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SENATE BILL No. 1142

EXECUTIVE BUDGET BILL

February 28, 2008, Introduced by Senators CLARK-COLEMAN and SWITALSKI and referred to the Committee on Appropriations.

A bill to make appropriations for community colleges and certain state purposes related to education for the fiscal year ending September 30, 2009; to provide for the expenditure of those appropriations; to establish or continue certain funds, programs, and categories; and to prescribe the powers and duties of certain state departments, institutions, agencies, employees, and officers.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 PART 1

LINE-ITEM APPROPRIATIONS

Sec. 101. Subject to the conditions set forth in this bill, the amounts listed in this part are appropriated for community colleges and certain other state purposes relating to education for the fiscal year ending September 30, 2009, from the funds indicated

in this part. The following is a summary of the appropriations in 1 2 this part: 3 COMMUNITY COLLEGES 4 APPROPRIATION SUMMARY: GROSS APPROPRIATION..... 5 302,228,800 6 Interdepartmental grant revenues: 7 Total interdepartmental grants and intradepartmental 8 transfers 0 ADJUSTED GROSS APPROPRIATION \$ 9 302,228,800 10 Total federal revenues..... 0 11 Total local revenues..... \cap 12 Total private revenues..... 0 13 Total other state restricted revenues...... 0 14 State general fund/general purpose..... \$ 302,228,800 Sec. 102. OPERATIONS 15 16 Alpena Community College..... \$ 5,171,900 17 Bay de Noc Community College..... 5,225,400 Delta College..... 18 13,898,200 19 Glen Oaks Community College..... 2,327,600 20 Gogebic Community College..... 4,308,900 21 Grand Rapids Community College 17,390,300 22 Henry Ford Community College..... 21,086,400 23 Jackson Community College..... 11,644,000 24 Kalamazoo Valley Community College..... 12,011,300 25 Kellogg Community College..... 9,402,800 Kirtland Community College..... 26 2,873,700 27 Lake Michigan College..... 5,058,200

1	Lansing Community College		30,051,900
2	Macomb Community College		32,081,400
3	Mid Michigan Community College		4,332,800
4	Monroe County Community College		4,187,100
5	Montcalm Community College		3,012,600
6	C.S. Mott Community College		15,159,600
7	Muskegon Community College		8,593,400
8	North Central Michigan College		2,921,400
9	Northwestern Michigan College		8,757,200
10	Oakland Community College		20,351,400
11	St. Clair County Community College		6,794,500
12	Schoolcraft College		11,892,400
13	Southwestern Michigan College		6,328,500
14	Washtenaw Community College		12,302,700
15	Wayne County Community College		16,041,400
16	West Shore Community College	_	2,219,100
17	GROSS APPROPRIATION	\$	295,426,100
18	Appropriated from:		
19	State general fund/general purpose	\$	295,426,100
20	Sec. 103. GRANTS		
21	At-risk student success program	\$	3,322,700
22	Renaissance zone tax reimbursement funding	_	3,480,000
23	GROSS APPROPRIATION	\$	6,802,700
24	Appropriated from:		
25	State general fund/general purpose	\$	6,802,700

1 PART 2 2 PROVISIONS CONCERNING APPROPRIATIONS 3 **GENERAL SECTIONS** 4 Sec. 201. Pursuant to section 30 of article IX of the state 5 constitution of 1963, total state spending from state resources under part 1 for fiscal year 2008-2009 is \$302,228,800.00 and state 6 7 spending from state resources to be paid to local units of government for fiscal year 2008-2009 is \$302,228,800.00. The 8 9 itemized statement below identifies appropriations from which 10 spending to local units of government will occur: 11 Operations.....\$ 295,426,100 12 At-risk student success program............. 3,322,700 13 Renaissance zone tax reimbursement program 3,480,000 14 TOTAL.... \$ 302,228,800 15 Sec. 202. The appropriations authorized under this bill are 16 subject to the management and budget act, 1984 PA 431, MCL 18.1101 17 to 18.1594. 18 Sec. 203. Unless otherwise specified, a community college 19 receiving appropriations in part 1 and the department of labor and 20 economic growth shall use the Internet to fulfill the reporting 21 requirements of this bill. This requirement may include 22 transmission of reports via electronic mail to the recipients 23 identified for each reporting requirement or it may include 24 placement of reports on an Internet or Intranet site. 25 Sec. 209. Funds appropriated in part 1 shall not be used for 26 the purchase of foreign goods or services, or both, if

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competitively priced and of comparable quality American goods or

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- 1 services, or both, are available. Preference should be given to
- 2 goods or services, or both, manufactured or provided by Michigan
- 3 businesses, if they are competitively priced and of comparable
- 4 quality. In addition, preference should be given to goods or
- 5 services, or both, that are manufactured or provided by Michigan
- 6 businesses owned and operated by veterans, if they are
- 7 competitively priced and of comparable quality.
- 8 Sec. 210. The principal executive officer of each community
- 9 college receiving appropriations in part 1 shall take all
- 10 reasonable steps to ensure businesses in deprived and depressed
- 11 communities compete for and perform contracts to provide services
- 12 or supplies, or both. Each principal executive officer shall
- 13 strongly encourage firms with which the community college contracts
- 14 to subcontract with certified businesses in depressed and deprived
- 15 communities for services or supplies, or both.
- 16 Sec. 211. (1) The money appropriated in this bill is
- 17 appropriated for community colleges with fiscal years ending June
- 18 30, 2009, and shall be paid out of the state treasury and
- 19 distributed by the state treasurer to the respective community
- 20 colleges in 11 monthly installments on the sixteenth of each month,
- 21 or the next succeeding business day, beginning with October 16,
- 22 2008. Each community college shall accrue its July and August 2009
- 23 payments to its institutional fiscal year ending June 30, 2009.
- 24 However, if a community college fails to submit all verified
- 25 Michigan community colleges activities classification structure
- 26 data for school year 2007-2008 to the department of labor and
- 27 economic growth by November 1, 2008, the monthly installments shall

- 1 be withheld from that community college until those data are
- 2 submitted.
- 3 (2) Except as otherwise provided by law, each of the amounts
- 4 appropriated shall be used solely for the respective purposes
- 5 stated in this bill. The money appropriated in this bill may be
- 6 used to match the cost of any available programs under the Carl D.
- 7 Perkins career and technical education improvement act of 2006,
- **8** public law 109-2701.
- 9 Sec. 216. (1) A community college shall pay the employer's
- 10 contributions to the Michigan public school employees' retirement
- 11 system created by the public school employees retirement act of
- 12 1979, 1980 PA 300, MCL 38.1301 to 38.1408, as a condition of
- 13 receiving money appropriated under this bill.
- 14 (2) A community college shall not pay an employer's
- 15 contribution to more than 1 retirement fund providing benefits for
- 16 an employee.
- 17 Sec. 217. Money appropriated in part 1 shall not be used to
- 18 pay for the construction or maintenance of a self-liquidating
- 19 project.
- 20 Sec. 224. Recognizing the critical importance of education in
- 21 strengthening Michigan's workforce, the state's public community
- 22 colleges are encouraged to explore ways of increasing collaboration
- 23 and cooperation with 4-year universities, particularly in the areas
- 24 related to training, instruction, and program articulation.
- 25 Sec. 234. Community colleges shall do the following:
- (a) Undertake active measures to promote equal opportunities,
- 27 eliminate discrimination, and foster a diverse student body and

- 1 administration among all people including, but not limited to,
- 2 women, minorities, seniors, veterans, and people with disabilities.
- 3 (b) Review, analyze, and eradicate activities that may tend to
- 4 discriminate.
- 5 Sec. 241. Community colleges are encouraged to expand their
- 6 current nursing education programs and increase nursing education
- 7 program enrollments. This expansion may include, but is not limited
- 8 to, creating partnerships with hospitals and other health care
- 9 providers, expanding the focus and utilization of the nursing
- 10 scholarship program, and redirecting existing institutional
- 11 resources toward nursing education programs.

12 STATE AID - OPERATIONS

- 13 Sec. 301. Unless otherwise stated, all data items used in
- 14 determining state aid in this bill are as defined in the 2001
- 15 Manual for Uniform Financial Reporting, Michigan Public Community
- 16 Colleges, which shall be the basis for reporting data, and the
- 17 Activities Classification Structure Manual for Michigan Community
- 18 Colleges, as amended, which shall be used to document financial
- 19 needs of the community colleges.
- 20 Sec. 302. A community college shall not include in the
- 21 enrollment data reported for determining state aid under this bill
- 22 any student credit hours or student contact hours for a student
- 23 incarcerated in a Michigan penal institution. Exclusion of these
- 24 students is intended to avoid the payment of state aid under this
- 25 bill for the same individuals for whom reimbursement is provided by
- 26 the state correctional system.

- 1 Sec. 304. (1) The appropriations in part 1 for community
- 2 college operations include an aggregate three percent increase
- 3 distributed pursuant to the funding formula developed by the
- 4 performance indicators task force formed pursuant to section 242 of
- **5** 2005 PA 154.
- 6 (2) The recommendations and performance measures developed by
- 7 the performance indicators task force pursuant to section 242 of
- 8 2005 PA 154 shall be reviewed and more fully implemented for
- 9 distribution of state funding to community colleges in future
- 10 years.

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GRANTS

- Sec. 401. (1) The community college at-risk student success
- 13 program is continued. The funding shall be prorated among community
- 14 colleges based on the number of student contact hours for
- 15 developmental and preparatory instruction reported by each
- 16 community college to the department of labor and economic growth
- 17 pursuant to the Activities Classification Structure Manual for
- 18 Michigan Community Colleges, as amended. Of the amount appropriated
- 19 in part 1 for the at-risk student success program, \$1,120,000.00 is
- 20 allocated for base grants of \$40,000.00 each, to address the
- 21 special needs of at-risk students at community colleges.
- 22 (2) Of the amount appropriated in part 1 for the at-risk
- 23 student success program, the balance of the appropriated money
- 24 shall be distributed on a proration utilizing the sum of the most
- 25 recent 3 years developmental/preparatory contact hours divided by
- 26 the sum of the 3-year total contact hours at each college. Each

- 1 community college's percentage shall be divided by the sum of all
- 2 the percentages systemwide to obtain each community college's
- 3 prorated grant amount.
- 4 (3) For the fiscal year ending September 30, 2009, the at-risk
- 5 student success program money is allocated as follows:

-	F 15 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	
6	Alpena Community College\$	80,200
7	Bay de Noc Community College	62,800
8	Delta College	104,500
9	Glen Oaks Community College	112,500
10	Gogebic Community College	58,600
11	Grand Rapids Community College	132,300
12	Henry Ford Community College	161,900
13	Jackson Community College	120,900
14	Kalamazoo Valley Community College	92,000
15	Kellogg Community College	163,600
16	Kirtland Community College	125,400
17	Lake Michigan College	157,200
18	Lansing Community College	153,500
19	Macomb Community College	84,400
20	Mid Michigan Community College	141,400
21	Monroe County Community College	105,400
22	Montcalm Community College	75,000
23	C.S. Mott Community College	106,300
24	Muskegon Community College	78,700
25	North Central Michigan College	111,100
26	Northwestern Michigan College	122,400
27	Oakland Community College	148,900

1	St. Clair Community College	124,800
2	Schoolcraft College	127,300
3	Southwestern Michigan College	150,700
4	Washtenaw Community College	140,300
5	Wayne County Community College	132,600
6	West Shore Community College	148,000

- 7 (4) As used in this bill, "at-risk students" means students
- 8 who meet 1 or more of the following criteria:
- 9 (a) Are initially placed in 1 or more developmental courses as10 a result of standardized testing or as a result of failure to make
- 11 satisfactory academic progress.
- 12 (b) Are diagnosed as learning disabled.
- 13 (c) Require English as a second language (ESL) assistance.
- 14 (5) Grant funding under this section shall be utilized to
- 15 address the special needs of at-risk students. Activities related
- 16 to services provided to at-risk students include, but are not
- 17 limited to, pretesting for academic ability, counseling contacts,
- 18 and special programs. Equipment or information technology hardware
- 19 or software purchased under this section must be associated with
- 20 the operation of a program designed to address the needs of at-risk
- 21 students.
- 22 (6) Grant funding under this section shall not be used for
- 23 indirect costs including, but not limited to, rent, utilities, or,
- 24 except as provided in this section, college administration.
- 25 (7) Each community college shall report to the department of
- 26 labor and economic growth a summary of all accomplishments under,
- 27 expenditures for, and compliance with the intent of this program,

- 1 including the number of at-risk students served. The report is
- 2 subject to audit as provided for in section 502(1). The report
- 3 shall be submitted not later than 90 days after the end of the
- **4** state's fiscal year.
- 5 Sec. 404. The appropriation in part 1 for renaissance zone
- 6 reimbursements shall be made to each eligible recipient no later
- 7 than 60 days after the department of treasury certifies to the
- 8 state budget director that it has received all necessary
- 9 information to properly determine the amounts due each eligible
- 10 recipient under section 12 of the Michigan renaissance zone act,
- 11 1996 PA 376, MCL 125.2692.
- Sec. 405. Community college nursing programs are part of a
- 13 comprehensive solution to Michigan's nursing shortage. Community
- 14 college students are eligible to apply for financial assistance
- 15 through the Michigan nursing scholarship program administered by
- 16 the department of treasury. The Michigan nursing corps grants
- 17 administered by the department of labor and economic growth provide
- 18 funding to address the shortage of qualified nursing faculty.
- 19 Community colleges are encouraged to coordinate with the chief
- 20 nurse executive in the department of community health, and with 4-
- 21 year universities, to improve access to nursing programs and to
- 22 assist students to successfully enter the nursing workforce.

23 REPORTS AND AUDITS

- Sec. 501. The department of labor and economic growth shall
- 25 publish the activities classification structure data book for
- 26 Michigan community colleges on or before March 1, 2009.

- 1 Sec. 502. (1) The auditor general or a certified public
- 2 accountant appointed by the auditor general may conduct performance
- 3 audits of community colleges as the auditor general considers
- 4 necessary.
- 5 (2) Not more than 60 days after an audit report is released by
- 6 the office of the auditor general, the principal executive officer
- 7 of the community college that was audited shall submit to the house
- 8 and senate appropriations committees, the house and senate fiscal
- 9 agencies, the department of labor and economic growth, the auditor
- 10 general, and the state budget director a plan to comply with audit
- 11 recommendations. The plan shall contain projected dates and
- 12 resources required, if any, to achieve compliance with the audit
- 13 recommendations, or a documented explanation of the college's
- 14 noncompliance with the audit recommendations concerning the matters
- on which the audited community college and office of the auditor
- 16 general disagree.
- Sec. 504. (1) A community college shall retain certified class
- 18 summaries, class lists, registration documents, and student
- 19 transcripts that are consistent with the taxonomy of courses. For
- 20 each enrollment period during the fiscal year, these certified
- 21 documents shall identify clearly by course the number of in-
- 22 district and out-of-district student credit and contact hours. The
- 23 class summaries and class lists shall be consistent with each other
- 24 and shall include the course prefix and numbers, course title,
- 25 course credit and contact hours, credit and contact hours generated
- 26 by each student, and activity classifications consistent with the
- 27 taxonomy. An auditable process shall be used by the community

- 1 college to determine the unduplicated head count for in-district
- 2 students, out-of-district students, and prisoners for each
- 3 enrollment period during the fiscal year.
- 4 (2) Contracts between the community college and agencies that
- 5 reimburse the community college for the costs of instruction shall
- 6 be retained for audit purposes.
- 7 Sec. 505. Each community college shall have an annual audit of
- 8 all income and expenditures performed by an independent auditor and
- 9 shall furnish the independent auditor's management letter and an
- 10 annual audited accounting of all general and current funds income
- 11 and expenditures including audits of college foundations to the
- 12 members of the senate and house appropriations subcommittees on
- 13 community colleges, the senate and house fiscal agencies, the
- 14 auditor general, the department of labor and economic growth, and
- 15 the state budget director before November 15, 2008. If a community
- 16 college fails to furnish the audit materials, the monthly state aid
- 17 installments shall be withheld from that college until the
- 18 information is submitted. All reporting shall conform to the
- 19 requirements set forth in the 2001 Manual for Uniform Financial
- 20 Reporting, Michigan Public Community Colleges.
- 21 Sec. 506. (1) Each community college shall report the
- 22 following to the department of labor and economic growth no later
- 23 than November 1, 2008:
- 24 (a) The number of North American Indian students enrolled each
- 25 term for the previous fiscal year, using guidelines and procedures
- 26 developed by the department of labor and economic growth and the
- 27 Michigan commission on Indian affairs.

- 1 (b) The number of Indian tuition waivers granted each term,
- 2 and the monetary value of the waivers for the previous fiscal year.
- 3 (2) Colleges shall use the criteria cited in 1976 PA 174, MCL
- 4 390.1251 to 390.1253, to determine eligibility for tuition waivers,
- 5 and shall grant those waivers to individuals who meet the criteria
- 6 and request tuition waivers.
- 7 (3) The department of labor and economic growth shall compile
- 8 the information received under subsection (1) and shall submit this
- 9 compilation to the house and senate appropriations subcommittees on
- 10 community colleges, the senate and house fiscal agencies, and the
- 11 state budget director by January 7, 2009.
- Sec. 507. Upon request, a community college shall inform
- 13 interested Michigan high schools of the aggregate academic status
- 14 of its students for the prior academic year, in a manner prescribed
- 15 by the Michigan community college association and in cooperation
- 16 with the Michigan association of secondary school principals.
- Sec. 508. (1) Each community college shall report to the house
- 18 and senate fiscal agencies, the state budget director, and the
- 19 department of labor and economic growth by August 31, 2008, the
- 20 tuition and mandatory fees paid by a full-time in-district student
- 21 and a full-time out-of-district student as established by the
- 22 college governing board for the 2008-2009 academic year. This
- 23 report should also include the annual cost of attendance based on a
- 24 full-time course load of 30 credits. Each community college shall
- 25 also report any revisions to the reported 2008-2009 academic year
- 26 tuition and mandatory fees adopted by the college governing board
- 27 to the house and senate fiscal agencies, the state budget director,

- 1 and the department of labor and economic growth within 15 days of
- 2 being adopted.
- 3 (2) The department of labor and economic growth shall prepare
- 4 and provide to community colleges a standard format for reporting
- 5 tuition and fees pursuant to subsection (1).
- 6 Sec. 509. (1) Each community college shall report to the
- 7 department of labor and economic growth the numbers and type of
- 8 associate degrees and other certificates awarded during the
- 9 previous fiscal year. The report shall be made not later than
- 10 November 15, 2008.
- 11 (2) The department of labor and economic growth shall compile
- 12 the information received under subsection (1) and shall submit this
- 13 compilation to the house and senate appropriations subcommittees on
- 14 community colleges, the senate and house fiscal agencies, and the
- 15 state budget director by January 7, 2009.
- 16 Sec. 510. A community college receiving funding under this
- 17 bill and also subject to the student right-to-know and campus
- 18 security act, Public Law 101-542, 104 Stat. 2381, shall make a copy
- 19 of all material prepared in accordance with the public information
- 20 reporting requirements under the crime awareness and campus
- 21 security act of 1990, title II of the student right-to-know and
- 22 campus security act, Public Law 101-542, 104 Stat. 2384, available
- 23 in hard copy and electronic format accessible through the Internet
- 24 for school districts, parents, and students.

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