not apply to an individual who is employed by or 6 under contract to an adult foster care facility before April 1, 2006. On or before April 1, 2011, an individual who is exempt under 7 this subsection and who has not been the subject of a criminal 8 9 history check conducted in compliance with this section shall 10 provide the department of state police a set of fingerprints and 11 the department of state police shall input those fingerprints into 12 the automated fingerprint identification system database 13 established under subsection (14). An individual who is exempt under this subsection is not limited to working within the adult 14 15 foster care facility with which he or she is employed by or under 16 independent contract with on April 1, 2006 but may transfer to another adult foster care facility, mental health facility, or 17 18 covered health facility. If an individual who is exempt under this 19 subsection is subsequently convicted of a crime or offense 20 described under subsection (1)(a) to (g) or found to be the subject 21 of a substantiated finding described under subsection (1)(i) or an 22 order or disposition described under subsection (1)(h), or is found to have been convicted of a relevant crime described under 42 USC 23 24 1320a-7(a), he or she is no longer exempt and shall be terminated 25 from employment or denied employment.

26 (3) An individual who applies for employment either as an27 employee or as an independent contractor with an adult foster care

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facility or staffing agency and who has not been the subject of a 1 2 criminal history check conducted in compliance with this section 3 shall give written consent at the time of application for the 4 department of state police to conduct a criminal history check 5 under this section, along with identification acceptable to the department of state police. If the individual has been the subject 6 of a criminal history check conducted in compliance with this 7 section, the individual shall give written consent at the time of 8 9 application for the adult foster care facility or staffing agency 10 to obtain the criminal history record information as prescribed in 11 subsection (4) or (5) from the relevant licensing or regulatory 12 department and for the department of state police to conduct a 13 criminal history check under this section if the requirements of 14 subsection (11) are not met and a request to the federal bureau of 15 investigation to make a determination of the existence of any 16 national criminal history pertaining to the individual is 17 necessary, along with identification acceptable to the department 18 of state police. Upon receipt of the written consent to obtain the 19 criminal history record information and identification required 20 under this subsection, the adult foster care facility or staffing 21 agency that has made a good faith offer of employment or an 22 independent contract to the individual shall request the criminal 23 history record information from the relevant licensing or 24 regulatory department and shall make a request regarding that 25 individual to the relevant licensing or regulatory department to 26 conduct a check of all relevant registries in the manner required 27 in subsection (4). If the requirements of subsection (11) are not

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met and a request to the federal bureau of investigation to make a 1 2 subsequent determination of the existence of any national criminal 3 history pertaining to the individual is necessary, the adult foster 4 care facility or staffing agency shall proceed in the manner required in subsection (5). A staffing agency that employs an 5 6 individual who regularly has direct access to or provides direct services to residents under an independent contract with an adult 7 foster care facility shall submit information regarding the 8 9 criminal history check conducted by the staffing agency to the 10 adult foster care facility that has made a good faith offer of 11 independent contract to that applicant.

12 (4) Upon receipt of the written consent to conduct a criminal 13 history check and identification required under subsection (3), the 14 adult foster care facility or staffing agency that has made a good 15 faith offer of employment or independent contract to the individual shall make a request to the department of state police to conduct a 16 17 criminal history check on the individual and input the individual's 18 fingerprints into the automated fingerprint identification system 19 database, and shall make a request to the relevant licensing or 20 regulatory department to perform a check of all relevant registries 21 established according to federal and state law and regulations for 22 any substantiated findings of abuse, neglect, or misappropriation 23 of property. The request shall be made in a manner prescribed by 24 the department of state police and the relevant licensing or regulatory department or agency. The adult foster care facility or 25 26 staffing agency shall make the written consent and identification 27 available to the department of state police and the relevant

licensing or regulatory department or agency. If the department of 1 2 state police or the federal bureau of investigation charges a fee 3 for conducting the criminal history check, the charge shall be paid 4 by or reimbursed by the department ADULT FOSTER CARE FACILITY OR 5 **STAFFING AGENCY**. The adult foster care facility or staffing agency 6 shall not seek reimbursement for a charge imposed by the department of state police or the federal bureau of investigation from the 7 individual who is the subject of the criminal history check. The 8 9 department of state police shall conduct a criminal history check 10 on the individual named in the request. The department of state 11 police shall provide the department with a written report of the 12 criminal history check conducted under this subsection. The report 13 shall contain any criminal history record information on the 14 individual maintained by the department of state police.

15 (5) Upon receipt of the written consent to conduct a criminal history check and identification required under subsection (3), if 16 17 the individual has applied for employment either as an employee or 18 as an independent contractor with an adult foster care facility or 19 staffing agency, the adult foster care facility or staffing agency 20 that has made a good faith offer of employment or independent 21 contract shall comply with subsection (4) and shall make a request 22 to the department of state police to forward the individual's 23 fingerprints to the federal bureau of investigation. The department 24 of state police shall request the federal bureau of investigation 25 to make a determination of the existence of any national criminal history pertaining to the individual. An individual described in 26 27 this subsection shall provide the department of state police with a

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set of fingerprints. The department of state police shall complete 1 2 the criminal history check under subsection (4) and, except as 3 otherwise provided in this subsection, provide the results of its determination under subsection (4) and the results of the federal 4 5 bureau of investigation determination to the department within 30 6 days after the request is made. If the requesting adult foster care facility or staffing agency is not a state department or agency and 7 if criminal history record information is disclosed on the written 8 9 report of the criminal history check or the federal bureau of 10 investigation determination that resulted in a conviction, the 11 department shall notify the adult foster care facility or staffing 12 agency and the individual in writing of the type of crime disclosed 13 on the written report of the criminal history check or the federal 14 bureau of investigation determination without disclosing the 15 details of the crime. The notification shall inform the adult foster care facility or staffing agency and the applicant regarding 16 17 the appeal process in section 34c and shall include a statement 18 that the individual has a right to appeal the information relied 19 upon by the adult foster care facility or staffing agency in making 20 its decision regarding his or her employment eligibility based on the criminal history check. Any charges imposed by the department 21 22 of state police or the federal bureau of investigation for 23 conducting a criminal history check or making a determination under 24 this subsection shall be paid in the manner required under 25 subsection (4).

26 (6) If an adult foster care facility determines it necessary27 to employ or independently contract with an individual before

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receiving the results of the individual's criminal history check or
 criminal history record information required under this section,
 the adult foster care facility may conditionally employ the
 individual if all of the following apply:

5 (a) The adult foster care facility requests the criminal
6 history check or criminal history record information required under
7 this section, upon conditionally employing the individual.

8 (b) The individual signs a written statement indicating all of9 the following:

(i) That he or she has not been convicted of 1 or more of the
crimes that are described in subsection (1)(a) to (g) within the
applicable time period prescribed by subsection (1)(a) to (g).

13 (*ii*) That he or she is not the subject of an order or14 disposition described in subsection (1)(h).

15 (*iii*) That he or she has not been the subject of a substantiated16 finding as described in subsection (1)(i).

17 (*iv*) The individual agrees that, if the information in the 18 criminal history check conducted under this section does not 19 confirm the individual's statement under subparagraphs (*i*) to (*iii*), 20 his or her employment will be terminated by the adult foster care 21 facility as required under subsection (1) unless and until the 22 individual can prove that the information is incorrect.

(v) That he or she understands the conditions described in
subparagraphs (i) to (iv) that result in the termination of his or
her employment and that those conditions are good cause for
termination.

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(c) Except as otherwise provided in this subdivision, the

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adult foster care facility does not permit the individual to have 1 regular direct access to or provide direct services to residents in 2 the adult foster care facility without supervision until the 3 4 criminal history check or criminal history record information is 5 obtained and the individual is eligible for that employment. If required under this subdivision, the adult foster care facility 6 shall provide on-site supervision of an individual in the facility 7 on a conditional basis under this subsection by an individual who 8 9 has undergone a criminal history check conducted in compliance with 10 this section. An adult foster care facility may permit an 11 individual in the facility on a conditional basis under this 12 subsection to have regular direct access to or provide direct 13 services to residents in the adult foster care facility without 14 supervision if all of the following conditions are met:

15 (i) The adult foster care facility, at its own expense and before the individual has direct access to or provides direct 16 services to residents of the facility, conducts a search of public 17 18 records on that individual through the internet criminal history 19 access tool maintained by the department of state police and the 20 results of that search do not uncover any information that would indicate that the individual is not eligible to have regular direct 21 access to or provide direct services to residents under this 22 section. 23

(*ii*) Before the individual has direct access to or provides
direct services to residents of the adult foster care facility, the
individual signs a statement in writing that he or she has resided
in this state without interruption for at least the immediately

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1 preceding 12-month period.

2 (iii) If applicable, the individual provides to the department
3 of state police a set of fingerprints on or before the expiration
4 of 10 business days following the date the individual was
5 conditionally employed under this subsection.

6 (7) The department shall develop and distribute the model form
7 for the statements required under subsection (6) (b) and (c). The
8 department shall make the model form available to adult foster care
9 facilities upon request at no charge.

10 (8) If an individual is conditionally employed under 11 subsection (6), and the information under subsection (3) or report 12 under subsection (4) or (5), if applicable, does not confirm the 13 individual's statement under subsection (6) (b) (i) to (iii), the adult 14 foster care facility shall terminate the individual's employment as 15 required by subsection (1).

16 (9) An individual who knowingly provides false information 17 regarding his or her identity, criminal convictions, or 18 substantiated findings on a statement described in subsection 19 (6) (b) (i) to (iii) is guilty of a misdemeanor punishable by 20 imprisonment for not more than 93 days or a fine of not more than 21 \$500.00, or both.

(10) An adult foster care facility or staffing agency shall
use criminal history record information obtained under subsection
(3), (4), or (5) only for the purpose of evaluating an individual's
qualifications for employment in the position for which he or she
has applied and for the purposes of subsections (6) and (8). An
adult foster care facility or staffing agency or an employee of the

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adult foster care facility or staffing agency shall not disclose 1 2 criminal history record information obtained under this section to a person who is not directly involved in evaluating the 3 4 individual's qualifications for employment or independent contract. 5 An individual who knowingly uses or disseminates the criminal 6 history record information obtained under subsection (3), (4), or (5) in violation of this subsection is quilty of a misdemeanor 7 punishable by imprisonment for not more than 93 days or a fine of 8 9 not more than \$1,000.00, or both. Except for a knowing or 10 intentional release of false information, an adult foster care 11 facility or staffing agency has no liability in connection with a 12 criminal history check conducted in compliance with this section or 13 the release of criminal history record information under this 14 subsection.

15 (11) Upon consent of an individual as required in subsection 16 (3) and upon request from an adult foster care facility or staffing 17 agency that has made a good faith offer of employment or an 18 independent contract to the individual, the relevant licensing or 19 regulatory department shall review the criminal history record 20 information, if any, and notify the requesting adult foster care 21 facility or staffing agency of the information in the manner 22 prescribed in subsection (4) or (5). Until the federal bureau of 23 investigation implements an automatic notification system similar 24 to the system required of the state police under subsection (14) 25 and federal regulations allow the federal criminal record to be 26 used for subsequent authorized uses, as determined in an order 27 issued by the department, an adult foster care facility or staffing

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agency may rely on the criminal history record information provided by the relevant licensing or regulatory department under this subsection and a request to the federal bureau of investigation to make a subsequent determination of the existence of any national criminal history pertaining to the individual is not necessary if all of the following requirements are met:

7 (a) The criminal history check was conducted during the8 immediately preceding 12-month period.

9 (b) The individual has been continuously employed by an adult 10 foster care facility, mental health facility, or covered health 11 facility, or the staffing agency since the criminal history check 12 was conducted in compliance with this section or meets the 13 continuous employment requirement of this subdivision other than 14 being on layoff status for less than 1 year from an adult foster 15 care facility, mental health facility, or covered health facility.

16 (c) The individual can provide evidence acceptable to the 17 relevant licensing or regulatory department that he or she has been 18 a resident of this state for the immediately preceding 12-month 19 period.

20 (12) As a condition of continued employment, each employee or21 independent contractor shall do both of the following:

(a) Agree in writing to report to the adult foster care
facility or staffing agency immediately upon being arraigned on 1
or more of the criminal offenses listed in subsection (1)(a) to
(g), upon being convicted of 1 or more of the criminal offenses
listed in subsection (1)(a) to (g), upon becoming the subject of an
order or disposition described under subsection (1)(h), and upon

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becoming the subject of a substantiated finding described under
 subsection (1)(i). Reporting of an arraignment under this
 subdivision is not cause for termination or denial of employment.

4 (b) If a set of fingerprints is not already on file with the
5 department of state police, provide the department of state police
6 with a set of fingerprints.

7 (13) In addition to sanctions set forth in this act, a
8 licensee, owner, administrator, or operator of an adult foster care
9 facility or staffing agency who knowingly and willfully fails to
10 conduct the criminal history checks as required under this section
11 is guilty of a misdemeanor punishable by imprisonment for not more
12 than 1 year or a fine of not more than \$5,000.00, or both.

(14) In collaboration with the department of state police, the 13 14 department of technology, management, and budget shall establish 15 and maintain an automated fingerprint identification system database that would allow the department of state police to store 16 17 and maintain all fingerprints submitted under this section and 18 would provide for an automatic notification at the time a subsequent criminal arrest fingerprint card submitted into the 19 20 system matches a set of fingerprints previously submitted under 21 this section. Upon such notification, the department of state 22 police shall immediately notify the department and the department 23 shall immediately contact each respective adult foster care 24 facility or staffing agency with which that individual is 25 associated. Information in the database established under this subsection is confidential, is not subject to disclosure under the 26 27 freedom of information act, 1976 PA 442, MCL 15.231 to 15.246, and

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shall not be disclosed to any person except for purposes of this
 act or for law enforcement purposes.

3 (15) If an individual independently contracts with an adult 4 foster care facility, subsections (1) and (2) do not apply if the 5 individual is not under the adult foster care facility's control 6 and the contractual work performed by the individual is not directly related to the clinical, health care, or personal services 7 delivered by the adult foster care facility or if the individual's 8 9 duties are not performed on an ongoing basis with direct access to 10 residents. This exception includes, but is not limited to, an 11 individual who independently contracts with the adult foster care 12 facility to provide utility, maintenance, construction, or 13 communication services.

14 (16) The department shall maintain an electronic web-based 15 system to assist the adult foster care facilities and staffing agencies required to check relevant registries and conduct criminal 16 17 history checks of its employees and independent contractors and to 18 provide for an automated notice to the adult foster care facilities 19 and staffing agencies for the individuals entered in the system 20 who, since the initial criminal history check, have been convicted 21 of a disqualifying offense or have been the subject of a 22 substantiated finding of abuse, neglect, or misappropriation of property. The department may charge a staffing agency a 1-time set-23 24 up fee of up to \$100.00 for access to the electronic web-based system under this section. 25

26 (17) An adult foster care facility, staffing agency, or a A
27 prospective employee covered under this section may not be charged

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1 for the cost of a criminal history check required under this act.

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- (18) As used in this section:
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(a) "Convicted" means either of the following:

4 (i) For a crime that is not a relevant crime, a final
5 conviction, the payment of a fine, a plea of guilty or nolo
6 contendere if accepted by the court, or a finding of guilt for a
7 criminal law violation or a juvenile adjudication or disposition by
8 the juvenile division of probate court or family division of
9 circuit court for a violation that if committed by an adult would
10 be a crime.

(*ii*) For a relevant crime described under 42 USC 1320a-7(a),
convicted means that term as defined in 42 USC 1320a-7.

(b) "Covered health facility" means a nursing home, county medical care facility, hospice, hospital that provides swing bed services, home for the aged, or home health agency licensed under article 17 of the public health code, 1978 PA 368, MCL 333.20101 to 333.22260.

(c) "Criminal history check conducted in compliance with this
section" includes a criminal history check conducted under this
section, under section 134a of the mental health code, 1974 PA 258,
MCL 330.1134a, or under section 20173a of the public health code,
1978 PA 368, MCL 333.20173a.

23 (d) "Direct access" means access to a resident or resident's
24 property, financial information, medical records, treatment
25 information, or any other identifying information.

26 (e) "Home health agency" means that term as defined in section
27 20173a of the public health code, 1978 PA 368, MCL 333.20173a.

1 (f) "Independent contract" means a contract entered into by an 2 adult foster care facility with an individual who provides the 3 contracted services independently or a contract entered into by an 4 adult foster care facility with a staffing agency that complies 5 with the requirements of this section to provide the contracted 6 services to the adult foster care facility on behalf of the 7 staffing agency.

8 (g) "Mental health facility" means a psychiatric facility or
9 intermediate care facility for people with mental retardation under
10 the mental health code, 1974 PA 258, MCL 330.1001 to 330.2106.

(h) "Staffing agency" means an entity that recruits candidates
and provides temporary and permanent qualified staffing for adult
foster care facilities, including independent contractors.

14 (i) "Title XIX" means title XIX of the social security act, 4215 USC 1396 to 1396w-5.

(j) "Under the adult foster care facility's control" means an individual employed by or under independent contract with an adult foster care facility for whom the adult foster care facility does both of the following:

20 (i) Determines whether the individual who has access to
21 residents may provide care, treatment, or other similar support
22 service functions to residents served by the adult foster care
23 facility.

24 (*ii*) Directs or oversees 1 or more of the following:

25 (A) The policy or procedures the individual must follow in26 performing his or her duties.

27 (B) The tasks performed by the individual.

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(C) The individual's work schedule.

2 (D) The supervision or evaluation of the individual's work or
3 job performance, including imposing discipline or granting
4 performance awards.

5 (E) The compensation the individual receives for performing6 his or her duties.

7 (F) The conditions under which the individual performs his or8 her duties.