## **SENATE BILL No. 99**

January 28, 2009, Introduced by Senators JANSEN and HARDIMAN and referred to the Committee on Families and Human Services.

A bill to amend 1982 PA 294, entitled

"Friend of the court act,"

by amending sections 2, 2a, 5, 5a, 9a, 11a, 13, 15, 17, 17b, 19, 27, and 28 (MCL 552.502, 552.502a, 552.505, 552.505a, 552.509a, 552.511a, 552.513, 552.515, 552.517, 552.517b, 552.519, 552.527, and 552.528), sections 2 and 2a as amended by 2004 PA 210, sections 5, 13, and 15 as amended and section 5a as added by 2002 PA 571, section 9a as added by 1999 PA 150, section 11a as added by 2002 PA 569, sections 17, 17b, and 19 as amended by 2004 PA 207, and section 28 as added by 1996 PA 365.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT: Sec. 2. As used in this act:

(A) "ALTERNATIVE DISPUTE RESOLUTION" MEANS A PROCESS ESTABLISHED UNDER SECTION 13 BY WHICH THE PARTIES ARE ASSISTED IN VOLUNTARILY FORMULATING AN AGREEMENT TO RESOLVE A DISPUTE

1

2

3

CONCERNING CHILD CUSTODY OR PARENTING TIME THAT ARISES FROM A
 DOMESTIC RELATIONS MATTER.

3 (B) (a) "Bureau" means the state friend of the court bureau
4 created in section 19.

5 (C) (b) "Centralizing enforcement" means the process
6 authorized under section 10 of the office of child support act,
7 1971 PA 174, MCL 400.240.

8 (D) (c)—"Chief judge" means the following:

9 (i) The circuit judge in a judicial circuit having only 110 circuit judge.

11 (*ii*) Except in the county of Wayne, the THE chief judge of the 12 circuit court in a judicial circuit having 2 or more circuit 13 judges.

14 (*iii*) In the county of Wayne, the executive chief judge of the 15 circuit court in the third judicial circuit.

(E) (d)—"Citizen advisory committee" means a citizen friend of
 the court advisory committee established as provided in section 4.

18 (F) (e) "Consumer reporting agency" means a person that, for 19 monetary fees or dues, or on a cooperative nonprofit basis, 20 regularly engages in whole or in part in the practice of assembling or evaluating consumer credit information or other information on 21 consumers for the purpose of furnishing consumer reports to third 22 parties, and that uses any means or facility of interstate commerce 23 24 for the purpose of preparing or furnishing consumer reports. As used in this subdivision, "consumer report" means that term as 25 defined in section 603 of the fair credit reporting act, title VI 26 27 of the consumer credit protection act, Public Law 90-321, 15 USC

**1** 1681a.

(G) (f) "County board" means the county board of commissioners
in the county served by the office. If a judicial circuit includes
more than 1 county, action required to be taken by the county board
means action by the county boards of commissioners for all counties
composing that circuit.

7

(H) <del>(g)</del> "Court" means the circuit court.

8 (I) (h) "Current employment" means employment within 1 year
9 before a friend of the court request for information.

(J) (i) "Custody or parenting time order violation" means an individual's act or failure to act that interferes with a parent's right to interact with his or her child in the time, place, and manner established in the order that governs custody or parenting time between the parent and the child and to which the individual accused of interfering is subject.

16 (K) (j)—"De novo hearing" means a new judicial consideration
 17 of a matter previously heard by a referee.

18 (l) (k) "Department" means the family independence agency
 19 DEPARTMENT OF HUMAN SERVICES.

(M) (*l*)—"Domestic relations matter" means a circuit court proceeding as to child custody, or parenting time, or child SUPPORT, or spousal support, that arises out of litigation under a statute of this state, including, but not limited to, the following:

**25** (*i*) 1846 RS 84, MCL 552.1 to 552.45.

26 (*ii*) The family support act, 1966 PA 138, MCL 552.451 to
27 552.459.

TDR

(*iii*) Child THE CHILD custody act of 1970, 1970 PA 91, MCL
 722.21 to 722.31.

3

(*iv*) 1968 PA 293, MCL 722.1 to 722.6.

4 (v) The paternity act, 1956 PA 205, MCL 722.711 to 722.730.

5 (vi) Revised THE REVISED uniform reciprocal enforcement of
6 support act, 1952 PA 8, MCL 780.151 to 780.183.

7 (*vii*) Uniform THE UNIFORM interstate family support act, 1996
 8 PA 310, MCL 552.1101 to 552.1901.

9 (m) "Domestic relations mediation" means a process by which 10 the parties are assisted by a domestic relations mediator in 11 voluntarily formulating an agreement to resolve a dispute 12 concerning child custody or parenting time that arises from a 13 domestic relations matter.

14 (n) "Friend of the court" means the person serving under
15 section 21(1) or appointed under section 23 as the head of the
16 office of the friend of the court.

(o) "Friend of the court case" means a domestic relations
matter that an office establishes as a friend of the court case as
required under section 5a. The term "friend of the court case",
when used in a provision of this act, is not effective until on and
after December 1, 2002.

(p) "Income" means that term as defined in section 2 of the
support and parenting time enforcement act, 1982 PA 295, MCL
552.602.

25 Sec. 2a. As used in this act:

26 (a) "Medical assistance" means medical assistance as
27 established under title XIX of the social security act, 42 USC 1396

5

1 to <del>1396r-6 and 1396r-8 to</del> 1396v.

2 (b) "Office" and "office of the friend of the court" mean an3 agency created in section 3.

4 (c) "Payer" means a person ordered by the circuit court to pay5 support.

6 (d) "Public assistance" means cash assistance provided under
7 the social welfare act, 1939 PA 280, MCL 400.1 to 400.119b.

8 (e) "Recipient of support" means the following:

(i) The spouse, if the support order orders spousal support.

10 (*ii*) The custodial parent or guardian, if the support order
11 orders support for a minor child or a child who is 18 years of age
12 or older.

13 (*iii*) The family independence agency DEPARTMENT OF HUMAN
14 SERVICES, if support has been assigned to that department.

15 (*iv*) THE COUNTY, IF THE MINOR IS IN COUNTY-SUPPORTED FOSTER
16 CARE.

17 (f) "State advisory committee" means the committee established18 by the bureau under section 19.

(g) "State disbursement unit" or "SDU" means the entity
established in section 6 of the office of child support act, 1971
PA 174, MCL 400.236.

22 (h) "Support" means all of the following:

(i) The payment of money for a child or a spouse ordered by the
circuit court, whether the order is embodied in an interim,
temporary, permanent, or modified order or judgment. Support may
include payment of the expenses of medical, dental, and other
health care, child care expenses, and educational expenses.

9

(*ii*) The payment of money ordered by the circuit court under
 the paternity act, 1956 PA 205, MCL 722.711 to 722.730, for the
 necessary expenses incurred by or for the mother in connection with
 her confinement, for other expenses in connection with CONNECTED TO
 the pregnancy of the mother OR THE BIRTH OF THE CHILD, or for the
 repayment of genetic testing expenses.

7 (iii) A surcharge under section 3a of the support and parenting
8 time enforcement act, MCL 552.603a.

9 (i) "Support and parenting time enforcement act" means 1982 PA10 295, MCL 552.601 to 552.650.

(j) "Support order" means an order entered by the circuit court for the payment of support in a sum certain, whether in the form of a lump sum or a periodic payment.

14 (k) "Title IV-D" means part D of title IV of the social
15 security act, 42 USC 651 to 655, 656 to 657, 658a to 660, and 663
16 to 669b.

17 (l) "Title IV-D agency" means that term as defined in section 2
18 of the support and parenting time enforcement act, MCL 552.602.

19 Sec. 5. (1) Each office of the friend of the court has the20 following duties:

(a) To inform each party to the A domestic relations matter
that, unless 1 of the parties is required to participate in the
title IV-D child support program, they may choose not to have the
office of the friend of the court administer and enforce
obligations that may be imposed in the domestic relations matter.
(b) To inform each party to the A domestic relations matter
that, unless 1 of the parties is required to participate in the

01067'09

1 title IV-D child support program, they may direct the office of the 2 friend of the court to close the friend of the court case that was 3 opened in their domestic relations matter.

4 (c) To provide an informational pamphlet, in accordance with 5 the model pamphlet developed by the bureau, to each party to a 6 domestic relations matter. The informational pamphlet shall explain the procedures of the court and the office; the duties of the 7 office; the rights and responsibilities of the parties, including 8 9 notification that each party to the dispute has the right to meet 10 with the individual investigating the dispute before that 11 individual makes a recommendation regarding the dispute; the 12 availability of and procedures used in domestic relations mediation 13 **ALTERNATIVE DISPUTE RESOLUTION**; the availability of human services 14 in the community; the availability of joint custody as described in 15 section 6a of the child custody act of 1970, 1970 PA 91, MCL 722.26a; and how to file a grievance regarding the office. The 16 17 informational pamphlet shall be provided as soon as possible after 18 the filing of a complaint or other initiating pleading. Upon 19 request, a party shall receive an oral explanation of the 20 informational pamphlet from the office.

(d) To make available to an individual form motions,
responses, and orders for requesting the court to modify the
individual's TO BE USED BY A PARTY, WITHOUT THE ASSISTANCE OF LEGAL
COUNSEL, IN MAKING OR RESPONDING TO A MOTION FOR A PAYMENT PLAN
UNDER SECTION 5E OF THE SUPPORT AND PARENTING TIME ENFORCEMENT ACT,
MCL 552.605E, OR FOR THE MODIFICATION OF A child support, custody,
or parenting time order, or for responding to a motion for such a

TDR

1 modification, without assistance of legal counsel INCLUDING A
2 DOMICILE OR RESIDENCE PROVISION. The office shall make available
3 instructions on preparing and filing each of those forms, and
4 instructions on service of process, and on scheduling a
5 modification hearing.

8

6 (e) To inform the parties of the availability of domestic
7 relations mediation ALTERNATIVE DISPUTE RESOLUTION if there is a
8 dispute as to child custody or parenting time.

9 (f) To inform the parents of the availability of joint custody
10 as described in section 6a of the child custody act of 1970, 1970
11 PA 91, MCL 722.26a, if there is a dispute between the parents as to
12 child custody.

(q) To investigate all relevant facts, and to make a written 13 report and recommendation to the parties and to the court, 14 15 regarding child custody or parenting time, or both, if there is a 16 dispute as to child custody or parenting time, or both, and 17 domestic relations mediation is refused by either party or is 18 unsuccessful, or if ordered to do so by the court. IF CUSTODY HAS BEEN ESTABLISHED BY COURT ORDER, THE COURT SHALL ORDER AN 19 INVESTIGATION ONLY IF THE COURT FIRST FINDS THAT PROPER CAUSE HAS 20 21 BEEN SHOWN OR THAT THERE HAS BEEN A CHANGE OF CIRCUMSTANCES. The 22 investigation may include reports and evaluations by outside 23 persons or agencies if requested by the parties or the court, and 24 shall include documentation of alleged facts, if practicable. If requested by a party, an investigation shall include a meeting with 25 26 the party. A written report and recommendation regarding child 27 custody or parenting time, or both, shall be based upon the factors

enumerated in the child custody act of 1970, 1970 PA 91, MCL 722.21 1 2 to 722.31. PURSUANT TO STANDARDS PRESCRIBED BY THE STATE COURT 3 ADMINISTRATIVE OFFICE UNDER THE SUPERVISION AND DIRECTION OF THE 4 SUPREME COURT, THE OFFICE MAY CHARGE THE PARTIES AN AMOUNT THAT DOES NOT EXCEED THE EXPENSES OF THE OFFICE FOR CONDUCTING THE 5 6 INVESTIGATION AND MAKING THE REPORT AND RECOMMENDATION. IF THE COURT ORDERS A WHOLE OR PARTIAL WAIVER OR SUSPENSION OF FEES IN THE 7 8 CASE BECAUSE OF INDIGENCY OR INABILITY TO PAY, THE OFFICE SHALL NOT 9 CHARGE THE AMOUNT OR, IF APPLICABLE, SHALL REDUCE THE AMOUNT. MONEY 10 COLLECTED UNDER THIS SUBDIVISION SHALL BE DEPOSITED IN THE COUNTY 11 FRIEND OF THE COURT FUND CREATED UNDER SECTION 2530 OF THE REVISED 12 JUDICATURE ACT OF 1961, 1961 PA 236, MCL 600.2530.

(h) To investigate all relevant facts and to make a written 13 14 report and recommendation to the parties and their attorneys and to 15 the court regarding child support, if ordered to do so by the court. The written report and recommendation shall be placed in the 16 17 court file. The investigation may include reports and evaluations 18 by outside persons or agencies if requested by the parties or the 19 court, and shall include documentation of alleged facts, if 20 practicable. If requested by a party, an investigation shall 21 include a meeting with the party. The child support formula 22 developed by the bureau under section 19 shall be used as a 23 guideline in recommending child support. The written report shall 24 include the support amount determined by application of the child support formula and all factual assumptions upon which that support 25 26 amount is based. If the office of the friend of the court 27 determines from the facts of the case that application of the child

TDR

support formula would be unjust or inappropriate, the written
 report shall also include all of the following:

3

(i) An alternative support recommendation.

4 (*ii*) All factual assumptions upon which the alternative support
5 recommendation is based, if applicable.

6 (iii) How the alternative support recommendation deviates from7 the child support formula.

8

(*iv*) The reasons for the alternative support recommendation.

9 (2) If a party who requests a meeting during an investigation
10 fails to attend the scheduled meeting without good cause, the
11 investigation may be completed without a meeting with that party.

12 (3) THE FRIEND OF THE COURT DOES NOT HAVE ANY DUTY RELATED TO 13 SPOUSAL SUPPORT UNLESS THE SPOUSAL SUPPORT IS ORDERED BEFORE APRIL 14 1, 2009, THE SPOUSAL SUPPORT IS TO BE PAID TO A PARTY WHO RECEIVES 15 TITLE IV-D SERVICES FOR THE ENFORCEMENT OF A CHILD SUPPORT ORDER, 16 OR THE COURT ORDERS THE FRIEND OF THE COURT TO PERFORM DUTIES WITH RESPECT TO THE SPOUSAL SUPPORT. THE FRIEND OF THE COURT MAY PROVIDE 17 18 SERVICES WITH REGARD TO SPOUSAL SUPPORT IN A CASE IN WHICH THE 19 FRIEND OF THE COURT DOES NOT HAVE THE DUTY TO DO SO.

20 Sec. 5a. (1) Except as required by this section, an office of 21 the friend of the court shall open and maintain a friend of the 22 court case for a domestic relations matter. If there is an open 23 friend of the court case for a domestic relations matter, the 24 office of the friend of the court shall administer and enforce the obligations of the parties to the friend of the court case as 25 26 provided in this act. If there is not an open friend of the court 27 case for a domestic relations matter, the office of the friend of

the court shall not administer or enforce an obligation of a party
 to the domestic relations matter.

3 (2) The parties to a domestic relations matter are not 4 required to have a friend of the court case opened or maintained 5 for their domestic relations matter. With their initial pleadings, the parties to a domestic relations matter may file a motion for 6 the court to order the office of the friend of the court not to 7 open a friend of the court case for the domestic relations matter. 8 9 If the parties to a domestic relations matter file a motion under 10 this subsection, the court shall issue that order unless the court 11 determines 1 or more of the following:

(a) A party to the domestic relations matter is eligible for
title IV-D services because of the party's current or past receipt
of public assistance.

15 (b) A party to the domestic relations matter applies for title16 IV-D services.

(c) A party to the domestic relations matter requests that the office of the friend of the court open and maintain a friend of the court case for the domestic relations matter, even though the party may not be eligible for title IV-D services because the domestic relations matter involves, by way of example and not limitation, only spousal support, child custody, parenting time, or child custody and parenting time.

(d) There exists in the domestic relations matter evidence of
domestic violence or uneven bargaining positions and evidence that
a party to the domestic relations matter has chosen not to apply
for title IV-D services against the best interest of either the

TDR

1 party or the party's child.

2 (e) The parties have not filed with the court a document,
3 signed by each party, that includes a list of the friend of the
4 court services and an acknowledgment that the parties are choosing
5 to do without those services.

6 (3) If a friend of the court case is not opened for a domestic
7 relations matter, the parties to the domestic relations matter have
8 full responsibility for administration and enforcement of the
9 obligations imposed in the domestic relations matter.

10 (4) The parties to a friend of the court case may file a 11 motion for the court to order the office of the friend of the court 12 to close their friend of the court case. The court shall issue an 13 order that the office of the friend of the court shall close the 14 friend of the court case unless the court determines 1 or more of 15 the following:

(a) A party to the friend of the court case objects.

17 (b) A party to the friend of the court case is eligible for
18 title IV-D services because the party is receiving public
19 assistance.

(c) A party to the friend of the court case is eligible for
title IV-D services because the party received public assistance
and an arrearage is owed to the governmental entity that provided
the public assistance.

(d) The friend of the court case record shows that, within the
previous 12 months, a child support arrearage or custody or
parenting time order violation has occurred in the case.

(e) Within the previous 12 months, a party to the friend of

16

TDR

1 the court case has reopened a friend of the court case.

2 (f) There exists in the friend of the court case evidence of
3 domestic violence or uneven bargaining positions and evidence that
4 a party to the friend of the court case has chosen to close the
5 case against the best interest of either the party or the party's
6 child.

7 (g) The parties have not filed with the court a document,
8 signed by each party, that includes a list of the friend of the
9 court services and an acknowledgment that the parties are choosing
10 to do without those services.

(5) The closure of a friend of the court case does not release a party from the party's obligations imposed in the underlying domestic relations matter. The parties to a closed friend of the court case assume full responsibility for administration and enforcement of obligations imposed in the underlying domestic relations matter.

17 (6) If a party to the underlying domestic relations matter 18 wants to ensure that child support payments made after a friend of 19 the court case is closed will be taken into account in any possible 20 future office of the friend of the court enforcement action, the 21 child support payments must be made through the SDU. If the parties 22 choose to continue to have child support payments made through the SDU, the office of the friend of the court shall not close its 23 24 friend of the court case until each party provides the SDU with the information necessary to process the child support payments 25 26 required in the underlying domestic relations matter.

27

(7) If a party to a domestic relations matter for which there

TDR

is not an open friend of the court case applies for services from 1 2 the office of the friend of the court or applies for public assistance, the office of the friend of the court shall open or 3 4 reopen a friend of the court case. If the office of the friend of 5 the court opens or reopens a friend of the court case as required by this subsection, the court shall issue an order in that domestic 6 relations matter that contains the provisions required by this act 7 and by the support and parenting time enforcement act for a friend 8 9 of the court case. THE COURT MAY DIRECT THE PARTY MAKING THE 10 APPLICATION OR THE FRIEND OF THE COURT TO PREPARE A WRITTEN ORDER 11 AND SUBMIT IT FOR APPROVAL.

12 (8) If the parties to a domestic relations matter file a motion under subsection (2) or (4), the friend of the court shall 13 14 advise the parties in writing as to the services that the office of 15 the friend of the court is not required to provide. The state court administrative office shall develop and make available a form for 16 17 use by an office of the friend of the court under this subsection 18 and a document for use by parties to a domestic relations matter 19 under subsection (2) or (4).

20 (9) FOR PURPOSES OF THIS SECTION, A PARTY RECEIVES PUBLIC
21 ASSISTANCE IF THE PARTY RECEIVES CASH ASSISTANCE PROVIDED UNDER THE
22 SOCIAL WELFARE ACT, 1939 PA 280, MCL 400.1 TO 400.119B, MEDICAL
23 ASSISTANCE, OR FOOD ASSISTANCE OR IF FOSTER CARE IS BEING OR WAS
24 PROVIDED TO A CHILD WHO IS THE SUBJECT OF THE CASE.

25 Sec. 9a. The department, the SDU , and each office of the
26 friend of the court shall cooperate in the transition to the
27 centralized receipt IS RESPONSIBLE FOR THE CENTRALIZED RECEIPT and

14

1 disbursement of support and fees. An office of the friend of the 2 court shall MAY continue to receive and disburse support and fees. 3 through the transition, based on the schedule developed as required 4 by section 6 of the office of child support act, 1971 PA 174, MCL 5 400.236, and modifications to that schedule as the department 6 considers necessary.

Sec. 11a. (1) A complaint seeking enforcement for payment of a
health care expense must include information showing that all of
the following conditions have been met:

10 (a) The parent against whom the complaint is directed is 11 obligated to pay the child's uninsured health care expenses, a 12 demand for payment of the uninsured portion was made to that parent 13 within 28 days after the insurers' final payment or denial of 14 coverage, and that parent did not pay the uninsured portion within 15 28 days after the demand.

(B) IF THE STATE COURT ADMINISTRATIVE OFFICE, UNDER THE
SUPERVISION AND DIRECTION OF THE SUPREME COURT, ESTABLISHES A
MINIMUM THRESHOLD FOR THE ENFORCEMENT OF HEALTH CARE EXPENSES, THE
HEALTH CARE EXPENSE IS EQUAL TO OR GREATER THAN THE ESTABLISHED
THRESHOLD.

(C) (b) The complaint is submitted to the office on or before
 any of the following:

23 (i) One year after the expense was incurred.

(*ii*) Six months after the insurers' final payment or denial of
coverage for the expense, if all measures necessary to submit a
claim for the health care expense to all insurers that might be
obligated to pay the expense were completed within 2 months after

1 the expense was incurred.

(iii) Six months after a parent defaults in paying for the
health care expense as required under a written agreement, signed
by both parents, that lists the specific bills covered by the
agreement, states the amount to be paid in total, and sets forth
the schedule for the payment of that amount, whether by
installments or otherwise.

8 (2) If an office receives a complaint that meets the
9 requirements of subsection (1), the office shall send a copy of the
10 complaint to the parent who is named in the complaint as obligated
11 to pay the child's uninsured health care expenses. The office shall
12 include with the copy of the complaint sent to that parent a notice
13 advising the parent of the provisions of subsection (3).

14 (3) If, within 21 days after the complaint and notice are sent 15 to a parent under subsection (2), the parent does not file with the office a written objection to the complaint, the amount of the 16 17 health care expense stated in the complaint becomes a support 18 arrearage and is subject to any enforcement process available to collect a support arrearage. If the parent files a written 19 20 objection within the 21-day time limit, the office shall set a court hearing, before a judge or referee, to resolve the complaint. 21

Sec. 13. (1) The IN A FRIEND OF THE COURT CASE, THE office
 shall provide, either directly or by contract, domestic relations
 mediation ALTERNATIVE DISPUTE RESOLUTION to assist the parties in
 settling voluntarily a dispute concerning child custody or
 parenting time. that arises in a friend of the court case. Parties
 THE ALTERNATIVE DISPUTE RESOLUTION SHALL BE PROVIDED PURSUANT TO A

16

PLAN APPROVED BY THE CHIEF JUDGE AND THE STATE COURT ADMINISTRATIVE 1 2 OFFICE. THE PLAN SHALL BE CONSISTENT WITH STANDARDS ESTABLISHED BY 3 THE STATE COURT ADMINISTRATIVE OFFICE UNDER THE SUPERVISION AND DIRECTION OF THE SUPREME COURT AND SHALL INCLUDE MINIMUM 4 5 QUALIFICATIONS AND TRAINING REQUIREMENTS FOR ALTERNATIVE DISPUTE 6 RESOLUTION PROVIDERS AND A DESIGNATION OF MATTERS THAT ARE SUBJECT TO ALTERNATIVE DISPUTE RESOLUTION BY VARIOUS MEANS. A PARTY shall 7 not be required to meet with a domestic relations mediator PERSON 8 9 CONDUCTING ALTERNATIVE DISPUTE RESOLUTION. The service may be 10 provided directly by the office only if such a service is in place 11 on July 1, 1983, if the service is not available from a private 12 source, or if the court can demonstrate that providing the service within the friend of the court office is cost beneficial. Any 13 expansion of existing services provided by the court on July 1, 14 1983 shall be provided by an individual meeting the domestic 15 relations mediator minimum qualifications listed under subsection 16 17 (4).

17

18 (2) If an agreement is reached by the parties through domestic relations mediation FRIEND OF THE COURT ALTERNATIVE DISPUTE 19 20 **RESOLUTION**, a consent order incorporating the agreement shall be prepared by an employee of the office who is a member of the state 21 22 bar of Michigan; under section 22, by a member of the state bar of 23 Michigan; or by the attorney for 1 of the parties OR INDIVIDUAL APPROVED BY THE COURT USING A FORM PROVIDED BY THE STATE COURT 24 ADMINISTRATIVE OFFICE, UNDER THE SUPERVISION AND DIRECTION OF THE 25 26 SUPREME COURT, OR APPROVED BY THE CHIEF JUDGE. The consent order 27 shall be provided to, and shall be entered by, the court.

1 (3) Except as provided in subsection (2), a communication 2 between a domestic relations mediator FRIEND OF THE COURT ALTERNATIVE DISPUTE RESOLUTION PROVIDER and a party to a domestic 3 4 relations mediation PERTAINING TO THE MATTER SUBJECT TO RESOLUTION 5 is confidential AS PROVIDED IN COURT RULE. The secrecy of the communication shall be preserved inviolate as a privileged 6 7 communication. The communication shall not be admitted in evidence in any proceedings. The same protection shall be given to 8 9 communications between the parties in the presence of the mediator. 10 (4) AN EMPLOYEE OF THE OFFICE OR OTHER PERSON WHO PROVIDES

11 ALTERNATIVE DISPUTE RESOLUTION SERVICES UNDER A PLAN APPROVED UNDER 12 SUBSECTION (1) SHALL HAVE ALL OF THE FOLLOWING QUALIFICATIONS:

13 (A) POSSESS KNOWLEDGE OF THE COURT SYSTEM OF THIS STATE AND
14 THE PROCEDURES USED IN DOMESTIC RELATIONS MATTERS.

(B) POSSESS KNOWLEDGE OF OTHER RESOURCES IN THE COMMUNITY TO
WHICH THE PARTIES TO A DOMESTIC RELATIONS MATTER CAN BE REFERRED
FOR ASSISTANCE.

18 (C) OTHER QUALIFICATIONS AS PRESCRIBED BY THE STATE COURT
 19 ADMINISTRATIVE OFFICE UNDER THE SUPERVISION AND DIRECTION OF THE
 20 SUPREME COURT.

(5) (4) A domestic relations mediator who performs mediation
 under this act PURSUANT TO A PLAN APPROVED UNDER SUBSECTION (1)
 shall have all of the following minimum qualifications:

24

(a) One or more of the following:

(i) A license or a limited license to engage in the practice of
psychology under parts 161 and 182 of the public health code, 1978
PA 368, MCL 333.16101 to 333.16349 and 333.18201 to 333.18237, or a

TDR

1 master's degree in counseling, social work, or marriage and family 2 counseling; and successful completion of the training program 3 provided by the bureau under section 19(3)(b).

4 (*ii*) Not less than 5 years of experience in family counseling,
5 preferably in a setting related to the areas of responsibility of
6 the friend of the court and preferably to reflect the ethnic
7 population to be served, and successful completion of the training
8 program provided by the bureau under section 19(3) (b).

9 (iii) A graduate degree in a behavioral science and successful
10 completion of a domestic relations mediation training program
11 certified by the bureau with not less than 40 hours of classroom
12 instruction and 250 hours of practical experience working under the
13 direction of a person who has successfully completed a program
14 certified by the bureau.

(*iv*) Membership in the state bar of Michigan and successful
completion of the training program provided by the bureau under
section 19(3)(b).

18 (b) Knowledge of the court system of this state and the19 procedures used in domestic relations matters.

20 (c) Knowledge of other resources in the community to which the
21 parties to a domestic relations matter can be referred for
22 assistance.

23 (d) Knowledge of child development, clinical issues relating
24 to children, the effects of divorce on children, and child custody
25 research.

Sec. 15. An employee of the office who performs domestic
 relations mediation PROVIDES ALTERNATIVE DISPUTE RESOLUTION in a

friend of the court case involving a particular party shall not
 perform referee functions, investigation and recommendation
 functions, or enforcement functions as to any domestic relations
 matter involving that party.

Sec. 17. (1) After a final judgment containing a child support
order has been entered in a friend of the court case, the office
shall USE A PROCEDURE PROVIDED IN SECTION 17B TO periodically
review the order, as follows:

9 (a) If a child is being supported in whole or in part by
10 public assistance, not less than once each 36 months unless both of
11 the following apply:

12 (i) The office receives notice from the department that good13 cause exists not to proceed with support action.

14 (*ii*) Neither party has requested a review.

15 (b) At the initiative of the office, if there are reasonable 16 grounds to believe that the amount of child support awarded in the judgment should be modified or that dependent health care coverage 17 is available and the support order should be modified to include an 18 19 order for health care coverage. Reasonable grounds to review an 20 order under this subdivision include temporary or permanent changes in the physical custody of a child that the court has not ordered, 21 22 increased or decreased need of the child, probable access by an 23 employed parent to dependent health care coverage, or changed financial conditions of a recipient of support or a payer 24 25 including, but not limited to, application for or receipt of public assistance, unemployment compensation, or worker's compensation; or 26 27 incarceration or release from incarceration after a criminal

1 conviction and sentencing to a term of more than 1 year. Within 14 2 days after receiving information that a recipient of support or 3 payer is incarcerated or released from incarceration as described 4 in this subsection, the office shall initiate a review of the 5 order. A review initiated by the office under this subdivision does 6 not preclude the recipient of support or payer from requesting a 7 review under subdivision (d).

8 (c) At the direction of the court.

9 (B) (d) Upon receipt of a written request from either party.
10 Within 14 days after receipt of the review request, the office
11 shall determine whether the order is due for review. The office is
12 not required to investigate ACT ON more than 1 request received
13 from a party each 36 months.

14 (C) (e) If a child is receiving medical assistance, not less
15 than once each 36 months unless either of the following applies:

16 (i) The order requires provision of health care coverage for17 the child and neither party has requested a review.

18 (*ii*) The office receives notice from the family independence 19 agency DEPARTMENT OF HUMAN SERVICES that good cause exists not to 20 proceed with support action and neither party has requested a 21 review.

(D) (f) If requested by the initiating state for a recipient
of services in that state under title IV-D, not less than once each
36 months. Within 14 days after receipt of a review request, the
office shall determine whether an order is due for review.

26 (E) AT THE DIRECTION OF THE COURT.

27 (F) AT THE INITIATIVE OF THE OFFICE, IF THERE ARE REASONABLE

GROUNDS TO BELIEVE THAT THE AMOUNT OF CHILD SUPPORT AWARDED IN THE
 JUDGMENT SHOULD BE MODIFIED OR THAT DEPENDENT HEALTH CARE COVERAGE
 IS AVAILABLE AND THE SUPPORT ORDER SHOULD BE MODIFIED TO INCLUDE AN
 ORDER FOR HEALTH CARE COVERAGE. REASONABLE GROUNDS TO REVIEW AN
 ORDER UNDER THIS SUBDIVISION INCLUDE ANY OF THE FOLLOWING:

6 (i) TEMPORARY OR PERMANENT CHANGES IN THE PHYSICAL CUSTODY OF A
7 CHILD THAT THE COURT HAS NOT ORDERED.

8 (*ii*) INCREASED OR DECREASED NEED OF THE CHILD.

9 (*iii*) PROBABLE ACCESS BY AN EMPLOYED PARENT TO DEPENDENT HEALTH
10 CARE COVERAGE.

11 (*iv*) CHANGED FINANCIAL CONDITIONS OF A RECIPIENT OF SUPPORT OR
12 A PAYER, INCLUDING ANY OF THE FOLLOWING:

13 (A) APPLICATION FOR OR RECEIPT OF PUBLIC ASSISTANCE,
14 UNEMPLOYMENT COMPENSATION, OR WORKER'S COMPENSATION.

(B) INCARCERATION OR RELEASE FROM INCARCERATION AFTER A
CRIMINAL CONVICTION AND SENTENCING TO A TERM OF MORE THAN 1 YEAR.
WITHIN 14 DAYS AFTER RECEIVING INFORMATION THAT A RECIPIENT OF
SUPPORT OR PAYER IS INCARCERATED OR RELEASED FROM INCARCERATION AS
DESCRIBED IN THIS SUB-SUBPARAGRAPH, THE OFFICE SHALL INITIATE A
REVIEW OF THE ORDER.

21 (v) THAT THE ORDER WAS BASED ON INCORRECT FACTS.

(2) A REVIEW INITIATED BY THE OFFICE UNDER SUBSECTION (1)(F)
DOES NOT PRECLUDE THE RECIPIENT OF SUPPORT OR PAYER FROM REQUESTING
A REVIEW UNDER SUBSECTION (1)(B).

25 (3) (2) Within 180 days after determining that a review is
26 required under subsection (1), the office shall send notices as
27 provided in section 17b, conduct a review, and obtain a

22

1 modification of the order if appropriate.

2 (4) (3) The office shall use the child support formula
3 developed by the bureau under section 19 in calculating the child
4 support award UNDER SECTION 17B.

5 (5) (4) The office shall petition the court if modification is
6 determined to be necessary UNDER SECTION 17B unless either of the
7 following applies:

8 (a) The difference between the existing and projected child
9 support award is within-LESS THAN the minimum threshold for
10 modification of a child support amount as established by the
11 formula.

12 (b) The court previously determined that application of the 13 formula was unjust or inappropriate and the office determines that 14 the facts of the case and the reasons FOR and amount of the prior 15 deviation remain unchanged.

16 (6) (5) The notice under section 17b(3) constitutes a petition 17 for modification of the support order and shall be filed with the 18 court.

19 (7) (6)—If the office determines there should be no change in 20 the order and a party objects to the determination in writing to 21 the office within 21 days after the date of the notice provided for 22 in section 17b(3), the office shall schedule a hearing before the 23 court.

(8) (7) If a support order lacks provisions for health care
coverage, the office shall petition the court for a modification to
require that 1 or both parents obtain or maintain health care
coverage for the benefit of each child who is subject to the

TDR

1 support order if either of the following is true:

2 (a) Either parent has health care coverage available, as a
3 benefit of employment, for the benefit of the child at a reasonable
4 cost.

5 (b) Either parent is self-employed, maintains health care
6 coverage for himself or herself, and can obtain health care
7 coverage for the benefit of the child at a reasonable cost.

8 (9) (8) The office shall determine the costs to each parent
9 for dependent health care coverage and child care costs and shall
10 disclose those costs in the recommendation under section 17b(3).

11 Sec. 17b. (1) Child support orders entered after the effective 12 date of the 2004 amendatory act that added subsection (8) JUNE 30, 2005 shall be modified according to this section. For each support 13 14 order entered before the effective date of the 2004 amendatory act 15 that added subsection (8) JUNE 30, 2005, the friend of the court office shall provide notice to the parties of their right to a 16 17 review under this section as required by federal law. Notices under 18 this subsection may be placed in court orders as allowed by federal 19 law.

(2) The friend of the court office shall initiate proceedings
to review support by sending a notice to the parties. The notice
shall request information sufficient to allow the friend of the
court to review support, state the date the information is due, and
advise the parties concerning how the review will be conducted.

25 (3) After the information in subsection (2) is due, but not
26 sooner than 21 days or later than 120 days after the date the
27 notice is sent, the friend of the court office shall calculate the

TDR

support amount in accordance with the child support formula and
 send a notice to each party and his or her attorney, which shall
 include all of the following:

4

(a) The amount calculated for support.

5

(b) The proposed effective date of the support amount.

6 (c) Substantially the following statement: "Either party may 7 object to the recommended support amount. If no objection is filed 8 within 21 days of the date this notice was mailed, an order will be 9 submitted to the court incorporating the new support amount." The 10 notice also shall inform the parties of how and where to file an 11 objection.

12 (4) Twenty-one or more days from the date the notice required by subsection (3) is sent, the friend of the court office shall 13 14 determine if an objection has been filed. If an objection has been 15 filed, the friend of the court shall set the matter for a hearing before a judge or referee or, if the office receives additional 16 17 information with the objection, it may recalculate the support 18 amount and send out a revised notice in accordance with subsection 19 (3). If no objection is filed, the friend of the court office shall 20 prepare an order. which the THE court shall enter THE ORDER if it 21 approves of the order.

(5) The friend of the court may schedule a joint meeting
between the parties to attempt to expedite resolution of support
issues in accordance with the guidelines set forth in DEVELOPED
UNDER section 19(3) (m). The joint meeting and proceedings following
the joint meeting are subject to the requirements of section 42a of
the support and parenting time enforcement act, MCL 552.642a.

(6) The following provisions apply to support review
 proceedings under this section:

3 (a) A recommendation under subsection (3) shall state the 4 calculations upon which the support amount is based. If the friend 5 of the court office recommends a support amount based on imputed income, the recommendation shall also state the amount that would 6 have been recommended based on the actual income of the parties if 7 the actual income of the parties is known. If income is imputed, 8 9 the recommendation shall recite all factual assumptions upon which 10 the imputed income is based.

(b) The friend of the court office may impute income to a party who fails or refuses to provide information requested under subsection (2).

(c) At a hearing based on an objection to a friend of the court office recommendation, the trier of fact may consider the friend of the court office's recommendation as evidence to prove a fact relevant to the support calculation when IF no other evidence is presented concerning that fact, if the parties agree or no objection is made to its use for that purpose.

20 (7) The court shall not require proof of a substantial change
21 in circumstances to modify a child support order when support is
22 adjusted under section 17(1).

(8) A party may also file a motion to modify support. Upon motion of a party, the court may only modify a child support order upon finding a substantial change in circumstances, including, but not limited to, health care coverage becoming newly available to a party and a change in the support level under section 17(4)(a)

26

1 17(5)(A).

(9) Notwithstanding any other provisions of this section, the
friend of the court office shall conduct a more frequent review of
the support order upon presentation by a party of evidence of a
substantial change in circumstances as set forth in the child
support formula guidelines.

7 Sec. 19. (1) The state friend of the court bureau is created
8 within the state court administrative office, under the supervision
9 and direction of the supreme court.

10

) (2) The bureau shall have its main office in Lansing.

11

(3) The bureau shall do all of the following:

12 (a) Develop and recommend guidelines for conduct, operations,
13 and procedures of the office and its employees, including, but not
14 limited to, the following:

(i) Case load and staffing standards for employees who perform
 domestic relations mediation ALTERNATIVE DISPUTE RESOLUTION
 functions, investigation and recommendation functions, referee
 functions, enforcement functions, and clerical functions.

19 (*ii*) Orientation programs for clients of the office.

20 (*iii*) Public educational programs regarding domestic relations
21 law and community resources, including financial and other
22 counseling, and employment opportunities.

23 (*iv*) Procedural changes in response to the type of grievances24 received by an office.

25 (v) Model pamphlets and procedural forms, that WHICH shall be
26 distributed to each office.

27

(vi) A formula to be used in establishing and modifying a child

support amount and health care obligation. The formula shall be 1 2 based upon the needs of the child and the actual resources of each 3 parent. The formula shall establish a minimum threshold for 4 modification of a child support amount. The formula shall consider 5 the child care and dependent health care coverage costs of each 6 parent. The formula shall include guidelines for setting and administratively adjusting the amount of periodic payments for 7 overdue support, including guidelines for adjustment of arrearage 8 9 payment schedules when the current support obligation for a child 10 terminates and the payer owes overdue support.

11 (b) Provide training programs for the friend of the court, 12 domestic relations mediators PROVIDERS OF ALTERNATIVE DISPUTE 13 **RESOLUTION**, and employees of the office to better enable them to 14 carry out the duties described in this act and supreme court rules. 15 After September 30, 2002, the training programs shall include 16 training in the dynamics of domestic violence and in handling 17 domestic relations matters that have a history of domestic 18 violence.

19

(c) Gather and monitor relevant statistics.

(d) Annually issue a report containing a detailed summary of the types of grievances received by each office, and whether the grievances are resolved or outstanding. The report shall be transmitted to the legislature and to each office and shall be made available to the public. The annual report required by this subdivision shall include, but is not limited to, all of the following:

27

(*i*) An evaluative summary, supplemented by applicable

## 01067'09

TDR

quantitative data, of the activities and functioning of each
 citizen advisory committee during the preceding year.

3 (*ii*) An evaluative summary, supplemented by applicable
4 quantitative data, of the activities and functioning of the
5 aggregate of all citizen advisory committees in the THIS state
6 during the preceding year.

7 (*iii*) An identification of problems that impede the efficiency
8 of the activities and functioning of the citizen advisory
9 committees and the satisfaction of the users of the committees'
10 services.

(e) Develop and recommend guidelines to be used by an office
in determining whether or not parenting time has been wrongfully
denied by the custodial parent.

14 (f) Develop standards and procedures for the transfer of part
15 or all of the responsibilities for a case from one office to
16 another in situations considered appropriate by the bureau.

17 (g) Certify domestic relations mediation ALTERNATIVE DISPUTE
18 RESOLUTION training programs. as provided in section 13.

19 (h) Establish a 9-person state advisory committee, serving
20 without compensation except as provided in subsection (4), composed
21 of the following members, giving preference to a member of a
22 citizen advisory committee:

23 (i) Three public members who have had contact with an office of24 the friend of the court.

(*ii*) Three attorneys who are members of the state bar of
Michigan and whose practices are primarily domestic relations law.
Not more than 1 attorney may be a circuit court judge.

TDR

(*iii*) Three human service professionals who provide family
 counseling.

3 (i) Cooperate with the office of child support in developing
4 and implementing a statewide information system as provided in the
5 office of child support act, 1971 PA 174, MCL 400.231 to 400.240.

6 (j) Develop and make available guidelines to assist the office
7 of the friend of the court in determining the appropriateness in
8 individual cases of the following:

9 (i) Imposing a lien or requiring the posting of a bond,10 security, or other guarantee to secure the payment of support.

11 (*ii*) Implementing the offset of a delinquent payer's state12 income tax refund.

13 (k) Develop and provide the office of the friend of the court14 with all of the following:

(i) Form motions, responses, and orders for use by an 15 individual in requesting the court to modify his or her TO BE USED 16 17 BY A PARTY, WITHOUT THE ASSISTANCE OF LEGAL COUNSEL, IN MAKING OR 18 RESPONDING TO A MOTION FOR A PAYMENT PLAN UNDER SECTION 5E OF THE 19 SUPPORT AND PARENTING TIME ENFORCEMENT ACT, MCL 552.605E, OR FOR 20 THE MODIFICATION OF A child support, custody, or parenting time 21 order, or in responding to a motion for modification without the 22 assistance of legal counsel INCLUDING A DOMICILE OR RESIDENCE 23 PROVISION.

(*ii*) Instructions on preparing and filing the forms,
instructions on service of process, and instructions on scheduling
a support, custody, or parenting time modification hearing.
(*iii*) Guidelines for imputing income for the calculation of

01067'09

TDR

1 child support.

(1) Develop guidelines for, and encourage the use of, plain
language within the office of the friend of the court including,
but not limited to, the use of plain language in forms and
instructions within the office and in statements of account
provided as required in section 9.

(m) In consultation with the domestic violence prevention and
treatment board created in section 2 of 1978 PA 389, MCL 400.1502,
develop guidelines for the implementation of section 41 of the
support and parenting time enforcement act, MCL 552.641, that take
into consideration at least all of the following regarding the
parties and each child involved in a dispute governed by section 41
of the support and parenting time enforcement act, MCL 552.641:

14 (i) Domestic violence.

15 (*ii*) Safety of the parties and child.

16 (*iii*) Uneven bargaining positions of the parties.

17 (N) COORDINATE THE PROVISION OF TITLE IV-D SERVICES BY THE
18 FRIEND OF THE COURT AND COOPERATE WITH THE OFFICE OF CHILD SUPPORT
19 IN PROVIDING THOSE SERVICES.

20 (4) The state advisory committee established under subsection (3) (h) shall advise the bureau in the performance of its duties 21 22 under this section. The bureau shall make a state advisory 23 committee report or recommendation available to the public. State 24 advisory committee members shall be reimbursed for their expenses for mileage, meals, and, if necessary, lodging, under the schedule 25 26 for reimbursement established annually by the legislature. A state 27 advisory committee meeting is open to the public. A member of the

public attending a state advisory committee meeting shall be given a reasonable opportunity to address the committee on any issue under consideration by the committee. If a vote is to be taken by the state advisory committee, the opportunity to address the committee shall be given before the vote is taken.

6 (5) The bureau may call upon each office of the friend of the
7 court for assistance in performing the duties imposed in this
8 section.

9 Sec. 27. (1) Except as provided in subsections (2) and (3), 10 the THE compensation and expenses of the friend of the court for 11 each judicial circuit and of the employees of the office and all 12 operating expenses incurred by the office shall be fixed by the chief judge as provided in section 591 of the revised judicature 13 14 act of 1961, Act No. 236 of the Public Acts of 1961, being section 15 600.591 of the Michigan Compiled Laws 1961 PA 236, MCL 600.591. The compensation and expenses shall be paid by the county treasurer 16 17 from the general fund - and the friend of the court fund created 18 under section 2530 of the revised judicature act of 1961, Act No. 19 236 of the Public Acts of 1961, being section 600.2530 of the 20 Michigan Compiled Laws 1961 PA 236, MCL 600.2530, of the county or 21 counties served.

(2) In the third judicial circuit the compensation of the
friend of the court and the employees of the state judicial council
serving in the third judicial circuit and supervised by the friend
of the court shall be paid by the state and shall be fixed as
provided in sections 592 and 9104 of the revised judicature act of
1961, Act No. 236 of the Public Acts of 1961, being sections

32

600.592 and 600.9104 of the Michigan Compiled Laws. Pursuant to
 section 595(1) of Act No. 236 of the Public Acts of 1961, being
 section 600.595 of the Michigan Compiled Laws, the state shall
 maintain and operate the office of the friend of the court as the
 successor to the friend of the court appointed under former Act No.
 412 of the Public Acts of 1919.

(3) In any other judicial circuit in which employees serving 7 in the circuit court are employees of the state judicial council, 8 9 the compensation of the friend of the court and the employees of 10 the state judicial council serving in that judicial circuit and 11 supervised by the friend of the court shall be paid by the state 12 and shall be fixed as provided in section 9104 of the revised judicature act of 1961, Act No. 236 of the Public Acts of 1961. 13 14 Sec. 28. Each office of the friend of the court shall compile 15 data AS REQUIRED BY THE STATE COURT ADMINISTRATIVE OFFICE, UNDER THE SUPERVISION AND DIRECTION OF THE SUPREME COURT. On the number 16 17 and type of complaints regarding support and parenting time. The 18 data shall include, but need not be limited to, the number of cases 19 in which a party fails to appear at a show cause hearing and the number of cases in which a bench warrant is issued for failure to 20 appear. The data compiled under this section shall be transmitted 21 at least annually in a report to the office of the state court 22 23 administrator. The following specific information shall also be 24 compiled: (a) The number of state or federal income tax intercepts 25

26 subsequently found to be based on inaccurate information or

27 employee error.

01067'09

1	(b) The number of support orders modified due to inaccurate
2	information or employee error.
3	(c) The number of grievances filed in a calendar year, the
4	nature of each grievance, the judicial response to each grievance,
5	and any sanction imposed as a result of each grievance.
6	(d) The number of custody recommendations recommending
7	physical custody to the mother, the father, or a third party.
8	(e) The number of makeup parenting time petitions filed, the
9	number of hearings held on makeup parenting time petitions, the
10	number of instances makeup parenting time is ordered, and the
11	amount of makeup parenting time that is ordered.
12	(f) The number of reviews completed in a calendar year.
13	Enacting section 1. This amendatory act does not take effect
14	unless all of the following bills of the 95th Legislature are
15	enacted into law:
16	(a) Senate Bill No. 101.
17	
18	(b) Senate Bill No. 104.
19	