SUBSTITUTE FOR SENATE BILL NO. 1025

A bill to define certain fruit, vegetable, dairy product, and grain processing uses and practices; to provide for circumstances under which a processing operation is not considered to be a public or private nuisance; to provide for certain powers and duties for certain state agencies and departments; and to provide for certain remedies for certain persons.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the
- 2 "Michigan agricultural processing act".
- 3 Sec. 2. As used in this act:
- 4 (a) "Dairy product" means all of the following:
- 5 (i) Dairy product and milk product as those terms are
- 6 defined in section 1 of the manufacturing milk act, 1913 PA 222,
- 7 MCL 288.101.

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- ${f 1}$ (ii) Ice cream, French ice cream, variegated ice cream, ice
- 2 milk, sherbet, and frozen desserts as those terms are defined in
- 3 section 2 of the frozen desserts act of 1968, 1968 PA 298, MCL
- **4** 288.322.
- **5** (b) "Fruit and vegetable product" means those plant items
- 6 used by human beings for human food consumption including, but
- 7 not limited to, field crops, root crops, berries, herbs, fruits,
- 8 vegetables, flowers, seeds, grasses, tree products, mushrooms,
- 9 and other similar products, or any other fruit and vegetable pro-
- 10 duct processed for human consumption as determined by the
- 11 Michigan commission of agriculture.
- 12 (c) "Generally accepted fruit, vegetable, dairy product, and
- 13 grain processing practices" means those practices as defined by
- 14 the Michigan commission of agriculture. The Michigan commission
- 15 of agriculture shall give due consideration to available Michigan
- 16 department of agriculture information and written recommendations
- 17 from the Michigan state university college of agriculture and
- 18 natural resources extension and the agricultural experiment sta-
- 19 tion in cooperation with the United States department of agricul-
- 20 ture, the United States food and drug administration, the
- 21 Michigan department of environmental quality, and other profes-
- 22 sional and industry organizations.
- (d) "Grain" means dry edible beans, soy beans, small grains,
- 24 cereal grains, corn, grass seeds, hay, and legume seeds in a raw
- 25 or natural state.
- 26 (e) "Person" means an individual, corporation, partnership,
- 27 association, limited liability company, or other legal entity.

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- 1 (f) "Processing" means the commercial processing or handling
- 2 of fruit, vegetable, dairy, and grain products for human food
- 3 consumption and animal feed including, but not limited to, the
- 4 following:
- 5 (i) The generation of noise, odors, waste water, dust,
- 6 fumes, and other associated conditions.
- 7 (ii) The operation of machinery and equipment necessary for
- 8 a processing operation including, but not limited to, irrigation
- 9 and drainage systems and pumps and the movement of vehicles,
- 10 machinery, equipment, and fruit and vegetable products, dairy
- 11 products, and grain products and associated inputs necessary for
- 12 fruit and vegetable, dairy, and grain, food, or feed processing
- 13 operations on the roadway as authorized by the Michigan vehicle
- 14 code, 1949 PA 300, MCL 257.1 to 257.923.
- 15 (iii) The management, storage, transport, utilization, and
- 16 land application of fruit, vegetable, dairy product, and grain
- 17 processing by-products consistent with generally accepted agri-
- 18 cultural and management practices as established under the
- 19 Michigan right to farm act, 1981 PA 93, MCL 286.471 to 286.474.
- 20 (iv) The conversion from 1 processing operation activity to
- 21 another processing operation activity.
- (v) The employment and use of labor engaged in a processing
- 23 operation.
- 24 (g) "Processing operation" means the operation and manage-
- 25 ment of a business engaged in processing.
- Sec. 3. (1) A processing operation shall not be found to be
- 27 a public or private nuisance if the processing operation alleged

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- 1 to be a nuisance conforms to generally accepted fruit, vegetable,
- 2 dairy product, and grain processing practices as determined by
- 3 the Michigan commission of agriculture. The Michigan commission
- 4 of agriculture shall annually review and revise, as determined
- 5 necessary, the generally accepted fruit, vegetable, dairy pro-
- 6 duct, and grain processing practices.
- 7 (2) A processing operation shall not be found to be a public
- 8 or private nuisance if the processing operation existed before a
- 9 change in the use or occupancy of land within 1 mile of the
- 10 boundaries of the land upon which the processing operation is
- 11 located and if, before that change in use or occupancy of land,
- 12 the processing operation would not have been found to be a
- 13 nuisance.
- 14 (3) A processing operation that is in conformance with sub-
- 15 section (1) shall not be found to be a public or private nuisance
- 16 as a result of any of the following:
- 17 (a) A change in ownership or size.
- 18 (b) Temporary cessation or interruption of processing.
- 19 (c) Adoption of new technology.
- 20 (d) A change in type of fruit, vegetable, dairy, or grain
- 21 product being processed.
- Sec. 4. (1) The Michigan commission of agriculture shall
- 23 request the director of the Michigan department of agriculture or
- 24 his or her designee to investigate all nuisance complaints under
- 25 this act involving a processing operation.
- 26 (2) The Michigan commission of agriculture and the director
- 27 of the Michigan department of agriculture may enter into a

- 1 memorandum of understanding with the Michigan department of
- 2 environmental quality. The investigation and resolution of nui-

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- 3 sance complaints shall be conducted pursuant to the memorandum of
- 4 understanding.
- 5 (3) If the director of the Michigan department of agricul-
- 6 ture or his or her designee finds upon investigation that the
- 7 person responsible for the processing operation is using gener-
- 8 ally accepted fruit, vegetable, dairy product, and grain process-
- 9 ing practices, the director of the Michigan department of agri-
- 10 culture or his or her designee shall notify that person and the
- 11 complainant of this finding in writing. If the director of the
- 12 Michigan department of agriculture or his or her designee identi-
- 13 fies the source or potential sources of the problem caused by the
- 14 use of other than generally accepted fruit, vegetable, dairy pro-
- 15 duct, and grain processing practices, the director of the
- 16 Michigan department of agriculture or his or her designee shall
- 17 advise the person responsible for the processing operation that
- 18 necessary changes should be made to resolve or abate the problem
- 19 and to conform with generally accepted fruit, vegetable, dairy
- 20 product, and grain processing practices. The director of the
- 21 Michigan department of agriculture or his or her designee shall
- 22 determine if those changes are implemented and shall notify the
- 23 person responsible for the processing operation and the complain-
- 24 ant of this determination in writing.
- 25 (4) A complainant who brings more than 3 unverified nuisance
- 26 complaints against the same processing operation within 3 years
- 27 may be ordered by the director of the Michigan department of

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- 1 agriculture to pay to the Michigan department of agriculture the
- 2 full costs of investigation of any fourth or subsequent unveri-
- 3 fied nuisance complaint against the same processing operation.
- 4 As used in this subsection, "unverified nuisance complaint" means
- 5 a nuisance complaint in which the director of the department of
- 6 agriculture or his or her designee determines that the processing
- 7 operation is using generally accepted fruit, vegetable, dairy
- 8 product, and grain processing practices.
- 9 Sec. 5. In any nuisance action brought in which a process-
- 10 ing operation is alleged to be a nuisance, if the defendant pro-
- 11 cessing operation prevails, the processing operation may recover
- 12 from the plaintiff the actual amount of costs and expenses deter-
- 13 mined by the court to have been reasonably incurred by the pro-
- 14 cessing operation in connection with the defense of the action,
- 15 together with reasonable and actual attorney fees.
- Sec. 6. (1) This act does not affect the application of
- 17 state statutes and federal statutes.
- 18 (2) For purposes of this section, "state statutes" includes,
- 19 but is not limited to, any of the following:
- 20 (a) The county zoning act, 1943 PA 183, MCL 125.201 to
- **21** 125.240.
- 22 (b) The township zoning act, 1943 PA 184, MCL 125.271 to
- **23** 125.310.
- 24 (c) The city and village zoning act, 1921 PA 207, MCL
- **25** 125.581 to 125.600.
- 26 (d) The natural resources and environmental protection act,
- 27 1994 PA 451, MCL 324.101 to 324.90106.

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