



Senate Bill 110 (as introduced 2-8-11)

Sponsor: Senator Goeff Hansen

Committee: Outdoor Recreation and Tourism

Date Completed: 2-10-11

### **CONTENT**

**The bill would amend the Michigan Strategic Fund Act to add the promotion of tourism in Michigan to the authorized uses of Strategic Fund money; and increase the amount of money from the 21<sup>st</sup> Century Jobs Trust Fund that may be spent for the promotion of tourism in fiscal year (FY) 2010-11 from \$10.0 million to \$20.0 million.**

Under the Act, the Michigan Strategic Fund board must determine the annual allocation of money for authorized programs and make authorized expenditures or investments from the Jobs for Michigan Investment Fund of the 21<sup>st</sup> Century Jobs Trust Fund. Money transferred or appropriated by law to the Strategic Fund for these purposes must be spent or invested for the following:

- 21<sup>st</sup> century investments (i.e., commercial loan guarantees, private equity investments, venture capital investments, and mezzanine investments).
- Grants and loans to encourage the development of competitive edge technologies.
- Other authorized programs or activities.

For FY 2010-11 only, the Act also includes \$10.0 million for the promotion of tourism in Michigan from funds appropriated in the Jobs for Michigan Investment Program-21<sup>st</sup> Century Jobs Fund line in Public Act 191 of 2010 (the general government budget for FY 2010-11). The bill would increase this amount to \$20.0 million, and add the promotion of tourism in Michigan to the purposes for which Strategic Fund money may be used.

MCL 125.2088b

Legislative Analyst: Julie Cassidy

### **FISCAL IMPACT**

The bill would increase the funds available for tourism promotion in Michigan by allocating an additional \$10.0 million from the 21<sup>st</sup> Century Jobs Trust Fund for tourism promotion in FY 2010-11. This would bring the funds available for tourism promotion to \$25,402,800 in FY 2010-11.

Under current law, appropriations for tourism promotion total \$15,402,800 in FY 2010-11. The annual budget for the Michigan Strategic Fund (MSF), in Public Act 191 of 2010, included an appropriation of \$5,402,800 from General Fund/General Purpose (GF/GP) revenue for the Michigan Promotion Program. Subsequently Public Act 271 of 2010 allocated \$10.0 million in 21<sup>st</sup> Century Jobs Trust Fund money from the \$75.0 million

appropriated in FY 2010-11 in the line item for the Jobs for Michigan Investment Program – 21<sup>st</sup> Century Jobs Fund, also in the MSF budget. Senate Bill 110 would allocate another \$10.0 million from the 21<sup>st</sup> Century Jobs Trust Fund for tourism promotion.

In FY 2010-11, the \$75.0 million appropriated to the MSF board for 21<sup>st</sup> Century programs is distributed according to statutory and boilerplate requirements. These include earmarks for specific programs with authority for the MSF board to allocate remaining funds among the 21<sup>st</sup> Century programs including investment programs, loan enhancement programs, and competitive edge technology grants and loans. Allocations to date total \$33.2 million in FY 2010-11, leaving an unallocated balance of \$41.8 million. These allocations are shown in Table 1. Under the bill, an additional \$10.0 million would be directed to spending on tourism promotion in FY 2010-11. This would decrease the amount of funds available for allocation by the MSF board to other 21<sup>st</sup> Century programs to \$31.8 million in FY 2010-11. The bill also would specify that promotion of tourism in the state is an ongoing purpose of the 21<sup>st</sup> Century Jobs Trust Fund. This would permit the MSF board in future years to allocate funds from 21<sup>st</sup> Century Jobs Trust Fund appropriations to tourism promotion.

Table 1

<b>FY 2010-11 21<sup>ST</sup> CENTURY JOBS TRUST FUND ALLOCATIONS</b>		<b>FY 2010-11 Allocation</b>
<b>21<sup>st</sup> Century Jobs Trust Fund Year-to-Date Appropriation</b>		<b>\$75,000,000</b>
<b>Boilerplate Allocations</b>		
Lakeshore Advantage		3,000,000
Emerging Technology Fund (SBIR/STTR)		1,400,000
Michigan Aerospace Manufacturers Assoc.		250,000
Business Incubators		1,300,000
<b>Statutory Allocations</b>		
Administration (up to 4% of appropriation)		3,000,000
Business Development and Marketing (up to 5% of approp.)		3,750,000
Tourism Promotion		10,000,000
<b>Allocation by the MSF Board</b>		
Centers of Energy Excellence		9,000,000
Defense Contract Coordination Center		1,500,000
<b>Total Allocations</b>		<b>\$33,200,000</b>
<b>Unallocated Balance</b>		<b>\$41,800,000</b>

Source: Michigan Strategic Fund and Senate Fiscal Agency

Funding for promotion in recent years has been appropriated in annual budgets for the MSF and in supplemental funding bills. Appropriations have been made from several fund sources including GF/GP revenue, 21<sup>st</sup> Century Jobs Trust Fund, Investment Fund – Returns to Fund (a fund established to receive repayments and earnings on 21<sup>st</sup> Century loans and investments), and earmarked use tax revenue. The history of tourism promotion funding as allocated by the MSF board in recent years is shown in Table 2.

A GF/GP appropriation to the Michigan Promotion Program has been made each year in the MSF budget; however, in FY 2008-09, the MSF board allocated the funds for business marketing. Another fund source used for promotion funding in the MSF annual budget was

Investment Fund – Returns to Fund. In FY 2007-08, this appropriation totaled \$5.7 million of which \$4,282,500 was allocated by the MSF board for tourism promotion.

Several supplemental appropriations from the 21<sup>st</sup> Century Jobs Trust Fund have been made for tourism promotion. Public Act 225 of 2005 (part of the package of bills that created the 21<sup>st</sup> Century Jobs Trust Fund and programs) provided a \$15.0 million earmark for tourism promotion from the 21<sup>st</sup> Century Jobs Trust Fund. This appropriation was spent over two years, FY 2005-06 and FY 2006-07. Public Act 98 of 2008 provided \$50.0 million for business marketing and tourism promotion from bond refinancing savings appropriated through the 21<sup>st</sup> Century Jobs Trust Fund. The MSF board allocated \$37.5 million of these funds for tourism promotion, consisting of \$7.5 million in FY 2007-08 and \$30.0 million FY 2008-09. Public Act 271 of 2010 allocated \$10.0 million of the \$75.0 million appropriated for FY 2010-11 in the line item for Jobs for Michigan Investment Program – 21<sup>st</sup> Century Jobs Fund to tourism promotion. In FY 2009-10, Public Act 36 of 2010 earmarked \$9.5 million from use tax revenue for tourism promotion.

Table 2

<b>Tourism Promotion Allocations by Fund Source</b>					
	<b>GF/GP</b>	<b>21<sup>st</sup> Century Jobs Trust Fund</b>	<b>Investment Fund – Returns to Fund</b>	<b>Use Tax Earmark</b>	<b>Total</b>
FY 2004-05	\$5,717,500				5,717,500
FY 2005-06	5,817,500	7,500,000			13,317,500
FY 2006-07	5,717,500	7,500,000			13,217,500
FY 2007-08	5,717,500	7,500,000	4,282,500		17,500,000
FY 2008-09		30,000,000			30,000,000
FY 2009-10	5,402,800			9,500,000	14,902,800
FY 2010-11	5,402,800	10,000,000			15,402,800

Source: Michigan Strategic Fund and Senate Fiscal Agency

Fiscal Analyst: Elizabeth Pratt

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This analysis was prepared by nonpartisan Senate staff for use by the Senate in its deliberations and does not constitute an official statement of legislative intent.