SUBSTITUTE FOR HOUSE BILL NO. 6353

A bill to regulate certain activities involving fire sprinkler and fire suppression systems; to establish certain licensing and endorsement standards; to provide for certain powers and duties for certain state agencies; to create certain boards; to create a fund for certain purposes and to impose certain fees; and to provide for certain penalties and remedies.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Sec. 1. This act shall be known and may be cited as the "fire
 sprinkler regulatory act".
- 3 Sec. 3. As used in this act:
- 4 (a) "Apprentice" means a person who is working in a training
- 5 capacity to service or install special agent fire suppression
- 6 systems or fire extinguishing systems and who is studying in
- 7 accordance with a program approved by the bureau.

- 1 (b) "Apprentice fire sprinkler fitter permit" means a permit
- 2 issued to an apprentice sprinkler fitter.
- 3 (c) "Board" means the Michigan fire sprinkler board.
- 4 (d) "Bureau" means the bureau of fire services within the
- 5 department.
- 6 (e) "Contractor" means a person holding a Michigan fire
- 7 sprinkler contractor license.
- 8 (f) "Department" means the department of labor and economic
- 9 growth.
- 10 (g) "Endorsement" means a document, issued by the bureau, to
- 11 an individual who has met qualifications that authorizes the
- 12 individual to service or install special agent fire suppression
- 13 systems or fire extinguishing systems.
- (h) "Fire extinguishing system" means a fire sprinkler system
- 15 designed in accordance with nationally recognized standards that
- 16 consists of an assembly of piping or conduits that conveys water,
- 17 foam, or air with or without agents to dispersal openings or
- 18 devices to extinguish, control, or contain fire and that provides
- 19 protection from exposure to fire or the products of combustion.
- 20 Fire extinguishing system includes underground and overhead piping,
- 21 ponds, tanks, pumps, extra or special hazard applications, and
- 22 other related components or devices necessary for water supplies.
- (i) "Fire sprinkler fitter" means an individual who works on
- 24 fire suppression systems.
- 25 (j) "Fund" means the fire sprinkler fitter fund created in
- 26 section 9.
- (k) "Inspection" means the periodic examination of premises,

- 1 equipment, or procedures, or of a licensed or endorsed person or
- 2 entity, to determine whether the person's or entity's business or
- 3 profession is being conducted in a manner consistent with the
- 4 public health, safety, and welfare. Inspection includes the
- 5 inquiry, analysis, audit, or other pursuit of information, with
- 6 respect to a written complaint or other information before the
- 7 bureau, that is carried out for the purpose of assisting the bureau
- 8 in determining any of the following:
- 9 (i) Whether a person has violated a provision of law justifying
- 10 discipline against the person.
- 11 (ii) Whether a license should be granted or denied.
- 12 (iii) Whether the bureau should seek an injunction against
- 13 unlicensed practice.
- 14 (l) "Install" means the technical work that may be performed
- 15 only by an endorsed individual or an apprentice in the assembly of
- 16 a special agent fire suppression system or fire extinguishing
- 17 system but does not include the delivery of supplies or the off-
- 18 site cutting or threading of pipe. Install includes the following
- 19 tasks relative to the assembly of a special agent fire suppression
- 20 system or fire extinguishing system:
- 21 (i) A determination of the course or plan of installation.
- 22 (ii) Jobsite assembly and installation of metal or nonmetal
- 23 pipe fittings including, but not limited to, fittings made of
- 24 brass, copper, lead, glass, and plastic.
- 25 (iii) The joining of piping by any means, including pipes joined
- 26 by threaded, caulked, wiped, soldered, brazed, fused, or cemented
- 27 joints.

- 1 (iv) The securing of a pipe to the structure by any means
- 2 including, but not limited to, clamps, brackets, hangers, and
- 3 welds.
- 4 (v) The testing of the installed system for mechanical
- 5 malfunctions.
- 6 (m) "Journey fire sprinkler license" means a license issued to
- 7 a journey sprinkler fitter.
- 8 (n) "License" means the document issued by the bureau that
- 9 authorizes a person or entity to engage in the business of
- 10 servicing or installing special agent fire suppression systems or
- 11 fire extinguishing systems.
- 12 (o) "Registered fire sprinkler fitter apprenticeship program"
- means a 5-year program of apprenticeship training with the United
- 14 States department of labor or a state apprentice council involving
- 15 at least 8,500 hours of documented practical experience in the
- 16 installation of fire protection equipment and at least 850 hours of
- 17 classroom, shop, or related instruction in the fire protection
- 18 trade.
- 19 (p) "Service", when referring to fire suppression systems,
- 20 means the maintenance and testing required to keep the protective
- 21 signaling, extinguishing, and suppression system and its component
- 22 parts in an operative condition at all times together with
- 23 replacement of the system, or its component parts, with listed or
- 24 approved parts when for any reason they become undependable,
- 25 defective, or inoperative.
- 26 (q) "Special agent fire suppression system" means an approved
- 27 system and components that require individual engineering in

- 1 accordance with manufacturer specifications and includes dry
- 2 chemical, carbon dioxide, halogenated, gaseous agent, foam, and wet
- 3 chemical systems. Special agent fire suppression system includes a
- 4 preengineered system but does not include a fire extinguishing
- 5 system.
- 6 Sec. 5. (1) An individual shall not engage in the business of
- 7 installing special agent fire suppression systems or fire
- 8 extinguishing systems unless holding a license issued by the
- 9 department in the appropriate endorsement.
- 10 (2) An individual shall obtain an endorsement for the
- 11 following services:
- 12 (a) Special agent fire suppression systems.
- (b) Fire extinguishing systems.
- 14 (3) The license and any endorsement must be prominently
- 15 displayed at the business premises, and copies must be carried by
- 16 the person conducting each installation or servicing and must be
- 17 shown to anyone who requests to see the documents.
- 18 (4) The bureau shall enforce this act and may conduct
- 19 inspections regarding activities regulated under this act.
- 20 Sec. 7. (1) An application for a license and any endorsements
- 21 shall be made on a form prescribed by the bureau and accompanied by
- 22 the appropriate fee. The department shall issue a license only to
- 23 an individual. The department shall delineate licensure classes for
- 24 contractors, journey, and apprentice levels by rule promulgated
- 25 under the administrative procedures act of 1969, 1969 PA 306, MCL
- 26 24.201 to 24.328.
- 27 (2) The department shall issue a license and endorsement for 3

- 1 years and shall issue a 1-year or 2-year license for an application
- 2 submitted after the due date for licenses and endorsements in the
- 3 particular license cycle. Licenses and endorsements shall be issued
- 4 on October 1 of each 3-year license cycle.
- 5 Sec. 9. (1) The fire sprinkler fitter fund is created as a
- 6 revolving fund in the state treasury. The state treasurer shall be
- 7 the custodian of the fund and may invest the money in the fund and
- 8 any surplus of the fund in investments as are in the best interests
- 9 of the fund. The department is considered the administrator of the
- 10 fund for purposes of auditing. Money in the fund at the close of
- 11 each fiscal year shall remain in the fund and shall not lapse to
- 12 the general fund. The state fire marshal shall supervise and
- 13 administer the fund. Fees received by the bureau and money
- 14 collected under this act shall be deposited in the fund and shall
- 15 be appropriated by the legislature for administration and
- 16 enforcement of this act and the operation of the bureau, including
- 17 indirect overhead expenses. The state treasurer shall notify the
- 18 state fire marshal and the legislature of interest credited and the
- 19 balance of the fund as of September 30 of each year.
- 20 (2) The department shall charge an application fee of \$20.00,
- 21 a 3-year license fee of \$150.00, and a 3-year fee of \$40.00 for
- 22 each endorsement.
- 23 (3) Beginning 5 years after the effective date of this act,
- 24 the state fire marshal, after notifying the chairperson of the
- 25 senate and house appropriations committee of his or her intent to
- 26 establish the fees after approval of the board, and following a
- 27 public hearing held by the board, shall establish reasonable fees

- 1 to be charged by the bureau for issuance of certificates of
- 2 acceptability, testing, and evaluation.
- 3 (4) Within 30 days after the setting of fees under subsection
- 4 (3), the state fire marshal shall report to the legislature
- 5 regarding the following:
- 6 (a) The factors considered in the fee changes, including, but
- 7 not limited to, the increase in the nature and cost of the services
- 8 and the presence, absence, or change of any state or federal
- 9 mandates related to the services.
- 10 (b) Specific cost increases, if any, related to specific
- 11 services and the method of determining that increased cost.
- 12 (c) The individuals with direct knowledge of the fee changes
- 13 who are available to answer questions regarding those changes.
- 14 Sec. 11. (1) There is created a Michigan fire sprinkler board
- 15 within the department. The board shall consist of 9 members
- 16 appointed by the governor with the advice and consent of the
- 17 senate.
- 18 (2) Except as otherwise provided for in this section, the
- 19 board shall have not less than 5 members who are licensed under
- 20 this act. The terms of the board members is 3 years, except that
- 21 the initial board shall have 3 members appointed for 1 year, 3
- 22 members appointed for 2 years, and 3 members appointed for 3 years.
- 23 In the case of the initial board and in order to retain their
- 24 membership, the 5 licensed members shall become licensed under this
- 25 act within 12 months after the appointment of the board.
- 26 (3) The board shall advise the department and the bureau on
- 27 matters of qualifications, examinations, standards of practice, and

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- 1 disciplinary actions against licensees.
- 2 Sec. 13. (1) An individual seeking licensure shall meet the
- 3 following qualifications and testing standards:
- 4 (a) Completion of a bona fide government-registered fire
- 5 sprinkler fitter apprenticeship program that establishes specified
- 6 minimum requirements for on-the-job training and classroom and shop
- 7 instruction and is approved by the board and the bureau.
- 8 (b) Passage of a test acceptable to the board.
- 9 (2) Beginning the effective date of this act and until the
- 10 expiration of 12 months after the effective date of this act, the
- 11 department shall issue a license and appropriate endorsement,
- 12 without meeting the training, education, and examination
- 13 requirements imposed in this act, to an individual meeting
- 14 standards determined by the bureau.
- 15 Sec. 15. The following individuals are exempt from the
- 16 licensing requirements imposed by this act:
- 17 (a) Individuals who engage only in the routine visual
- 18 inspection of special agent fire suppression systems or fire
- 19 extinguishing systems owned by the person or entity and installed
- 20 on property under their control.
- 21 (b) An individual engaging in activity under any other license
- 22 that may be similar to activities regulated by this act.
- 23 Sec. 17. (1) Beginning the license cycle after the initial
- 24 license and endorsement and as a condition of renewal, an endorsee
- 25 shall obtain a minimum of 24 hours of continuing education per
- 26 license cycle and submit copies of continuing education
- 27 certificates with the application for renewal.

- 1 (2) The following continuing education programs may be
- 2 preapproved by the bureau for continuing education credit:
- 3 (a) Workshops, seminars, and educational conferences sponsored

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- 4 by fire protection equipment manufacturers or trade associations.
- 5 (b) Courses in specialized programs approved or sponsored by
- 6 the bureau.
- 7 (c) Distance learning, video, or correspondence course work
- 8 approved by the bureau.
- 9 (e) Any continuing education which has been obtained in
- 10 another state that meets the continuing education standards imposed
- 11 in this state and is approved by the bureau.
- 12 (f) College or vocational school course work, approved by the
- 13 bureau, which is germane to the profession and contributes directly
- 14 to the professional competence of the endorsed individual, subject
- 15 to the following limitations:
- 16 (i) The endorsed individual must pass the course.
- 17 (ii) One semester credit shall equal 15 hours of continuing
- 18 education, and 1/4 credit shall equal 10 hours of continuing
- 19 education.
- Sec. 19. (1) All work performed by an apprentice must be
- 21 subject to direct and task-specific instruction and supervision of
- 22 an endorsed individual.
- 23 (2) The bureau shall provide for an apprenticeship program.
- 24 Once an apprenticeship program has been approved, the licensee
- 25 shall provide the bureau with a list of all apprentices performing
- 26 work for the licensee and the name of the endorsed individual under
- 27 whom each apprentice will be working. The licensee shall provide

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- 1 the bureau with updates of such list no later than 30 days after
- 2 any addition or subtraction of an apprentice from its program.
- 3 Sec. 21. (1) As a condition to the issuance of a license, the
- 4 licensee shall obtain and maintain in full force, and file with the
- 5 bureau, a full-term commercial general liability insurance policy
- 6 from an insurance company authorized to do business in this state
- 7 and submit verification of worker's compensation insurance.
- 8 (2) As a condition to the issuance of a license, an individual
- 9 engaging in the business of servicing fire extinguishers shall
- 10 obtain and maintain commercial general liability insurance with a
- 11 minimum limit per occurrence of \$500,000.00 that includes
- 12 premises/operations and products/completed operations coverage.
- 13 (3) As a condition to the issuance of a license, an individual
- 14 engaging in the business of selling, servicing, or installing
- 15 special agent fire suppression systems or fire extinguisher systems
- 16 shall obtain and maintain commercial general liability insurance
- 17 with a minimum limit per occurrence of \$1,000,000.00 that includes
- 18 premises/operations and products/completed operations coverage.
- 19 (4) Failure to maintain liability insurance required under
- 20 this section constitutes grounds for denial, suspension, or
- 21 revocation of a license.
- 22 (5) The department may revoke, suspend, or deny a license or
- 23 endorsement under this act after notice and an opportunity for a
- 24 hearing under the administrative procedures act of 1969, 1969 PA
- 25 306, MCL 24.201 to 24.328.
- 26 (6) In a hearing conducted under subsection (5) and in lieu of
- 27 a revocation, suspension, or denial of a license or endorsement,

- 1 the department may impose an administrative fine not to exceed
- 2 \$500.00 or issue an order containing any conditions or limitations
- 3 to the licensed or endorsed activity.
- 4 (7) This section does not prohibit the department or bureau
- 5 and any applicant, licensee, or endorsee from informally settling
- 6 any controversy before or after the filing of an administrative
- 7 complaint.
- 8 Sec. 23. A person engaged in activity regulated by this act
- 9 without a license and appropriate endorsement and without being
- 10 exempt from licensure under this act is guilty of a misdemeanor.
- 11 Sec. 25. The director of the department may promulgate rules
- 12 under the administrative procedures act of 1969, 1969 PA 306, MCL
- 13 24.201 to 24.328, for the purpose of administering and enforcing
- 14 this act.