# **SENATE BILL No. 152**

February 3, 2005, Introduced by Senators SCHAUER, CHERRY, PRUSI, THOMAS, OLSHOVE, BASHAM, SCOTT, BRATER, CLARKE, BERNERO, JACOBS, SWITALSKI, CLARK-COLEMAN, EMERSON, LELAND, BARCIA and JELINEK and referred to the Committee on Banking and Financial Institutions.

A bill to amend 1956 PA 218, entitled "The insurance code of 1956," by amending sections 134 and 3104 (MCL 500.134 and 500.3104), section 134 as amended by 1990 PA 256 and section 3104 as amended by 2002 PA 662.

### THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 134. (1) Every certificate of authority or license in
 force immediately prior to January 1, 1957 and existing under any
 act repealed by this act is valid until its original expiration
 date, unless earlier terminated in accordance with this act.

(2) Any plan of operation adopted by an association or facility, and any premium or assessment levied against an insurer

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1 member of that association or facility, is hereby validated
2 retroactively to the date of its original adoption or levy and
3 shall continue CONTINUES in force and effect according to the
4 terms of the plan of operation, premium, or assessment until
5 otherwise changed by the commissioner or the board of directors of
6 the association or facility pursuant to this act.

7 (3) An association or facility or the board of directors of
8 the association or facility is not a state agency and the money of
9 an association or facility is not state money.

10 (4) A EXCEPT AS OTHERWISE PROVIDED IN SECTION 3104, A record
11 of an association or facility shall be exempted. IS EXEMPT from
12 disclosure pursuant to section 13 of the freedom of information
13 act, Act No. 442 of the Public Acts of 1976, being section 15.243
14 of the Michigan Compiled Laws 1976 PA 442, MCL 15.243.

15 (5) Any premium or assessment levied by an association or facility, or any premium or assessment of a similar association or 16 17 facility formed under a law in force outside this state, is not a 18 burden or special burden for purposes of a calculation under 19 section 476a, and any premium or assessment paid to an association 20 or facility shall not be included in determining the aggregate 21 amount a foreign insurer pays to the commissioner under section 22 476a.

(6) As used in this section, "association or facility" means an association of insurers created under this act and any other association or facility formed under this act as a nonprofit organization of insurer members, including, but not limited to, the following:

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(a) The Michigan worker's compensation placement facility
 created under chapter 23.

3 (b) The Michigan basic property insurance association created
4 under <u>section</u> CHAPTER 29.

5 (c) The catastrophic claims association created under chapter6 31.

7 (d) The Michigan automobile insurance placement facility8 created under chapter 33.

9 (e) The Michigan life and health insurance guaranty10 association created under chapter 77.

(f) The property and casualty guaranty association createdunder chapter 79.

(g) The assigned claims facility created under section 3171. 13 Sec. 3104. (1) An unincorporated, nonprofit association to be 14 known as the catastrophic claims association, hereinafter referred 15 to as the association, is created. Each insurer engaged in writing 16 17 insurance coverages that provide the security required by section 3101(1) within this state, as a condition of its authority to 18 19 transact insurance in this state, shall be a member of the 20 association and -shall be- IS bound by the plan of operation of the 21 association. Each insurer engaged in writing insurance coverages 22 that provide the security required by section 3103(1) within this 23 state, as a condition of its authority to transact insurance in 24 this state, shall be considered a member of the association, but only for purposes of premiums under subsection (7)(d). Except as 25 26 expressly provided in this section, the association is not subject 27 to any laws of this state with respect to insurers, but in all

other respects the association is subject to the laws of this state
 to the extent that the association would be if it were an insurer
 organized and subsisting under chapter 50.

4 (2) The association shall provide and each member shall accept
5 indemnification for 100% of the amount of ultimate loss sustained
6 under personal protection insurance coverages in excess of the
7 following amounts in each loss occurrence:

8 (a) For a motor vehicle accident policy issued or renewed9 before July 1, 2002, \$250,000.00.

10 (b) For a motor vehicle accident policy issued or renewed11 during the period July 1, 2002 to June 30, 2003, \$300,000.00.

12 (c) For a motor vehicle accident policy issued or renewed13 during the period July 1, 2003 to June 30, 2004, \$325,000.00.

14 (d) For a motor vehicle accident policy issued or renewed15 during the period July 1, 2004 to June 30, 2005, \$350,000.00.

16 (e) For a motor vehicle accident policy issued or renewed17 during the period July 1, 2005 to June 30, 2006, \$375,000.00.

18 (f) For a motor vehicle accident policy issued or renewed19 during the period July 1, 2006 to June 30, 2007, \$400,000.00.

20 (g) For a motor vehicle accident policy issued or renewed
21 during the period July 1, 2007 to June 30, 2008, \$420,000.00.

(h) For a motor vehicle accident policy issued or renewedduring the period July 1, 2008 to June 30, 2009, \$440,000.00.

24 (i) For a motor vehicle accident policy issued or renewed25 during the period July 1, 2009 to June 30, 2010, \$460,000.00.

(j) For a motor vehicle accident policy issued or renewed
during the period July 1, 2010 to June 30, 2011, \$480,000.00.

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1 (k) For a motor vehicle accident policy issued or renewed 2 during the period July 1, 2011 to June 30, 2013, \$500,000.00. Beginning July 1, 2013, this \$500,000.00 amount shall be increased 3 4 biennially on July 1 of each odd-numbered year, for policies issued 5 or renewed before July 1 of the following odd-numbered year, by the lesser of 6% or the consumer price index, and rounded to the 6 nearest \$5,000.00. This biennial adjustment shall be calculated by 7 8 the association by January 1 of the year of its July 1 effective 9 date.

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10 (3) An insurer may withdraw from the association only upon 11 ceasing to write insurance that provides the security required by 12 section 3101(1) in this state.

13 (4) An insurer whose membership in the association has been 14 terminated by withdrawal shall continue to be bound by the plan of 15 operation, and upon withdrawal, all unpaid premiums that have been 16 charged to the withdrawing member are payable as of the effective 17 date of the withdrawal.

18 (5) An unsatisfied net liability to the association of an 19 insolvent member shall be assumed by and apportioned among the 20 remaining members of the association as provided in the plan of 21 operation. The association has all rights allowed by law on behalf 22 of the remaining members against the estate or funds of the 23 insolvent member for sums due the association.

(6) If a member has been merged or consolidated into another
insurer or another insurer has reinsured a member's entire business
that provides the security required by section 3101(1) in this
state, the member and successors in interest of the member remain

1 liable for the member's obligations.

2 (7) The association shall do all of the following on behalf of3 the members of the association:

4 (a) Assume 100% of all liability as provided in subsection5 (2).

6 (b) Establish procedures by which members shall promptly report to the association each claim that, on the basis of the 7 injuries or damages sustained, may reasonably be anticipated to 8 9 involve the association if the member is ultimately held legally 10 liable for the injuries or damages. Solely for the purpose of 11 reporting claims, the member shall in all instances consider itself 12 legally liable for the injuries or damages. The member shall also advise the association of subsequent developments likely to 13 14 materially affect the interest of the association in the claim.

(c) Maintain relevant loss and expense data relative to all liabilities of the association and require each member to furnish statistics, in connection with liabilities of the association, at the times and in the form and detail as may be required by the plan of operation.

20 (d) In a manner provided for in the plan of operation, 21 calculate and charge to members of the association a total premium 22 sufficient to cover the expected losses and expenses of the 23 association that the association will likely incur during the 24 period for which the premium is applicable. The premium shall 25 include an amount to cover incurred but not reported losses for the 26 period and may be adjusted for any excess or deficient premiums 27 from previous periods. Excesses or deficiencies from previous

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1 periods may be fully adjusted in a single period or may be adjusted 2 over several periods in a manner provided for in the plan of operation. Each member shall be charged an amount equal to that 3 4 member's total written car years of insurance providing the 5 security required by section 3101(1) or 3103(1), or both, written 6 in this state during the period to which the premium applies, multiplied by the average premium per car. The average premium per 7 car shall be the total premium calculated divided by the total 8 9 written car years of insurance providing the security required by section 3101(1) or 3103(1) written in this state of all members 10 11 during the period to which the premium applies. A member shall be 12 charged a premium for a historic vehicle that is insured with the 13 member of 20% of the premium charged for a car insured with the member. As used in this subdivision: 14

15 (i) "Car" includes a motorcycle but does not include a historic16 vehicle.

17 (*ii*) "Historic vehicle" means a vehicle that is a registered
18 historic vehicle under section 803a or 803p of the Michigan vehicle
19 code, 1949 PA 300, MCL 257.803a and 257.803p.

(e) Require and accept the payment of premiums from members of
the association as provided for in the plan of operation. The
association shall do either of the following:

23 (i) Require payment of the premium in full within 45 days after24 the premium charge.

25 (*ii*) Require payment of the premiums to be made periodically to26 cover the actual cash obligations of the association.

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(f) Receive and distribute all sums required by the operation

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1 of the association.

2 (g) Establish procedures for reviewing claims procedures and practices of members of the association. If the claims procedures 3 4 or practices of a member are considered inadequate to properly 5 service the liabilities of the association, the association may 6 undertake or may contract with another person, including another member, to adjust or assist in the adjustment of claims for the 7 member on claims that create a potential liability to the 8 9 association and may charge the cost of the adjustment to the 10 member.

(8) In addition to other powers granted to it by this section,the association may do all of the following:

(a) Sue and be sued in the name of the association. A judgment against the association shall not create any direct liability against the individual members of the association. The association may provide for the indemnification of its members, members of the board of directors of the association, and officers, employees, and other persons lawfully acting on behalf of the association.

(b) Reinsure all or any portion of its potential liability
with reinsurers licensed to transact insurance in this state or
approved by the commissioner.

(c) Provide for appropriate housing, equipment, and personnel
as may be necessary to assure the efficient operation of the
association.

(d) Pursuant to the plan of operation, adopt reasonable rules
for the administration of the association, enforce those rules, and
delegate authority, as the board considers necessary to assure the

proper administration and operation of the association consistent
 with the plan of operation.

3 (e) Contract for goods and services, including independent
4 claims management, actuarial, investment, and legal services, from
5 others within or without this state to assure the efficient
6 operation of the association.

7 (f) Hear and determine complaints of a company or other8 interested party concerning the operation of the association.

9 (g) Perform other acts not specifically enumerated in this
10 section that are necessary or proper to accomplish the purposes of
11 the association and that are not inconsistent with this section or
12 the plan of operation.

(9) A board of directors is created, hereinafter referred to as the board, which <u>shall be</u> IS responsible for the operation of the association consistent with the plan of operation and this section.

17 (10) The plan of operation shall provide for all of the18 following:

**19** (a) The establishment of necessary facilities.

20 (b) The management and operation of the association.

(c) Procedures to be utilized in charging premiums, includingadjustments from excess or deficient premiums from prior periods.

23 (d) Procedures governing the actual payment of premiums to the24 association.

(e) Reimbursement of each member of the board by the
association for actual and necessary expenses incurred on
association business.

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(f) The investment policy of the association.

2 (g) Any other matters required by or necessary to effectively3 implement this section.

4 (11) Each board shall include members that would contribute a
5 total of not less than 40% of the total premium calculated pursuant
6 to subsection (7)(d). Each director shall be entitled to 1 vote.
7 The initial term of office of a director shall be 2 years.

8 (12) As part of the plan of operation, the board shall adopt
9 rules providing for the composition and term of successor boards to
10 the initial board, consistent with the membership composition
11 requirements in subsections (11) and (13). Terms of the directors
12 shall be staggered so that the terms of all the directors do not
13 expire at the same time and so that a director does not serve a
14 term of more than 4 years.

15 (13) The board shall consist of 5 directors, and the 16 commissioner shall be an ex officio member of the board without 17 vote.

18 (14) Each director shall be appointed by the commissioner and 19 shall serve until that member's successor is selected and 20 qualified. The chairperson of the board shall be elected by the 21 board. A vacancy on the board shall be filled by the commissioner 22 consistent with the plan of operation.

(15) After the board is appointed, the board shall meet as
often as the chairperson, the commissioner, or the plan of
operation shall require, or at the request of any 3 members of the
board. The chairperson shall retain the right to vote on all
issues. Four members of the board constitute a quorum.

(16) An annual report of the operations of the association in
 a form and detail as may be determined by the board shall be
 furnished to each member.

4 (17) Not more than 60 days after the initial organizational 5 meeting of the board, the board shall submit to the commissioner 6 for approval a proposed plan of operation consistent with the objectives and provisions of this section, which shall provide for 7 the economical, fair, and nondiscriminatory administration of the 8 9 association and for the prompt and efficient provision of indemnity. If a plan is not submitted within this 60-day period, 10 11 then the commissioner, after consultation with the board, shall 12 formulate and place into effect a plan consistent with this 13 section.

14 (18) The plan of operation, unless approved sooner in writing, shall be considered to meet the requirements of this section if it 15 is not disapproved by written order of the commissioner within 30 16 17 days after the date of its submission. Before disapproval of all or 18 any part of the proposed plan of operation, the commissioner shall 19 notify the board in what respect the plan of operation fails to 20 meet the requirements and objectives of this section. If the board 21 fails to submit a revised plan of operation that meets the 22 requirements and objectives of this section within the 30-day 23 period, the commissioner shall enter an order accordingly and shall 24 immediately formulate and place into effect a plan consistent with 25 the requirements and objectives of this section.

26 (19) The proposed plan of operation or amendments to the plan27 of operation are subject to majority approval by the board,

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ratified by a majority of the membership having a vote, with voting
 rights being apportioned according to the premiums charged in
 subsection (7) (d) and are subject to approval by the commissioner.

4 (20) Upon approval by the commissioner and ratification by the
5 members of the plan submitted, or upon the promulgation of a plan
6 by the commissioner, each insurer authorized to write insurance
7 providing the security required by section 3101(1) in this state,
8 as provided in this section, is bound by and shall formally
9 subscribe to and participate in the plan approved as a condition of
10 maintaining its authority to transact insurance in this state.

11 (21) The association is subject to all the reporting, loss 12 reserve, and investment requirements of the commissioner to the 13 same extent as would a member of the association.

14 (22) Premiums charged members by the association shall be
15 recognized in the rate-making procedures for insurance rates in the
16 same manner that expenses and premium taxes are recognized.

17 (23) The commissioner or an authorized representative of the
18 commissioner may visit the association at any time and examine any
19 and all the association's affairs.

20 (24) The association does not have liability for losses21 occurring before July 1, 1978.

(25) THE BUSINESS THAT THE BOARD MAY PERFORM SHALL BE
CONDUCTED AT A PUBLIC MEETING OF THE BOARD HELD IN COMPLIANCE WITH
THE OPEN MEETINGS ACT, 1976 PA 267, MCL 15.261 TO 15.275.

(26) A WRITING PREPARED, OWNED, USED, IN THE POSSESSION OF, OR
RETAINED BY THE BOARD IN THE PERFORMANCE OF AN OFFICIAL FUNCTION IS
SUBJECT TO THE FREEDOM OF INFORMATION ACT, 1976 PA 442, MCL 15.231

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1 TO 15.246.

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(27) -(25) As used in this section:

3 (a) "Consumer price index" means the percentage of change in
4 the consumer price index for all urban consumers in the United
5 States city average for all items for the 24 months prior to
6 October 1 of the year prior to the July 1 effective date of the
7 biennial adjustment under subsection (2)(k) as reported by the
8 United States department of labor, bureau of labor statistics, and
9 as certified by the commissioner.

10 (b) "Motor vehicle accident policy" means a policy providing11 the coverages required under section 3101(1).

(c) "Ultimate loss" means the actual loss amounts that a member is obligated to pay and that are paid or payable by the member, and do not include claim expenses. An ultimate loss is incurred by the association on the date that the loss occurs.

16 Enacting section 1. This amendatory act does not take effect17 unless Senate Bill No. 153

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of the 93rd Legislature is enacted into law.