HOUSE BILL No. 4370

March 2, 2011, Introduced by Rep. Jackson and referred to the Committee on Tax Policy.

A bill to amend 1893 PA 206, entitled "The general property tax act,"

by amending section 7u (MCL 211.7u), as amended by 2003 PA 140.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 Sec. 7u. (1) The principal residence of persons A QUALIFIED 2 TAXPAYER who, in the judgment of the supervisor and board of 3 review, by reason of poverty, are IS unable to contribute toward the public charges is eligible for exemption in whole or in part 4 5 from taxation THE COLLECTION OF TAXES under this act AS PROVIDED IN 6 THIS SECTION. FACTORS USED TO DETERMINE ELIGIBILITY FOR AN 7 EXEMPTION UNDER THIS SECTION SHALL INCLUDE, BUT ARE NOT LIMITED TO, THE SPECIFIC INCOME AND ASSET LEVELS OF THE PERSON CLAIMING AN 8 9 EXEMPTION UNDER THIS SECTION AND TOTAL HOUSEHOLD INCOME AND ASSETS, 10 AS SET FORTH IN THIS SECTION. This section does not apply to the

1 property of a corporation.

2 (2) To be eligible for exemption under this section, a person
3 shall do all of the following on an annual basis:

4 (a) Be an owner of and occupy as a principal residence the

5 property for which an exemption is requested.

6 (b) File a claim with the supervisor or board of review on a

7 form provided by the local assessing unit, accompanied by federal

8 and state income tax returns for all persons residing in the

9 principal residence, including any property tax credit returns,

10 filed in the immediately preceding year or in the current year. The

11 filing of a claim under this subsection constitutes an appearance

12 before the board of review for the purpose of preserving the

13 claimant's right to appeal the decision of the board of review

14 regarding the claim.

15 (c) Produce a valid driver's license or other form of

16 identification if requested by the supervisor or board of review.

17 (d) Produce a deed, land contract, or other evidence of

18 ownership of the property for which an exemption is requested if

19 required by the supervisor or board of review.

20 (e) Meet the federal poverty guidelines updated annually in

21 the federal register by the United States department of health and

22 human services under authority of section 673 of subtitle B of

23 title VI of the omnibus budget reconciliation act of 1981, Public

24 Law 97-35, 42 U.S.C. 9902, or alternative guidelines adopted by the

25 governing body of the local assessing unit provided the alternative

26 guidelines do not provide income eligibility requirements less than

27 the federal guidelines.

(2) THE APPLICATION AND RENEWAL AFFIDAVIT FOR AN EXEMPTION
 UNDER THIS SECTION SHALL BE IN A FORM PRESCRIBED BY THE DEPARTMENT
 OF TREASURY. THE DEPARTMENT OF TREASURY SHALL DESIGN THE
 APPLICATION AND RENEWAL AFFIDAVIT TO ENSURE UNIFORMITY, CLARITY,
 SIMPLICITY, AND EASE OF USE BY APPLICANTS.

6 (3) The application for an exemption under this section shall 7 be filed after January 1 but before the day prior to the last day 8 of the ANY board of review HELD UNDER THIS ACT. IF A QUALIFIED 9 TAXPAYER IS GRANTED AN EXEMPTION UNDER THIS SECTION FOR A TAX YEAR, 10 THAT QUALIFIED TAXPAYER MAY SUBMIT A RENEWAL AFFIDAVIT TO CLAIM AN 11 EXEMPTION IN THE IMMEDIATELY SUCCEEDING TAX YEAR.

12 (4) The governing body of the local assessing unit shall 13 determine and make available to the public the policy and guidelines the local assessing unit uses for the granting of 14 15 exemptions under this section. The guidelines shall include but not be limited to the specific income and asset levels of the claimant 16 and total household income and assets. IF A QUALIFIED TAXPAYER IS 17 ELIGIBLE FOR AN EXEMPTION UNDER THIS SECTION, THE BOARD OF REVIEW 18 19 AND SUPERVISOR SHALL GRANT THE EXEMPTION FOR THE TAX YEAR IN WHICH THE APPLICATION IS FILED AND MAY GRANT THE EXEMPTION FOR THE 2 20 IMMEDIATELY PRECEDING TAX YEARS IF THE QUALIFIED TAXPAYER WOULD 21 HAVE BEEN ELIGIBLE FOR AN EXEMPTION UNDER THIS SECTION IF THE 22 QUALIFIED TAXPAYER HAD CLAIMED AN EXEMPTION UNDER THIS SECTION. IF 23 A PERSON CLAIMING AN EXEMPTION UNDER THIS SECTION IS NOT ELIGIBLE 24 FOR AN EXEMPTION UNDER THIS SECTION, THE BOARD OF REVIEW MAY GRANT 25 26 THE EXEMPTION FOR THE 2 IMMEDIATELY PRECEDING TAX YEARS IF THE 27 PERSON CLAIMING THE EXEMPTION WOULD HAVE BEEN ELIGIBLE FOR AN

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EXEMPTION UNDER THIS SECTION IF THE PERSON HAD CLAIMED AN EXEMPTION 1 2 UNDER THIS SECTION. IF THE BOARD OF REVIEW AND SUPERVISOR GRANT THE EXEMPTION FOR THE 2 IMMEDIATELY PRECEDING TAX YEARS, ANY EXEMPTED 3 4 AND UNPAID TAXES, INTEREST, PENALTIES, AND FEES FOR THE 2 IMMEDIATELY PRECEDING TAX YEARS FOR WHICH THE EXEMPTION IS GRANTED 5 SHALL BE EXTINGUISHED. ANY TAXES PAID IN THE 2 IMMEDIATELY 6 PRECEDING TAX YEARS SHALL BE REFUNDED TO THE TAXPAYER BY THE LOCAL 7 TAX COLLECTING UNIT IF THE LOCAL TAX COLLECTING UNIT HAS POSSESSION 8 OF THE TAX ROLL OR BY THE COUNTY TREASURER IF THE COUNTY HAS 9 POSSESSION OF THE TAX ROLL WITHIN 30 DAYS OF THE DATE THE EXEMPTION 10 11 IS GRANTED. THE REFUND SHALL BE WITHOUT INTEREST. THE BOARD OF 12 REVIEW SHALL REPORT THE EXEMPTION AND THE REFUND TO THE DEPARTMENT OF TREASURY IN A FORM PRESCRIBED BY THE DEPARTMENT OF TREASURY. 13

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14 (5) The board of review shall follow the policy and guidelines 15 of the local assessing unit in granting or denying an exemption under this section unless the board of review determines there are 16 17 substantial and compelling reasons why there should be a deviation 18 from the policy and quidelines and the substantial and compelling 19 reasons are communicated in writing to the claimant. IF THE PERSON 20 CLAIMING THE EXEMPTION UNDER THIS SECTION MEETS THE APPLICABLE HOUSEHOLD INCOME REQUIREMENT SET FORTH IN SUBSECTION (9) (B) (v) AND 21 SATISFIES THE ASSET LEVEL ESTABLISHED UNDER SUBSECTION (9) (B) (vi), 22 IF ANY, THE BOARD OF REVIEW AND SUPERVISOR SHALL EXEMPT A 23 PERCENTAGE OF THE TAXABLE VALUE OF THAT PERSON'S PRINCIPAL 24 RESIDENCE AS DETERMINED BY THE BOARD OF REVIEW AND SUPERVISOR. 25 26 (6) A person who files a claim under this section is not

27 prohibited from also appealing the assessment on the property for

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1 which that claim is made before the board of review in the same 2 vear. THE GOVERNING BODY OF THE LOCAL TAX COLLECTING UNIT SHALL 3 MAKE AVAILABLE TO THE PUBLIC THE ELIGIBILITY REQUIREMENTS FOR THE 4 EXEMPTION UNDER THIS SECTION AND APPLICATION FORMS AND RENEWAL AFFIDAVITS. IF A QUALIFIED TAXPAYER IS GRANTED AN EXEMPTION UNDER 5 THIS SECTION FOR A TAX YEAR, THE LOCAL TAX COLLECTING UNIT SHALL 6 MAIL A RENEWAL AFFIDAVIT TO THAT QUALIFIED TAXPAYER IN THE 7 8 IMMEDIATELY SUCCEEDING TAX YEAR. THE LOCAL TAX COLLECTING UNIT SHALL PUBLISH NOTICE OF THE AVAILABILITY OF, AND THE ELIGIBILITY 9 10 REQUIREMENTS FOR, THE EXEMPTION UNDER THIS SECTION IN A NEWSPAPER 11 OF GENERAL CIRCULATION WITHIN THE LOCAL TAX COLLECTING UNIT.

12 (7) As used in this section, "principal residence" means
13 principal residence or qualified agricultural property as those
14 terms are defined in section 7dd. THE BOARD OF REVIEW AND
15 SUPERVISOR MAY DENY AN EXEMPTION UNDER THIS SECTION FOR 1 OR MORE
16 OF THE FOLLOWING REASONS:

17 (A) THE BOARD OF REVIEW AND SUPERVISOR DETERMINE THAT THE18 PERSON CLAIMING THE EXEMPTION IS NOT A QUALIFIED TAXPAYER.

(B) THE BOARD OF REVIEW AND SUPERVISOR DETERMINE THAT THE
CLAIM FOR EXEMPTION IS BASED ON FRAUD. IF THE BOARD OF REVIEW AND
SUPERVISOR DETERMINE THAT THE CLAIM FOR EXEMPTION IS BASED ON
FRAUD, THE PERSON CLAIMING THE EXEMPTION IS SUBJECT TO THE
PENALTIES SET FORTH IN SECTION 27 OF 1941 PA 122, MCL 205.27.

(C) THE BOARD OF REVIEW AND SUPERVISOR DETERMINE THAT THE
QUALIFIED TAXPAYER CLAIMING THE EXEMPTION UNDER THIS SECTION HAS NO
INTEREST IN THE PROPERTY FOR WHICH AN EXEMPTION IS CLAIMED AND THE
CLAIM FOR EXEMPTION IS AN ATTEMPT TO AVOID THE COLLECTION OF TAXES

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1 UNDER THIS ACT.

2 (D) THE BOARD OF REVIEW AND SUPERVISOR DETERMINE THAT A PERSON 3 WHO DOES NOT OCCUPY THE PROPERTY HOLDS AN OWNERSHIP INTEREST IN THE 4 PROPERTY AND THAT PERSON DOES NOT SATISFY THE APPLICABLE HOUSEHOLD 5 INCOME REQUIREMENT SET FORTH IN SUBSECTION (9) (B) (ν) OR DOES NOT 6 SATISFY THE ASSET LEVEL ESTABLISHED UNDER SUBSECTION (9)(B)(vi), IF 7 ANY, UNLESS THE PERSON CLAIMING THE EXEMPTION CAN DEMONSTRATE TO THE SATISFACTION OF THE BOARD OF REVIEW AND SUPERVISOR THAT HE OR 8 9 SHE DOES NOT RECEIVE ANY SUPPORT FROM THAT PERSON.

10 (E) THE BOARD OF REVIEW AND SUPERVISOR DETERMINE THAT THERE 11 ARE SUBSTANTIAL AND COMPELLING REASONS WHY THERE SHOULD BE A 12 DEVIATION FROM THE APPLICABLE HOUSEHOLD INCOME REQUIREMENT SET 13 FORTH IN SUBSECTION (9) (B) (v) OR THE ASSET LEVEL ESTABLISHED UNDER SUBSECTION (9) (B) (vi), IF ANY, AND THE SUBSTANTIAL AND COMPELLING 14 15 REASONS ARE COMMUNICATED IN WRITING TO THE PERSON CLAIMING AN EXEMPTION UNDER THIS SECTION. THE SUBSTANTIAL AND COMPELLING 16 17 REASONS FOR THE DENIAL OF AN EXEMPTION UNDER THIS SUBDIVISION SHALL 18 BE SPECIFIC TO THE PERSON WHOSE APPLICATION FOR EXEMPTION IS DENIED 19 AND SHALL NOT BE SYSTEMATICALLY USED TO DENY OTHERWISE ELIGIBLE 20 APPLICANTS.

(F) THE STATE EQUALIZED VALUATION OF THE PRINCIPAL RESIDENCE
FOR WHICH AN EXEMPTION IS CLAIMED UNDER THIS SECTION IS
SUBSTANTIALLY GREATER THAN THE AVERAGE STATE EQUALIZED VALUATION OF
A PRINCIPAL RESIDENCE IN THE LOCAL TAX COLLECTING UNIT.

(8) FILING AN APPLICATION FOR EXEMPTION OR A RENEWAL AFFIDAVIT
UNDER THIS SUBSECTION IS AN APPEARANCE BEFORE THE BOARD OF REVIEW
AND PRESERVES THE APPLICANT'S RIGHT TO APPEAL THE DECISION OF THE

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BOARD OF REVIEW REGARDING THE CLAIM FOR EXEMPTION. A QUALIFIED
 TAXPAYER WHO FILES AN APPLICATION FOR EXEMPTION OR A RENEWAL
 AFFIDAVIT UNDER THIS SECTION MAY ALSO APPEAL THE ASSESSMENT ON THE
 PROPERTY FOR WHICH THE EXEMPTION IS CLAIMED BEFORE THE BOARD OF
 REVIEW IN THE SAME TAX YEAR.

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(9) AS USED IN THIS SECTION:

7 (A) "PRINCIPAL RESIDENCE" MEANS PRINCIPAL RESIDENCE OR
8 QUALIFIED AGRICULTURAL PROPERTY AS THOSE TERMS ARE DEFINED IN
9 SECTION 7DD.

10 (B) "QUALIFIED TAXPAYER" MEANS A PERSON WHO MEETS ALL OF THE 11 FOLLOWING REQUIREMENTS:

12 (i) OWNS AND OCCUPIES AS A PRINCIPAL RESIDENCE THE PROPERTY FOR
13 WHICH AN EXEMPTION IS CLAIMED.

14 (*ii*) FILES AN APPLICATION FOR EXEMPTION WITH THE SUPERVISOR OR
15 BOARD OF REVIEW, ACCOMPANIED BY FEDERAL AND STATE INCOME TAX
16 RETURNS FOR ALL PERSONS RESIDING IN THE PRINCIPAL RESIDENCE,
17 INCLUDING ANY PROPERTY TAX CREDIT RETURNS, FILED IN THE IMMEDIATELY
18 PRECEDING TAX YEAR OR IN THE CURRENT TAX YEAR.

19 (*iii*) PRODUCES A VALID DRIVER LICENSE, STATE PERSONAL

20 IDENTIFICATION CARD, OR OTHER FORM OF IDENTIFICATION, IF REQUESTED21 BY THE SUPERVISOR OR BOARD OF REVIEW.

(*iv*) PRODUCES A DEED, LAND CONTRACT, OR OTHER EVIDENCE OF
OWNERSHIP OF THE PROPERTY FOR WHICH AN EXEMPTION IS REQUESTED, IF
REQUESTED BY THE SUPERVISOR OR BOARD OF REVIEW.

25 (v) HAS HOUSEHOLD INCOME THAT MEETS 1 OF THE FOLLOWING
26 REQUIREMENTS:

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(A) IS EQUAL TO OR LESS THAN THE FEDERAL POVERTY GUIDELINES

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PUBLISHED ANNUALLY IN THE FEDERAL REGISTER BY THE UNITED STATES
 DEPARTMENT OF HEALTH AND HUMAN SERVICES UNDER ITS AUTHORITY TO
 REVISE THE POVERTY LINE UNDER 42 USC 9902.

4 (B) IS EQUAL TO OR LESS THAN ALTERNATIVE INCOME GUIDELINES
5 ADOPTED BY THE GOVERNING BODY OF THE LOCAL TAX COLLECTING UNIT.
6 ALTERNATIVE INCOME GUIDELINES SHALL NOT PROVIDE AN INCOME
7 ELIGIBILITY REQUIREMENT THAT IS LESS THAN THE INCOME ELIGIBILITY
8 REQUIREMENT SET FORTH IN SUB-SUBPARAGRAPH (A).

9 (vi) A LOCAL TAX COLLECTING UNIT MAY ESTABLISH AN ASSET LEVEL AS A CRITERION FOR EXEMPTION UNDER THIS SECTION. IF THE LOCAL TAX 10 11 COLLECTING UNIT HAS ESTABLISHED AN ASSET LEVEL AS A CRITERION FOR 12 EXEMPTION UNDER THIS SECTION, THE ASSET LEVEL OF THE PERSON 13 CLAIMING AN EXEMPTION UNDER THIS SECTION DOES NOT EXCEED THAT ASSET 14 LEVEL. A LOCAL TAX COLLECTING UNIT SHALL NOT CONSIDER ANY OF THE 15 FOLLOWING IN CALCULATING THE ASSET LEVEL OF A PERSON CLAIMING AN EXEMPTION UNDER THIS SECTION: 16

17 (A) THE STATE EQUALIZED VALUATION OF THE PRINCIPAL RESIDENCE
18 OF THE PERSON CLAIMING AN EXEMPTION UNDER THIS SECTION.

(B) ANY INDIVIDUAL ITEM OF TANGIBLE PERSONAL PROPERTY WITH A
VALUE OF LESS THAN \$5,000.00, EXCLUDING CASH, STOCKS, BONDS, AND
SIMILAR ITEMS OF VALUE.

(C) CASH, STOCKS, BONDS, AND SIMILAR ITEMS OF VALUE WITH AN
AGGREGATE VALUE OF LESS THAN \$5,000.00.

(D) AN ACCOUNT ESTABLISHED UNDER THE INDIVIDUAL OR FAMILY
DEVELOPMENT ACCOUNT PROGRAM ACT, 2006 PA 513, MCL 206.701 TO
206.711.

27 (E) AN ACCOUNT ESTABLISHED UNDER THE MICHIGAN EDUCATION

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SAVINGS PROGRAM ACT, 2000 PA 161, MCL 390.1471 TO 390.1486, OR ANY
 OTHER QUALIFIED TUITION PROGRAM APPROVED UNDER SECTION 529 OF THE
 INTERNAL REVENUE CODE.

4 (F) ONE AUTOMOBILE PER HOUSEHOLD.

5 (C) "HOUSEHOLD INCOME" MEANS THAT TERM AS DEFINED IN SECTION 6 508 OF THE INCOME TAX ACT OF 1967, 1967 PA 281, MCL 206.508.