# SUBSTITUTE FOR HOUSE BILL NO. 5267

### A bill to amend 1931 PA 285, entitled

"An act to provide for city, village and municipal planning; the creation, organization, powers and duties of planning commissions; the regulation and subdivision of land; and to provide penalties for violation of the provisions of this act,"

by amending sections 1, 6, and 8 (MCL 125.31, 125.36, and 125.38), section 1 as amended by 1997 PA 18 and section 8 as amended by 1999 PA 14, and by adding sections 7a, 7b, and 8a.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. As used in this act:
- 2 (a) "Council" or "legislative body" means the <del>chief</del> legis-
- 3 lative body of the municipality.
- 4 (B) "COUNTY BOARD OF COMMISSIONERS" MEANS THE COUNTY EXECU-
- 5 TIVE IN A COUNTY ORGANIZED UNDER 1966 PA 293, MCL 45.501 TO
- 6 45.521, AND THE ELECTED COUNTY BOARD OF COMMISSIONERS IN ALL
- 7 OTHER COUNTIES.

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- 1 (C) (b) "County commissioners" or "board of county
- 2 auditors" means the chief administrative or legislative body or
- 3 board of the county "MASTER PLAN", "MUNICIPAL PLAN", OR "PLAN"
- 4 MEANS A MASTER PLAN AS DESCRIBED IN SECTION 6(3) OR (4), AS
- **5** APPLICABLE.
- 6 (D) (c) "Mayor" means the chief executive of the munici-
- 7 pality, whether the official designation of his or her office
- 8 be IS mayor, city manager, or otherwise.
- 9 (E) (E) (The municipality or "municipal" means or relates to
- 10 cities, villages, townships, and other incorporated political
- 11 subdivisions.
- 12 (F) "MUNICIPAL PLANNING COMMISSION" OR "PLANNING COMMISSION"
- 13 MEANS A PLANNING COMMISSION AS PROVIDED FOR UNDER SECTION 2.
- 14 (G) (e) "Population" means the population according to the
- 15 most recent federal decennial census or according to a special
- 16 census conducted pursuant to UNDER section 7 of the GLENN STEIL
- 17 state revenue sharing act of 1971, 1971 PA 140, MCL 141.907,
- 18 whichever is the more recent.
- 19 (H) (f) "Streets" means streets, avenues, boulevards,
- 20 HIGHWAYS, roads, lanes, alleys, viaducts, and other ways.
- 21 Sec. 6. (1) The PLANNING commission shall make and <del>adopt</del>
- 22 APPROVE a master plan for the physical development of the munici-
- 23 pality, including any areas outside of its boundaries which, in
- 24 the commission's judgment, bear relation to the planning of the
- 25 municipality. THE PLANNING COMMISSION MAY MEET WITH OTHER GOV-
- 26 ERNMENTAL PLANNING COMMISSIONS TO DELIBERATE.

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(2) A MUNICIPAL PLAN SHALL COMPLY WITH SUBSECTION (3) OR (4)

2 IF THE PROCESS OF ADOPTING THE PLAN BEGAN UNDER THIS ACT BEFORE

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- 3 THE EFFECTIVE DATE OF THE 2001 AMENDATORY ACT THAT ADDED THIS
- 4 SUBSECTION OR IF THE PLAN IS A REVISED PLAN AND THE PROCESS OF
- 5 REVISION BEGAN UNDER THIS ACT BEFORE THE EFFECTIVE DATE OF THE
- 6 2001 AMENDATORY ACT THAT ADDED THIS SUBSECTION. OTHERWISE, A
- 7 MUNICIPAL PLAN SHALL COMPLY WITH SUBSECTION (4). IF A PLAN IS
- 8 AMENDED, BUT NOT REVISED, BEFORE 1 YEAR AFTER THE EFFECTIVE DATE
- 9 OF THE 2001 AMENDATORY ACT THAT ADDED THIS SUBSECTION, THE AMEND-
- 10 MENT SHALL COMPLY WITH RELEVANT PROVISIONS OF SUBSECTION (3) OR
- 11 (4). OTHERWISE, THE AMENDMENT SHALL COMPLY WITH RELEVANT PROVI-
- 12 SIONS OF SUBSECTION (4).
- 13 (3) The MUNICIPAL plan, with the accompanying maps, plats,
- 14 charts, and descriptive matter shall show the PLANNING
- 15 commission's recommendations for the development of the territo-
- 16 ry, including, among other things, the BUT NOT LIMITED TO, ALL
- 17 OF THE FOLLOWING:
- 18 (A) THE general location, character, and extent of streets,
- 19 viaducts, subways, bridges, waterways, flood plains, water
- 20 fronts, boulevards, parkways, playgrounds, and open spaces. —,
- **21** the
- 22 (B) THE general location of public buildings and other
- 23 public property. -, and the
- 24 (C) THE general location and extent of public utilities and
- 25 terminals, whether publicly or privately owned or operated, for
- 26 water, light, sanitation, transportation, communication, power,
- 27 and other purposes. i also the

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1 (D) THE removal, relocation, widening, narrowing, vacating,

- 2 abandonment, change of use, or extension of any of the
- 3 foregoing ways, grounds, open spaces, buildings, property,
- 4 utilities, or terminals -; the DESCRIBED IN SUBDIVISION (A),
- **5** (B), OR (C).
- **6** (E) THE general location, character, layout, and extent of
- 7 community centers and neighborhood units. -; and the-
- 8 (F) THE general character, extent, and layout of the replan-
- 9 ning and redevelopment of blighted districts and slum areas. -;
- 10 <del>as well as a</del>
- 11 (G) A zoning plan for the control of the height, area, bulk,
- 12 location, and use of buildings and premises. As the work of
- 13 making the whole master plan progresses, the commission from time
- 14 to time may adopt and publish parts thereof, any such part to
- 15 cover 1 or more major sections or divisions of the municipality
- 16 or 1 or more of the aforesaid or other functional matters to be
- 17 included in the plan. The commission from time to time may
- 18 amend, extend, or add to the plan.
- 19 (4) THE MUNICIPAL PLAN SHALL ADDRESS LAND USE ISSUES AND MAY
- 20 PROJECT 20 YEARS OR MORE INTO THE FUTURE. THE PLAN SHALL INCLUDE
- 21 MAPS, PLATS, CHARTS, AND DESCRIPTIVE, EXPLANATORY, AND OTHER
- 22 RELATED MATTER AND SHALL SHOW THE PLANNING COMMISSION'S RECOMMEN-
- 23 DATIONS FOR THE PHYSICAL DEVELOPMENT OF THE MUNICIPALITY. THE
- 24 PLAN SHALL ALSO INCLUDE THOSE OF THE FOLLOWING SUBJECTS WHICH
- 25 REASONABLY CAN BE CONSIDERED AS PERTINENT TO THE FUTURE DEVELOP-
- 26 MENT OF THE MUNICIPALITY:

1 (A) A LAND USE PLAN AND PROGRAM, IN PART CONSISTING OF A

- 2 CLASSIFICATION AND ALLOCATION OF LAND FOR AGRICULTURE,
- 3 RESIDENCES, COMMERCE, INDUSTRY, RECREATION, WAYS AND GROUNDS,
- 4 PUBLIC BUILDINGS, SCHOOLS, SOIL CONSERVATION, FORESTS, WOODLOTS,
- 5 WETLANDS, OPEN SPACE, WILDLIFE REFUGES, AND OTHER USES AND
- 6 PURPOSES.
- 7 (B) THE GENERAL LOCATION, CHARACTER, AND EXTENT OF STREETS,
- 8 RAILROADS, AIRPORTS, BICYCLE PATHS, PEDESTRIAN WAYS, BRIDGES,
- 9 WATERWAYS, AND WATER FRONT DEVELOPMENTS; FLOOD PREVENTION WORKS,
- 10 DRAINAGE, SANITARY SEWERS AND WATER SUPPLY SYSTEMS, WORKS FOR
- 11 PREVENTING POLLUTION, AND WORKS FOR MAINTAINING WATER LEVELS; AND
- 12 PUBLIC UTILITIES AND STRUCTURES.
- 13 (C) RECOMMENDATIONS AS TO THE GENERAL CHARACTER, EXTENT, AND
- 14 LAYOUT FOR THE REDEVELOPMENT OR REHABILITATION OF BLIGHTED AREAS;
- 15 AND THE REMOVAL, RELOCATION, WIDENING, NARROWING, VACATING, ABAN-
- 16 DONMENT, OR CHANGES OR USE OR EXTENSION OF WAYS, GROUNDS, OPEN
- 17 SPACES, BUILDINGS, UTILITIES, OR OTHER FACILITIES.
- 18 SEC. 7A. (1) A MUNICIPAL PLAN SHALL BE ADOPTED UNDER THE
- 19 PROCEDURES SET FORTH IN THIS SECTION AND SECTIONS 7B AND 8.
- 20 (2) BEFORE PREPARING A PLAN, A MUNICIPAL PLANNING COMMISSION
- 21 SHALL MAIL BY FIRST-CLASS MAIL A NOTICE, EXPLAINING THAT THE
- 22 PLANNING COMMISSION INTENDS TO PREPARE A PLAN AND REQUESTING THE
- 23 RECIPIENT'S COOPERATION AND COMMENT, TO ALL OF THE FOLLOWING:
- 24 (A) THE PLANNING COMMISSION, OR IF THERE IS NO PLANNING COM-
- 25 MISSION, THE LEGISLATIVE BODY, OF EACH TOWNSHIP, CITY, OR VILLAGE
- 26 LOCATED WITHIN OR CONTIGUOUS TO THE MUNICIPALITY.

- 1 (B) THE REGIONAL PLANNING COMMISSION FOR THE REGION IN WHICH
- 2 THE MUNICIPALITY IS LOCATED, IF THERE IS NO COUNTY PLANNING
- 3 COMMISSION FOR THE COUNTY WHERE THE MUNICIPALITY IS LOCATED. IF
- 4 THERE IS A COUNTY PLANNING COMMISSION FOR THE COUNTY WHERE THE
- 5 MUNICIPALITY IS LOCATED, THE MUNICIPAL PLANNING COMMISSION MAY
- 6 CONSULT WITH THE REGIONAL PLANNING COMMISSION BUT IS NOT REQUIRED
- **7** TO DO SO.
- 8 (C) THE COUNTY PLANNING COMMISSION, OR IF THERE IS NO COUNTY
- 9 PLANNING COMMISSION, THE COUNTY BOARD OF COMMISSIONERS, FOR THE
- 10 COUNTY IN WHICH THE MUNICIPALITY IS LOCATED.
- 11 (D) EACH PUBLIC UTILITY COMPANY AND RAILROAD COMPANY OWNING
- 12 OR OPERATING A PUBLIC UTILITY OR RAILROAD WITHIN THE MUNICIPALITY
- 13 THAT REGISTERS ITS NAME AND MAILING ADDRESS FOR THIS PURPOSE WITH
- 14 THE MUNICIPAL PLANNING COMMISSION.
- 15 (3) THE NOTICE TO AN ENTITY UNDER SUBSECTION (2) MAY REQUEST
- 16 PERMISSION FOR THE MUNICIPALITY TO SUBMIT ELECTRONICALLY ANY
- 17 INFORMATION REQUIRED TO BE SUBMITTED TO THAT ENTITY UNDER SECTION
- 18 7B OR 8. IF THE ENTITY TO WHICH THE NOTICE IS SENT GRANTS THIS
- 19 PERMISSION, INFORMATION SUBMITTED TO OR BY THAT ENTITY UNDER SEC-
- 20 TION 7B OR 8 MAY BE SUBMITTED ELECTRONICALLY. OTHERWISE, SUCH
- 21 INFORMATION SHALL BE SUBMITTED IN WRITING BY FIRST-CLASS MAIL OR
- 22 PERSONAL DELIVERY.
- 23 SEC. 7B. (1) A MUNICIPAL PLAN MAY BE ADOPTED AS A WHOLE OR
- 24 BY SUCCESSIVE PARTS CORRESPONDING WITH MAJOR GEOGRAPHICAL AREAS
- 25 OF THE MUNICIPALITY OR WITH FUNCTIONAL SUBJECT MATTER AREAS OF
- 26 THE PLAN.

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  - 1 (2) AFTER PREPARING A PROPOSED PLAN, THE MUNICIPAL PLANNING
  - 2 COMMISSION SHALL SUBMIT THE PROPOSED PLAN TO THE LEGISLATIVE BODY
  - 3 OF THE MUNICIPALITY FOR REVIEW AND COMMENT. [THE PROCESS OF ADOPTING A PLAN SHALL NOT PROCEED FURTHER UNLESS THE LEGISLATIVE BODY OF THE MUNICIPALITY APPROVES THE DISTRIBUTION OF THE PROPOSED PLAN.]
  - 4 (3) IF THE LEGISLATIVE BODY OF THE MUNICIPALITY APPROVES THE
  - 5 DISTRIBUTION OF THE PROPOSED PLAN, IT SHALL NOTIFY THE SECRETARY
  - 6 OF THE MUNICIPAL PLANNING COMMISSION AND THE SECRETARY SHALL
  - 7 SUBMIT A COPY OF THE PROPOSED PLAN, FOR REVIEW AND COMMENT, TO
  - 8 ALL OF THE FOLLOWING:
  - 9 (A) THE PLANNING COMMISSION, OR IF THERE IS NO PLANNING COM-
- 10 MISSION, THE LEGISLATIVE BODY, OF EACH CITY, VILLAGE, OR TOWNSHIP
- 11 LOCATED WITHIN OR CONTIGUOUS TO THE MUNICIPALITY.
- 12 (B) THE REGIONAL PLANNING COMMISSION, IF ANY, FOR THE REGION
- 13 IN WHICH THE MUNICIPALITY IS LOCATED, IF THERE IS NO COUNTY PLAN-
- 14 NING COMMISSION FOR THE COUNTY IN WHICH THE MUNICIPALITY IS
- 15 LOCATED. IF THERE IS A COUNTY PLANNING COMMISSION FOR THE COUNTY
- 16 IN WHICH THE MUNICIPALITY IS LOCATED, THE SECRETARY OF THE MUNIC-
- 17 IPAL PLANNING COMMISSION MAY SUBMIT A COPY OF THE PROPOSED PLAN
- 18 TO THE REGIONAL PLANNING COMMISSION BUT IS NOT REQUIRED TO DO
- **19** SO.
- 20 (C) THE COUNTY PLANNING COMMISSION, OR IF THERE IS NO COUNTY
- 21 PLANNING COMMISSION, THE COUNTY BOARD OF COMMISSIONERS, FOR THE
- 22 COUNTY IN WHICH THE MUNICIPALITY IS LOCATED.
- 23 (D) EACH PUBLIC UTILITY COMPANY AND RAILROAD COMPANY OWNING
- 24 OR OPERATING A PUBLIC UTILITY OR RAILROAD WITHIN THE TOWNSHIP
- 25 THAT REGISTERS ITS NAME AND ADDRESS FOR THIS PURPOSE WITH THE
- 26 SECRETARY OF THE MUNICIPAL PLANNING COMMISSION. AN ENTITY THAT,
- 27 PURSUANT TO THIS SUBDIVISION, RECEIVES A COPY OF A PROPOSED PLAN,

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- 1 OR OF A PLAN AS PROVIDED IN SECTION 8(5), SHALL REIMBURSE THE
- 2 MUNICIPALITY FOR ANY COPYING AND POSTAGE COSTS THEREBY INCURRED
- 3 BY THE MUNICIPALITY.
- 4 (4) AN ENTITY DESCRIBED IN SUBSECTION (3)(A) OR (B) MAY
- 5 SUBMIT COMMENTS ON THE PROPOSED PLAN TO THE MUNICIPAL PLANNING
- 6 COMMISSION WITHIN 65 DAYS AFTER THE PROPOSED PLAN WAS SUBMITTED
- 7 TO THAT ENTITY UNDER SUBSECTION (3). A PLANNING COMMISSION OR
- 8 LEGISLATIVE BODY DESCRIBED IN SUBSECTION (3)(A) OR (B) SHALL CON-
- 9 CURRENTLY SUBMIT A COPY OF THE COMMENTS TO THE COUNTY PLANNING
- 10 COMMISSION, OR IF THERE IS NO COUNTY PLANNING COMMISSION, THE
- 11 COUNTY BOARD OF COMMISSIONERS, FOR THE COUNTY IN WHICH THE MUNIC-
- 12 IPALITY PROPOSING THE PLAN IS LOCATED.
- 13 (5) NOT LESS THAN 75 DAYS OR MORE THAN 95 DAYS AFTER THE
- 14 DATE THE PROPOSED PLAN WAS SUBMITTED TO THE COUNTY PLANNING COM-
- 15 MISSION OR THE COUNTY BOARD OF COMMISSIONERS UNDER
- 16 SUBSECTION (3), THE COUNTY PLANNING COMMISSION OR THE COUNTY
- 17 BOARD OF COMMISSIONERS, RESPECTIVELY, SHALL SUBMIT TO THE MUNICI-
- 18 PAL PLANNING COMMISSION ITS COMMENTS ON THE PROPOSED PLAN. THE
- 19 COMMENTS SHALL INCLUDE, BUT NEED NOT BE LIMITED TO, BOTH OF THE
- 20 FOLLOWING, AS APPLICABLE:
- 21 (A) A STATEMENT WHETHER THE COUNTY PLANNING COMMISSION OR
- 22 COUNTY BOARD OF COMMISSIONERS, AFTER CONSIDERING ANY COMMENTS
- 23 RECEIVED UNDER SUBSECTION (4), CONSIDERS THE PROPOSED PLAN TO BE
- 24 INCONSISTENT WITH THE PLAN OF ANY CITY, VILLAGE, TOWNSHIP, OR
- 25 REGION DESCRIBED IN SUBSECTION (3)(A) OR (B).

1 (B) IF THE COUNTY HAS A COUNTY PLAN, A STATEMENT WHETHER THE

- 2 COUNTY PLANNING COMMISSION CONSIDERS THE PROPOSED PLAN TO BE
- 3 INCONSISTENT WITH THE COUNTY PLAN.
- 4 Sec. 8. (1) The commission may adopt the plan as a whole
- 5 by a single resolution. The commission may by successive resolu-
- 6 tions adopt successive parts of the plan corresponding with major
- 7 geographical sections or divisions of the municipality or with
- 8 functional subdivisions of the subject matter of the plan. The
- 9 commission may adopt any amendment or extension of the plan or
- 10 addition to the plan.
- 11 (1) (2) Before the adoption of the plan or any part,
- 12 amendment, extension, or addition to the APPROVING A PROPOSED
- 13 MUNICIPAL plan, the MUNICIPAL PLANNING commission shall hold not
- 14 less than 1 public hearing ON THE PROPOSED PLAN. Notice THE
- 15 HEARING SHALL BE HELD AFTER THE EXPIRATION OF THE DEADLINE FOR
- 16 COMMENT UNDER SECTION 7B(4). THE PLANNING COMMISSION SHALL GIVE
- 17 NOTICE of the time and place of the public hearing -shall be
- 18 given not less than 15 days prior to BEFORE the hearing by 1
- 19 publication in a newspaper of general circulation in the munici-
- 20 pality and in the official gazette, if any, of the municipality.
- 21 , and by registered United States mail to each public utility
- 22 company and to each railroad company owning or operating any
- 23 public utility or railroad within the geographical sections or
- 24 divisions of the municipality affected THE PLANNING COMMISSION
- 25 SHALL ALSO SUBMIT NOTICE TO EACH ENTITY DESCRIBED IN SECTION
- **26** 7A(3).

1 (2) (3) The adoption APPROVAL of the plan or any part,

- 2 amendment, extension, or addition to the plan shall be by
- 3 resolution of the PLANNING commission carried by the affirmative
- 4 votes of not less than 2/3 of the members of the PLANNING
- 5 commission. The resolution shall refer expressly to the maps and
- 6 descriptive and other matter intended by the PLANNING commission
- 7 to form the whole or part of the plan, and the action taken shall
- 8 be recorded on the map and plan and descriptive matter by the
- 9 identifying signature of AND SIGNED BY the chairperson or the
- 10 secretary of the PLANNING commission.
- 11 (4) An attested copy of the plan or part of the plan shall
- 12 be certified to the council and to the county register of deeds.
- 13 FOLLOWING APPROVAL OF THE PROPOSED PLAN BY THE MUNICIPAL PLANNING
- 14 COMMISSION, THE SECRETARY OF THE PLANNING COMMISSION SHALL SUBMIT
- 15 A COPY OF THE PROPOSED PLAN TO THE LEGISLATIVE BODY OF THE
- 16 MUNICIPALITY.
- 17 (3) APPROVAL OF THE PLAN BY THE PLANNING COMMISSION UNDER
- 18 SUBSECTION (2) IS THE FINAL STEP FOR ADOPTION OF THE PLAN, UNLESS
- 19 THE LEGISLATIVE BODY BY RESOLUTION ASSERTS THE RIGHT TO APPROVE
- 20 OR REJECT THE PLAN. IN THAT CASE, AFTER APPROVAL OF THE PLAN BY
- 21 THE PLANNING COMMISSION, THE LEGISLATIVE BODY SHALL APPROVE OR
- 22 REJECT THE PLAN.
- 23 (4) IF THE LEGISLATIVE BODY REJECTS THE PROPOSED PLAN, THE
- 24 LEGISLATIVE BODY SHALL SUBMIT TO THE PLANNING COMMISSION A STATE-
- 25 MENT OF ITS OBJECTIONS TO THE PROPOSED PLAN. THE PLANNING COM-
- 26 MISSION SHALL CONSIDER THE LEGISLATIVE BODY'S OBJECTIONS AND
- 27 REVISE THE PROPOSED PLAN SO AS TO ADDRESS THOSE OBJECTIONS. THE

- 1 PROCEDURES PROVIDED IN SUBSECTION (2) AND THIS SUBSECTION SHALL
- 2 BE REPEATED UNTIL A PROPOSED PLAN IS APPROVED BY THE LEGISLATIVE
- 3 BODY.
- (5) UPON FINAL ADOPTION OF THE PLAN, COPIES OF THE ADOPTED
- 5 PLAN SHALL BE SUBMITTED IN THE SAME MANNER AS PROVIDED FOR SUB-
- 6 MITTING COPIES OF THE PROPOSED PLAN UNDER SECTION 7B(3).
- (6) THE PROVISIONS OF THE AMENDATORY ACT THAT ADDED THIS
- 8 SUBSECTION DO NOT AFFECT THE AUTHORITY OF A PLANNING DEPARTMENT
- 9 ESTABLISHED BY CHARTER TO SUBMIT PLANS, AMENDMENTS, OR REVISIONS
- 10 TO THE PLANNING COMMISSION.
- 11 SEC. 8A. (1) AN EXTENSION, ADDITION, REVISION, OR OTHER
- 12 AMENDMENT TO A MUNICIPAL PLAN SHALL BE ADOPTED UNDER THE SAME
- 13 PROCEDURE AS A PLAN OR A SUCCESSIVE PART OF A PLAN UNDER
- 14 SECTIONS 7A, 7B, AND 8. HOWEVER, FOR AN AMENDMENT OTHER THAN A
- 15 REVISION OF THE PLAN, THE 65-DAY PERIOD OTHERWISE PROVIDED FOR IN
- 16 SECTION 7B(4) SHALL BE 40 DAYS.
- (2) AT LEAST EVERY 5 YEARS AFTER ADOPTION OF THE PLAN, THE 17
- 18 PLANNING COMMISSION SHALL REVIEW THE PLAN AND DETERMINE WHETHER
- 19 TO COMMENCE THE PROCEDURE TO AMEND THE PLAN OR ADOPT A NEW PLAN.
- (3) UNTIL 1 YEAR AFTER THE EFFECTIVE DATE OF THE 2001 AMEND-20
- 21 MENTS THAT ADDED THIS SUBSECTION, A MUNICIPALITY MAY ADOPT A PLAN
- 22 OR AN EXTENSION, ADDITION, REVISION, OR OTHER AMENDMENT TO A PLAN
- 23 UNDER THE PROCEDURES PROVIDED FOR BY THIS ACT IMMEDIATELY BEFORE
- 24 THE EFFECTIVE DATE OF THE 2001 AMENDMENTS THAT ADDED THIS
- 25 SUBSECTION.