## **HOUSE BILL No. 4023**

January 22, 2009, Introduced by Rep. Valentine and referred to the Committee on Energy and Technology.

A bill to amend 2008 PA 295, entitled "Clean, renewable, and efficient energy act," by amending sections 3, 5, 9, and 13 (MCL 460.1003, 460.1005, 460.1009, and 460.1013) and by adding section 28.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 3. As used in this act:
- 2 (a) "Advanced cleaner energy" means electricity generated
- 3 using an advanced cleaner energy system.
- 4 (b) "Advanced cleaner energy credit" means a credit certified
- 5 under section 43 that represents generated advanced cleaner energy.
- 6 (c) "Advanced cleaner energy system" means any of the
- 7 following:
  - (i) A gasification facility.
  - (ii) An industrial cogeneration facility.

- 1 (iii) A coal-fired electric generating facility if 85% or more
- 2 of the carbon dioxide emissions are captured and permanently
- 3 geologically sequestered.
- 4 (iv) An electric generating facility or system that uses
- 5 technologies not in commercial operation on the effective date of
- 6 this act OCTOBER 6, 2008.
- 7 (d) "Affiliated transmission company" means that term as
- 8 defined in SECTION 2 OF the electric transmission line
- 9 certification act, 1995 PA 30, MCL 460.562.
- (e) "Applicable regional transmission organization" means a
- 11 nonprofit, member-based organization governed by an independent
- 12 board of directors that serves as the federal energy regulatory
- 13 commission-approved COMMISSION APPROVED regional transmission
- 14 organization with oversight responsibility for the region that
- 15 includes the provider's service territory.
- 16 (f) "Biomass" means any organic matter that is not derived
- 17 from fossil fuels, that can be converted to usable fuel for the
- 18 production of energy, and that replenishes over a human, not a
- 19 geological, time frame, including, but not limited to, all of the
- 20 following:
- 21 (i) Agricultural crops and crop wastes.
- 22 (ii) Short-rotation energy crops.
- 23 (iii) Herbaceous plants.
- (iv) Trees and wood, but only if derived from sustainably
- 25 managed forests or procurement systems, as defined in section 261c
- of the management and budget act, 1984 PA 431, MCL 18.1261c.
- (v) Paper and pulp products.

- 1 (vi) Precommercial wood thinning waste, brush, or yard waste.
- 2 (vii) Wood wastes and residues from the processing of wood
- 3 products or paper.
- 4 (viii) Animal wastes.
- (ix) Wastewater sludge or sewage.
- $\mathbf{6}$  (x) Aquatic plants.
- 7 (xi) Food production and processing waste.
- 8 (xii) Organic by-products from the production of biofuels.
- 9 (g) "Board" means the wind energy resource zone board created
- 10 under section 143.
- 11 (h) "Carbon dioxide emissions benefits" means that the carbon
- 12 dioxide emissions per megawatt hour of electricity generated by the
- 13 advanced cleaner energy system are at least 85% less or, for an
- 14 integrated gasification combined cycle facility, 70% less than the
- 15 average carbon dioxide emissions per megawatt hour of electricity
- 16 generated from all coal-fired electric generating facilities
- 17 operating in this state on January 1, 2008.
- 18 (I) "C-BED TARIFF" MEANS A COMMUNITY-BASED ENERGY DEVELOPMENT
- 19 TARIFF APPROVED UNDER SECTION 28(2).
- 20 (J) (i)—"Commission" means the Michigan public service
- 21 commission.
- 22 (K) "COMMUNITY-BASED ENERGY DEVELOPMENT PROJECT" OR "C-BED
- 23 PROJECT" MEANS A NEW RENEWABLE ENERGY SYSTEM THAT MEETS ALL OF THE
- 24 FOLLOWING REQUIREMENTS:
- 25 (i) IF THE RENEWABLE ENERGY SYSTEM IS A WIND ENERGY CONVERSION
- 26 SYSTEM, NO SINGLE QUALIFYING OWNER OWNS MORE THAN 15% OF THE WIND
- 27 ENERGY CONVERSION SYSTEM UNLESS 1 OR MORE OF THE FOLLOWING

- 1 REQUIREMENTS ARE MET:
- 2 (A) THE WIND ENERGY CONVERSION SYSTEM DOES NOT INCLUDE MORE
- 3 THAN 2 TURBINES.
- 4 (B) NO QUALIFYING OWNER THAT OWNS MORE THAN 15% OF THE WIND
- 5 ENERGY CONVERSION SYSTEM IS A MUNICIPALLY OWNED ELECTRIC UTILITY.
- 6 (ii) UNDER A POWER PURCHASE AGREEMENT OVER THE LIFE OF THE
- 7 RENEWABLE ENERGY SYSTEM, AT LEAST 51% OF THE GROSS REVENUES WILL
- 8 ACCRUE TO QUALIFYING OWNERS AND OTHER LOCAL ENTITIES.
- 9 (iii) THE RENEWABLE ENERGY SYSTEM IS APPROVED BY A RESOLUTION
- 10 ADOPTED BY THE COUNTY BOARD OF COMMISSIONERS OF EACH COUNTY IN
- 11 WHICH THE PROJECT IS TO BE LOCATED OR, IF THE PROJECT IS TO BE
- 12 LOCATED WITHIN THE BOUNDARIES OF AN INDIAN RESERVATION, BY THE
- 13 TRIBAL COUNCIL FOR THAT RESERVATION.
- 14 (1) (j)—"Customer meter" means an electric meter of a
- 15 provider's retail customer. Customer meter does not include a
- 16 municipal water pumping meter or additional meters at a single site
- 17 that were installed specifically to support interruptible air
- 18 conditioning, interruptible water heating, net metering, or time-
- 19 of-day tariffs.
- Sec. 5. As used in this act:
- 21 (a) "Electric provider", subject to sections 21(1), 23(1), and
- 22 25(1), AND 28, means any of the following:
- (i) Any person or entity that is regulated by the commission
- 24 for the purpose of selling electricity to retail customers in this
- 25 state.
- 26 (ii) A municipally-owned electric utility in this state.
- 27 (iii) A cooperative electric utility in this state.

- 1 (iv) Except as used in subpart B of part 2, an alternative
- 2 electric supplier licensed under section 10a of 1939 PA 3, MCL
- **3** 460.10a.
- 4 (b) "Eligible electric generator" means that a methane
- 5 digester or renewable energy system with a generation capacity
- 6 limited to the customer's electric need and that does not exceed
- 7 the following:
- 8 (i) For a renewable energy system, 150 kilowatts of aggregate
- 9 generation at a single site.
- 10 (ii) For a methane digester, 550 kilowatts of aggregate
- 11 generation at a single site.
- 12 (c) "Energy conservation" means the reduction of customer
- 13 energy use through the installation of measures or changes in
- 14 energy usage behavior. Energy conservation does not include the use
- 15 of advanced cleaner energy systems.
- 16 (d) "Energy efficiency" means a decrease in customer
- 17 consumption of electricity or natural gas achieved through measures
- 18 or programs that target customer behavior, equipment, devices, or
- 19 materials without reducing the quality of energy services.
- 20 (e) "Energy optimization", subject to subdivision (f), means
- 21 all of the following:
- 22 (i) Energy efficiency.
- 23 (ii) Load management, to the extent that the load management
- 24 reduces overall energy usage.
- 25 (iii) Energy conservation, but only to the extent that the
- 26 decreases in the consumption of electricity produced by energy
- 27 conservation are objectively measurable and attributable to an

- 1 energy optimization plan.
- 2 (f) Energy optimization does not include electric provider
- 3 infrastructure projects that are approved for cost recovery by the
- 4 commission other than as provided in this act.
- 5 (g) "Energy optimization credit" means a credit certified
- 6 pursuant to section 87 that represents achieved energy
- 7 optimization.
- 8 (h) "Energy optimization plan" or "EO plan" means a plan
- 9 APPROVED under section 71-73.
- 10 (i) "Energy optimization standard" means the minimum energy
- 11 savings required to be achieved under section 77.
- 12 (j) "Energy star" means the voluntary partnership among the
- 13 United States department of energy, the United States environmental
- 14 protection agency, product manufacturers, local utilities, and
- 15 retailers to help promote energy efficient products by labeling
- 16 with the energy star logo, TO educate consumers about the benefits
- 17 of energy efficiency, and TO help promote energy efficiency in
- 18 buildings by benchmarking and rating energy performance.
- 19 (k) "Federal approval" means approval by the applicable
- 20 regional transmission organization or other federal energy
- 21 regulatory commission approved transmission planning process of a
- 22 transmission project that includes the transmission line. Federal
- 23 approval may be evidenced in any of the following manners:
- 24 (i) The proposed transmission line is part of a transmission
- 25 project included in the applicable regional transmission
- 26 organization's board-approved transmission expansion plan.
- (ii) The applicable regional transmission organization has

- 1 informed the electric utility, affiliated transmission company, or
- 2 independent transmission company that a transmission project
- 3 submitted for an out-of-cycle project review has been approved by
- 4 the applicable regional transmission organization, and the approved
- 5 transmission project includes the proposed transmission line.
- 6 (iii) If, after the effective date of this act OCTOBER 6, 2008,
- 7 the applicable regional transmission organization utilizes another
- 8 approval process for transmission projects proposed by an electric
- 9 utility, affiliated transmission company, or independent
- 10 transmission company, the proposed transmission line is included in
- 11 a transmission project approved by the applicable regional
- 12 transmission organization through the approval process developed
- 13 after the effective date of this act OCTOBER 6, 2008.
- 14 (iv) Any other federal energy regulatory commission approved
- 15 transmission planning process for a transmission project.
- Sec. 9. As used in this act:
- 17 (a) "Natural gas provider" means an investor-owned business
- 18 engaged in the sale and distribution of natural gas within this
- 19 state whose rates are regulated by the commission. However, as used
- 20 in subpart B of part 2, natural gas provider does not include an
- 21 alternative gas supplier licensed under section 9b of 1939 PA 3,
- 22 MCL 460.9b.
- 23 (B) "NET PRESENT VALUE RATE" MEANS A RATE EQUAL TO THE NET
- 24 PRESENT VALUE OF THE NOMINAL PAYMENTS TO A C-BED PROJECT DIVIDED BY
- 25 THE TOTAL EXPECTED ENERGY PRODUCTION OF THE C-BED PROJECT OVER THE
- 26 LIFE OF ITS POWER PURCHASE AGREEMENT.
- 27 (C) "NONQUALIFYING OWNER" MEANS A PERSON WHO IS NOT A

- 1 QUALIFYING OWNER.
- 2 (D) (b) "Plasma arc gasification facility" means a
- 3 gasification facility that uses a plasma torch to break substances
- 4 down into their molecular structures.
- 5 (E) (c) "Provider" means an electric provider or a natural gas
- 6 provider.
- 7 (F) (d) "PURPA" means the public utility regulatory policies
- 8 act of 1978, Public Law 95-617.
- 9 (G) "QUALIFYING OWNER" MEANS ANY OF THE FOLLOWING:
- 10 (i) A RESIDENT OF THIS STATE.
- 11 (ii) A LIMITED LIABILITY COMPANY THAT IS ORGANIZED UNDER THE
- 12 MICHIGAN LIMITED LIABILITY COMPANY ACT, 1993 PA 23, MCL 450.4101 TO
- 13 450.5200, AND WHOSE MEMBERS ARE ALL RESIDENTS OF THIS STATE.
- 14 (iii) A NONPROFIT CORPORATION ORGANIZED UNDER THE NONPROFIT
- 15 CORPORATION ACT, 1982 PA 162, MCL 450.2101 TO 450.3192.
- 16 (iv) A COOPERATIVE CORPORATION ORGANIZED UNDER SECTIONS 98 TO
- 17 109 OF 1931 PA 327, MCL 450.98 TO 450.109, OR CHAPTER 11 OF THE
- 18 NONPROFIT CORPORATION ACT, 1982 PA 162, MCL 450.3100 TO 450.3192,
- 19 INCLUDING A COOPERATIVE ELECTRIC UTILITY.
- 20 (v) A PUBLIC OR PRIVATE INSTITUTION OF HIGHER EDUCATION.
- 21 (vi) A COUNTY, CITY, VILLAGE, TOWNSHIP, OR SCHOOL DISTRICT OR
- 22 AN AUTHORITY FORMED BY 1 OR ANY COMBINATION OF THESE, OR ANY OTHER
- 23 LOCAL OR REGIONAL GOVERNMENTAL ORGANIZATION SUCH AS A BOARD OR
- 24 COMMISSION OR A MUNICIPALLY OWNED ELECTRIC UTILITY.
- 25 (vii) A TRIBAL COUNCIL.
- 26 (H) (e)—"Qualifying small power production facility" means
- 27 that term as defined in 16 USC 824a-3.

- 1 Sec. 13. As used in this act:
- 2 (a) "Site" means a contiquous site, regardless of the number
- 3 of meters at that site. A site that would be contiquous but for the
- 4 presence of a street, road, or highway shall be considered to be
- 5 contiguous for the purposes of this subdivision.
- 6 (B) "STANDARD RELIABILITY CRITERIA" MEANS BOTH OF THE
- 7 FOLLOWING REQUIREMENTS WITH RESPECT TO THE GENERATION OF
- 8 ELECTRICITY:
- 9 (i) CAN BE SAFELY INTEGRATED INTO AND OPERATED WITHIN THE
- 10 ELECTRIC PROVIDER'S GRID WITHOUT CAUSING ANY ADVERSE OR UNSAFE
- 11 CONSEQUENCES.
- 12 (ii) IS CONSISTENT WITH THE ELECTRIC PROVIDER'S RESOURCE NEEDS.
- (C) (b) "Transmission line" means all structures, equipment,
- 14 and real property necessary to transfer electricity at system bulk
- 15 supply voltage of 100 kilovolts or more.
- 16 (D) (c) "True net metering" means a utility billing method
- 17 that applies the full retail rate to the net of the bidirectional
- 18 flow of kilowatt hours across the customer interconnection with the
- 19 utility distribution system, during a billing period or time-of-use
- 20 pricing period. A negative net metered quantity during the billing
- 21 period or during each time-of-use pricing period within the billing
- 22 period reflects net excess generation for which the customer is
- 23 entitled to receive credit under section  $\frac{177(4)}{177}$ .
- 24 (E) (d) "Utility system resource cost test" means a standard
- 25 that is met for an investment in energy optimization if, on a life
- 26 cycle basis, the total avoided supply-side costs to the provider,
- 27 including representative values for electricity or natural gas

- 1 supply, transmission, distribution, and other associated costs, are
- 2 greater than the total costs to the provider of administering and
- 3 delivering the energy optimization program, including net costs for
- 4 any provider incentives paid by customers and capitalized costs
- 5 recovered under section 89.
- 6 (F) (e) "Wind energy conversion system" means a renewable
- 7 energy system that uses 1 or more wind turbines to generate
- 8 electricity and has a nameplate capacity of 100 kilowatts or more.
- 9 (G) (f) "Wind energy resource zone" or "wind zone" means an
- 10 area designated by the commission under section 147.
- 11 SEC. 28. (1) AS USED IN THIS SECTION, "ELECTRIC PROVIDER" DOES
- 12 NOT INCLUDE AN ALTERNATIVE ELECTRIC SUPPLIER.
- 13 (2) BY DECEMBER 1, 2009, EACH ELECTRIC PROVIDER WHOSE RATES
- 14 ARE REGULATED BY THE COMMISSION SHALL FILE FOR COMMISSION APPROVAL
- 15 A PROPOSED COMMUNITY-BASED ENERGY DEVELOPMENT TARIFF CONSISTENT
- 16 WITH SUBSECTION (4). WITHIN 90 DAYS AFTER THE PROPOSED TARIFF IS
- 17 FILED, THE COMMISSION SHALL ISSUE AN ORDER APPROVING A COMMUNITY-
- 18 BASED ENERGY DEVELOPMENT TARIFF FOR THE ELECTRIC PROVIDER.
- 19 (3) WITHIN 90 DAYS AFTER THE FIRST COMMISSION APPROVAL ORDER
- 20 OF A C-BED TARIFF FILED UNDER SUBSECTION (2), EACH ELECTRIC
- 21 PROVIDER WHOSE RATES ARE NOT REGULATED BY THE COMMISSION SHALL
- 22 ADOPT A COMMUNITY-BASED ENERGY DEVELOPMENT TARIFF CONSISTENT WITH
- 23 SUBSECTION (4).
- 24 (4) A C-BED TARIFF SHALL HAVE A RATE SCHEDULE THAT ALLOWS FOR
- 25 A NET PRESENT VALUE RATE OVER THE DURATION OF A POWER PURCHASE
- 26 AGREEMENT WITH A LIFE OF 20 YEARS OR MORE. THE C-BED TARIFF SHALL
- 27 PROVIDE FOR A RATE THAT IS HIGHER IN THE FIRST 10 YEARS OF THE

- 1 POWER PURCHASE AGREEMENT THAN IN THE LAST 10 YEARS. THE DISCOUNT
- 2 RATE REQUIRED TO CALCULATE THE NET PRESENT VALUE SHALL BE THE
- 3 ELECTRIC PROVIDER'S NORMAL DISCOUNT RATE USED FOR ITS OTHER
- 4 BUSINESS PURPOSES.
- 5 (5) THE COMMISSION SHALL CONSIDER AND MAY IMPLEMENT MECHANISMS
- 6 TO ENCOURAGE THE AGGREGATION OF COMMUNITY-BASED ENERGY DEVELOPMENT
- 7 PROJECTS. THE COMMISSION SHALL DO ALL OF THE FOLLOWING:
- 8 (A) REQUIRE QUALIFYING OWNERS OF C-BED PROJECTS TO PROVIDE
- 9 SUFFICIENT SECURITY TO SECURE PERFORMANCE UNDER A POWER PURCHASE
- 10 AGREEMENT.
- 11 (B) PROHIBIT THE TRANSFER OF A C-BED PROJECT TO A
- 12 NONQUALIFYING OWNER DURING THE INITIAL 20 YEARS OF A POWER PURCHASE
- 13 AGREEMENT.
- 14 (6) AN ELECTRIC PROVIDER THAT PLANS TO CONSTRUCT OR PURCHASE
- 15 ELECTRICITY FROM A NEW RENEWABLE ENERGY SYSTEM UNDER ITS RENEWABLE
- 16 ENERGY PLAN SHALL TAKE REASONABLE STEPS TO DETERMINE WHETHER A
- 17 POWER PURCHASE AGREEMENT WITH 1 OR MORE C-BED PROJECTS WOULD MEET
- 18 THE ELECTRIC PROVIDER'S COST AND RELIABILITY REQUIREMENTS, APPLYING
- 19 STANDARD RELIABILITY CRITERIA, TO FULFILL SOME OR ALL OF THE
- 20 IDENTIFIED NEED AT MINIMAL IMPACT TO CUSTOMER RATES. THIS SECTION
- 21 DOES NOT OBLIGATE AN ELECTRIC PROVIDER TO ENTER INTO A POWER
- 22 PURCHASE AGREEMENT UNDER A C-BED TARIFF.
- 23 (7) EACH ELECTRIC PROVIDER SHALL PERIODICALLY FILE WITH THE
- 24 COMMISSION UNDER RULES ADOPTED BY THE COMMISSION A DESCRIPTION OF
- 25 ITS EFFORTS TO PURCHASE ENERGY FROM C-BED PROJECTS, INCLUDING A
- 26 LIST OF C-BED PROJECTS UNDER CONTRACT AND THE AMOUNT OF ENERGY
- 27 PURCHASED FROM EACH C-BED PROJECT. THE COMMISSION SHALL CONSIDER

- 1 THE EXPENDITURES OF AN ELECTRIC PROVIDER TO PURCHASE ENERGY FROM C-
- 2 BED PROJECTS WHEN EVALUATING UNDER SECTION 31 THE PROVIDER'S GOOD-
- 3 FAITH EFFORT TO SPEND THE FULL AMOUNT OF ITS INCREMENTAL COSTS OF
- 4 COMPLIANCE.
- 5 (8) TO THE EXTENT FEASIBLE, A DEVELOPER OF A C-BED PROJECT
- 6 SHALL PROVIDE, IN WRITING, AN OPPORTUNITY TO INVEST IN THE C-BED
- 7 PROJECT TO EACH PROPERTY OWNER ON WHOSE PROPERTY IS CONSTRUCTED A
- 8 HIGH-VOLTAGE TRANSMISSION LINE THAT WILL TRANSMIT TO MARKET THE
- 9 ENERGY GENERATED BY THE C-BED PROJECT. THIS SUBSECTION DOES NOT
- 10 APPLY UNLESS THE PROPERTY IS LOCATED AND THE OWNER RESIDES IN THE
- 11 COUNTY WHERE THE C-BED PROJECT IS LOCATED.
- 12 (9) A DEVELOPER OF A C-BED PROJECT AND AN ELECTRIC PROVIDER
- 13 SHALL NEGOTIATE THE RATE AND OTHER TERMS FOR ANY POWER PURCHASE
- 14 AGREEMENT ENTERED INTO UNDER SUBSECTION (6) CONSISTENT WITH THE C-
- 15 BED TARIFF. AT THE DISCRETION OF THE DEVELOPER OF A C-BED PROJECT,
- 16 THE DEVELOPER AND AN ELECTRIC PROVIDER MAY NEGOTIATE A POWER
- 17 PURCHASE AGREEMENT WITH TERMS DIFFERENT FROM THE C-BED TARIFF.
- 18 (10) A QUALIFYING OWNER, OR ANY COMBINATION OF QUALIFYING
- 19 OWNERS, MAY DEVELOP A JOINT VENTURE RENEWABLE ENERGY SYSTEM WITH A
- 20 NONQUALIFYING OWNER. HOWEVER, THE TERMS OF THE C-BED TARIFF OF THE
- 21 ELECTRIC PROVIDER THAT PURCHASES ENERGY FROM THE C-BED PROJECT ONLY
- 22 APPLY TO THE PORTION OF THE TOTAL ENERGY PRODUCTION OF THE C-BED
- 23 PROJECT THAT IS PROPORTIONAL TO THE EQUITY SHARE OF THE C-BED
- 24 PROJECT OWNED BY THE QUALIFYING OWNERS.
- 25 (11) A PROJECT THAT IS OPERATING UNDER A POWER PURCHASE
- 26 AGREEMENT UNDER A C-BED TARIFF IS NOT ELIGIBLE FOR NET METERING
- 27 UNDER PART 5.

- 1 (12) A POWER PURCHASE AGREEMENT FOR A C-BED PROJECT ENTERED
- 2 INTO UNDER SUBSECTION (6) BY AN ELECTRIC PROVIDER WHOSE RATES ARE
- 3 REGULATED BY THE COMMISSION DOES NOT TAKE EFFECT UNTIL APPROVED BY
- 4 THE COMMISSION. THE COMMISSION SHALL PROVIDE THE ELECTRIC
- 5 PROVIDER'S RATEPAYERS AN OPPORTUNITY TO ADDRESS THE REASONABLENESS
- 6 OF THE PROPOSED POWER PURCHASE AGREEMENT. UNLESS A PARTY OBJECTS TO
- 7 A POWER PURCHASE AGREEMENT WITHIN 30 DAYS OF SUBMISSION OF THE
- 8 AGREEMENT TO THE COMMISSION, THE AGREEMENT SHALL BE CONSIDERED
- 9 APPROVED.
- 10 (13) AN ELECTRIC PROVIDER OR A PERSON PROVIDING ELECTRIC
- 11 SERVICE TO WHOLESALE CUSTOMERS IN THIS STATE MAY, SUBJECT TO THE
- 12 LIMITS SPECIFIED IN THIS ACT, PARTICIPATE IN A C-BED PROJECT,
- 13 INCLUDING AS AN OWNER OR EQUITY PARTNER OR BY PROVIDING TECHNICAL
- 14 OR FINANCIAL ASSISTANCE.