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Senate Bill 955 (S-1, Draft 3 as reported)
Committee: Appropriations

Throughout this document Senate means Subcommittee.

FY 2011-12 Year-to-Date Gross Appropriation	\$1,364,178,400
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Changes from FY 2011-12 Year-to-Date:

1. **Performance Funding.** Governor recommended a 3.0% increase allocated by four new funding formulas based on the three-year average growth of undergraduate degree completions, three-year average degree completions in critical skills areas (science, technology, engineering, mathematics, and health fields), three-year average number of undergraduate students receiving Pell Grants, and tuition restraint. The Senate maintained \$9,054,300 tuition restraint recommendation, but changed the remaining distribution based on an \$18,108,400 allocation proportional to current appropriations and \$9,054,300 allocated pursuant to how universities perform relative to their Carnegie classifications for eight metrics. Table 1 provides a listing of amounts by university. 36,217,000
2. **MSU Facility for Rare Isotopes (FRIB).** The FY 2011-12 budget included a one-time appropriation of \$1.2 million. Governor and Senate included funding for this facility in ongoing appropriations for FY 2012-13. The total project cost is estimated at \$614.5 million (\$520.0 million Federal funds and a community cost share of \$94.5 million). The \$2,339,900 included in the budget reflects FY 2011-12 debt service costs for funds borrowed by MSU to date, which will count toward the \$94.5 million community share. 2,339,900
3. **Michigan Public School Employees Retirement System (MPERS) Retiree Health Costs.** Governor and Senate included funding to offset the increase in MPERS retirement contributions attributable to the 0.25% increase in costs related to retiree health care. Boilerplate provides that amounts allocated to each university will be based on each participating university's total retiree health care premiums paid for MPERS' retirants in proportion to the total retiree health care premium for all participating universities for the immediately preceding fiscal year. Table 2 provides an estimate of distributions based on January through December 2011 MPERS retiree health care premiums. 446,200
4. **State Competitive Scholarships.** Governor increased funding for this program from \$18,361,700 to \$20,361,700. The program is funded by Federal revenue. New funds were made available through reductions to Tuition Grants and the Tuition Incentive Program (Items 5 & 6 below). The program provides funds to undergraduate students at Michigan two-year and four-year public and private institutions. Students are eligible for up to 10 semesters if they have financial need and a qualifying ACT score. Senate includes increase, but funds entire amount through reductions to TIP. 2,000,000
5. **Tuition Grants.** Governor reduced this program by \$1.0 million, from \$31,664,700 to \$30,664,700. The program provides funding for financially needy undergraduate students at Michigan two-year and four-year private institutions. The Senate did not concur, retained current year funding. 0
6. **Tuition Incentive Program (TIP).** Governor reduced this program by \$1.0 million, from \$43.8 million to \$42.8 million. The program provides an incentive to students to complete high school and go on to college by pledging to pay tuition and fees for associate degree or certificate programs, as well as up to \$2,000 at a four-year institution. Students in grades 6 through 12 who are Medicaid-eligible for 24 months can qualify for TIP. Treasury projections indicate there are sufficient funds to cover the entire \$2.0 million increase for competitive scholarships. (2,000,000)
7. **Federal Funds.** The Robert C. Byrd scholarship was eliminated by Congress. (1,300,000)
8. **Elimination of One-Time FY 2011-12 Appropriations.** (1,900,000)
9. **Comparison to Governor's Recommendation.** The Senate is at the Governor's recommendation for Gross and GF/GP.

Total Changes.....	\$35,803,100
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FY 2012-13 Senate Appropriations Subcommittee Gross Appropriation	\$1,399,981,500
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Changes from FY 2011-12 Year to Date:

1. **Second Year Appropriation.** States intent of the Legislature to provide that appropriations for the next fiscal year are anticipated to be the same as line items listed in part 1 except adjustments for changes in caseloads, Federal match rates, economic factors, and available revenue. Governor replaced with line items for FY 2013-14. Senate does not include line items for FY 2013-14 and maintains boilerplate. (Sec. 236a)
2. **Contingency Fund Appropriations.** Governor and Senate included new boilerplate appropriating up to \$6,000,000 in Federal contingency funds for grants and financial aid. (Sec. 236b)
3. **P-20 Education Longitudinal Data System.** Requires public universities to cooperate with all measures taken by the State to establish a statewide P-20 education longitudinal data system to comply with the State Fiscal Stabilization Fund provisions of the American Recovery and Reinvestment Act. Governor and Senate modified to require the development of a P-20 system and allow the Budget Director to withhold funds for noncompliance. (Sec. 244)
4. **Posting of Expenditures.** Requires report categorizing institutional General Fund expenditures among major categories for all academic units, administrative units and external initiatives and to require a list of all employee salary amounts for positions funded by institutional general fund. Governor modified by removing listing of individual employee information. Senate modified by requiring additional information from each university and placement of information on university websites in a standard format. The Senate also authorizes the State Budget Director to withhold State aid payments for noncompliance. (Sec. 245)
5. **State Competitive Scholarship Program.** Governor and Senate reduced per-student award from \$600 to \$575 to reflect actual amounts. (Sec. 251)
6. **Tuition Grant Program.** Governor modified by changing deadline from applying before July 1, to application received by July 1, and received by March 1 for subsequent years. Eliminates carry forward of unexpended funds. New reporting requirements for independent colleges to participate in program (P-20 longitudinal and other data). Senate maintained current deadlines and carry-forward language, and concurred with Governor on other changes. (Sec. 252)
7. **Student Financial Aid Distributions.** Governor changed distribution from 50% at the beginning of the first quarter and 50% at the beginning of the second quarter to four quarterly payouts of 50%, 30%, 10%, and 10%. Senate did not concur with Governor. (Sec.254)
8. **Tuition Restraint.** Governor revised the Tuition Restraint Program and set the FY 2012-13 limit at 4.0%. Funds subject to tuition restraint total \$9,054,300. Senate reduced limit to 3.5%. (Sec. 265)
9. **Performance Funding Criteria.** Requires universities to certify that they participate in the Michigan Transfer Network as a part of the MI Assoc. of Collegiate Registrars and Admissions Officers Transfer Agreement in order to receive performance funding. Sets criteria for performance funding based on four metrics. Governor would lapse funds where universities do not participate in Michigan Transfer Network. Senate would instead redistribute funds. Senate also adjusted this section based on its formula allocations stated in Item #1 of the first page of this analysis. (Sec. 265a)
10. **Academic Information-High Schools and Community Colleges.** Governor modified current-year language to require universities to work with the CEPI to design and implement a systematic approach to accomplish this task of updating institutions regarding academic status of university students. (Sec. 283 and Sec. 284)
11. **State Building Authority Rent.** Governor and Senate list amounts included in other bills. (Sec. 294a)
12. **Restored/Modified Sections.** The Senate restored the following sections: Buy American/Buy Michigan intent language (Sec. 239); purchase of foreign automobiles prohibition (Sec. 239a); deprived and depressed communities (Sec. 240); Ag-bioresearch/MSU Extension - updates research priorities and other adjustments (Sec. 263/263a); unfunded Indian tuition waiver costs (Sec. 268); counseling degree programs/student's religious beliefs (Sec. 273); Yellow Ribbon GI Education Enhancement report requirement (portion of Sec. 275); compliance with JCOS use and finance rules and penalty provisions (portion of Sec. 275a); campus security information (Sec. 292); and Federal Educational Rights & Privacy Act, (Sec. 293)
13. **Deleted Sections.** Governor and Senate removed: Research university definition (Sec. 237a); U of M Douglas Lake Biological Station (Sec. 261); minimizing the cost of textbooks (Sec. 262); university funding formula (Sec. 266); coordinate purchases (Sec. 270a); academic program accreditation (Sec. 271); rejection of transfer credits report (Sec. 272); human embryonic stem cell research report (Sec. 274); adult co-resident health benefits - legislative intent and report (Sec. 274a); and new degree programs (Sec. 290).

Date Completed: 4-2-12

Fiscal Analyst: Bill Bowerman

This analysis was prepared by nonpartisan Senate staff for use by the Senate in its deliberations.

Table 1: FY 2012-13 Higher Education Appropriation Bill

(1)	Governor's Recommendation						Senate Recommendation					
	(2)	(3)	(4)	(5)	(6)		(7)	(8)	(9)	(10)	(11)	(12)
	FY 2011-12 Year-To-Date Appropriation	Total Formula Distribution	Other Changes	FY 2012-13 Governor's Recommendation	Dollar Change From 2011-12	Percent Change From 2011-12	Across-Board Adjustment	Formula Adjustments	Other Changes	FY 2012-13 Senate Recommendation	Dollar Change From 2011-12	Percent Change From 2011-12
Universities												
Central	\$68,108,900	\$2,571,800		\$70,680,700	\$2,571,800	3.8%	\$1,021,600	\$790,700		\$69,921,200	\$1,812,300	2.7%
Eastern	64,619,100	1,499,300		66,118,400	1,499,300	2.3%	969,300	589,600		66,178,000	1,558,900	2.4%
Ferris	41,324,300	2,582,300		43,906,600	2,582,300	6.2%	619,900	295,700		42,239,900	915,600	2.2%
Grand Valley	52,677,400	3,996,100		56,673,500	3,996,100	7.6%	790,200	1,010,600		54,478,200	1,800,800	3.4%
Lake Superior	10,789,500	247,200		11,036,700	247,200	2.3%	161,800	368,700		11,320,000	530,500	4.9%
Michigan State	241,120,800	3,297,800		244,418,600	3,297,800	1.4%	3,616,800	795,400		245,533,000	4,412,200	1.8%
Michigan Tech	40,733,600	802,500		41,536,100	802,500	2.0%	611,000	440,800		41,785,400	1,051,800	2.6%
Northern	38,367,400	1,292,300		39,659,700	1,292,300	3.4%	575,500	693,500		39,636,400	1,269,000	3.3%
Oakland	43,145,000	1,599,600		44,744,600	1,599,600	3.7%	647,200	311,300		44,103,500	958,500	2.2%
Saginaw Valley	23,561,500	1,121,000		24,682,500	1,121,000	4.8%	353,400	392,100		24,307,000	745,500	3.2%
UM-Ann Arbor	268,803,300	3,892,200		272,695,500	3,892,200	1.4%	4,032,100	817,100		273,652,500	4,849,200	1.8%
UM-Dearborn	21,016,300	571,500		21,587,800	571,500	2.7%	315,200	616,500		21,948,000	931,700	4.4%
UM-Flint	17,762,400	568,500		18,330,900	568,500	3.2%	266,400	459,500		18,488,300	725,900	4.1%
Wayne State	182,036,900	1,682,400		183,719,300	1,682,400	0.9%	2,730,500	763,200		185,530,600	3,493,700	1.9%
Western	93,168,300	1,438,200		94,606,500	1,438,200	1.5%	1,397,500	709,600		95,275,400	2,107,100	2.3%
Tuition Restraint Incentive*			9,054,300	9,054,300	9,054,300	---			9,054,300	9,054,300	9,054,300	---
MPERS Retiree Health Care			446,200	446,200	446,200	---			446,200	446,200	446,200	---
Ag Exp. and Coop. Exten. Activities	52,625,800			52,625,800	0	0.0%				52,625,800	0	0.0%
MSU Facility for Rare Isotope Beams**	0		2,339,900	2,339,900	2,339,900	---			2,339,900	2,339,900	2,339,900	---
Higher Education Database	105,000			105,000	0	0.0%				105,000	0	0.0%
Midwest Higher Ed Compact	95,000			95,000	0	0.0%				95,000	0	0.0%
King-Chavez-Parks	2,691,500			2,691,500	0	0.0%				2,691,500	0	0.0%
FY 2011-12 One-time Appropriations	1,900,000		(1,900,000)	0	(1,900,000)	-100.0%			(1,900,000)	0	(1,900,000)	-100.0%
Total Universities	\$1,264,652,000	\$27,162,700	\$9,940,400	\$1,301,755,100	\$37,103,100	2.9%	\$18,108,400	\$9,054,300	\$9,940,400	\$1,301,755,100	37,103,100	2.9%
School Aid Fund	\$200,019,500		\$446,200	200,465,700	\$446,200	0.2%	\$0	\$0	\$446,200	200,465,700	\$446,200	0.2%
State GF/GP	\$1,064,632,500	\$27,162,700	\$9,494,200	\$1,101,289,400	\$36,656,900	3.4%	\$18,108,400	\$9,054,300	\$9,494,200	\$1,101,289,400	\$36,656,900	3.4%
Grants and Financial Aid												
State Competitive Scholarships	\$18,361,700		\$2,000,000	\$20,361,700	\$2,000,000	10.9%			\$2,000,000	20,361,700	2,000,000	10.9%
Tuition Grants	31,664,700		(1,000,000)	30,664,700	(1,000,000)	-3.2%			0	31,664,700	0	0.0%
Tuition Incentive Program (TIP)	43,800,000		(1,000,000)	42,800,000	(1,000,000)	-2.3%			(2,000,000)	41,800,000	(2,000,000)	-4.6%
Byrd Scholarship Program	1,300,000		(1,300,000)	0	(1,300,000)	-100.0%			(1,300,000)	0	(1,300,000)	-100.0%
Children of Veterans & Officer's Tuition	1,200,000			1,200,000	0	0.0%						
Project Gear-Up	3,200,000			3,200,000	0	0.0%						
Total Grants/Financial Aid	\$99,526,400		(1,300,000)	\$98,226,400	(\$1,300,000)	-1.3%			(1,300,000)	98,226,400	(1,300,000)	-1.3%
Federal Higher Ed Act	4,500,000		(1,300,000)	3,200,000	(1,300,000)	-28.9%			(1,300,000)	3,200,000	(1,300,000)	-28.9%
Federal TANF	93,826,400		0	93,826,400	0	---			0	93,826,400	0	0.0%
Veterans Tax Check-off	200,000		(100,000)	100,000	(100,000)	-50.0%			(100,000)	100,000	(100,000)	-50.0%
State GF/GP	\$1,000,000		\$100,000	\$1,100,000	\$100,000	10.0%			\$100,000	1,100,000	100,000	10.0%
TOTAL HIGHER EDUCATION												
TOTAL ALL FUNDS	\$1,364,178,400	\$27,162,700	\$8,640,400	\$1,399,981,500	\$35,803,100	2.6%	\$18,108,400	\$9,054,300	\$8,640,400	\$1,399,981,500	\$35,803,100	2.6%
TOTAL FEDERAL	98,326,400	0	(1,300,000)	97,026,400	(1,300,000)	-1.3%	0	0	(1,300,000)	97,026,400	(1,300,000)	-1.3%
TOTAL STATE RESTRICTED	200,219,500	0	346,200	200,565,700	346,200	0.2%	0	0	346,200	200,565,700	346,200	0.2%
TOTAL STATE GF/GP	\$1,065,632,500	\$27,162,700	\$9,594,200	\$1,102,389,400	\$36,756,900	3.4%	\$18,108,400	\$9,054,300	\$9,594,200	\$1,102,389,400	\$36,756,900	3.4%

* Tuition restraint incentive appropriation is not allocated to university line items. Distributions will be made to universities after university boards set FY 2012-13 tuition and fee rates.

** Previously included in One-time Appropriations at \$1,200,000.

**TABLE 2: MPSERS RETIREE HEALTH CARE PREMIUM INCREASES
ESTIMATED DISTRIBUTION**

Universities	Jan.-Dec. 2011 Retiree Health Portion of Premium	Estimated \$446,200 Distribution
Central	\$5,169,627	\$98,400
Eastern	3,115,288	59,300
Ferris.....	4,048,586	77,000
Lake Superior.....	940,140	17,900
Michigan Tech.....	2,796,885	53,200
Northern.....	2,616,826	49,800
Western	4,759,540	90,600
TOTAL.....	\$23,446,892	\$446,200

