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HOUSE BILL No. 4209

February 7, 2007, Introduced by Reps. Robertson, Meekhof, Sheen, Stahl, Booher, Nitz and Garfield and referred to the Committee on Tax Policy.

A bill to provide for the establishment of alternative agricultural production districts in local governmental units; to provide for the exemption from certain taxes; to levy and collect a specific tax upon the owners of agricultural property; to provide for the disposition of the tax; to provide for the obtaining and transferring of an exemption certificate and to prescribe the contents of those certificates; to prescribe the powers and duties of the state tax commission and certain officers of local governmental units; and to provide penalties.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Sec. 1. This act shall be known and may be cited as the "alternative agricultural production tax act".
 - Sec. 2. As used in this act:
 - (a) "Agricultural production district" or "district" means an

- 1 area designated by a local governmental unit under section 3.
- 2 (b) "Agricultural production exemption certificate" or
- 3 "certificate" means a certificate issued pursuant to sections 4, 5,
- 4 and 6.
- 5 (c) "Alternative agricultural production tax" means the
- 6 specific tax levied under section 10.
- 7 (d) "Agricultural property" means farmland as that term is
- 8 defined in section 36101 of the natural resources and environmental
- 9 protection act, 1994 PA 451, MCL 324.36101.
- 10 (e) "Agricultural use value" means 50% of the value of the
- 11 agricultural property based on all of the following:
- 12 (i) Quality of soil.
- 13 (ii) Existing use.
- 14 (iii) Present economic income of structures and farm structures.
- 15 (iv) Present economic income of real property.
- 16 (f) "Commission" means the state tax commission created by
- 17 1927 PA 360, MCL 209.101 to 209.107.
- 18 (g) "Local governmental unit" means a city, village, or
- 19 township.
- 20 Sec. 3. (1) A local governmental unit, by resolution of its
- 21 legislative body, may establish an agricultural production district
- 22 that consists of 1 or more parcels or tracts of agricultural
- 23 property.
- 24 (2) The legislative body of a local governmental unit may
- 25 establish an agricultural production district on its own initiative
- 26 or upon a written request filed by the owner or owners of 75% of
- 27 the state equalized value of the agricultural property located

- 1 within a proposed agricultural production district. This request
- 2 shall be filed with the clerk of the local governmental unit.
- **3** (3) Before adopting a resolution establishing an agricultural
- 4 production district, the legislative body shall give written notice
- 5 by certified mail to the owners of all real property within the
- 6 proposed agricultural production district and shall hold a public
- 7 hearing on the establishment of the agricultural production
- 8 district at which those owners and other residents or taxpayers of
- 9 the local governmental unit shall have a right to appear and be
- 10 heard.
- 11 (4) An agricultural production district established by a
- 12 township shall be only within the unincorporated territory of the
- 13 township and shall not be within a village.
- 14 Sec. 4. (1) After the establishment of an agricultural
- 15 production district, the owner of agricultural property may file an
- 16 application for an agricultural production exemption certificate
- 17 with the clerk of the local governmental unit that established an
- 18 agricultural production district. The application shall be filed in
- 19 the manner and form prescribed by the commission. The application
- 20 shall contain or be accompanied by a general description of the
- 21 agricultural property, a general description of the proposed use of
- 22 the agricultural property, and a legal description of the real
- 23 property of the agricultural property.
- 24 (2) Upon receipt of an application for an agricultural
- 25 production exemption certificate, the clerk of the local
- 26 governmental unit shall notify in writing the assessor of the
- 27 assessing unit in which the agricultural property is located and

- 1 the legislative body of each taxing unit that levies ad valorem
- 2 property taxes in the local governmental unit in which the
- 3 agricultural property is located. Before acting upon the
- 4 application, the legislative body of the local governmental unit
- 5 shall afford the applicant, the assessor, and a representative of
- 6 the affected taxing units an opportunity for a hearing.
- 7 Sec. 5. The legislative body of the local governmental unit,
- 8 not more than 60 days after receipt by its clerk of the
- 9 application, shall by resolution either approve or disapprove the
- 10 application for an agricultural production exemption certificate in
- 11 accordance with section 8 and the other provisions of this act. If
- 12 disapproved, the reasons shall be set forth in writing in the
- 13 resolution. If approved, the clerk shall forward the application to
- 14 the commission within 60 days of approval or before October 31 of
- 15 that year, whichever is first, in order to receive the agricultural
- 16 production exemption certificate effective for the following year.
- 17 If disapproved, the clerk shall return the application to the
- 18 applicant. The applicant may appeal the disapproval to the
- 19 commission within 10 days after the date of the disapproval.
- 20 Sec. 6. (1) Within 60 days after receipt of an approved
- 21 application or an appeal of a disapproved application that was
- 22 submitted to the commission before October 31 of that year, the
- 23 commission shall determine whether the agricultural property
- 24 complies with section 8 and with the other provisions of this act.
- 25 If the commission so finds, it shall issue an agricultural
- 26 production exemption certificate. Before issuing a certificate, the
- 27 commission shall notify the state treasurer of the application and

- 1 shall obtain the written concurrence of the department of labor and
- 2 economic growth that the application complies with the requirements
- 3 in section 8. The effective date of the certificate for
- 4 agricultural property is the immediately succeeding December 31
- 5 following the date the certificate is issued.
- 6 (2) The commission shall send an agricultural property
- 7 exemption certificate, when issued, by certified mail to the
- 8 applicant, and a certified copy by certified mail to the assessor
- 9 of the assessing unit in which the agricultural property is located
- 10 and that copy shall be filed in his or her office. Notice of the
- 11 commission's refusal to issue a certificate shall be sent by
- 12 certified mail to the same persons.
- Sec. 7. (1) Agricultural property for which an agriculture
- 14 production exemption certificate is in effect, for the period on
- 15 and after the effective date of the certificate and continuing so
- 16 long as the agricultural production exemption certificate is in
- 17 force, is exempt from ad valorem property taxes and the lessee,
- 18 occupant, user, or person in possession of that agricultural
- 19 property for the same period is exempt from ad valorem taxes
- 20 imposed under 1953 PA 189, MCL 211.181 to 211.182.
- 21 (2) Personal property that is exempt from the collection of ad
- 22 valorem property taxes under the general property tax act, 1893 PA
- 23 206, MCL 211.1 to 211.157, is exempt from the alternative
- 24 agricultural production tax imposed under section 10.
- 25 (3) If the agricultural production exemption certificate is
- 26 terminated or revoked, the agricultural property is subject to the
- 27 collection of taxes under the general property tax act, 1893 PA

- 1 206, MCL 211.1 to 211.157.
- 2 Sec. 8. The legislative body of the local governmental unit,
- 3 in its resolution approving an application, shall set forth a
- 4 finding and determination that the granting of the agricultural
- 5 production exemption certificate, considered together with the
- 6 aggregate amount of agricultural production exemption certificates
- 7 previously granted and currently in force, shall not have the
- 8 effect of substantially impeding the operation of the local
- 9 governmental unit or impairing the financial soundness of a taxing
- 10 unit that levies an ad valorem property tax in the local
- 11 governmental unit in which the agricultural property is located.
- Sec. 9. (1) The assessor of each city or township in which
- 13 there is agricultural property with respect to which 1 or more
- 14 agricultural production exemption certificates have been issued and
- 15 are in force shall determine annually as of December 31 the value
- 16 and taxable value of each agricultural property separately, for
- 17 real property, having the benefit of a certificate.
- 18 (2) The assessor, upon receipt of notice of the filing of an
- 19 application for the issuance of a certificate, shall determine and
- 20 furnish to the local legislative body and the commission the value
- 21 of the property to which the application pertains and other
- 22 information as may be necessary to permit the local legislative
- 23 body and the commission to make the determinations required by
- 24 section 8.
- 25 Sec. 10. (1) Except as provided in subsection (5), there is
- 26 levied upon every owner of agricultural property to which an
- 27 agricultural production exemption certificate is issued a specific

- 1 tax to be known as the alternative agricultural production tax.
- 2 (2) The alternative agricultural production tax is an annual
- 3 tax, payable at the same times, in the same installments, and to
- 4 the same officer or officers as taxes collected under the general
- 5 property tax act, 1893 PA 206, MCL 211.1 to 211.157, are payable.
- 6 Except as otherwise provided in this section, the officer or
- 7 officers shall disburse the alternative agricultural production tax
- 8 payments received each year to and among this state and cities,
- 9 townships, villages, school districts, counties, and authorities,
- 10 at the same times and in the same proportions as required by law
- 11 for the disbursement of taxes collected under the general property
- 12 tax act, 1893 PA 206, MCL 211.1 to 211.157.
- 13 (3) Except as provided by subsection (4) for an intermediate
- 14 school district receiving state aid under section 56, 62, or 81 of
- 15 the state school aid act of 1979, 1979 PA 94, MCL 388.1656,
- 16 388.1662, and 388.1681, of the amount that would otherwise be
- 17 disbursed to or retained by the intermediate school district, all
- 18 or a portion, to be determined on the basis of the tax rates being
- 19 utilized to compute the amount of the state school aid, shall be
- 20 paid instead to the state treasury to the credit of the state
- 21 school aid fund established by section 11 of article IX of the
- 22 state constitution of 1963. This subsection does not apply to taxes
- 23 levied for either of the following:
- 24 (a) Mills allocated to an intermediate school district for
- 25 operating purposes as provided for under the property tax
- 26 limitation act, 1933 PA 62, MCL 211.201 to 211.217a.
- 27 (b) An intermediate school district that is not receiving

- 1 state aid under section 56 or 62 of the state school aid act of
- 2 1979, 1979 PA 94, MCL 388.1656 and 388.1662.
- 3 (4) The amount of alternative agricultural production taxes to
- 4 be disbursed to a local school district, except for that amount of
- 5 tax attributable to mills levied under section 1211(2) of the
- 6 revised school code, 1976 PA 451, MCL 380.1211, and mills that are
- 7 not included as mills levied for school operating purposes under
- 8 section 1211 of the revised school code, 1976 PA 451, MCL 380.1211,
- 9 shall be paid to the state treasury and credited to the state
- 10 school aid fund established by section 11 of article IX of the
- 11 state constitution of 1963.
- 12 (5) Agricultural property located in a renaissance zone under
- 13 the Michigan renaissance zone act, 1996 PA 376, MCL 125.2681 to
- 14 125.2696, is exempt from the alternative agricultural production
- 15 tax levied under this act to the extent and for the duration
- 16 provided pursuant to the Michigan renaissance zone act, 1996 PA
- 17 376, MCL 125.2681 to 125.2696, except for that portion of the
- 18 alternative agricultural production tax attributable to a special
- 19 assessment or a tax described in section 7ff(2) of the general
- 20 property tax act, 1893 PA 206, MCL 211.7ff. The alternative
- 21 agricultural production tax calculated under this subsection shall
- 22 be disbursed proportionately to the local taxing unit or units that
- 23 levied the special assessment or the tax described in section
- 24 7ff(2) of the general property tax act, 1893 PA 206, MCL 211.7ff.
- 25 Sec. 11. (1) The amount of the alternative agricultural
- 26 production tax applicable to real property, until paid, shall be a
- 27 lien upon the real property to which the certificate is applicable.

- 1 Upon the filing by the officer of a certificate of nonpayment of
- 2 the alternative agricultural production tax applicable to real
- 3 property, together with an affidavit of proof of service of the
- 4 certificate of nonpayment upon the owner of the agricultural
- 5 property by certified mail, with the register of deeds of the
- 6 county in which the real property is situated, the lien may be
- 7 enforced in the same manner as provided by law for the foreclosure
- 8 of mortgage liens upon real property.
- 9 (2) On or after the December 31 immediately succeeding the
- 10 expiration of 60 days after the service upon the owner of a
- 11 certificate of nonpayment and the filing of the certificate of
- 12 nonpayment, if payment has not been made within the intervening 60
- days, provided for by subsection (1), the agricultural production
- 14 exemption certificate is automatically terminated.
- 15 Sec. 12. The amount of the alternative agricultural production
- 16 tax in each year for agricultural property for which an
- 17 agricultural production exemption certificate is in effect shall be
- 18 determined by multiplying the agricultural use value of the
- 19 agricultural property by the total mills levied as ad valorem taxes
- 20 for that year by all taxing units within which the agricultural
- 21 property is located.
- 22 Sec. 13. Upon receipt of a request by certified mail to the
- 23 commission by the holder of an agricultural production exemption
- 24 certificate requesting revocation of the certificate, the
- 25 commission shall by order revoke the certificate.
- Sec. 14. (1) The agricultural use value shall not increase
- 27 each year by more than the increase in the immediately preceding

- 1 year in the general price level or 5%, whichever is less, minus any
- 2 losses and plus all additions. As used in this section:
- 3 (a) "Additions" and "losses" mean those terms as defined in
- 4 section 34d of the general property tax act, 1893 PA 206, MCL
- **5** 211.34d.
- 6 (b) "General price level" means that term as defined in
- 7 section 33 of article IX of the state constitution of 1963.
- 8 (2) If an agricultural production exemption certificate is
- 9 terminated or revoked or if the property no longer qualifies as
- 10 agricultural property, the owner of that property is liable to the
- 11 local unit of government in which that property is located in an
- 12 amount equal to the difference between the agricultural production
- 13 tax paid on that property and the amount that would have been
- 14 assessed against that property if that property were subject to ad
- 15 valorem property taxes collected under the general property tax
- 16 act, 1893 PA 206, MCL 211.1 to 211.157, for each year in which the
- 17 most recent agricultural production exemption certificate was in
- 18 effect, not to exceed 10 years.
- 19 Sec. 15. (1) The assessor of each city or township in which is
- 20 located agricultural property with respect to which an agricultural
- 21 production exemption certificate is in force shall annually
- 22 determine, with respect to each such agricultural property, an
- 23 assessment of the real and personal property comprising the
- 24 agricultural property having the benefit of an agricultural
- 25 production exemption certificate that would have been made under
- 26 the general property tax act, 1893 PA 206, MCL 211.1 to 211.157, if
- 27 the certificate had not been in force. A holder of an agricultural

- 1 production exemption certificate shall furnish to the assessor the
- 2 information necessary for the determination.
- 3 (2) The assessor, having made the determination, shall
- 4 annually notify the commission, the legislative body of each unit
- 5 of local government that levies taxes upon property in the city or
- 6 township in which the agricultural property is located, and the
- 7 holder of the agricultural property exemption certificate of the
- 8 determination, separately stating the determinations for real
- 9 property and personal property, by certified mail not later than
- 10 October 15 based upon valuations as of the preceding December 31.
- 11 Sec. 16. The commission may promulgate rules as it deems
- 12 necessary for the administration of this act pursuant to the
- administrative procedures act of 1969, 1969 PA 306, MCL 24.201 to
- **14** 24.328.
- 15 Sec. 17. An agricultural production exemption certificate
- 16 shall be in the form the commission determines but shall contain:
- 17 (a) A legal description of the real property of the
- 18 agricultural property.
- 19 (b) A statement that, unless revoked or terminated as provided
- 20 in this act, the agricultural production exemption certificate
- 21 shall remain in force in perpetuity.
- 22 Sec. 18. A party aggrieved by the issuance or refusal to
- 23 issue, revocation, transfer, or modification of an agricultural
- 24 production exemption certificate may appeal from the finding and
- 25 order of the commission in the manner and form and within the time
- 26 provided by the administrative procedures act of 1969, 1969 PA 306,
- 27 MCL 24.201 to 24.328.

- 1 Sec. 19. An agricultural production exemption certificate
- 2 shall be transferred and assigned by the holder of the certificate
- 3 to a new owner or lessee of the agricultural property as long as
- 4 the property is maintained as agricultural property.

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