SENATE BILL No. 487

May 14, 2003, Introduced by Senator JACOBS and referred to the Committee on Health Policy.

A bill to amend 1978 PA 368, entitled "Public health code,"

by amending sections 16221 and 16226 (MCL 333.16221 and 333.16226), section 16221 as amended by 2002 PA 402 and section 16226 as amended by 2002 PA 643, and by adding part 186.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 16221. The department may investigate activities
- 2 related to the practice of a health profession by a licensee, a
- 3 registrant, or an applicant for licensure or registration. The
- 4 department may hold hearings, administer oaths, and order
- 5 relevant testimony to be taken and shall report its findings to
- **6** the appropriate disciplinary subcommittee. The disciplinary
- 7 subcommittee shall proceed under section 16226 if it finds that 1
- 8 or more of the following grounds exist:
 - (a) A violation of general duty, consisting of negligence or

- 1 failure to exercise due care, including negligent delegation to
- 2 or supervision of employees or other individuals, whether or not
- 3 injury results, or any conduct, practice, or condition that
- 4 impairs, or may impair, the ability to safely and skillfully
- 5 practice the health profession.
- **6** (b) Personal disqualifications, consisting of 1 or more of
- 7 the following:
- (i) Incompetence.
- $\mathbf{9}$ (ii) Subject to sections 16165 to 16170a, substance abuse as
- 10 defined in section 6107.
- 11 (iii) Mental or physical inability reasonably related to and
- 12 adversely affecting the licensee's ability to practice in a safe
- 13 and competent manner.
- (iv) Declaration of mental incompetence by a court of
- 15 competent jurisdiction.
- 16 (v) Conviction of a misdemeanor punishable by imprisonment
- 17 for a maximum term of 2 years; a misdemeanor involving the
- 18 illegal delivery, possession, or use of a controlled substance;
- 19 or a felony. A certified copy of the court record is conclusive
- 20 evidence of the conviction.
- 21 (vi) Lack of good moral character.
- 22 (vii) Conviction of a criminal offense under sections 520a to
- 23 -520/ 520g of the Michigan penal code, 1931 PA 328, MCL 750.520a
- 24 to $\frac{750.520l}{}$ 750.520g. A certified copy of the court record is
- 25 conclusive evidence of the conviction.
- 26 (viii) Conviction of a violation of section 492a of the
- 27 Michigan penal code, 1931 PA 328, MCL 750.492a. A certified copy

- 1 of the court record is conclusive evidence of the conviction.
- 2 (ix) Conviction of a misdemeanor or felony involving fraud in
- 3 obtaining or attempting to obtain fees related to the practice of
- 4 a health profession. A certified copy of the court record is
- 5 conclusive evidence of the conviction.
- **6** (x) Final adverse administrative action by a licensure,
- 7 registration, disciplinary, or certification board involving the
- 8 holder of, or an applicant for, a license or registration
- 9 regulated by another state or a territory of the United States,
- 10 by the United States military, by the federal government, or by
- 11 another country. A certified copy of the record of the board is
- 12 conclusive evidence of the final action.
- (xi) Conviction of a misdemeanor that is reasonably related
- 14 to or that adversely affects the licensee's ability to practice
- 15 in a safe and competent manner. A certified copy of the court
- 16 record is conclusive evidence of the conviction.
- 17 (c) Prohibited acts, consisting of 1 or more of the
- 18 following:
- 19 (i) Fraud or deceit in obtaining or renewing a license or
- 20 registration.
- 21 (ii) Permitting the license or registration to be used by an
- 22 unauthorized person.
- 23 (iii) Practice outside the scope of a license.
- 24 (iv) Obtaining, possessing, or attempting to obtain or
- 25 possess a controlled substance as defined in section 7104 or a
- 26 drug as defined in section 7105 without lawful authority; or
- 27 selling, prescribing, giving away, or administering drugs for

- 1 other than lawful diagnostic or therapeutic purposes.
- 2 (d) Unethical business practices, consisting of 1 or more of
- 3 the following:
- **4** (*i*) False or misleading advertising.
- $\mathbf{5}$ (ii) Dividing fees for referral of patients or accepting
- 6 kickbacks on medical or surgical services, appliances, or
- 7 medications purchased by or in behalf of patients.
- 8 (iii) Fraud or deceit in obtaining or attempting to obtain
- 9 third party reimbursement.
- 10 (e) Unprofessional conduct, consisting of 1 or more of the
- 11 following:
- 12 (i) Misrepresentation to a consumer or patient or in
- 13 obtaining or attempting to obtain third party reimbursement in
- 14 the course of professional practice.
- 15 (ii) Betrayal of a professional confidence.
- 16 (iii) Promotion for personal gain of an unnecessary drug,
- 17 device, treatment, procedure, or service.
- 18 (iv) Either of the following:
- 19 (A) A requirement by a licensee other than a physician that
- 20 an individual purchase or secure a drug, device, treatment,
- 21 procedure, or service from another person, place, facility, or
- 22 business in which the licensee has a financial interest.
- 23 (B) A referral by a physician for a designated health service
- 24 that violates section 1877 of part D of title XVIII of the social
- 25 security act, 42 U.S.C. 1395nn, or a regulation promulgated under
- 26 that section. Section 1877 of part D of title XVIII of the
- 27 social security act, 42 U.S.C. 1395nn, and the regulations

- 1 promulgated under that section, as they exist on the effective
- 2 date of the amendatory act that added this sentence June 3,
- 3 2002, are incorporated by reference for purposes of this
- 4 subparagraph. A disciplinary subcommittee shall apply
- 5 section 1877 of part D of title XVIII of the social security act,
- 6 42 U.S.C. 1395nn, and the regulations promulgated under that
- 7 section regardless of the source of payment for the designated
- 8 health service referred and rendered. If section 1877 of part D
- 9 of title XVIII of the social security act, 42 U.S.C. 1395nn, or a
- 10 regulation promulgated under that section is revised after the
- 11 effective date of the amendatory act that added this sentence
- 12 June 3, 2002, the department shall officially take notice of the
- 13 revision. Within 30 days after taking notice of the revision,
- 14 the department shall decide whether or not the revision pertains
- 15 to referral by physicians for designated health services and
- 16 continues to protect the public from inappropriate referrals by
- 17 physicians. If the department decides that the revision does
- 18 both of those things, the department may promulgate rules to
- 19 incorporate the revision by reference. If the department does
- 20 promulgate rules to incorporate the revision by reference, the
- 21 department shall not make any changes to the revision. As used
- 22 in this subparagraph, "designated health service" means that term
- 23 as defined in section 1877 of part D of title XVIII of the social
- 24 security act, 42 U.S.C. 1395nn, and the regulations promulgated
- 25 under that section and "physician" means that term as defined in
- 26 sections 17001 and 17501.
- (v) For a physician who makes referrals pursuant to section

- 1 1877 of part D of title XVIII of the social security act, 42
- 2 U.S.C. 1395nn, or a regulation promulgated under that section,
- 3 refusing to accept a reasonable proportion of patients eligible
- 4 for medicaid and refusing to accept payment from medicaid or
- 5 medicare as payment in full for a treatment, procedure, or
- 6 service for which the physician refers the individual and in
- 7 which the physician has a financial interest. A physician who
- 8 owns all or part of a facility in which he or she provides
- 9 surgical services is not subject to this subparagraph if a
- 10 referred surgical procedure he or she performs in the facility is
- 11 not reimbursed at a minimum of the appropriate medicaid or
- 12 medicare outpatient fee schedule, including the combined
- 13 technical and professional components.
- 14 (f) Beginning 1 year after the effective date of this act
- 15 June 3, 2003, the department of consumer and industry services
- 16 shall prepare the first of 3 annual reports on the effect of this
- 17 amendatory act on access to care for the uninsured and medicaid
- 18 patients. The department shall report on the number of referrals
- 19 by licensees of uninsured and medicaid patients to purchase or
- 20 secure a drug, device, treatment, procedure, or service from
- 21 another person, place, facility, or business in which the
- 22 licensee has a financial interest.
- 23 (g) Failure to report a change of name or mailing address
- 24 within 30 days after the change occurs.
- 25 (h) A violation, or aiding or abetting in a violation, of
- 26 this article or of a rule promulgated under this article.
- (i) Failure to comply with a subpoena issued pursuant to this

- 1 part, failure to respond to a complaint issued under this article
- 2 or article 7, failure to appear at a compliance conference or an
- 3 administrative hearing, or failure to report under section 16222
- 4 or 16223.
- 5 (j) Failure to pay an installment of an assessment levied
- 6 pursuant to the insurance code of 1956, 1956 PA 218, MCL 500.100
- 7 to 500.8302, within 60 days after notice by the appropriate
- 8 board.
- **9** (k) A violation of section 17013 or 17513.
- 10 (1) Failure to meet 1 or more of the requirements for
- 11 licensure or registration under section 16174.
- 12 (m) A violation of section 17015 or 17515.
- 13 (n) A violation of section 17016 or 17516.
- 14 (o) Failure to comply with section 9206(3).
- **15** (p) A violation of section 5654 or 5655.
- 16 (g) A violation of section 16274.
- 17 (r) A violation of section 17020 or 17520.
- 18 (s) A violation of part 186.
- 19 Sec. 16226. (1) After finding the existence of 1 or more of
- 20 the grounds for disciplinary subcommittee action listed in
- 21 section 16221, a disciplinary subcommittee shall impose 1 or more
- 22 of the following sanctions for each violation:

23 Violations of Section 16221 Sanctions

24 Subdivision (a), (b)(ii), Probation, limitation, denial,

1	(b)(iv), $(b)(vi)$, or	suspension, revocation,
2	(b) (<i>vii</i>)	restitution, community service,
3		or fine.
4	Subdivision (b)(viii)	Revocation or denial.
5	Subdivision (b)(i),	Limitation, suspension,
6	(b)(<i>iii</i>), (b)(v),	revocation, denial,
7	(b) (ix) , (b) (x) ,	probation, restitution,
8	or $(b)(xi)$	community service, or fine.
9	Subdivision (c)(i)	Denial, revocation, suspension,
10		probation, limitation, community
11		service, or fine.
12	Subdivision (c)(ii)	Denial, suspension, revocation,
13		restitution, community service,
14		or fine.
15	Subdivision (c)(iii)	Probation, denial, suspension,
16		revocation, restitution,
17		community service, or fine.
18	Subdivision $(c)(iv)$ or	
19	(d)(<i>iii</i>)	Fine, probation, denial,
20		suspension, revocation, community
21		service, or restitution.

1	Subdivision $(d)(i)$	Reprimand, fine, probation,
2	or $(d)(ii)$	community service, denial,
3		or restitution.
4	Subdivision (e)(i)	Reprimand, fine, probation,
5		limitation, suspension, community
6		service, denial, or restitution.
7	Subdivision (e)(ii)	Reprimand, probation,
8	or (i)	suspension, restitution,
9		community service, denial, or
10		fine.
11	Subdivision (e)(iii),	Reprimand, fine, probation,
12	(e)(iv), or (e)(v)	suspension, revocation,
13		limitation, community service,
14		denial, or restitution.
15	Subdivision (g)	Reprimand or fine.
16	Subdivision (h)	Reprimand, probation, denial,
17		suspension, revocation,
18		limitation, restitution,
19		community service, or fine.
20	Subdivision (j)	Suspension or fine.
21	Subdivision (k), (p), or	

1 (r) Reprimand or fine.

2 Subdivision (l) Reprimand, denial, or

3
limitation.

4 Subdivision (m), -or

5 (o), or (s) Denial, revocation, restitution,

6 probation, suspension,

7 limitation, reprimand, or fine.

8 Subdivision (n) Revocation or denial.

9 Subdivision (q) Revocation.

10 (2) Determination of sanctions for violations under this

11 section shall be made by a disciplinary subcommittee. If, during

12 judicial review, the court of appeals determines that a final

13 decision or order of a disciplinary subcommittee prejudices

14 substantial rights of the petitioner for 1 or more of the grounds

15 listed in section 106 of the administrative procedures act of

16 1969, 1969 PA 306, MCL 24.306, and holds that the final decision

17 or order is unlawful and is to be set aside, the court shall

18 state on the record the reasons for the holding and may remand

19 the case to the disciplinary subcommittee for further

20 consideration.

21 (3) A disciplinary subcommittee may impose —a— an

22 administrative fine of -up to, but not exceeding, not more than

23 \$250,000.00 for a violation of section 16221(a) or (b). A

24 disciplinary subcommittee or, if there is no disciplinary

- 1 subcommittee, the department may impose an administrative fine of
- 2 not more than \$10,000.00 for a violation of part 186.
- 3 (4) A disciplinary subcommittee may require a licensee or
- 4 registrant or an applicant for licensure or registration who has
- 5 violated this article or article 7 or a rule promulgated under
- 6 this article or article 7 to satisfactorily complete an
- 7 educational program, a training program, or a treatment program,
- 8 a mental, physical, or professional competence examination, or a
- 9 combination of those programs and examinations.
- 10 PART 186. CONTACT LENS PROVIDERS
- 11 Sec. 18601. (1) As used in this part:
- 12 (a) "Business hours" means 8 a.m. to 5 p.m. Monday through
- 13 Friday, excluding legal holidays.
- (b) "Contact lens prescription" means a written, signed, and
- 15 dated order, as described in section 18605, by a physician or
- 16 optometrist describing optical and physical characteristics of
- 17 contact lenses to be dispensed.
- 18 (c) "Contact lens provider" means a person, whether located
- 19 within or outside of Michigan, who dispenses, sells, or provides
- 20 contact lenses to a Michigan resident.
- 21 (2) In addition to the definitions in this part, article 1
- 22 contains general definitions and principles of construction
- 23 applicable to all articles in this code and part 161 contains
- 24 definitions applicable to this part.
- 25 Sec. 18603. (1) Except as otherwise provided in
- 26 subsection (2), a contact lens provider shall not dispense, sell,
- 27 or provide contact lenses to a state resident unless the contact

- 1 lens provider registers with the department on a form prescribed
- 2 by the department. The registration form shall contain all of
- 3 the following:
- 4 (a) The name of the contact lens provider.
- 5 (b) The principal address of the contact lens provider and
- 6 the address of all other offices of the contact lens provider in
- 7 this state. If the contact lens provider does not maintain a
- 8 principal office in this state, the registration form shall
- 9 contain the name and address of the person having custody of its
- 10 records.
- 11 (c) The telephone number of the contact lens provider.
- 12 (d) If the contact lens provider is not located in this
- 13 state, the name of a resident agent in this state for acceptance
- 14 of service of process.
- 15 (e) A declaration that the contact lens provider will comply
- 16 with all applicable laws and regulations in the conduct of its
- 17 business in Michigan.
- 18 (2) A physician or optometrist is not required to register
- 19 under subsection (1) until his or her next license renewal date
- 20 that immediately follows the effective date of this section.
- 21 (3) The department shall register a contact lens provider
- 22 upon proper application under subsection (1) and payment of a
- 23 \$20.00 application processing fee and a \$30.00 license fee.
- 24 (4) A contact lens provider registration shall be renewed
- 25 every 2 years upon application to the department and payment of a
- 26 \$30.00 renewal fee.
- 27 (5) Fees collected under this section shall be deposited in

- 1 the health professions regulatory fund established under section
- 2 16315.
- 3 Sec. 18605. (1) A contact lens provider shall not dispense,
- 4 sell, or provide contact lenses to a state resident except
- 5 pursuant to an unexpired contact lens prescription. The contact
- 6 lens prescription shall include at a minimum all of the
- 7 following:
- 8 (a) For soft hydrophilic contact lenses:
- 9 (i) Manufacturer's name and product brand name. A house
- 10 brand, co-brand, or private label name alone does not satisfy
- 11 this subparagraph.
- 12 (ii) Quantity of lenses to be dispensed.
- 13 (iii) If applicable, special features.
- 14 (b) For rigid gas permeable contact lenses:
- 15 (i) Peripheral curve or curves, including curvature and
- 16 width.
- 17 (ii) Optical zone diameter.
- 18 (iii) Center thickness.
- 19 (iv) Lens material.
- 20 (v) If applicable, special features.
- 21 (c) For both subdivisions (a) and (b) lenses:
- 22 (i) Dioptric power.
- 23 (ii) Base curve or inside radius of curvature.
- 24 (iii) Diameter.
- (iv) Color or tint.
- 26 (v) Lens wearing schedule.
- 27 (vi) Typed or commercially printed name, office address, and

- 1 telephone number of prescribing physician or optometrist.
- 2 (vii) Date of issuance.
- 3 (viii) Patient's name.
- 4 (ix) Signature of prescribing physician or optometrist.
- 5 (x) Prescription expiration date which shall be a minimum of
- 6 1 year from the date of issuance, unless the patient's history or
- 7 current circumstances establish a reasonable probability of
- 8 changes in the patient's vision of sufficient magnitude to
- 9 necessitate reexamination earlier than 1 year.
- 10 (2) A contact lens prescription shall be based upon a
- 11 comprehensive vision and eye health examination, a diagnostic
- 12 trial contact lens evaluation, and a follow-up evaluation of the
- 13 contact lens on the patient's eye by the prescribing physician or
- 14 optometrist. The contact lens evaluation shall be presumed
- 15 completed if there is no contact lens related appointment
- 16 scheduled within 30 days after the most recent visit by the
- 17 patient to the prescribing physician or optometrist.
- 18 (3) A patient's health record is not a contact lens
- 19 prescription.
- 20 Sec. 18607. (1) A contact lens provider shall not refill a
- 21 contact lens prescription that is within 60 days of its
- 22 expiration date with more than the quantity of replacement soft
- 23 contact lenses needed through the prescribed expiration date
- 24 based on the prescribed wearing schedule.
- 25 (2) If the original written contact lens prescription or a
- 26 facsimile or other electronic transmission of the original
- 27 written contact lens prescription is not available to a contact

- 1 lens provider, the contact lens provider shall confirm the
- 2 specifics of the contact lens prescription with the prescriber or
- 3 his or her agent, prior to dispensing, selling, or otherwise
- 4 providing any contact lenses and shall maintain a written record
- 5 of that communication. The prescriber or his or her agent shall
- 6 confirm the specifics of the prescription with the contact lens
- 7 provider within 10 of the prescriber's business hours after a
- 8 request is made and shall mail, fax, or electronically transmit a
- 9 copy of the original written contact lens prescription to the
- 10 contact lens provider. A contact lens provider shall not require
- 11 a prescriber or his or her agent to confirm the specifics of a
- 12 prescription within less than the 10 business hours.
- 13 Sec. 18609. A physician or optometrist shall release a
- 14 contact lens prescription to a patient or as directed by the
- 15 patient unless any of the following apply:
- 16 (a) The contact lens prescription is expired.
- 17 (b) The patient has not paid the physician or optometrist for
- 18 goods or services previously rendered to the patient by the
- 19 physician or optometrist.
- 20 (c) The physician or optometrist makes a good faith
- 21 determination that giving the patient a copy of the contact lens
- 22 prescription may jeopardize the patient's ocular health. The
- 23 reason for a denial under this subdivision shall be explained to
- 24 the patient or the patient's representative, shall be recorded in
- 25 the patient's record, and shall be provided to the patient in
- 26 writing.
- 27 Sec. 18611. If a physician or optometrist gives a patient a

- 1 contact lens prescription and the patient has the contact lens
- 2 prescription filled by a person other than the physician or
- 3 optometrist, or a person employed by or under contract to the
- 4 physician or optometrist, the physician or optometrist is not
- 5 liable in a civil action for damages for an injury to the patient
- 6 caused directly or indirectly by the manufacturing, packaging, or
- 7 dispensing of the contact lenses.
- 8 Sec. 18613. A contact lens provider shall do all of the
- 9 following:
- 10 (a) Fill all contact lens prescriptions accurately and
- 11 according to the specific orders of the written prescription.
- 12 (b) Maintain records for contact lenses shipped, mailed, or
- 13 otherwise delivered or provided to state residents for 5 years
- 14 and make them available upon request to the department.
- 15 (c) Provide a telephone number for responding to questions
- 16 and complaints. The telephone number shall be included with each
- 17 supply of contact lenses.
- 18 (d) Provide with each supply of contact lenses a written
- 19 notice which shall be in substantially the following form:
- 20 "Warning: If you experience any unexplained eye
- 21 discomfort, watering, vision changes, or redness, remove
- 22 your contact lenses immediately and consult your eye care
- 23 practitioner before wearing your contact lenses again.".
- 24 (e) Disclose in any price advertisement any required
- 25 membership fees, enrollment fees, and, if applicable, shipping
- 26 fees.

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