HOUSE SUBSTITUTE FOR SENATE BILL NO. 1124

A bill to authorize the state administrative board to convey certain parcels of state owned property in various counties; to prescribe conditions for the conveyances; to provide for certain powers and duties of certain state departments in regard to the property; to provide for disposition of revenue derived from the conveyances; and to repeal acts and parts of acts.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. (1) The state administrative board, on behalf of
- 2 the state and subject to the terms stated in this section, may
- 3 convey for not less than fair market value all or portions of
- 4 certain state owned property now under the jurisdiction of the
- 5 department of state police and located in the city of Alpena,
- 6 Alpena county, Michigan, and more particularly described as
- 7 follows:
- 8 Commencing at the section common to Sections 27, 28, 33, and 34,

- 1 thence along the section line common to Sections 33 and 34, 210
- 2 feet to the west line of State Street, thence along the west line
- 3 of State Street, 1,005 feet thence at right angles to State
- 4 Street, 27 feet, to the point of beginning, thence at right
- 5 angles to State Street, 156.6 feet, thence along a curve having a
- 6 radius of 2,704.58 feet, 218.2 feet, thence at right angles to
- 7 State Street and towards State Street 69.5 feet, thence at right
- 8 angles and paralleled to State Street 200 feet, to the point of
- 9 beginning, said parcel containing 0.518 acres, more or less.
- 10 (2) Before offering the property described in subsection (1)
- 11 for public sale, the director of the department of management and
- 12 budget shall first offer the property for sale for less than fair
- 13 market value to the local units of government in which the
- 14 property is located. In order to exercise its right to purchase
- 15 the property under this subsection, a local government must enter
- 16 into a purchase agreement within 60 days after the date of the
- 17 offer and must complete the purchase within 120 days after the
- 18 date of the offer. If a local unit of government purchases the
- 19 property and, within 1 year after the date of that purchase,
- 20 conveys the property for use other than for public purposes, the
- 21 local unit of government shall pay to the state 50% of the net
- 22 profit, if any, realized from that conveyance.
- 23 (3) Any conveyance to a local unit of government authorized
- 24 by subsection (2) shall provide for all of the following:
- 25 (a) The property shall be used exclusively for public
- 26 purposes and if any fee, term, or condition for the use of the
- 27 property is imposed on members of the public, or if any of those

- 1 fees, terms, or conditions are waived for use of this property,
- 2 resident and nonresident members of the public shall be subject
- 3 to the same fees, terms, conditions, and waivers.
- 4 (b) Upon termination of the public purpose use described in
- 5 subdivision (a) or in the event of use for any nonpublic purpose,
- 6 the state may reenter and repossess the property, terminating the
- 7 grantee's estate in the property.
- 8 (c) If the grantee disputes the state's exercise of its right
- 9 of reentry and fails to promptly deliver possession of the
- 10 property to the state, the attorney general, on behalf of the
- 11 state, may bring an action to quiet title to, and regain
- 12 possession of, the property.
- 13 (4) The fair market value of the property described in
- 14 subsection (1) shall be determined by an appraisal prepared by an
- 15 independent appraiser.
- 16 (5) If the property described in subsection (1) is offered
- 17 for sale at not less than fair market value, the sale shall be
- 18 conducted in a manner designed to realize the highest price from
- 19 the sale or the highest value to the state. The sale of this
- 20 property shall be done in an open manner that utilizes 1 or more
- 21 of the following:
- 22 (a) A competitive sealed bid.
- 23 (b) Real estate brokerage services.
- 24 (c) A public auction.
- 25 (6) A notice of a competitive sealed bid or public auction
- 26 sale regarding the property described in subsection (1) shall be
- 27 published at least once in a newspaper as defined in section 1461

- 1 of the revised judicature act of 1961, 1961 PA 236, MCL 600.1461,
- 2 not less than 10 business days before the sale. A notice shall
- 3 describe the general location and size of the property to be
- 4 offered, highlights of the general terms of the offer, and
- 5 directions on how to get further information about the property,
- 6 as available, prior to the sale. The notice shall also list the
- 7 date, time, and place of the sale or bid opening.
- **8** (7) The description of the parcel in subsection (1) is
- 9 approximate and for purposes of the conveyance is subject to
- 10 adjustments as the state administrative board or the attorney
- 11 general considers necessary by survey or other legal
- 12 description.
- 13 (8) The net revenue received under this section shall be
- 14 deposited in the state treasury and credited to the general
- 15 fund. As used in this subsection, "net revenue" means the
- 16 proceeds from the sale of the property less reimbursement for any
- 17 costs to the department of management and budget associated with
- 18 the sale of the property, including the cost of securing
- 19 discharge of liens or encumbrances. If the revenue received
- 20 under this section is insufficient to reimburse the department of
- 21 management and budget for its costs of using outside vendors in
- 22 surveying, appraising, and closing the sale of the property
- 23 offered in this section, those costs shall be reimbursed by the
- 24 department of state police within 30 days after being presented
- 25 an itemized bill for those costs.
- 26 (9) The conveyance authorized by this section shall be by
- 27 quitclaim deed prepared and approved by the attorney general,

- 1 subject to easements and other encumbrances of record. The
- 2 quitclaim deed shall provide for both of the following:
- 3 (a) If the property is reentered and repossessed by the
- 4 state, the state shall have no liability for any improvements
- 5 made on the property.
- **6** (b) The state reserves all rights in aboriginal antiquities,
- 7 including mounds, earthworks, forts, burial and village sites,
- 8 mines, or other relics, including the right to explore and
- 9 excavate for the aboriginal antiquity by the state or its
- 10 authorized agents.
- 11 (10) The state shall not reserve the mineral rights to the
- 12 property conveyed under this section. However, the conveyance
- 13 authorized under this section shall provide that, if the
- 14 purchaser or any grantee develops any minerals found on, within,
- 15 or under the conveyed property, the purchaser or any grantee
- 16 shall pay 1/2 of the gross revenue generated from the development
- 17 of the minerals to the state, for deposit in the state general
- **18** fund.
- 19 (11) If the property described in subsection (1) is not sold
- 20 pursuant to subsection (2) and fails to sell at a public sale for
- 21 fair market value, the director of the department of management
- 22 and budget with the concurrence of the state administrative board
- 23 may do any of the following:
- 24 (a) Order a reappraisal of the property.
- 25 (b) Withdraw the property from sale.
- (c) Offer the property for sale for less than fair market
- 27 value.

- 1 (12) If the property is offered for sale pursuant to
- 2 subsection (11), the sale shall be conducted in a manner designed
- 3 to realize the highest price from the sale or the highest value
- 4 to the state.
- 5 Sec. 2. (1) The state administrative board, on behalf of
- 6 the state, and subject to the terms stated in this section, may
- 7 convey for consideration the board considers a fair exchange of
- 8 value for value, except for a parcel of approximately 10.667
- 9 acres conveyed or authorized to be conveyed under section 14 of
- 10 2002 PA 671, all or portions of certain state owned property now
- 11 under the jurisdiction of the department of community health,
- 12 known as the Ypsilanti regional psychiatric hospital, located in
- 13 the township of York, Washtenaw county, Michigan, and more
- 14 particularly described as follows:
- 15 (a) Parcel #1: All of section 2, t4s, r6e, Washtenaw county,
- 16 Michigan, lying westerly of interstate highway US-23 except the
- 17 north 1,200 feet thereof. The above-described parcel contains
- 18 approximately 342 acres, subject to survey, and to all easements
- 19 and restrictions of record, if any.
- 20 (b) Parcel #2: the east 1/2 of section 3, t4s, r6e,
- 21 Washtenaw county, Michigan, except the north 1/2 of the northeast
- 22 1/4 of said section 3, containing approximately 302 acres,
- 23 subject to survey, and to all easements and restrictions of
- 24 record, if any.
- 25 (c) Parcel #3: the northwest 1/4 of section 3, t4n, r6e,
- 26 Washtenaw county, Michigan, lying easterly of the Conrail
- 27 railroad, containing approximately 53 acres, subject to survey,

- 1 and to all easements and restrictions of record, if any.
- 2 (d) Parcel #4: beginning at the north 1/4 corner of section
- 3 11, t4s, r6e, Washtenaw county, Michigan, thence south 89 degrees
- 4 49' 45" west 1,485.77 feet, on the north line of said section 11;
- 5 thence south 01 degrees 32' 29" east 948.23 feet; thence north 89
- 6 degrees 49' 45" east 490.01 feet; thence north 01 degrees 32' 29"
- 7 west 239.65 feet; thence north 89 degrees 49' 45" east 998.63
- 8 feet, to the north-south 1/4 line of said section 11; thence
- 9 north 01 degrees 46' 23" west 708.65 feet, on said north-south
- 10 1/4 line to the point of beginning; containing 26.88 acres, more
- 11 or less, subject to survey, and to all easements and restrictions
- 12 of record, if any.
- 13 (2) In determining whether consideration for the property
- 14 described in this section represents a fair exchange of value for
- 15 value, the board may consider the highest return and best value
- 16 to the state based on either or both of the following:
- 17 (a) The fair market value of the property described in this
- 18 section as determined by an appraisal prepared for the department
- 19 of management and budget by an independent appraiser.
- 20 (b) The total value to the state of the sale of the property
- 21 and the best interests of the state, including, but not limited
- 22 to, any positive economic impact to the state likely to be
- 23 generated by the proposed use of the property, especially
- 24 economic impact resulting in the creation of high-technology or
- 25 highly skilled jobs or increased capital investment for research
- 26 and development.
- 27 (3) Any sale of property described in subsection (1) shall be

- 1 conducted using 1 or more of the following:
- 2 (a) A competitive sealed bid process conducted by the
- 3 department of management and budget in a manner to realize the
- 4 highest return and best value to the state, as determined by the
- 5 department.
- 6 (b) A public auction sale conducted by the department of
- 7 management and budget in a manner to realize the highest return
- 8 and best value to the state, as determined by the department.
- **9** (c) Use of real estate brokerage services by the department
- 10 of management and budget in a manner to realize the highest
- 11 return and best value to the state, as determined by the
- 12 department.
- 13 (d) A negotiated sale process conducted by the department of
- 14 management and budget in a manner to provide the state with
- 15 consideration for the property representing at least a fair
- 16 exchange of value for value. In determining whether
- 17 consideration for the property described in subsection (1)
- 18 represents a fair exchange of value for value, the department may
- 19 consider the highest return and best value to the state based on
- 20 either or both of the following:
- 21 (i) The fair market value of the property described in
- 22 subsection (1) as determined by an appraisal prepared for the
- 23 department of management and budget by an independent appraiser.
- 24 (ii) The total value to the state of the sale of the property
- 25 described in subsection (1) and the best interests of the state,
- 26 including, but not limited to, any positive economic impact to
- 27 the state likely to be generated by the proposed use of the

- 1 property, especially economic impact resulting in the creation or
- 2 retention of high-technology or highly skilled jobs or increased
- 3 capital investment for research and development, as determined by
- 4 the department.
- 5 (4) If real estate brokerage services are utilized by the
- 6 department of management and budget under subsection (3), the
- 7 minimum selling price for the property shall be equal to or
- 8 greater than the fair market value of the property as determined
- 9 by an appraisal prepared by an independent appraiser for the
- 10 department of management and budget or for the provider of real
- 11 estate brokerage services.
- 12 (5) A notice of a competitive sealed bid or public auction
- 13 sale regarding the sale of property under this section shall be
- 14 published at least once in a newspaper as defined in section 1461
- 15 of the revised judicature act of 1961, 1961 PA 236, MCL 600.1461,
- 16 not less than 10 business days before the sale. The newspaper
- 17 shall be one that is published in the county where the property
- 18 is located. If a newspaper is not published in the county where
- 19 the property is located, the notice shall be published in a
- 20 newspaper in a county nearest to the county in which the property
- 21 is located. The notice shall describe the general location and
- 22 size of the property to be offered, highlights of the general
- 23 terms of the offer, and directions on how to get further
- 24 information about the property, as available, prior to the sale.
- 25 The notice shall also list the date, time, and place of any sale
- 26 or bid opening.
- **27** (6) The descriptions of the parcels in subsection (1) are

- 1 approximate and for purposes of any conveyance authorized under
- 2 this section are subject to adjustments as the state
- 3 administrative board or the department of attorney general
- 4 considers necessary by survey or other legal description.
- 5 (7) The conveyance authorized by this section shall be by
- 6 quitclaim deed and approved as to legal form and content by the
- 7 department of attorney general subject to any easements and other
- 8 encumbrances of record. The quitclaim deed may provide that the
- 9 state reserves all rights in aboriginal antiquities, including
- 10 mounds, earthworks, forts, burial and village sites, mines, or
- 11 other relics, including the right to explore and excavate for the
- 12 aboriginal antiquity by the state or its authorized agents.
- 13 (8) The state shall not reserve oil, gas, or mineral rights
- 14 to property conveyed under this section. However, the quitclaim
- 15 deed for the property may provide that if the purchaser of the
- 16 property or any subsequent owner extracts any oil, gas, or
- 17 minerals found on, within, or under the conveyed property, the
- 18 purchaser or subsequent owner shall pay 1/2 of the gross revenue
- 19 generated from the extraction of the oil, gas, or minerals to the
- 20 state treasurer, for deposit in the natural resources trust fund
- 21 established in section 35 of article IX of the state constitution
- 22 of 1963. For the purpose of this subsection, mineral rights do
- 23 not include rights to sand, gravel, clay, or other nonmetallic
- 24 minerals.
- 25 (9) All state departments and agencies shall provide full
- 26 cooperation to the state administrative board to facilitate the
- 27 performance of its duties, powers, and responsibilities, and the

- 1 conveyance of property under this section.
- 2 (10) The state administrative board may require a state
- 3 department or agency to prepare or record any documents necessary
- 4 to evidence the conveyance of property under this section.
- 5 (11) The net revenue received from the sale of property under
- 6 this section shall be deposited in the state treasury and
- 7 credited to the general fund. As used in this subsection, "net
- 8 revenue" means the proceeds from the sale of the property less
- 9 reimbursement for any costs to the state associated with the sale
- 10 of the property, including, but not limited to, costs of
- 11 preparation for sale, environmental remediation costs, and any
- 12 litigation related to conveyance of property under this section.
- 13 Sec. 3. Section 13 of 2002 PA 671 is repealed.