HOUSE BILL No. 5173

July 14, 2009, Introduced by Reps. Donigan, Lipton, Polidori, Byrnes, Robert Jones and Tlaib and referred to the Committee on Intergovernmental and Regional Affairs.

A bill to provide for the establishment of a transit revitalization zone tax increment finance authority; to prescribe the powers and duties of the authority; to authorize the acquisition and disposal of interests in real and personal property; to authorize the creation and implementation of development plans and development areas; to promote improvement in areas where transit projects are to be implemented; to create a board; to prescribe the powers and duties of the board; to authorize the issuance of bonds and other evidences of indebtedness; to authorize the use of tax increment financing; to prescribe powers and duties of certain state officials; to provide for rule promulgation; and to provide for enforcement of the act.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the
- 2 "transit revitalization investment zone act".
- 3 Sec. 2. As used in this act:
- 4 (a) "Advance" means a transfer of funds made by a municipality
- 5 to an authority or to another person on behalf of the authority in
- 6 anticipation of repayment by the authority. Evidence of the intent
- 7 to repay an advance may include, but is not limited to, an executed
- 8 agreement to repay, provisions contained in a tax increment
- 9 financing plan approved prior to the advance, or a resolution of
- 10 the authority or the municipality.
- 11 (b) "Assessed value" means the taxable value as determined
- 12 under section 27a of the general property tax act, 1893 PA 206, MCL
- **13** 211.27a.
- 14 (c) "Authority" means a transit revitalization investment
- 15 authority created under this act.
- 16 (d) "Board" means the governing body of an authority.
- 17 (e) "Captured assessed value" means the amount in any 1 year
- 18 by which the current assessed value of the development area,
- 19 including the assessed value of property for which specific local
- 20 taxes are paid in lieu of property taxes, exceeds the initial
- 21 assessed value. The state tax commission shall prescribe the method
- 22 for calculating captured assessed value.
- 23 (f) "Chief executive officer" means the mayor or city manager
- 24 of a city, the president or village manager of a village, or the
- 25 supervisor of a township.
- 26 (g) "Fiscal year" means the fiscal year of the authority.
- 27 (h) "Governing body" or "governing body of a municipality"

- 1 means the elected body of a municipality having legislative powers.
- 2 (i) "Initial assessed value" means the assessed value of all
- 3 the taxable property within the boundaries of the development area
- 4 at the time the ordinance establishing the tax increment financing
- 5 plan is approved, as shown by the most recent assessment roll of
- 6 the municipality at the time the resolution is adopted. Property
- 7 exempt from taxation at the time of the determination of the
- 8 initial assessed value shall be included as zero. For the purpose
- 9 of determining initial assessed value, property for which a
- 10 specific local tax is paid in lieu of a property tax shall not be
- 11 considered to be property that is exempt from taxation.
- 12 (j) "Land use plan" means a plan prepared under former 1921 PA
- 13 207, or a site plan under the Michigan zoning enabling act, 2006 PA
- 14 110, MCL 125.3101 to 125.3702.
- 15 (k) "Municipality" means a city, village, or township.
- Sec. 3. As used in this act:
- 17 (a) "Operations" means office maintenance, including salaries
- 18 and expenses of employees, office supplies, consultation fees,
- 19 design costs, and other expenses incurred in the daily management
- 20 of the authority and planning of its activities.
- 21 (b) "Parcel" means an identifiable unit of land that is
- 22 treated as separate for valuation or zoning purposes.
- (c) "Public facility" means a street, and any improvements to
- 24 a street, including street furniture and beautification, park,
- 25 parking facility, recreational facility, right of way, structure,
- 26 waterway, bridge, lake, pond, canal, utility line or pipe, or
- 27 building, including access routes designed and dedicated to use by

- 1 the public generally, or used by a public agency, that is related
- 2 to development concentrated around and oriented to transit stations
- 3 in a manner that promotes transit ridership or passenger rail use.
- 4 Public facility includes an improvement to a facility used by the
- 5 public or a public facility as those terms are defined in section 1
- 6 of 1966 PA 1, MCL 125.1351, if the improvement complies with the
- 7 barrier free design requirements of the state construction code
- 8 promulgated under the Stille-DeRossett-Hale single state
- 9 construction code act, 1972 PA 230, MCL 125.1501 to 125.1531.
- 10 (d) "Public transportation agency" means a governmental entity
- 11 that operates or is authorized to operate intercity or local
- 12 commuter passenger rail service in this state or a public transit
- 13 authority created under 1 of the following acts:
- 14 (i) The metropolitan transportation authorities act of 1967,
- 15 1967 PA 204, MCL 124.401 to 124.426.
- 16 (ii) The public transportation authorities act, 1986 PA 196,
- **17** MCL 124.451 to 124.479.
- 18 (iii) 1963 PA 55, MCL 124.351 to 124.359.
- 19 (iv) The home rule city act, 1909 PA 279, MCL 117.1 to 117.38.
- 20 (v) The revenue bond act of 1933, 1933 PA 94, MCL 141.101 to
- **21** 141.140.
- 22 (vi) The charter township act, 1947 PA 359, MCL 42.1 to 42.34.
- (vii) The urban cooperation act of 1967, 1967 (Ex Sess) PA 7,
- 24 MCL 124.501 to 124.512.
- 25 (e) "Specific local tax" means a tax levied under 1974 PA 198,
- 26 MCL 207.551 to 207.572, the commercial redevelopment act, 1978 PA
- 27 255, MCL 207.651 to 207.668, the technology park development act,

- 1 1984 PA 385, MCL 207.701 to 207.718, the commercial rehabilitation
- 2 act, 2005 PA 210, MCL 207.841 to 207.856, the neighborhood
- 3 enterprise zone act, 1992 PA 147, MCL 207.771 to 207.786, the
- 4 obsolete property rehabilitation act, 2000 PA 146, MCL 125.2781 to
- 5 125.2797, or 1953 PA 189, MCL 211.181 to 211.182. The initial
- 6 assessed value or current assessed value of property subject to a
- 7 specific local tax shall be the quotient of the specific local tax
- 8 paid divided by the ad valorem millage rate. The state tax
- 9 commission shall prescribe the method for calculating the initial
- 10 assessed value and current assessed value of property for which a
- 11 specific local tax was paid in lieu of a property tax.
- 12 (f) "State fiscal year" means the annual period commencing
- 13 October 1 of each year.
- 14 (g) "Tax increment revenues" means the amount of ad valorem
- 15 property taxes and specific local taxes attributable to the
- 16 application of the levy of all taxing jurisdictions upon the
- 17 captured assessed value of real and personal property in the zone.
- 18 Tax increment revenues do not include any of the following:
- 19 (i) Taxes under the state education tax act, 1993 PA 331, MCL
- 20 211.901 to 211.906.
- 21 (ii) Taxes levied by local or intermediate school districts.
- 22 (iii) Taxes levied by a library established by 1901 LA 359.
- (iv) Ad valorem property taxes attributable either to a portion
- 24 of the captured assessed value shared with taxing jurisdictions
- 25 within the jurisdictional area of the authority or to a portion of
- 26 value of property that may be excluded from captured assessed value
- 27 or specific local taxes attributable to the ad valorem property

- 1 taxes.
- 2 (v) Ad valorem property taxes excluded by the tax increment
- 3 financing plan of the authority from the determination of the
- 4 amount of tax increment revenues to be transmitted to the authority
- 5 or specific local taxes attributable to the ad valorem property
- 6 taxes.
- 7 (vi) Ad valorem property taxes exempted from capture under this
- 8 section or specific local taxes attributable to the ad valorem
- 9 property taxes.
- 10 (vii) Ad valorem property taxes specifically levied for the
- 11 payment of principal and interest of obligations approved by the
- 12 electors or obligations pledging the unlimited taxing power of the
- 13 local governmental unit or specific taxes attributable to those ad
- 14 valorem property taxes.
- 15 (viii) Ad valorem taxes captured on property in a zone by any of
- 16 the following authorities if the taxes were captured on the date
- 17 that the property became subject to a tax increment financing plan
- 18 under this section by any of the following authorities:
- 19 (A) A downtown development authority created under 1975 PA
- 20 197, MCL 125.1651 to 125.1681.
- 21 (B) A water resource improvement tax increment finance
- 22 authority created under the water resource tax increment finance
- 23 authority act, 2008 PA 94, MCL 125.1771 to 125.1794.
- 24 (C) A tax increment finance authority under the tax increment
- 25 finance authority act, 1980 PA 450, MCL 125.1801 to 125.1830.
- 26 (D) A local development finance authority created under the
- 27 local development finance authority act, 1986 PA 281, MCL 125.2151

- 1 to 125.2174.
- 2 (E) A brownfield redevelopment finance authority created under
- 3 the brownfield redevelopment financing act, 1996 PA 381, MCL
- 4 125.2651 to 125.2672.
- 5 (F) A historical neighborhood tax increment finance authority
- 6 created under the historical neighborhood tax increment finance
- 7 authority act, 2004 PA 530, MCL 125.2841 to 125.2866.
- 8 (G) A corridor improvement authority created under the
- 9 corridor improvement authority act, 2005 PA 280, MCL 125.2871 to
- **10** 125.2899.
- 11 (H) A neighborhood improvement authority created under the
- 12 neighborhood improvement authority act, 2007 PA 61, MCL 125.2911 to
- **13** 125.2932.
- 14 (h) "Transit-oriented development" means development that is
- 15 concentrated around and oriented to transit stations in a manner
- 16 that promotes transit ridership or passenger rail use. Transit-
- 17 oriented development includes, but is not limited to, single
- 18 projects and collections of projects, including mixed use projects
- 19 on a neighborhood scale.
- 20 (i) "Zone" means a transit revitalization investment zone
- 21 created in accordance with this act.
- 22 Sec. 4. (1) Except as otherwise provided in this subsection, a
- 23 municipality may establish multiple authorities. A parcel of
- 24 property shall not be included in more than 1 authority created
- 25 under this act.
- 26 (2) An authority is a public body corporate that may sue and
- 27 be sued in any court of this state. An authority possesses all the

- 1 powers necessary to carry out its purpose. The enumeration of a
- 2 power in this act shall not be construed as a limitation upon the
- 3 general powers of an authority.
- 4 Sec. 5. (1) If the governing body of a municipality or a
- 5 public transportation agency determines that it is necessary for
- 6 the best interests of the public to promote development or promote
- 7 greater public transportation options in a transit revitalization
- 8 zone, the governing body may, by resolution, declare its intention
- 9 to create and provide for the operation of an authority within the
- 10 boundaries of a zone.
- 11 (2) In the resolution of intent, the governing body shall set
- 12 a date for a public hearing on the adoption of a proposed ordinance
- 13 creating the authority and designating the boundaries of the zone.
- 14 Notice of the public hearing shall be published twice in a
- 15 newspaper of general circulation in the municipality, not less than
- 16 20 or more than 40 days before the date of the hearing. Not less
- 17 than 20 days before the hearing, the governing body proposing to
- 18 create the authority shall also mail notice of the hearing to the
- 19 property taxpayers of record in the proposed zone and to the
- 20 governing body of each taxing jurisdiction levying taxes that would
- 21 be subject to capture if the authority is established and a tax
- 22 increment financing plan is approved. Failure of a property
- 23 taxpayer to receive the notice does not invalidate these
- 24 proceedings. Notice of the hearing shall be posted in at least 20
- 25 conspicuous and public places in the proposed zone not less than 20
- 26 days before the hearing. The notice shall state the date, time, and
- 27 place of the hearing and shall describe the boundaries of the

- 1 proposed zone. The zone shall consist of parcels that are not
- 2 greater than 1/2 mile in distance from a transit station. A
- 3 citizen, taxpayer, or property owner of the municipality or an
- 4 official from a taxing jurisdiction with millage that would be
- 5 subject to capture has the right to be heard in regard to the
- 6 establishment of the authority and the boundaries of the proposed
- 7 zone. The governing body of the municipality shall not incorporate
- 8 land into the zone not included in the description contained in the
- 9 notice of public hearing, but it may eliminate described lands from
- 10 the development area in the final determination of the boundaries.
- 11 (3) Not less than 60 days after the public hearing, if the
- 12 governing body of the municipality intends to proceed with the
- 13 establishment of the authority it shall adopt, by majority vote of
- 14 its members, an ordinance establishing the authority and
- 15 designating the boundaries of the zone within which the authority
- 16 shall exercise its powers. The adoption of the ordinance is subject
- 17 to any applicable statutory or charter provisions in respect to the
- 18 approval or disapproval by the chief executive or other officer of
- 19 the municipality and the adoption of an ordinance over his or her
- 20 veto. This ordinance shall be filed with the secretary of state
- 21 promptly after its adoption and shall be published at least once in
- 22 a newspaper of general circulation in the municipality.
- 23 (4) The governing body of the municipality may alter or amend
- 24 the boundaries of the zone to include or exclude lands from the
- 25 zone in the same manner as adopting the ordinance creating the
- 26 authority.
- 27 (5) A municipality that has created an authority may enter

- 1 into an agreement with an adjoining municipality that has created
- 2 an authority to jointly operate and administer those authorities
- 3 under an interlocal agreement under the urban cooperation act of
- 4 1967, 1967 (Ex Sess) PA 7, MCL 124.501 to 124.512.
- 5 Sec. 6. The authority shall consult with affected
- 6 municipalities, counties, public transportation agencies, private
- 7 transportation providers, and any other entity that the authority
- 8 considers necessary to designate a zone. The authority may conduct
- 9 a planning study and may designate a zone in advance of
- 10 implementation of a public transit service associated with a zone.
- 11 The authority shall enter into an agreement with the affected
- 12 municipalities and public transportation agencies to create a zone.
- 13 The authority shall give the local public transportation agency
- 14 that primarily services the municipality the zone is located in the
- 15 right of the first refusal. The agreement shall indicate the
- 16 geographic boundaries of the zone, shall define the activities
- 17 implemented to enhance development in the zone, and shall include
- 18 specific actions taken by the parties, including financial
- 19 participation, to help establish the zone. In addition to the
- 20 elements described in this section, the authority may utilize any
- 21 of the resources and powers it has under this act.
- Sec. 7. If a zone is part of an area annexed to or
- 23 consolidated with another municipality, the authority managing that
- 24 zone shall become an authority of the annexing or consolidated
- 25 municipality. Obligations of that authority incurred under a
- 26 development or tax increment plan, agreements related to a
- 27 development or tax increment plan, and bonds issued under this act

- 1 shall remain in effect following the annexation or consolidation.
- 2 Sec. 8. (1) The authority shall be under the supervision and
- 3 control of a board. Except as otherwise provided in this
- 4 subsection, the size of the board and the nominating process for
- 5 board members shall be established through an agreement between the
- 6 affected municipalities and the affected local public
- 7 transportation agencies. Board members shall be appointed by the
- 8 chief executive officer of the affected municipalities, subject to
- 9 approval by the governing body of the affected municipalities. At
- 10 least 1 member of the board shall be nominated by the public
- 11 transportation agencies that primarily serve the affected
- 12 municipalities. A member shall hold office until a successor is
- 13 appointed. Each member shall serve for a term of 4 years. Members
- 14 shall not receive compensation, but shall be reimbursed for actual
- 15 and necessary expenses. The chairperson of the board shall be
- 16 elected by the board.
- 17 (2) Before assuming the duties of office, a member shall
- 18 qualify by taking and subscribing to the constitutional oath of
- 19 office.
- 20 (3) The proceedings and rules of the board are subject to the
- 21 open meetings act, 1976 PA 267, MCL 15.261 to 15.275. The board
- 22 shall adopt rules governing its procedure and the holding of
- 23 regular meetings, subject to the approval of the governing body.
- 24 Special meetings may be held if called in the manner provided in
- 25 the rules of the board.
- 26 (4) After having been given notice and an opportunity to be
- 27 heard, a member of the board may be removed for cause by the

- 1 governing body.
- 2 (5) All expense items of the authority shall be publicized
- 3 monthly and the financial records shall always be open to the
- 4 public.
- 5 (6) A writing prepared, owned, used, in the possession of, or
- 6 retained by the board in the performance of an official function is
- 7 subject to the freedom of information act, 1976 PA 442, MCL 15.231
- 8 to 15.246.
- 9 Sec. 9. (1) The board may employ and fix the compensation of a
- 10 director, subject to the approval of the governing body of the
- 11 municipality. The director shall serve at the pleasure of the
- 12 board. A member of the board is not eligible to hold the position
- 13 of director. Before beginning his or her duties, the director shall
- 14 take and subscribe to the constitutional oath, and furnish bond, by
- 15 posting a bond in the sum determined in the ordinance establishing
- 16 the authority payable to the authority for use and benefit of the
- 17 authority, approved by the board, and filed with the municipal
- 18 clerk. The premium on the bond shall be considered an operating
- 19 expense of the authority, payable from funds available to the
- 20 authority for expenses of operation. The director shall be the
- 21 chief executive officer of the authority. Subject to the approval
- 22 of the board, the director shall supervise and be responsible for
- 23 the preparation of plans and the performance of the functions of
- 24 the authority in the manner authorized by this act. The director
- 25 shall attend the meetings of the board and shall provide to the
- 26 board and to the governing body of the municipality a regular
- 27 report covering the activities and financial condition of the

- 1 authority. If the director is absent or disabled, the board may
- 2 designate a qualified person as acting director to perform the
- 3 duties of the office. Before beginning his or her duties, the
- 4 acting director shall take and subscribe to the oath, and furnish
- 5 bond, as required of the director. The director shall furnish the
- 6 board with information or reports governing the operation of the
- 7 authority as the board requires.
- 8 (2) The board may employ and fix the compensation of a
- 9 treasurer, who shall keep the financial records of the authority
- 10 and who, together with the director, shall approve all vouchers for
- 11 the expenditure of funds of the authority. The treasurer shall
- 12 perform all duties delegated to him or her by the board and shall
- 13 furnish bond in an amount prescribed by the board.
- 14 (3) The board may employ and fix the compensation of a
- 15 secretary, who shall maintain custody of the official seal and of
- 16 records, books, documents, or other papers not required to be
- 17 maintained by the treasurer. The secretary shall attend meetings of
- 18 the board and keep a record of its proceedings and shall perform
- 19 other duties delegated by the board.
- 20 (4) The board may retain legal counsel to advise the board in
- 21 the proper performance of its duties. The legal counsel shall
- 22 represent the authority in actions brought by or against the
- 23 authority.
- 24 (5) The board may employ other personnel considered necessary
- 25 by the board.
- Sec. 10. The employees of an authority shall be eligible to
- 27 participate in municipal retirement and insurance programs of the

- 1 municipality as if they were civil service employees except that
- 2 the employees of an authority are not civil service employees.
- 3 Sec. 11. The board may do any of the following:
- 4 (a) Authorize expenditure of tax increment revenues obtained
- 5 under this act for the operating costs of a public transportation
- 6 agency servicing the zone.
- 7 (b) Plan and propose the construction, renovation, repair,
- 8 remodeling, rehabilitation, restoration, preservation, or
- 9 reconstruction of a public facility that may be necessary or
- 10 appropriate to the execution of a plan that, in the opinion of the
- 11 board, aids in the establishment of a zone. The board is encouraged
- 12 to develop a plan that conserves the natural features, reduces
- 13 impervious surfaces, and uses landscaping and natural features to
- 14 reflect the predevelopment site.
- 15 (c) Plan, propose, and implement an improvement to a public
- 16 facility within the zone to comply with the barrier free design
- 17 requirements of the state construction code promulgated under the
- 18 Stille-DeRossett-Hale single state construction code act, 1972 PA
- 19 230, MCL 125.1501 to 125.1531.
- 20 (d) Develop long-range plans for zones within the district.
- (e) Implement any plan of development for transit
- 22 revitalization in the development area necessary to achieve the
- 23 purposes of this act in accordance with the powers of the authority
- 24 granted by this act.
- 25 (f) Make and enter into contracts necessary or incidental to
- 26 the exercise of its powers and the performance of its duties.
- 27 (g) Acquire by purchase or otherwise, on terms and conditions

- 1 and in a manner the authority considers proper or own, convey, or
- 2 otherwise dispose of, or lease as lessor or lessee, land and other
- 3 property, real or personal, or rights or interests in the property,
- 4 that the authority determines is reasonably necessary to achieve
- 5 the purposes of this act, and to grant or acquire licenses,
- 6 easements, and options.
- 7 (h) Improve land and construct, reconstruct, rehabilitate,
- 8 restore and preserve, equip, clear, improve, maintain, and repair
- 9 any public facility, building, and any necessary or desirable
- 10 appurtenances to those buildings, as determined by the authority to
- 11 be reasonably necessary to achieve the purposes of this act, within
- 12 the zone for the use, in whole or in part, of any public or private
- 13 person or corporation, or a combination thereof.
- 14 (i) Fix, charge, and collect fees, rents, and charges for the
- 15 use of any facility, building, or property under its control or any
- 16 part of the facility, building, or property, and pledge the fees,
- 17 rents, and charges for the payment of revenue bonds issued by the
- **18** authority.
- 19 (j) Lease, in whole or in part, any facility, building, or
- 20 property under its control.
- 21 (k) Accept grants and donations of property, labor, or other
- 22 things of value from a public or private source.
- 23 (1) Acquire and construct public facilities.
- Sec. 12. The authority is an instrumentality of a political
- 25 subdivision for purposes of 1972 PA 227, MCL 213.321 to 213.332.
- Sec. 13. (1) The activities of the authority shall be financed
- 27 from 1 or more of the following sources:

- 1 (a) Donations to the authority for the performance of its
- 2 functions.
- 3 (b) Money borrowed and to be repaid as authorized by sections
- 4 14 and 15.
- 5 (c) Revenues from any property, building, or facility owned,
- 6 leased, licensed, or operated by the authority or under its
- 7 control, subject to the limitations imposed upon the authority by
- 8 trusts or other agreements.
- 9 (d) Proceeds of a tax increment financing plan established
- 10 under sections 16 to 18.
- 11 (e) Proceeds from a special assessment district created as
- 12 provided by law.
- 13 (f) Money obtained from other sources approved by the
- 14 governing body of the municipality or otherwise authorized by law
- 15 for use by the authority or the municipality to finance a
- 16 development program.
- 17 (2) Money received by the authority and not covered under
- 18 subsection (1) shall immediately be deposited to the credit of the
- 19 authority, subject to disbursement under this act. Except as
- 20 provided in this act, the municipality shall not obligate itself,
- 21 and shall not be obligated, to pay any sums from public funds,
- 22 other than money received by the municipality under this section,
- 23 for or on account of the activities of the authority.
- Sec. 14. The authority may borrow money and issue its
- 25 negotiable revenue bonds under the revenue bond act of 1933, 1933
- 26 PA 94, MCL 141.101 to 141.140.
- 27 Sec. 15. (1) The authority may with approval of the local

- 1 governing body borrow money and issue its revenue bonds or notes to
- 2 finance all or part of the costs of transit revitalization
- 3 development improvements in connection with either of the
- 4 following:
- 5 (a) The implementation of an improvement plan in the zone.
- 6 (b) The refund, or refund in advance, of bonds or notes issued
- 7 under this section.
- 8 (2) Any of the following may be financed by the issuance of
- 9 revenue bonds or notes:
- (a) The cost of purchasing, acquiring, constructing,
- 11 improving, enlarging, extending, or repairing property in
- 12 connection with the implementation of an improvement plan in the
- 13 zone.
- 14 (b) Any engineering, architectural, legal, accounting, or
- 15 financial expenses.
- 16 (c) The costs necessary or incidental to the borrowing of
- money.
- 18 (d) Interest on the bonds or notes during the period of
- 19 construction.
- 20 (e) A reserve for payment of principal and interest on the
- 21 bonds or notes.
- (f) A reserve for operation and maintenance until sufficient
- 23 revenues have developed.
- 24 (3) The authority may secure the bonds and notes by mortgage,
- 25 assignment, or pledge of the property and any money, revenues, or
- 26 income received in connection with the property.
- 27 (4) A pledge made by the authority is valid and binding from

- 1 the time the pledge is made. The money or property pledged by the
- 2 authority immediately is subject to the lien of the pledge without
- 3 a physical delivery, filing, or further act. The lien of a pledge
- 4 is valid and binding against parties having claims of any kind in
- 5 tort, contract, or otherwise, against the authority, whether or not
- 6 the parties have notice of the lien. Neither the resolution, the
- 7 trust agreement, nor any other instrument by which a pledge is
- 8 created must be filed or recorded to be enforceable.
- 9 (5) Bonds or notes issued under this section are exempt from
- 10 all taxation in this state, and the interest on the bonds or notes
- 11 is exempt from all taxation in this state, notwithstanding that the
- 12 interest may be subject to federal income tax.
- 13 (6) The municipality is not liable on bonds or notes of the
- 14 authority issued under this section, and the bonds or notes are not
- 15 a debt of the municipality. The bonds or notes shall contain on
- 16 their face a statement to that effect.
- 17 (7) The bonds and notes of the authority may be invested in by
- 18 all public officers, state agencies and political subdivisions,
- 19 insurance companies, banks, savings and loan associations,
- 20 investment companies, and fiduciaries and trustees, and may be
- 21 deposited with and received by all public officers and the agencies
- 22 and political subdivisions of this state for any purpose for which
- 23 the deposit of bonds is authorized.
- Sec. 16. (1) If the authority determines that it is necessary
- 25 for the achievement of the purposes of this act, the authority
- 26 shall prepare and submit a tax increment financing plan to the
- 27 governing body of the municipality. The plan shall include a

- 1 development plan as provided in section 19, a detailed explanation
- 2 of the tax increment procedure, the maximum amount of bonded
- 3 indebtedness to be incurred, and the duration of the program, and
- 4 shall be in compliance with section 17. The plan shall contain a
- 5 statement of the estimated impact of tax increment financing on the
- 6 assessed values of all taxing jurisdictions in which the zone is
- 7 located. The plan may provide for the use of part or all of the
- 8 captured assessed value, but the portion intended to be used by the
- 9 authority shall be clearly stated in the tax increment financing
- 10 plan. The authority or municipality may exclude from captured
- 11 assessed value growth in property value resulting solely from
- 12 inflation. The plan shall set forth the method for excluding growth
- in property value resulting solely from inflation.
- 14 (2) Approval of the tax increment financing plan shall comply
- 15 with the notice, hearing, and disclosure provisions of section 21.
- 16 If the development plan is part of the tax increment financing
- 17 plan, only 1 hearing and approval procedure is required for the 2
- 18 plans together.
- 19 (3) Before the public hearing on the tax increment financing
- 20 plan, the governing body shall provide a reasonable opportunity to
- 21 the taxing jurisdictions levying taxes subject to capture to meet
- 22 with the governing body. The authority shall fully inform the
- 23 taxing jurisdictions of the fiscal and economic implications of the
- 24 proposed development area. The taxing jurisdictions may present
- 25 their recommendations at the public hearing on the tax increment
- 26 financing plan. The authority may enter into agreements with the
- 27 taxing jurisdictions, public transportation agencies that operate

- 1 in the zone, and the governing body of the municipality in which
- 2 the zone is located to share a portion of the captured assessed
- 3 value of the development area. If an authority enters into an
- 4 agreement with a public transportation agency to share a portion of
- 5 the captured assessed value under this subsection, that agreement
- 6 shall be in writing and shall contain all of the following:
- 7 (a) A provision that the captured assessed value may be used
- 8 for operating expenses.
- 9 (b) A provision on how the authority will facilitate
- 10 applicants who are seeking credits under section 438 of the
- 11 Michigan business tax act, 2007 PA 36, MCL 208.1438.
- 12 (4) Before a tax increment financing plan is implemented, the
- 13 authority shall enter into a contract with the public
- 14 transportation agency that operates the transit station in the
- 15 zone. The contract shall include, but not be limited to, terms
- 16 regarding the distribution of revenue, the allocation of
- 17 responsibility for maintenance and upkeep of the transit station
- 18 and associated facilities, and the use of the facilities.
- 19 (5) A tax increment financing plan may be modified if the
- 20 modification is approved by the governing body upon notice and
- 21 after public hearings and agreements as are required for approval
- 22 of the original plan.
- 23 (6) A governing body in a taxing jurisdiction levying ad
- 24 valorem property taxes otherwise subject to capture and that levies
- 25 a separate millage for public library purposes may, at the request
- 26 of the public library board, exempt that separate millage from
- 27 capture by adopting a resolution to that effect and filing a copy

- 1 with the clerk of the municipality proposing to create the
- 2 authority. The resolution shall take effect when filed with the
- 3 clerk and remains effective until a copy of a resolution rescinding
- 4 that resolution is filed with that clerk.
- 5 (7) Before a tax increment financing plan is implemented, the
- 6 governing body in a taxing jurisdiction that is a community college
- 7 levying ad valorem property taxes that would otherwise be subject
- 8 to capture may exempt its taxes from capture by adopting a
- 9 resolution to that effect and filing a copy with the clerk of the
- 10 municipality proposing to create the authority. The resolution
- 11 shall take effect when filed with the clerk and remains effective
- 12 until a copy of a resolution rescinding that resolution is filed
- 13 with that clerk.
- 14 Sec. 17. (1) The municipal and county treasurers shall
- 15 transmit tax increment revenues to the authority.
- 16 (2) The authority shall expend the tax increment revenues
- 17 received for the improvement program only under the terms of the
- 18 tax increment financing plan. Unused funds shall revert
- 19 proportionately to the respective taxing bodies. Tax increment
- 20 revenues shall not be used to circumvent existing property tax
- 21 limitations. The governing body of the municipality may abolish the
- 22 tax increment financing plan if it finds that the purposes for
- 23 which it was established are accomplished. However, the tax
- 24 increment financing plan shall not be abolished until the principal
- 25 of, and interest on, bonds issued under section 18 have been paid
- 26 or funds sufficient to make the payment have been segregated.
- 27 (3) Annually the authority shall submit to the governing body

- 1 of the municipality and the state tax commission a report on the
- 2 status of the tax increment financing account. The report shall
- 3 include the following:
- 4 (a) The amount and source of revenue in the account.
- 5 (b) The amount in any bond reserve account.
- 6 (c) The amount and purpose of expenditures from the account.
- 7 (d) The amount of principal and interest on any outstanding
- 8 bonded indebtedness.
- **9** (e) The initial assessed value of the project area.
- (f) The captured assessed value retained by the authority.
- 11 (g) The tax increment revenues received.
- 12 (h) The number of public facilities developed.
- 13 (i) The number of zone improvements made.
- 14 (j) A brief description of each zone improvement made within
- 15 the district.
- 16 (k) Any additional information the governing body considers
- 17 necessary.
- 18 Sec. 18. (1) By resolution of its governing body, the
- 19 authority may authorize, issue, and sell tax increment bonds
- 20 subject to the limitations set forth in this subsection to finance
- 21 the development program of the tax increment financing plan. The
- 22 tax increment bonds issued by the authority under this subsection
- 23 shall pledge solely the tax increment revenues of a zone in which
- 24 the project is located or a zone from which tax increment revenues
- 25 may be used for this project, or both. In addition or in the
- 26 alternative, the bonds issued by the authority under this
- 27 subsection may be secured by any other revenues identified in

- 1 section 13 as sources of financing for activities of the authority
- 2 that the authority shall specifically pledge in the resolution.
- 3 However, except as otherwise provided in this section, the full
- 4 faith and credit of the municipality shall not be pledged to secure
- 5 bonds issued under this subsection. The bond issue may include a
- 6 sum sufficient to pay interest on the tax increment bonds until
- 7 full development of tax increment revenues from the project and
- 8 also a sum to provide a reasonable reserve for payment of principal
- 9 and interest on the bonds. The resolution authorizing the bonds
- 10 shall create a lien on the tax increment revenues and other
- 11 revenues pledged by the resolution that shall be a statutory lien
- 12 and shall be a first lien subject only to liens previously created.
- 13 The resolution may provide the terms upon which additional bonds
- 14 may be issued of equal standing and parity of lien as to the tax
- 15 increment revenues and other revenues pledged under the resolution.
- 16 Bonds issued under this subsection that pledge revenue received
- 17 under section 16 for repayment of the bonds are subject to the
- 18 revised municipal finance act, 2001 PA 34, MCL 141.2101 to
- **19** 141.2821.
- 20 (2) The municipality, by majority vote of the members of its
- 21 governing body, may make a limited tax pledge to support the
- 22 authority's tax increment bonds or notes or, if authorized by the
- 23 voters of the municipality, may pledge its unlimited tax full faith
- 24 and credit for the payment of the principal of and interest on the
- 25 authority's tax increment bonds or notes.
- 26 Sec. 19. (1) If a board decides to finance a project in a
- 27 development area by the use of revenue bonds as authorized in

- 1 section 14 or tax increment financing as authorized in sections 16,
- 2 17, and 18, it shall prepare an improvement plan.
- 3 (2) The improvement plan shall contain all of the following:
- 4 (a) The designation of boundaries of the zone in relation to
- 5 highways, streets, streams, lakes, other bodies of water, or
- 6 otherwise.
- 7 (b) The location and extent of existing streets and other
- 8 public facilities within the zone, designating the location,
- 9 character, and extent of the categories of public and private land
- 10 uses then existing and proposed for the zone, including
- 11 residential, recreational, commercial, industrial, educational, and
- 12 other uses, and including a legal description of the zone.
- 13 (c) A description of existing improvements in the zone to be
- 14 demolished, repaired, or altered, a description of any repairs and
- 15 alterations, and an estimate of the time required for completion.
- 16 (d) The location, extent, character, and estimated cost of the
- 17 improvements including rehabilitation contemplated for the zone and
- 18 an estimate of the time required for completion.
- 19 (e) A statement of the construction or stages of construction
- 20 planned, and the estimated time of completion of each stage.
- 21 (f) A description of any parts of the zone to be left as open
- 22 space and the use contemplated for the space.
- 23 (g) A description of any portions of the zone that the
- 24 authority desires to sell, donate, exchange, or lease to or from
- 25 the municipality and the proposed terms.
- 26 (h) A description of desired zoning changes and changes in
- 27 streets, street levels, intersections, or utilities.

- 1 (i) An estimate of the cost of the development, a statement of
- 2 the proposed method of financing the development, and the ability
- 3 of the authority to arrange the financing.
- 4 (j) Designation of the person or persons, natural or
- 5 corporate, to whom all or a portion of the development is to be
- 6 leased, sold, or conveyed in any manner and for whose benefit the
- 7 project is being undertaken if that information is available to the
- 8 authority.
- 9 (k) The procedures for bidding for the leasing, purchasing, or
- 10 conveying in any manner of all or a portion of the development upon
- 11 its completion, if there is no express or implied agreement between
- 12 the authority and persons, natural or corporate, that all or a
- 13 portion of the development will be leased, sold, or conveyed in any
- 14 manner to those persons.
- 15 (l) The requirement that amendments to an approved improvement
- 16 plan or tax increment plan must be submitted by the authority to
- 17 the governing body for approval or rejection.
- 18 (m) The transit revitalization improvements that will be made
- 19 in the zone.
- (n) Other material that the authority, local public agency, or
- 21 governing body considers pertinent.
- (o) Based on consultation with the affected state and federal
- 23 authorities, an identification of the permits the board believes
- 24 necessary to complete the proposed public facility and an
- 25 explanation of how the proposed public facility will meet the
- 26 requirements necessary for issuance of each permit.
- 27 Sec. 20. (1) The governing body, before adoption of an

- 1 ordinance approving an improvement plan or tax increment financing
- 2 plan, shall hold a public hearing on the improvement plan. Notice
- 3 of the time and place of the hearing shall be given by publication
- 4 twice in a newspaper of general circulation designated by the
- 5 municipality, the first of which shall be not less than 20 days
- 6 before the date set for the hearing. Notice of the hearing shall be
- 7 posted in at least 20 conspicuous and public places in the
- 8 development area not less than 20 days before the hearing. Notice
- 9 shall also be mailed to all property taxpayers of record in the
- 10 development area and to the governing body of each taxing
- 11 jurisdiction levying taxes that would be subject to capture if the
- 12 tax increment financing plan is approved not less than 20 days
- 13 before the hearing.
- 14 (2) Notice of the time and place of hearing on an improvement
- 15 plan shall contain all of the following:
- 16 (a) A description of the proposed zone in relation to
- 17 highways, streets, streams, or otherwise.
- 18 (b) A statement that maps, plats, and a description of the
- 19 development plan, including the method of relocating families and
- 20 individuals who may be displaced from the area, are available for
- 21 public inspection at a place designated in the notice.
- (c) A statement that all aspects of the improvement plan will
- 23 be open for discussion at the public hearing.
- 24 (d) Other information that the governing body considers
- 25 appropriate.
- 26 (3) At the time set for the hearing, the governing body shall
- 27 provide an opportunity for interested persons to speak and shall

- 1 receive and consider communications in writing. The hearing shall
- 2 provide the fullest opportunity for expression of opinion, for
- 3 argument on the merits, and for consideration of documentary
- 4 evidence pertinent to the improvement plan. The governing body
- 5 shall make and preserve a record of the public hearing, including
- 6 all data presented at the hearing.
- 7 Sec. 21. The governing body after a public hearing on the
- 8 improvement plan or the tax increment financing plan, or both, with
- 9 notice given under section 20, shall determine whether the
- 10 improvement plan or tax increment financing plan constitutes a
- 11 public purpose. If it determines that the improvement plan or tax
- 12 increment financing plan constitutes a public purpose, it shall by
- 13 ordinance approve or reject the plan, or approve it with
- 14 modification, based on the following considerations:
- 15 (a) The findings and recommendations of a zone citizens
- 16 council, if a zone citizens council was formed.
- 17 (b) The plan meets the requirements under section 19(2).
- 18 (c) The proposed method of financing the development is
- 19 feasible and the authority has the ability to arrange the
- 20 financing.
- 21 (d) The development is reasonable and necessary to carry out
- 22 the purposes of this act.
- 23 (e) The land included within the zone to be acquired is
- 24 reasonably necessary to carry out the purposes of the plan and of
- 25 this act in an efficient and economically satisfactory manner.
- 26 (f) The improvement plan is in reasonable accord with the land
- 27 use plan of the municipality.

- 1 (g) Public services, such as fire and police protection and
- 2 utilities, are or will be adequate to service the project area.
- 3 (h) Changes in zoning, streets, street levels, intersections,
- 4 and utilities are reasonably necessary for the project and for the
- 5 municipality.
- 6 Sec. 22. (1) The director of the authority shall submit a
- 7 budget to the board for the operation of the authority for each
- 8 fiscal year before the beginning of the fiscal year. The budget
- 9 shall be prepared in the manner and contain the information
- 10 required of municipal departments. After review by the board, the
- 11 budget shall be submitted to the governing body. The governing body
- 12 must approve the budget before the board may adopt the budget.
- 13 Unless authorized by the governing body or this act, funds of the
- 14 municipality shall not be included in the budget of the authority.
- 15 (2) The governing body of the municipality may assess a
- 16 reasonable pro rata share of the funds for the cost of handling and
- 17 auditing the funds against the funds of the authority, other than
- 18 those committed, which shall be paid annually by the board pursuant
- 19 to an appropriate item in its budget.
- 20 Sec. 23. An authority that has completed the purposes for
- 21 which it was organized shall be dissolved by ordinance of the
- 22 governing body. The property and assets of the authority remaining
- 23 after the satisfaction of the obligations of the authority belong
- 24 to the municipality.
- 25 Sec. 24. (1) The state tax commission may institute
- 26 proceedings to compel enforcement of this act.
- 27 (2) The state tax commission may promulgate rules necessary

- 1 for the administration of this act under the administrative
- 2 procedures act of 1969, 1969 PA 306, MCL 24.201 to 24.328.