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HOUSE BILL No. 4530

March 22, 2005, Introduced by Rep. Gosselin and referred to the Committee on Employment Relations, Training, and Safety.

A bill to amend 1976 PA 451, entitled "The revised school code,"

by amending sections 503, 523, and 1311e (MCL 380.503,380.523, and 380.1311e), section 503 as amended by 2003 PA 299, section 523 as added by 2003 PA 179, and section 1311e as added by 1999 PA 23.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 503. (1) An authorizing body is not required to issue a contract to any person or entity. Public school academy contracts shall be issued on a competitive basis taking into consideration the resources available for the proposed public school academy, the population to be served by the proposed public school academy, and the educational goals to be achieved by the proposed public school academy.

- 1 (2) If a person or entity applies to the board of a school
- 2 district for a contract to organize and operate 1 or more public
- 3 school academies within the boundaries of the school district and
- 4 the board does not issue the contract, the person or entity may
- 5 petition the board to place the question of issuing the contract on
- 6 the ballot to be decided by the school electors of the school
- 7 district. The petition shall contain all of the information
- 8 required to be in the contract application under section 502 and
- 9 shall be signed by a number of school electors of the school
- 10 district equal to at least 15% of the total number of school
- 11 electors of that school district. The petition shall be filed with
- 12 the school district filing official. If the board receives a
- 13 petition meeting the requirements of this subsection, the board
- 14 shall have the question of issuing the contract placed on the
- 15 ballot at its next regular school election held at least 60 days
- 16 after receiving the petition. If a majority of the school electors
- 17 of the school district voting on the question vote to issue the
- 18 contract, the board shall issue the contract.
- 19 (3) Within 10 days after issuing a contract for a public
- 20 school academy, the authorizing body shall submit to the
- 21 superintendent of public instruction a copy of the contract and of
- 22 the application under section 502.
- 23 (4) An authorizing body shall adopt a resolution establishing
- 24 the method of selection, length of term, and number of members of
- 25 the board of directors of each public school academy subject to its
- 26 jurisdiction.
- 27 (5) A contract issued to organize and administer a public

- 1 school academy shall contain at least all of the following:
- 2 (a) The educational goals the public school academy is to
- 3 achieve and the methods by which it will be held accountable. To
- 4 the extent applicable, the pupil performance of a public school
- 5 academy shall be assessed using at least a Michigan education
- 6 assessment program (MEAP) test or an assessment instrument
- 7 developed under section 1279.
- 8 (b) A description of the method to be used to monitor the
- 9 public school academy's compliance with applicable law and its
- 10 performance in meeting its targeted educational objectives.
- 11 (c) A description of the process for amending the contract
- 12 during the term of the contract.
- 13 (d) All of the matters set forth in the application for the
- 14 contract.
- (e) For a public school academy authorized by a school
- 16 district, an agreement that employees of the public school academy
- 17 will be covered by the collective bargaining agreements that apply
- 18 to employees of the school district employed in similar
- 19 classifications in schools that are not public school academies.
- (f) Procedures for revoking the contract and grounds for
- 21 revoking the contract, including at least the grounds listed in
- **22** section 507.
- 23 (g) A description of and address for the proposed physical
- 24 plant in which the public school academy will be located.
- 25 (h) Requirements and procedures for financial audits. The
- 26 financial audits shall be conducted at least annually by a
- 27 certified public accountant in accordance with generally accepted

- 1 governmental auditing principles.
- 2 (6) A public school academy shall comply with all applicable
- 3 law, including all of the following:
- 4 (a) The open meetings act, 1976 PA 267, MCL 15.261 to 15.275.
- 5 (b) The freedom of information act, 1976 PA 442, MCL 15.231 to
- **6** 15.246.
- 7 (c) 1947 PA 336, MCL 423.201 to 423.217.
- 8 (d) 1965 PA 166, MCL 408.551 to 408.558.
- 9 (D) -(e) Sections 1134, 1135, 1146, 1153, 1263(3), 1267, and
- **10** 1274.
- 11 (7) A public school academy and its incorporators, board
- 12 members, officers, employees, and volunteers have governmental
- immunity as provided in section 7 of 1964 PA 170, MCL 691.1407. An
- 14 authorizing body and its board members, officers, and employees are
- 15 immune from civil liability, both personally and professionally,
- 16 for an act or omission in authorizing a public school academy if
- 17 the authorizing body or the person acted or reasonably believed he
- 18 or she acted within the authorizing body's or the person's scope of
- **19** authority.
- 20 (8) A public school academy is exempt from all taxation on its
- 21 earnings and property. Instruments of conveyance to or from a
- 22 public school academy are exempt from all taxation including taxes
- 23 imposed by 1966 PA 134, MCL 207.501 to 207.513. A public school
- 24 academy may not levy ad valorem property taxes or another tax for
- 25 any purpose. However, operation of 1 or more public school
- 26 academies by a school district or intermediate school district does
- 27 not affect the ability of the school district or intermediate

- 1 school district to levy ad valorem property taxes or another tax.
- 2 (9) A public school academy may acquire by purchase, gift,
- 3 devise, lease, sublease, installment purchase agreement, land
- 4 contract, option, or by any other means, hold and own in its own
- 5 name buildings and other property for school purposes, and
- 6 interests therein, and other real and personal property, including,
- 7 but not limited to, interests in property subject to mortgages,
- 8 security interests, or other liens, necessary or convenient to
- 9 fulfill its purposes. For the purposes of condemnation, a public
- 10 school academy may proceed under the uniform condemnation
- 11 procedures act, 1980 PA 87, MCL 213.51 to 213.75, excluding
- 12 sections 6 to 9 of that act, MCL 213.56 to 213.59, or other
- 13 applicable statutes, but only with the express, written permission
- 14 of the authorizing body in each instance of condemnation and only
- 15 after just compensation has been determined and paid.
- Sec. 523. (1) An authorizing body is not required to issue a
- 17 contract to any entity. Urban high school academy contracts shall
- 18 be issued on a competitive basis taking into consideration the
- 19 resources available for the proposed urban high school academy, the
- 20 population to be served by the proposed urban high school academy,
- 21 and the educational goals to be achieved by the proposed urban high
- 22 school academy. In evaluating if an applicant is qualified, the
- 23 authorizing body shall examine the proposed performance standards,
- 24 proposed academic program, financial viability of the applicant,
- 25 and the ability of the proposed board of directors to meet the
- 26 contract goals and objectives. An authorizing body shall give
- 27 priority to applicants that demonstrate all of the following:

- 1 (a) The proposed school will operate at least all of grades 9
- 2 through 12 within 3 years after beginning operation.
- 3 (b) The proposed school will occupy a building or buildings
- 4 that are newly constructed or renovated after January 1, 2003.
- 5 (c) The proposed school has a stated goal of increasing high
- 6 school graduation rates.
- 7 (d) The proposed school has received commitments for financial
- 8 and educational support from the entity applying for the contract.
- **9** (e) The entity that submits the application for a contract has
- 10 net assets of at least \$50,000,000.00.
- 11 (2) A contract issued to organize and administer an urban high
- 12 school academy shall contain at least all of the following:
- 13 (a) The educational goals the urban high school academy is to
- 14 achieve and the methods by which it will be held accountable. To
- 15 the extent applicable, the pupil performance of an urban high
- 16 school academy shall be assessed using at least a Michigan
- 17 education assessment program (MEAP) test or an assessment
- 18 instrument developed under section 1279.
- 19 (b) A description of the method to be used to monitor the
- 20 urban high school academy's compliance with applicable law and its
- 21 performance in meeting its targeted educational objectives.
- 22 (c) A description of the process for amending the contract
- 23 during the term of the contract. An authorizing body may approve
- 24 amendment of the contract with respect to any provision contained
- 25 in the contract.
- 26 (d) A certification, signed by an authorized member of the
- 27 urban high school academy board of directors, that the urban high

- 1 school academy will comply with the contract and all applicable
- 2 law.
- 3 (e) Procedures for revoking the contract and grounds for
- 4 revoking the contract.
- 5 (f) A description of and address for the proposed building or
- 6 buildings in which the urban high school academy will be located.
- 7 (g) Requirements and procedures for financial audits. The
- 8 financial audits shall be conducted at least annually by an
- 9 independent certified public accountant in accordance with
- 10 generally accepted governmental auditing principles.
- 11 (h) A requirement that the board of directors shall ensure
- 12 compliance with the requirements of 1968 PA 317, MCL 15.321 to
- **13** 15.330.
- 14 (i) A requirement that the board of directors shall prohibit
- 15 specifically identified family relationships between members of the
- 16 board of directors, individuals who have an ownership interest in
- 17 or who are officers or employees of an educational management
- 18 company involved in the operation of the urban high school academy,
- 19 and employees of the urban high school academy. The contract shall
- 20 identify the specific prohibited relationships consistent with
- 21 applicable law.
- 22 (j) A requirement that the board of directors of the urban
- 23 high school academy shall make information concerning its operation
- 24 and management available to the public and to the authorizing body
- 25 in the same manner as is required by state law for school
- 26 districts.
- 27 (k) A requirement that the board of directors of the urban

- 1 high school academy shall collect, maintain, and make available to
- 2 the public and the authorizing body, in accordance with applicable
- 3 law and the contract, at least all of the following information
- 4 concerning the operation and management of the urban high school
- 5 academy:
- 6 (i) A copy of the contract issued by the authorizing body for
- 7 the urban high school academy.
- 8 (ii) A list of currently serving members of the board of
- 9 directors of the urban high school academy, including name,
- 10 address, and term of office; copies of policies approved by the
- 11 board of directors; board meeting agendas and minutes; copy of the
- 12 budget approved by the board of directors and of any amendments to
- 13 the budget; and copies of bills paid for amounts of \$10,000.00 or
- 14 more as they were submitted to the board of directors.
- 15 (iii) Quarterly financial reports submitted to the authorizing
- **16** body.
- (iv) A current list of teachers working at the urban high
- 18 school academy that includes their individual salaries; copies of
- 19 the teaching certificates or permits of current teaching staff; and
- 20 evidence of compliance with the criminal background and records
- 21 checks and unprofessional conduct check required under sections
- 22 1230, 1230a, and 1230b for all teachers and administrators working
- 23 at the urban high school academy.
- (v) Curriculum documents and materials given to the
- 25 authorizing body.
- 26 (vi) Proof of insurance as required by the contract.
- 27 (vii) Copies of facility leases or deeds, or both, and of any

- 1 equipment leases.
- 2 (viii) Copies of any management contracts or services contracts
- 3 approved by the board of directors.
- 4 (ix) All health and safety reports and certificates, including
- 5 those relating to fire safety, environmental matters, asbestos
- 6 inspection, boiler inspection, and food service.
- 7 (x) Any management letters issued as part of the annual
- 8 financial audit under subdivision (g).
- 9 (xi) Any other information specifically required under this
- **10** act.
- (l) A requirement that the authorizing body must review and may
- 12 disapprove any agreement between the board of directors and an
- 13 educational management company before the agreement is final and
- 14 valid. An authorizing body may disapprove an agreement described in
- 15 this subdivision only if the agreement is contrary to the contract
- 16 or applicable law.
- 17 (m) A requirement that the board of directors shall
- 18 demonstrate all of the following to the satisfaction of the
- 19 authorizing body with regard to its pupil admission process:
- 20 (i) That the urban high school academy has made a reasonable
- 21 effort to advertise its enrollment openings in a newspaper of
- 22 general circulation in the intermediate school district in which
- 23 the urban high school academy is located.
- 24 (ii) That the urban high school academy has made the following
- 25 additional efforts to recruit pupils who are eligible for special
- 26 education programs and services to apply for admission:
- 27 (A) Reasonable efforts to advertise all enrollment openings to

- 1 organizations and media that regularly serve and advocate for
- 2 individuals with disabilities within the boundaries of the
- 3 intermediate school district in which the urban high school academy
- 4 is located.
- 5 (B) Inclusion in all pupil recruitment materials of a
- 6 statement that appropriate special education services will be made
- 7 available to pupils attending the school as required by law.
- 8 (iii) That the open enrollment period for the urban high school
- 9 academy is for a duration of at least 2 weeks and that the
- 10 enrollment times include some evening and weekend times.
- 11 (n) A requirement that the board of directors shall prohibit
- 12 any individual from being employed by the urban high school academy
- in more than 1 full-time position and simultaneously being
- 14 compensated at a full-time rate for each of those positions.
- 15 (o) A requirement that, if requested, the board of directors
- 16 shall report to the authorizing body the total compensation for
- 17 each individual working at the urban high school academy.
- 18 (3) An urban high school academy shall comply with all
- 19 applicable law, including all of the following:
- 20 (a) The open meetings act, 1976 PA 267, MCL 15.261 to 15.275.
- 21 (b) The freedom of information act, 1976 PA 442, MCL 15.231 to
- **22** 15.246.
- 23 (c) 1947 PA 336, MCL 423.201 to 423.217.
- 24 (d) 1965 PA 166, MCL 408.551 to 408.558.
- **25** (D) -(e) 1978 PA 566, MCL 15.181 to 15.185.
- **26 (E) (f)** 1968 PA 317, MCL 15.321 to 15.330.
- (F) $\frac{(g)}{(g)}$ The uniform budgeting and accounting act, 1968 PA 2,

- 1 MCL 141.421 to 141.440a.
- 2 (G) —(h)— The revised municipal finance act, 2001 PA 34, MCL
- **3** 141.2101 to 141.2821.
- 4 (H) —(i)— The federal no child left behind act of 2001, Public
- **5** Law 107-110, 115 Stat. 1425.
- **(I)** -(j) Sections 1134, 1135, 1146, 1153, 1263(3), 1267,
- 7 1274, and 1280.
- 8 (4) An urban high school academy and its incorporators, board
- 9 members, officers, employees, and volunteers have governmental
- 10 immunity as provided in section 7 of 1964 PA 170, MCL 691.1407. An
- 11 authorizing body and its board members, officers, and employees are
- 12 immune from civil liability, both personally and professionally,
- 13 for any acts or omissions in authorizing or oversight of an urban
- 14 high school academy if the authorizing body or the person acted or
- 15 reasonably believed he or she acted within the authorizing body's
- 16 or the person's scope of authority.
- 17 (5) An urban high school academy is exempt from all taxation
- 18 on its earnings and property. Instruments of conveyance to or from
- 19 an urban high school academy are exempt from all taxation,
- 20 including taxes imposed by 1966 PA 134, MCL 207.501 to 207.513. An
- 21 urban high school academy may not levy ad valorem property taxes or
- 22 any other tax for any purpose.
- 23 (6) An urban high school academy may acquire by purchase,
- 24 gift, devise, lease, sublease, installment purchase agreement, land
- 25 contract, option, or any other means, hold, and own in its own name
- 26 buildings and other property for school purposes, and interests
- 27 therein, and other real and personal property, including, but not

- 1 limited to, interests in property subject to mortgages, security
- 2 interests, or other liens, necessary or convenient to fulfill its
- 3 purposes. For the purposes of condemnation, an urban high school
- 4 academy may proceed under the uniform condemnation procedures act,
- 5 1980 PA 87, MCL 213.51 to 213.75, excluding sections 6 to 9 of that
- 6 act, MCL 213.56 to 213.59, or other applicable statutes, but only
- 7 with the express, written permission of the authorizing body in
- 8 each instance of condemnation and only after just compensation has
- 9 been determined and paid.
- Sec. 1311e. (1) An authorizing body is not required to issue a
- 11 contract to any person or entity. Contracts for strict discipline
- 12 academies shall be issued on a competitive basis taking into
- 13 consideration the resources available for the proposed strict
- 14 discipline academy, the population to be served by the proposed
- 15 strict discipline academy, and the educational goals to be achieved
- 16 by the proposed strict discipline academy.
- 17 (2) If a person or entity applies to the board of a school
- 18 district for a contract to organize and operate 1 or more strict
- 19 discipline academies within the boundaries of the school district
- 20 and the board does not issue the contract, the person or entity may
- 21 petition the board to place the question of issuing the contract on
- 22 the ballot to be decided by the school electors of the school
- 23 district. The petition shall contain all of the information
- 24 required to be in the contract application under section 1311d and
- 25 shall be signed by a number of school electors of the school
- 26 district equal to at least 15% of the total number of school
- 27 electors of that school district. The petition shall be filed with

- 1 the secretary of the board. If the board receives a petition
- 2 meeting the requirements of this subsection, the board shall place
- 3 the question of issuing the contract on the ballot at its next
- 4 annual school election held at least 60 days after receiving the
- 5 petition. If a majority of the school electors of the school
- 6 district voting on the question vote to issue the contract, the
- 7 board shall issue the contract.
- 8 (3) Within 10 days after issuing a contract for a strict
- 9 discipline academy, the board of the authorizing body shall submit
- 10 to the state board a copy of the contract and of the application
- 11 under section 1311d.
- 12 (4) An authorizing body shall adopt a resolution establishing
- 13 the method of selection, length of term, and number of members of
- 14 the board of directors of each strict discipline academy subject to
- 15 its jurisdiction.
- 16 (5) A contract issued to organize and administer a strict
- 17 discipline academy shall contain at least all of the following:
- 18 (a) The educational goals the strict discipline academy is to
- 19 achieve and the methods by which it will be held accountable. To
- 20 the extent applicable, the pupil performance of a strict discipline
- 21 academy shall be assessed using at least a Michigan education
- 22 assessment program (MEAP) test or an assessment instrument
- 23 developed under section 1279 for a state-endorsed high school
- 24 diploma.
- 25 (b) A description of the method to be used to monitor the
- 26 strict discipline academy's compliance with applicable law and its
- 27 performance in meeting its targeted educational objectives.

- 1 (c) A description of the process for amending the contract
- 2 during the term of the contract.
- 3 (d) All of the matters set forth in the application for the
- 4 contract.
- 5 (e) For a strict discipline academy authorized by a school
- 6 district, an agreement that employees of the strict discipline
- 7 academy will be covered by the collective bargaining agreements
- 8 that apply to employees of the school district employed in similar
- 9 classifications in schools that are not strict discipline
- 10 academies.
- (f) Procedures for revoking the contract and grounds for
- 12 revoking the contract, including at least the grounds listed in
- **13** section 1311l.
- 14 (g) A description of and address for the proposed physical
- 15 plant in which the strict discipline academy will be located.
- 16 (h) Requirements and procedures for financial audits. The
- 17 financial audits shall be conducted at least annually by a
- 18 certified public accountant in accordance with generally accepted
- 19 governmental auditing principles.
- 20 (6) A strict discipline academy shall comply with all
- 21 applicable law, including all of the following:
- 22 (a) The open meetings act, 1976 PA 267, MCL 15.261 to 15.275.
- 23 (b) The freedom of information act, 1976 PA 442, MCL 15.231 to
- **24** 15.246.
- 25 (c) 1947 PA 336, MCL 423.201 to 423.217.
- 26 (d) 1965 PA 166, MCL 408.551 to 408.558.
- **27** (D) (e) Sections 1134, 1135, 1146, 1153, 1263(3), 1267, and

- **1** 1274.
- 2 (E) $\frac{(f)}{(f)}$ Except for part 6a, all provisions of this act that
- 3 explicitly apply to public school academies established under part
- **4** 6a.
- 5 (7) A strict discipline academy and its incorporators, board
- 6 members, officers, employees, and volunteers have governmental
- 7 immunity as provided in section 7 of 1964 PA 170, MCL 691.1407. An
- 8 authorizing body and its board members, officers, and employees are
- 9 immune from civil liability, both personally and professionally,
- 10 for any acts or omissions in authorizing a strict discipline
- 11 academy if the authorizing body or the person acted or reasonably
- 12 believed he or she acted within the authorizing body's or the
- 13 person's scope of authority.
- 14 (8) A strict discipline academy is exempt from all taxation on
- 15 its earnings and property. Instruments of conveyance to or from a
- 16 strict discipline academy are exempt from all taxation including
- 17 taxes imposed by 1966 PA 134, MCL 207.501 to 207.513. A strict
- 18 discipline academy may not levy ad valorem property taxes or any
- 19 other tax for any purpose. However, operation of 1 or more strict
- 20 discipline academies by a school district or intermediate school
- 21 district does not affect the ability of the school district or
- 22 intermediate school district to levy ad valorem property taxes or
- 23 any other tax.
- 24 (9) A strict discipline academy may acquire by purchase, gift,
- 25 devise, lease, sublease, installment purchase agreement, land
- 26 contract, option, or by any other means, hold and own in its own
- 27 name buildings and other property for school purposes, and

- 1 interests therein, and other real and personal property, including,
- 2 but not limited to, interests in property subject to mortgages,
- 3 security interests, or other liens, necessary or convenient to
- 4 fulfill its purposes. For the purposes of condemnation, a strict
- 5 discipline academy may proceed under the uniform condemnation
- 6 procedures act, 1980 PA 87, MCL 213.51 to 213.75, excluding
- 7 sections 6 to 9 of that act, MCL 213.56 to 213.59, or other
- 8 applicable statutes, but only with the express, written permission
- 9 of the authorizing body in each instance of condemnation and only
- 10 after just compensation has been determined and paid.

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