SENATE SUBSTITUTE FOR HOUSE BILL NO. 4009

(As passed the Senate, February 27, 2002)

A bill to amend 1855 PA 105, entitled

"An act to regulate the disposition of the surplus funds in the state treasury; to provide for the deposit of surplus funds in certain financial institutions; to lend surplus funds pursuant to loan agreements secured by certain commercial, agricultural, or industrial real and personal property; to authorize the loan of surplus funds to certain municipalities; to authorize the participation in certain loan programs; to authorize an appropriation; and to prescribe the duties of certain state agencies,"

by amending section 2a (MCL 21.142a), as amended by 1987 PA 27.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 2a. (1) The state treasurer may invest surplus funds
- 2 under the state treasurer's control in certificates of deposit or
- 3 other instruments of a financial institution qualified IN A
- 4 FINANCIAL INSTITUTION WHICH QUALIFIES WITH PROOF OF FINANCIAL
- 5 VIABILITY ACCEPTABLE TO THE STATE TREASURER under this act to
- 6 receive deposits or investments of surplus funds. In addition to
- 7 terms that may be prescribed in the investment agreement by the

- 1 state treasurer, an investment under this section shall be
- 2 subject to all of the following conditions and restrictions:
- 3 (a) The interest accruing on the investment shall not be
- 4 more than the interest earned by the financial institution on
- 5 qualified agricultural loans made after the date of the
- 6 investment.
- 7 (b) The financial institution shall provide good and ample
- 8 security as the state treasurer requires and shall identify the
- 9 qualified agricultural loans and the terms and conditions of
- 10 those loans that are made after the date of the investment which
- 11 are attributable to that investment together with other informa-
- 12 tion required by this act.
- 13 (c) As established in the investment agreement by the state
- 14 treasurer, a qualified agricultural loan shall be made at a rate
- 15 or rates of interest, if any.
- 16 (d) To the extent the financial institution has not made
- 17 qualified agricultural loans as defined by subsection $\frac{(9)(a)(i)}{(a)(a)}$
- 18 (9)(A) in an amount at least equal to the amount of the invest-
- 19 ment within 90 days after the investment, the rate of interest
- 20 payable on that portion of the outstanding investment shall be
- 21 increased to a rate of interest provided in the investment agree-
- 22 ment, with the increase in the rate of interest applied retroac-
- 23 tively to the date on which the state treasurer invested the sur-
- 24 plus funds.
- 25 (e) For a qualified agricultural loan as defined by subsec-
- 26 tion $\frac{(9)(a)(ii)}{(9)(A)}$, the investment agreement shall provide
- 27 that the financial institution does not have to repay any

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- 1 principal within the first 3 years 25 MONTHS after which the
- 2 investment is made unless the investment is no longer being used

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- 3 to make a qualified agricultural loan as defined by subsection
- 4 $\frac{(9)(a)(ii)}{(9)(A)}$, or to the extent the qualified agricultural
- 5 loan has been repaid.
- 6 (f) For a qualified agricultural loan as defined by subsec-
- 7 tion $\frac{(9)(a)(ii)}{(ii)}$ or $\frac{(iii)}{(ii)}$ (9)(A), the investment agreement may
- 8 include incentives for the early repayment of the investment and
- 9 for the acceleration of payments in the event of a state cash
- 10 shortfall as prescribed by the investment agreement.
- 11 (2) An investment made under this section is found and
- 12 declared to be for a valid public purpose.
- 13 (3) The attorney general shall approve documentation for an
- 14 investment pursuant to this section as to legal form.
- 15 (4) Until June 30, 1988, the aggregate amount of invest-
- 16 ments made pursuant to this section shall not exceed
- 17 \$349,000,000.00. Beginning July 1, 1988, the aggregate amount of
- 18 investments made and outstanding pursuant to this section shall
- 19 not exceed \$210,000,000.00, except that not more than
- 20 \$10,000,000.00 of that aggregate amount shall be allocated under
- 21 subsection (9)(a)(iii). THE STATE TREASURER SHALL DEPOSIT BEFORE
- 22 MAY 1, 2002 UP TO \$30,000,000.00 OF SURPLUS FUNDS WITH THE FINAN-
- 23 CIAL INSTITUTIONS PARTICIPATING IN MAKING QUALIFIED AGRICULTURAL
- 24 LOANS UNDER THIS SECTION FOR THE PURPOSE OF MAKING THOSE QUALI-
- 25 FIED AGRICULTURAL LOANS. NOT MORE THAN \$10,000,000.00 OF THIS
- 26 DEPOSIT SHALL BE ALLOCATED TO QUALIFIED AGRICULTURAL LOANS MADE
- 27 TO BUSINESSES UNDER SUBSECTION (9)(A)(iii).

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1 (5) Earnings from an investment made pursuant to this 2 section which are in excess of the average rate of interest earned during the same period on other surplus funds, other than 3 surplus funds invested pursuant to section 1 or 2, shall be cred-4 5 ited to the general fund of the state. If interest from an 6 investment made pursuant to this section is below the average 7 rate of interest earned during the same period on other surplus funds, other than surplus funds invested pursuant to section 1 or 8 2, the general fund shall be reduced by the amount of the defi-9 10 ciency on an amortized basis over the remaining term of the investment. A loss of principal from an investment made pursuant 11 to this section shall reduce the earnings of the general fund by 12 13 the amount of that loss on an amortized basis over the remaining 14 term of the investment. 15 (6) A new investment to which a qualified agricultural loan as defined by subsection (9)(a)(ii) is attributed shall not be 16 17 made pursuant to this section after June 30, 1987 OCTOBER 1, 18 2002, and shall not be made with a term which extends beyond 19 January 1, -1997 2007. An investment to which a qualified agri-20 cultural loan as defined by subsection (9)(a)(iii) is attributed 21 shall not be made pursuant to this section after June 30, 1987 OCTOBER 1, 2002, and shall not be made with a term extending 22 23 beyond June 28, 1992 JANUARY 1, 2007. THE TERMS OF THE QUALI-FIED AGRICULTURAL LOAN AS DEFINED BY SUBSECTION (9)(A) SHALL PRO-24 25 VIDE THAT ZERO-INTEREST LOANS UNDER THIS SECTION BE FOR A TERM NOT MORE THAN 5 YEARS AND THAT THE FIRST PAYMENT MADE BY THE 26

RECIPIENT OCCUR NOT LATER THAN 25 MONTHS AFTER THE DATE OF THE

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- 1 LOAN. An investment to which a qualified agricultural loan as
- 2 defined by subsection (9)(a)(i) is attributed shall not be made
- 3 with a term extending beyond June 28, 1988 OCTOBER 1, 2007.
- 4 (7) The commissioner shall monitor the compliance of a
- 5 financial institution in which the state treasurer has made an
- 6 investment pursuant to this section with the terms of the invest-
- 7 ment agreement and this act. For each investment, the commis-
- 8 sioner shall certify the extent of compliance with subsection
- 9 (1)(b) for the purpose of subsection (1)(d) and
- 10 subsection (9)(a)(ii) and (iii) and shall periodically report
- 11 those and other findings to the state treasurer.
- 12 (8) Before October 1, 1987 2003, the state treasurer shall
- 13 prepare separate reports to the legislature AND THE HOUSE AND
- 14 SENATE AGRICULTURE APPROPRIATIONS SUBCOMMITTEES regarding the
- 15 disposition of money invested for purposes of qualified agricul-
- 16 tural loans as defined by subsection (9)(a)(i) and for qualified
- 17 agricultural loans as defined by subsection (9)(a)(ii) and
- 18 (iii). The reports for each type of loan shall include all of
- 19 the following information:
- 20 (a) The total number of farmers and the total number of
- 21 agricultural businesses who have received such a loan.
- (b) By county, the total number and amounts of the loans.
- 23 (c) The name of each financial institution participating in
- 24 the loan program and the amount invested in each financial insti-
- 25 tution for purposes of such loan program.

- 1 (d) The information reported to the state treasurer by the
- 2 commissioner under subsection (7) AND THE ACTION UNDERTAKEN BY
- 3 THE STATE TREASURER UNDER SUBSECTION (15).
- 4 (9) As used in this section:
- 5 (a) "Qualified agricultural loan" means 1 or more of the
- 6 following types of loans, as applicable:
- 7 (i) Until $\frac{\text{June } 30, 1988}{\text{OCTOBER } 1, 2002, a loan to a natu-}$
- 8 ral or corporate person who is engaged as an owner-operator of a
- 9 farm in the production of agricultural goods as defined by sec-
- 10 tion 35(1)(h) of the single business tax act, Act No. 228 of the
- 11 Public Acts of 1975, being section 208.35 of the Michigan
- 12 Compiled Laws 1975 PA 228, MCL 208.35, who is experiencing
- 13 financial stress and difficulty in meeting existing or projected
- 14 debt obligations owed to financial institutions DUE TO AN AGRI-
- 15 CULTURAL DISASTER AS REQUESTED BY THE GOVERNOR at rates commensu-
- 16 rate with rates charged by financial institutions for loans of
- 17 comparable type and terms at the time the loan is to be made, and
- 18 who certifies to the financial institution that the
- 19 owner-operator will not have more than $\frac{$100,000.00}{}$ \$150,000.00
- 20 in outstanding loans otherwise considered qualified agricultural
- 21 loans under this subparagraph, including the loan for which the
- 22 owner-operator is applying. IF CROP INSURANCE WAS AVAILABLE FOR
- 23 A PARTICULAR CROP AND THE PRODUCER DID NOT PURCHASE THE CROP
- 24 INSURANCE FOR THAT CROP, THE AMOUNT OF THE LOAN SHALL BE REDUCED
- 25 BY 30% OR \$50,000.00, WHICHEVER IS LESS. A qualified agricultural
- 26 loan under this subparagraph may be made for -1 EITHER or -more
- 27 BOTH of the following purposes:

- 1 (A) If necessary for the continuance of the operation of
- 2 the farm through the crop year during which the loan is made,
- 3 repair of agricultural equipment or machinery.
- 4 (B) If necessary for the continuance of the operation of the
- 5 farm through the crop year during which the loan is made, the
- 6 purchase of used replacement equipment or machinery to the extent
- 7 the person is not eligible for a loan for this purpose from the
- 8 Michigan family farm development authority created under the
- 9 Michigan family farm development act, Act No. 220 of the Public
- 10 Acts of 1982, being sections 285.251 to 285.279 of the Michigan
- 11 Compiled Laws.

- 12 (A) (C) Operating capital including, but not limited to,
- 13 capital necessary for the rental, LEASE, AND REPAIR of equipment
- 14 or machinery, CROP INSURANCE PREMIUMS, and the purchase of seed,
- 15 feed, livestock, breeding stock, fertilizer, fuel, and
- 16 chemicals.
- 17 (B) $\overline{(D)}$ Refinancing all or a portion of a loan entered
- 18 into before July 10, 1985 OCTOBER 1, 2002 for a purpose identi-
- 19 fied in SUB-SUBPARAGRAPH (A). to (C) of this subparagraph.
- (ii) A loan to an individual, sole proprietorship, partner-
- 21 ship, corporation, or other legal entity that is engaged and
- 22 intends to remain engaged as an owner-operator of a farm in the
- 23 production of agricultural goods as defined by section 35(1)(h)
- 24 of the single business tax act, Act No. 228 of the Public Acts
- 25 of 1975, being section 208.35 of the Michigan Compiled Laws 1975
- 26 PA 228, MCL 208.35, who has suffered a 25% or more loss in major
- 27 enterprises or a 50% or more production loss in any 1 crop DUE TO

- 1 AN AGRICULTURAL DISASTER on a farm located in this state, as
- 2 REQUESTED BY THE GOVERNOR AND AS certified by the agricultural
- 3 stabilization and conservation service or the department of
- 4 treasury PRODUCER BY MEANS OF AN AFFIDAVIT DEMONSTRATING AN
- 5 ACCURATE AND VALID PRODUCTION LOSS. If eligible for a grant
- 6 under the federal payment-in-kind assistance law, the
- 7 owner-operator shall first apply for a grant in the maximum
- 8 amount for which the owner-operator may be eligible under the
- 9 federal payment-in-kind assistance law and have received a deter-
- 10 mination as to the grant.
- 11 (iii) A loan to an individual, sole proprietorship, partner-
- 12 ship, corporation, or other legal entity that is engaged in an
- 13 agricultural business of buying, exchanging, or selling farm
- 14 produce, or is engaged in the business of making retail sales
- 15 directly to farmers and has 75% or more of its gross retail sales
- 16 volume exempted from sales tax under the Michigan agricultural
- 17 sales tax exemption, as provided in section $\frac{4a(f)}{4A(1)(E)}$ of
- 18 the general sales tax act, Act No. 167 of the Public Acts of
- 19 1933, being section 205.54a of the Michigan Compiled Laws 1933
- 20 PA 167, MCL 205.54A. Businesses engaged in the buying, exchang-
- 21 ing, or selling of farm produce must have suffered a 50% or
- 22 greater loss in volume of 1 commodity as compared with the aver-
- 23 age volume of that commodity which the business handled over the
- 24 last 3 years to qualify for loans under this subparagraph.
- 25 Businesses engaged in making retail sales directly to farmers
- 26 must have suffered a 50% or greater reduction in gross retail
- 27 sales volume subject to the Michigan agricultural sales tax

- 1 exemption as compared with that business's average retail sales
- 2 volume subject to that exemption over the last 3 years to qualify
- 3 for loans under this subparagraph. All losses claimed by busi-
- 4 nesses attempting to qualify for loans under this subparagraph
- 5 must be directly attributable to a natural disaster occurring
- 6 after July 1, 1986, and before December 31, 1986 JANUARY 1,
- 7 2001, as determined REQUESTED by the department of treasury
- 8 GOVERNOR AND AS CERTIFIED BY THE AGRICULTURAL BUSINESS BY MEANS
- 9 OF AN AFFIDAVIT DEMONSTRATING AN ACCURATE AND VALID LOSS.
- 10 (b) "Surplus funds" means, at any given date, the excess of
- 11 cash and other recognized assets that are expected to be resolved
- 12 into cash or its equivalent in the natural course of events and
- 13 with a reasonable certainty, over the liabilities and necessary
- 14 reserves at the same date.
- 15 (c) "Financial institution" includes, but is not limited to,
- 16 a production credit association, a federal land bank
- 17 association, ENTITIES OF THE FARM CREDIT SYSTEM or a bank for
- 18 cooperatives STATE OR FEDERALLY CHARTERED SAVINGS BANK. For
- 19 purposes of this section, a production credit association
- 20 ENTITIES OF THE FARM CREDIT SYSTEM or a bank for cooperatives
- 21 STATE OR FEDERALLY CHARTERED SAVINGS BANK may be qualified as a
- 22 financial institution eligible to receive an investment under
- 23 this section notwithstanding that its principal office is not
- 24 located in this state if the proceeds of the investment will be
- 25 committed to qualified agricultural loans in this state.
- 26 (d) "Corporate person" or "corporation" means, except in
- 27 relation to a qualified agricultural loan under

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- 1 subdivision (A)(iii), a corporation in which a majority of the
- 2 corporate stock is owned by persons operating the farm applying
- 3 for a loan.
- 4 (e) "Facility" means a plant designed for receiving or stor-
- 5 ing farm produce or a retail sales establishment of a business
- 6 engaged in making retail sales directly to farmers, which estab-
- 7 lishment has 75% or more of its gross retail sales volume
- 8 exempted from sales tax under the Michigan agricultural sales tax
- **9** exemption, as provided in $\frac{1}{1}$ section $\frac{1}{1}$ 4A(1)(E) of the general
- 10 sales tax act, Act No. 167 of the Public Acts of 1933, being
- 11 section 205.54a of the Michigan Compiled Laws 1933 PA 167,
- **12** MCL 205.54A.
- 13 (10) A qualified agricultural loan as defined by subsection
- 14 (9)(a)(ii) shall be equal to NOT MORE THAN the value of the crop
- 15 loss as certified by the agricultural stabilization and conser-
- 16 vation service but PRODUCER BY MEANS OF AN AFFIDAVIT DEMONSTRAT-
- 17 ING AN ACCURATE AND VALID PRODUCTION LOSS. THE QUALIFIED AGRI-
- 18 CULTURAL LOAN shall not exceed the lesser of \$200,000.00 or the
- 19 value of the crop loss minus the amount of any grant under the
- 20 federal payment-in-kind assistance law FEDERAL DISASTER
- 21 ASSISTANCE or insurance proceeds received by the owner-operator
- 22 as a result of the same crop loss. IF CROP INSURANCE WAS AVAIL-
- 23 ABLE FOR A PARTICULAR CROP AND THE PRODUCER DID NOT PURCHASE THE
- 24 CROP INSURANCE FOR THAT CROP, THE AMOUNT OF THE LOAN SHALL BE
- 25 REDUCED BY 30% OR \$50,000.00, WHICHEVER IS LESS.

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- 1 (11) A qualified agricultural loan as defined by
- 2 subsection 9(a)(iii) shall not exceed the lesser of the
- 3 following:
- 4 (a) $\frac{$200,000.00}{}$ \$300,000.00 per facility.
- 5 (b) An amount equal to 60% NOT TO EXCEED THE VALUE of the
- 6 direct loss of the individual, sole proprietorship, partnership,
- 7 corporation, or other legal entity making application for the
- 8 loan, as determined by the department of treasury under subsec-
- **9** tion (9)(a)(iii).
- 10 (c) \$400,000.00 per individual, sole proprietorship, part-
- 11 nership, corporation, or other legal entity making application
- 12 for the loan.
- 13 (12) The financial institutions participating in the loan
- 14 program pursuant to subsection $\frac{(9)(a)(i)}{(i)}$, $\frac{(ii)}{(ii)}$, or $\frac{(iii)}{(ii)}$
- 15 shall have the option of making state subsidized loans to farmers
- 16 before June 30, 1988, or to businesses described in
- 17 subsection (9)(a)(iii) before June 30, 1987 DECEMBER 31, 2002,
- 18 with terms approved by the state treasurer by using their exist-
- 19 ing deposits for the loans and receiving from the state treasurer
- 20 an amount not to exceed the lesser of the following: INTEREST
- 21 RATE SUBSIDY OF 120% OF THE STATE'S EARNINGS ON ITS OWN
- 22 SHORT-TERM INVESTMENTS. THE STATE'S REIMBURSEMENT TO FINANCIAL
- 23 INSTITUTIONS PARTICIPATING IN THE LOAN PROGRAM PURSUANT TO
- 24 SUBSECTION (9)(A) SHALL NOT BE MADE BEFORE OCTOBER 1, 2002.
- 25 (a) The interest that would be charged by a financial
- 26 institution on an amount equal to 100% or more of the qualified
- 27 agricultural loan as determined by the department of treasury if

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- 1 the distribution provided by this subsection is not
- 2 appropriated.
- 3 (b) The interest that would have been earned on an amount
- 4 equal to 100% or more of the qualified agricultural loan as
- 5 determined by the department of treasury if the rate charged for
- 6 each quarter the loan is outstanding were equal to the average
- 7 rate earned by the state during that quarter on surplus funds
- 8 other than those invested pursuant to sections 1 and 2 and this
- 9 section.
- 10 (13) There is hereby appropriated an amount sufficient to
- 11 make the distributions required under subsection
- 12 SUBSECTIONS (4) AND (12) in the $\frac{-1986-87}{}$ 2001-02 fiscal year for
- 13 not to exceed \$210,000,000.00 in qualified agricultural loans.
- 14 For each qualified agricultural loan for which a distribution is
- 15 made pursuant to subsection (12), the maximum amount of invest-
- 16 ments authorized by subsection (4) shall be reduced by an amount
- 17 equal to 100% or more of the qualified agricultural loan, as
- 18 determined by the department of treasury, for which a distribu-
- 19 tion is made pursuant to subsection (12).
- 20 (14) Any money for purposes of qualified agricultural loans
- 21 as defined by subsection (9)(a)(ii) that has not been invested by
- 22 the state treasurer by $\frac{\text{June } 30, 1987}{\text{OCTOBER } 1, 2002, shall}$
- 23 increase the maximum amount available under this section for
- **24** qualified agricultural loans as defined by subsection (9)(a)(i).
- 25 (15) The state treasurer may take any necessary action to
- 26 ensure the successful operation of this section, including making
- 27 investments with financial institutions to cover the

- 1 administrative and risk-related costs associated with a qualified
- 2 agricultural loan.
- 3 (16) There is hereby appropriated from the general fund for
- the fiscal year ending September 30, 1987 to Michigan state uni-4
- 5 versity, cooperative extension service, \$875,000.00 for the fol-
- 6 lowing purposes:
- 7 (a) Expansion of extension management assistance teams
- 8 (EMATS) - \$500,000.00.
- 9 (b) Grain and feed analysis for nutrition levels and disease
- 10 - \$125,000.00.
- 11 (c) Technical information delivery - \$100,000.00.
- 12 (d) Rural community and small town problems - \$25,000.00.
- 13 (e) Agricultural experiment station for research -
- 14 \$125,000.00.
- 15 (16) UPON REOUEST BY THE DEPARTMENT OF TREASURY, A FINANCIAL
- INSTITUTION SHALL FORWARD A COPY OF ANY AFFIDAVITS EXECUTED AND 16
- 17 FILED UNDER THIS SECTION TO THE DEPARTMENT OF TREASURY. THE
- 18 FINANCIAL INSTITUTION AND THE DEPARTMENT OF TREASURY SHALL
- DESTROY THE AFFIDAVIT OR ITS COPY AFTER THE QUALIFIED AGRICUL-19
- 20 TURAL LOAN IS PAID OFF.
- (17) IF THE RECIPIENT OF A QUALIFIED AGRICULTURAL LOAN AS 21
- DEFINED BY SUBSECTION (9)(A) RECEIVES A FEDERAL GRANT AFTER THE 22
- 23 RECEIPT OF A QUALIFIED AGRICULTURAL LOAN UNDER THIS SECTION, THEN
- 24 ANY FEDERAL GRANT MONEY REMAINING AFTER ALL FEDERAL OBLIGATIONS
- 25 ARE MET SHALL BE ALLOCATED BY THE RECIPIENT TO PAYMENT OF THE
- 26 BALANCE OF ANY OUTSTANDING LOAN MADE UNDER THIS SECTION.