## SENATE BILL NO. 1229

September 15, 1998, Introduced by Senators SHUGARS, ROGERS, GOUGEON, BENNETT, GAST, HOFFMAN, DUNASKISS, JAYE, VAN REGENMORTER and NORTH and referred to the Committee on Finance.

A bill to amend 1893 PA 206, entitled

"The general property tax act,"

by amending section 27a (MCL 211.27a), as amended by 1996 PA 476, and by adding section 27e.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 27a. (1) Except as otherwise provided in this section,
- 2 property shall be assessed at 50% of its true cash value under
- 3 section 3 of article IX of the state constitution of 1963.
- 4 (2) Except as otherwise provided in subsection (3), for
- 5 taxes levied in 1995 and for each year after 1995, the taxable
- 6 value of each parcel of property is the lesser of the following:
- 7 (a) The property's taxable value in the immediately preced-
- 8 ing year minus any losses, multiplied by the lesser of 1.05 or
- 9 the inflation rate, plus all additions. For taxes levied in

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- 1 1995, the property's taxable value in the immediately preceding
- 2 year is the property's state equalized valuation in 1994.
- 3 (b) The property's current state equalized valuation.
- 4 (3) Upon a transfer of ownership of property after 1994, the
- 5 property's taxable value for the calendar year following the year
- 6 of the transfer is the property's state equalized valuation for
- 7 the calendar year following the transfer.
- **8** (4) If the taxable value of property is adjusted under sub-
- 9 section (3), a subsequent increase in the property's taxable
- 10 value is subject to the limitation set forth in subsection (2)
- 11 until a subsequent transfer of ownership occurs.
- 12 (5) Assessment of property, as required in this section and
- 13 section 27, is inapplicable to the assessment of property subject
- 14 to the levy of ad valorem taxes within voted tax limitation
- 15 increases to pay principal and interest on limited tax bonds
- 16 issued by any governmental unit, including a county, township,
- 17 community college district, or school district, before January 1,
- 18 1964, if the assessment required to be made under this act would
- 19 be less than the assessment as state equalized prevailing on the
- 20 property at the time of the issuance of the bonds. This inappli-
- 21 cability shall continue until levy of taxes to pay principal and
- 22 interest on the bonds is no longer required. The assessment of
- 23 property required by this act shall be applicable for all other
- 24 purposes.
- 25 (6) As used in this act, "transfer of ownership" means the
- 26 conveyance of title to or a present interest in property,
- 27 including the beneficial use of the property, the value of which

- 1 is substantially equal to the value of the fee interest.
- 2 Transfer of ownership of property includes, but is not limited
- 3 to, the following:
- 4 (a) A conveyance by deed.
- 5 (b) A conveyance by land contract. The taxable value of
- 6 property conveyed by a land contract executed after December 31,
- 7 1994 shall be adjusted under subsection (3) for the calendar year
- 8 following the year in which the contract is entered into and
- 9 shall not be subsequently adjusted under subsection (3) when the
- 10 deed conveying title to the property is recorded in the office of
- 11 the register of deeds in the county in which the property is
- 12 located.
- 13 (c) A conveyance to a trust after December 31, 1994, except
- 14 if the settlor or the settlor's spouse, or both, conveys the
- 15 property to the trust and the sole present beneficiary or benefi-
- 16 ciaries are the settlor or the settlor's spouse, or both.
- 17 (d) A conveyance by distribution from a trust, except if the
- 18 distributee is the sole present beneficiary or the spouse of the
- 19 sole present beneficiary, or both.
- (e) A change in the sole present beneficiary or beneficia-
- 21 ries of a trust, except a change that adds or substitutes the
- 22 spouse of the sole present beneficiary.
- (f) A conveyance by distribution under a will or by intes-
- 24 tate succession, except if the distributee is the decedent's
- 25 spouse.
- 26 (g) A conveyance by lease if the total duration of the
- 27 lease, including the initial term and all options for renewal, is

- 1 more than 35 years or the lease grants the -leasee LESSEE a
- 2 bargain purchase option. As used in this subdivision, "bargain
- 3 purchase option" means the right to purchase the property at the
- 4 termination of the lease for not more than 80% of the property's
- 5 projected true cash value at the termination of the lease. After
- 6 December 31, 1994, the taxable value of property conveyed by a
- 7 lease with a total duration of more than 35 years or with a bar-
- 8 gain purchase option shall be adjusted under subsection (3) for
- 9 the calendar year following the year in which the lease is
- 10 entered into. This subdivision does not apply to personal prop-
- 11 erty except buildings described in section 14(6) and personal
- 12 property described in section 8(h), (i), and (j). This subdivi-
- 13 sion does not apply to that portion of the property not subject
- 14 to the leasehold interest conveyed.
- 15 (h) A conveyance of an ownership interest in a corporation,
- 16 partnership, sole proprietorship, limited liability company,
- 17 limited liability partnership, or other legal entity if the
- 18 ownership interest conveyed is more than 50% of the corporation,
- 19 partnership, sole proprietorship, limited liability company,
- 20 limited liability partnership, or other legal entity. Unless
- 21 notification is provided under subsection (8), the corporation,
- 22 partnership, sole proprietorship, limited liability company,
- 23 limited liability partnership, or other legal entity shall notify
- 24 the assessing officer on a form provided by the state tax commis-
- 25 sion not more than 45 days after a conveyance of an ownership
- 26 interest that constitutes a transfer of ownership under this
- 27 subdivision.

- 1 (i) A transfer of property held as a tenancy in common,
- 2 except that portion of the property not subject to the ownership
- 3 interest conveyed.
- 4 (j) A conveyance of an ownership interest in a cooperative
- 5 housing corporation, except that portion of the property not
- 6 subject to the ownership interest conveyed.
- 7 (7) Transfer of ownership does not include the following:
- 8 (a) The transfer of property from 1 spouse to the other
- 9 spouse or from a decedent to a surviving spouse.
- 10 (b) A transfer from a husband, a wife, or a husband and wife
- 11 creating or disjoining a tenancy by the entireties in the grant-
- 12 ors or the grantor and his or her spouse.
- 13 (c) A transfer of that portion of property subject to a life
- 14 estate or life lease retained by the transferor, until expiration
- 15 or termination of the life estate or life lease. That portion of
- 16 property transferred that is not subject to a life lease shall be
- 17 adjusted under subsection (3).
- 18 (d) A transfer through foreclosure or forfeiture of a
- 19 recorded instrument under chapter 31, 32, or 57 of the revised
- 20 judicature act of 1961, Act No. 236 of the Public Acts of 1961,
- 21 being sections 600.3101 to 600.3280 and 600.5701 to 600.5785 of
- 22 the Michigan Compiled Laws 1961 PA 236, MCL 600.3101 TO 600.3280
- 23 AND MCL 600.5701 TO 600.5785, or through deed or conveyance in
- 24 lieu of a foreclosure or forfeiture, until the mortgagee or land
- 25 contract vendor subsequently transfers the property. If a mort-
- 26 gagee does not transfer the property within 1 year of the

- 1 expiration of any applicable redemption period, the property
- 2 shall be adjusted under subsection (3).
- 3 (e) A transfer by redemption by the person to whom taxes are
- 4 assessed of property previously sold for delinquent taxes.
- 5 (f) A conveyance to a trust if the settlor or the settlor's
- 6 spouse, or both, conveys the property to the trust and the sole
- 7 present beneficiary of the trust is the settlor or the settlor's
- 8 spouse, or both.
- **9** (g) A transfer pursuant to a judgment or order of a court of
- 10 record making or ordering a transfer, unless a specific monetary
- 11 consideration is specified or ordered by the court for the
- 12 transfer.
- 13 (h) A transfer creating or terminating a joint tenancy
- 14 between 2 or more persons if at least 1 of the persons was an
- 15 original owner of the property before the joint tenancy was ini-
- 16 tially created and, if the property is held as a joint tenancy at
- 17 the time of conveyance, at least 1 of the persons was a joint
- 18 tenant when the joint tenancy was initially created and that
- 19 person has remained a joint tenant since the joint tenancy was
- 20 initially created. A joint owner at the time of the last trans-
- 21 fer of ownership of the property is an original owner of the
- 22 property. For purposes of this subdivision, a person is an orig-
- 23 inal owner of property owned by that person's spouse.
- 24 (i) A transfer for security or an assignment or discharge of
- 25 a security interest.
- 26 (j) A transfer of real property or other ownership interests
- 27 among members of an affiliated group. As used in this

- 1 subsection, "affiliated group" means 1 or more corporations
- 2 connected by stock ownership to a common parent corporation.
- 3 Upon request by the state tax commission, a corporation shall
- 4 furnish proof within 45 days that a transfer meets the require-
- 5 ments of this subdivision. A corporation that fails to comply
- 6 with a request by the state tax commission under this subdivision
- 7 is subject to a fine of \$200.00.
- 8 (k) Normal public trading of shares of stock or other owner-
- 9 ship interests that, over any period of time, cumulatively repre-
- 10 sent more than 50% of the total ownership interest in a corpora-
- 11 tion or other legal entity and are traded in multiple transac-
- 12 tions involving unrelated individuals, institutions, or other
- 13 legal entities.
- 14 (1) A transfer of real property or other ownership interests
- 15 among corporations, partnerships, limited liability companies,
- 16 limited liability partnerships, or other legal entities if the
- 17 entities involved are commonly controlled. Upon request by the
- 18 state tax commission, a corporation, partnership, limited liabil-
- 19 ity company, limited liability partnership, or other legal entity
- 20 shall furnish proof within 45 days that a transfer meets the
- 21 requirements of this subdivision. A corporation, partnership,
- 22 limited liability company, limited liability partnership, or
- 23 other legal entity that fails to comply with a request by the
- 24 state tax commission under this subdivision is subject to a fine
- 25 of \$200.00.
- 26 (m) A direct or indirect transfer of real property or other
- 27 ownership interests resulting from a transaction that qualifies

- 1 as a tax-free reorganization under section 368 of the internal
- 2 revenue code of 1986, 26 U.S.C. 368. Upon request by the state
- 3 tax commission, a property owner shall furnish proof within 45
- 4 days that a transfer meets the requirements of this subdivision.
- 5 A property owner who fails to comply with a request by the state
- 6 tax commission under this subdivision is subject to a fine of
- 7 \$200.00.
- 8 (N) A TRANSFER OF REAL PROPERTY PURSUANT TO SECTION 27E TO A
- 9 PERSON WHO IS 55 YEARS OLD OR OLDER.
- 10 (8) The register of deeds of the county where deeds or other
- 11 title documents are recorded shall notify the assessing officer
- 12 of the appropriate local taxing unit not less than once each
- 13 month of any recorded transaction involving the ownership of
- 14 property and shall make any recorded deeds or other title docu-
- 15 ments available to that county's tax or equalization department.
- 16 Unless notification is provided under subsection (6), the buyer,
- 17 grantee, or other transferee of the property shall notify the
- 18 appropriate assessing office in the local unit of government in
- 19 which the property is located of the transfer of ownership of the
- 20 property within 45 days of the transfer of ownership, on a form
- 21 prescribed by the state tax commission that states the parties to
- 22 the transfer, the date of the transfer, the actual consideration
- 23 for the transfer, and the property's parcel identification number
- 24 or legal description. Forms filed in the assessing office of a
- 25 local unit of government under this subsection shall be made
- 26 available to the county tax or equalization department for the
- 27 county in which that local unit of government is located. This

- 1 subsection does not apply to personal property except buildings
- 2 described in section 14(6) and personal property described in
- **3** section 8(h), (i), and (j).
- **4** (9) As used in this section:
- 5 (a) "Additions" means that term as defined in section 34d.
- **6** (b) "Beneficial use" means the right to possession, use, and
- 7 enjoyment of property, limited only by encumbrances, easements,
- 8 and restrictions of record.
- 9 (c) "Inflation rate" means that term as defined in section
- **10** 34d.
- 11 (d) "Losses" means that term as defined in section 34d.
- 12 SEC. 27E. (1) A 1-TIME TRANSFER OF REAL PROPERTY TO A
- 13 PERSON WHO IS 55 YEARS OLD OR OLDER IS NOT A TRANSFER OF OWNER-
- 14 SHIP UNDER SECTION 27A IF THE PERSON CLAIMS THE TRANSFER UNDER
- 15 THIS SECTION AND ALL OF THE FOLLOWING REOUIREMENTS ARE
- 16 SATISFIED:
- 17 (A) THE PERSON NOTIFIES THE ASSESSOR OF THE LOCAL TAX COL-
- 18 LECTING UNIT AND THE DEPARTMENT OF TREASURY OF THE TRANSFER AND
- 19 CLAIMS THE TRANSFER UNDER THIS SECTION ON A FORM PRESCRIBED BY
- 20 THE DEPARTMENT OF TREASURY. THE FORM SHALL INCLUDE, BUT IS NOT
- 21 LIMITED TO, THE PERSON'S SOCIAL SECURITY NUMBER.
- 22 (B) THE PERSON HAS NOT PREVIOUSLY CLAIMED A TRANSFER UNDER
- 23 THIS SECTION.
- 24 (C) THE PERSON HAS FILED AN AFFIDAVIT UNDER SECTION 7CC
- 25 CLAIMING AN EXEMPTION AS A HOMESTEAD FOR THE PROPERTY TRANSFERRED
- 26 TO THAT PERSON FOR WHICH A TRANSFER IS CLAIMED UNDER THIS
- 27 SECTION, AND THAT PERSON HAS RESCINDED A CLAIM FOR AN EXEMPTION

- 1 UNDER SECTION 7CC FOR THAT PERSON'S IMMEDIATELY PRECEDING
- 2 HOMESTEAD.
- 3 (D) THE STATE EQUALIZED VALUATION OF THE PERSON'S IMMEDI-
- 4 ATELY PRECEDING HOMESTEAD WAS GREATER THAN THE STATE EQUALIZED
- 5 VALUATION OF THE PROPERTY TRANSFERRED TO THAT PERSON FOR WHICH A
- 6 TRANSFER IS CLAIMED UNDER THIS SECTION.
- 7 (2) IF THE ASSESSOR OF THE LOCAL TAX COLLECTING UNIT
- 8 BELIEVES THAT THE PROPERTY FOR WHICH A TRANSFER IS CLAIMED PURSU-
- 9 ANT TO THIS SECTION IS A TRANSFER OF OWNERSHIP UNDER SECTION 27A,
- 10 THE ASSESSOR MAY ADJUST THE PROPERTY'S TAXABLE VALUE UNDER SEC-
- 11 TION 27A(3). THE ASSESSOR SHALL NOTIFY THE PERSON CLAIMING THE
- 12 TRANSFER UNDER THIS SECTION AND THE DEPARTMENT OF TREASURY IN
- 13 WRITING OF THE REASON FOR THE ADJUSTMENT AND ADVISE THE PERSON
- 14 CLAIMING THE TRANSFER UNDER THIS SECTION THAT THE ADJUSTMENT MAY
- 15 BE APPEALED TO THE DEPARTMENT OF TREASURY WITHIN 35 DAYS AFTER
- 16 THE DATE OF THE NOTICE. THE DENIAL SHALL BE MADE ON A FORM PRE-
- 17 SCRIBED BY THE DEPARTMENT OF TREASURY. IF THE ASSESSOR OF THE
- 18 LOCAL TAX COLLECTING UNIT BELIEVES THAT THE PROPERTY FOR WHICH A
- 19 TRANSFER IS CLAIMED UNDER THIS SECTION IS NOT AN ELIGIBLE TRANS-
- 20 FER UNDER THIS SECTION, THE ASSESSOR MAY SEND A RECOMMENDATION
- 21 FOR DENIAL OF THE TRANSFER TO THE DEPARTMENT OF TREASURY STATING
- 22 THE REASONS FOR THE RECOMMENDATION.
- 23 (3) THE DEPARTMENT OF TREASURY SHALL DETERMINE IF THE TRANS-
- 24 FER OF THE REAL PROPERTY IS AN ELIGIBLE TRANSFER UNDER THIS
- 25 SECTION. THE DEPARTMENT OF TREASURY MAY REVIEW THE VALIDITY OF A
- 26 TRANSFER UNDER THIS SECTION FOR THE CURRENT CALENDAR YEAR AND FOR
- 27 THE 3 IMMEDIATELY PRECEDING CALENDAR YEARS. IF THE DEPARTMENT OF

- 1 TREASURY DETERMINES THAT THE TRANSFER OF REAL PROPERTY IS NOT AN
- 2 ELIGIBLE TRANSFER UNDER THIS SECTION, THE DEPARTMENT OF TREASURY
- 3 SHALL SEND A NOTICE OF THAT DETERMINATION TO THE LOCAL TAX COL-
- 4 LECTING UNIT AND TO THE PERSON CLAIMING THE TRANSFER UNDER THIS
- 5 SECTION, INDICATING THAT THE CLAIMED TRANSFER IS DENIED, STATING
- 6 THE REASON FOR THE DENIAL, AND ADVISING THE PERSON CLAIMING THE
- 7 TRANSFER OF THE RIGHT TO APPEAL THE DETERMINATION TO THE DEPART-
- 8 MENT OF TREASURY AND WHAT THOSE RIGHTS OF APPEAL ARE. THE
- 9 DEPARTMENT OF TREASURY MAY ISSUE A NOTICE DENYING A TRANSFER
- 10 CLAIMED UNDER THIS SECTION IF THE PERSON CLAIMING THE TRANSFER
- 11 FAILS TO RESPOND WITHIN 30 DAYS OF RECEIPT OF A REQUEST FOR
- 12 INFORMATION FROM THE DEPARTMENT OF TREASURY. A PERSON CLAIMING A
- 13 TRANSFER UNDER THIS SECTION MAY APPEAL THE DENIAL OF THAT CLAIM
- 14 TO THE DEPARTMENT OF TREASURY WITHIN 35 DAYS OF RECEIPT OF THE
- 15 NOTICE OF DENIAL. AN APPEAL TO THE DEPARTMENT OF TREASURY SHALL
- 16 BE CONDUCTED ACCORDING TO THE PROVISIONS FOR AN INFORMAL CONFER-
- 17 ENCE IN SECTION 21 OF 1941 PA 122, MCL 205.21. WITHIN 10 DAYS
- 18 AFTER ACKNOWLEDGING AN APPEAL OF A DENIAL OF A TRANSFER CLAIMED
- 19 UNDER THIS SECTION, THE DEPARTMENT OF TREASURY SHALL NOTIFY THE
- 20 ASSESSOR AND THE TREASURER FOR THE COUNTY IN WHICH THE PROPERTY
- 21 IS LOCATED THAT AN APPEAL HAS BEEN FILED. UPON RECEIPT OF A
- 22 NOTICE THAT THE DEPARTMENT OF TREASURY HAS DENIED A TRANSFER
- 23 CLAIMED UNDER THIS SECTION, THE ASSESSOR SHALL ADJUST THE TAXABLE
- 24 VALUE OF THAT REAL PROPERTY UNDER SECTION 27A(3) AND, IF THE TAX
- 25 ROLL IS IN THE LOCAL TAX COLLECTING UNIT'S POSSESSION, AMEND THE
- 26 TAX ROLL TO REFLECT THE DENIAL AND THE LOCAL TREASURER SHALL
- 27 ISSUE A CORRECTED TAX BILL FOR PREVIOUSLY UNPAID TAXES WITH

- 1 INTEREST AND PENALTIES COMPUTED ON THE INTEREST AND PENALTIES
- 2 THAT WOULD HAVE ACCRUED FROM THE DATE THE TAXES WERE ORIGINALLY
- 3 LEVIED IF THE TRANSFER HAD NOT BEEN CLAIMED UNDER THIS SECTION.
- 4 IF THE TAX ROLL IS IN THE COUNTY TREASURER'S POSSESSION, THE TAX
- 5 ROLL SHALL BE AMENDED TO REFLECT THE DENIAL, AND THE COUNTY TREA-
- 6 SURER SHALL PREPARE AND SUBMIT A SUPPLEMENTAL TAX BILL FOR ANY
- 7 ADDITIONAL TAXES, TOGETHER WITH ANY INTEREST AND PENALTIES.
- 8 HOWEVER, IF THE PROPERTY HAS BEEN TRANSFERRED TO A BONA FIDE PUR-
- 9 CHASER BEFORE ADDITIONAL TAXES WERE BILLED TO THE SELLER AS A
- 10 RESULT OF THE DENIAL OF A CLAIM FOR EXEMPTION, THE TAXES, INTER-
- 11 EST, AND PENALTIES SHALL NOT BE BILLED TO THE BONA FIDE PURCHASER
- 12 AND THE LOCAL TAX COLLECTING UNIT IF THE LOCAL TAX COLLECTING
- 13 UNIT HAS POSSESSION OF THE TAX ROLL OR THE COUNTY TREASURER IF
- 14 THE COUNTY HAS POSSESSION OF THE TAX ROLL SHALL NOTIFY THE
- 15 DEPARTMENT OF TREASURY OF THE AMOUNT OF TAX DUE AND INTEREST
- 16 THROUGH THE DATE OF THAT NOTIFICATION. THE DEPARTMENT OF TREA-
- 17 SURY SHALL THEN ASSESS THE OWNER WHO CLAIMED THE TRANSFER UNDER
- 18 THIS SECTION FOR THE TAX AND INTEREST PLUS PENALTY ACCRUING AS A
- 19 RESULT OF THE DENIAL OF THE TRANSFER, IF ANY, AS FOR UNPAID TAXES
- 20 PROVIDED UNDER 1941 PA 122, MCL 205.1 TO 205.31, AND SHALL
- 21 DEPOSIT ANY TAX, INTEREST, OR PENALTY COLLECTED INTO THE STATE
- 22 SCHOOL AID FUND.
- 23 (4) A PERSON CLAIMING A TRANSFER UNDER THIS SECTION MAY
- 24 APPEAL A FINAL DECISION OF THE DEPARTMENT OF TREASURY TO THE RES-
- 25 IDENTIAL AND SMALL CLAIMS DIVISION OF THE MICHIGAN TAX TRIBUNAL
- 26 WITHIN 35 DAYS OF THAT DECISION. AN ASSESSOR MAY APPEAL A FINAL
- 27 DECISION OF THE DEPARTMENT OF TREASURY TO THE RESIDENTIAL AND

- ${f 1}$  SMALL CLAIMS DIVISION OF THE MICHIGAN TAX TRIBUNAL WITHIN 35 DAYS
- 2 OF THAT DECISION IF THE ASSESSOR DENIED THE EXEMPTION OR FOR-
- 3 WARDED A RECOMMENDATION FOR DENIAL TO THE DEPARTMENT OF TREASURY
- 4 UNDER SUBSECTION (2).