#### HOUSE SUBSTITUTE FOR

#### SENATE BILL NO. 516

#### A bill to amend 1939 PA 288, entitled

"An act to revise and consolidate the statutes relating to certain aspects of the organization and jurisdiction of the probate court of this state, the powers and duties of such court and the judges and other officers thereof, certain aspects of the statutes of descent and distribution of property, and the statutes governing the change of name of adults and children, the adoption of adults and children, and the jurisdiction of the juvenile division of the probate court; to prescribe the powers and duties of the juvenile division of the probate court, and the judges and other officers thereof; to prescribe the manner and time within which actions and proceedings may be brought in the juvenile division of the probate court; to prescribe pleading, evidence, practice, and procedure in actions and proceedings in the juvenile division of the probate court; to provide for appeals from the juvenile division of the probate court; to prescribe the powers and duties of certain state departments, agencies, and officers; and to provide remedies and penalties for the violation of this act,"

by amending sections 17, 17c, and 19b of chapter XIIA (MCL 712A.17, 712A.17c, and 712A.19b), section 17 as amended by 1996 PA 409 and sections 17c and 19b as amended by 1994 PA 264, and by adding section 22 to chapter XIIA.

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Sub. S.B. 516 (H-4) as amended December 4, 1997

#### THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

#### CHAPTER XIIA

1

Sec. 17. (1) The court may conduct a hearing other than a criminal hearing in an informal manner. The court may adjourn a hearing under this chapter from time to time. The court shall require stenographic notes or other ANOTHER transcript to be taken of the hearing. THE COURT SHALL ADJOURN A HEARING OR GRANT A CONTINUANCE REGARDING A CASE UNDER SECTION 2(B) OF THIS CHAPTER ONLY FOR GOOD CAUSE WITH FACTUAL FINDINGS ON THE RECORD AND NOT SOLELY UPON STIPULATION OF COUNSEL OR FOR THE CONVENIENCE OF A PARTY. IN ADDITION TO A FACTUAL FINDING OF GOOD CAUSE, THE COURT SHALL NOT ADJOURN THE HEARING OR GRANT A CONTINUANCE UNLESS 1 OF THE FOLLOWING IS ALSO TRUE:

13 (A) THE MOTION FOR THE ADJOURNMENT OR CONTINUANCE IS MADE IN14 WRITING NOT LESS THAN 14 DAYS BEFORE THE HEARING.

(B) THE COURT GRANTS THE ADJOURNMENT OR CONTINUANCE UPON ITS
(B) THE COURT GRANTS THE ADJOURNMENT OR CONTINUANCE UPON ITS
(C) OWN MOTION AFTER TAKING INTO CONSIDERATION THE CHILD'S BEST
(1) INTERESTS. AN ADJOURNMENT OR CONTINUANCE GRANTED UNDER THIS SUB(2) IN A HEARING OTHER THAN 28 DAYS [UNLESS THE COURT STATES ON THE RECORD THE SPECIFIC REASONS WHY A LONGER ADJOURNMENT OR CONTINUANCE IS NECESSARY].
(2) In a hearing other than a criminal trial under this
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(2) In a hearing other than a criminal trial under this
(3) chapter, any person interested in the hearing may demand a jury
(4) of 6 individuals, or the judge of the family division of
(5) probate court, on his or her ITS own motion, may order a jury
(6) individuals to try the case. In a criminal trial, a jury
(7) of 6 individuals to try the case. The jury shall be summoned

25 and impaneled in accordance with chapter 13 of the revised

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1 judicature act of 1961, Act No. 236 of the Public Acts of 1961, 2 being sections 600.1300 to 600.1376 of the Michigan Compiled 3 Laws 1961 PA 236, MCL 600.1300 TO 600.1376, and, in the case of 4 a criminal trial, as provided in chapter VIII of the code of 5 criminal procedure, Act No. 175 of the Public Acts of 1927, 6 being sections 768.1 to 768.36 of the Michigan Compiled Laws 7 1927 PA 175, MCL 768.1 TO 768.36.

3

8 (3) A parent, guardian, or other custodian of a juvenile
9 held under this chapter has the right to give bond or other
10 security for the appearance of the juvenile at the hearing of the
11 case.

12 (4) The prosecuting attorney shall appear for the people
13 when requested by the court, and in a proceeding under section
14 2(a)(1) of this chapter, the prosecuting attorney shall appear if
15 the proceeding requires a hearing and the taking of testimony.

16 (5) In a proceeding under section 2(b) of this chapter, upon 17 request of the family independence agency or an agent of the 18 family independence agency under contract with the family inde-19 pendence agency, the prosecuting attorney shall serve as a legal 20 consultant to the family independence agency or its agent at all 21 stages of the proceeding. If in a proceeding under section 2(b) 22 of this chapter the prosecuting attorney does not appear on 23 behalf of the family independence agency or its agent, the family 24 independence agency may contract with an attorney of its choice 25 for legal representation.

26 (6) A member of a local foster care review board established
27 under Act No. 422 of the Public Acts of 1984, being sections

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722.131 to 722.140 of the Michigan Compiled Laws 1984 PA 422,
 MCL 722.131 TO 722.139A, shall be admitted to a hearing under
 subsection (1).

4

4 (7) Upon motion of any party or a victim, the court may
5 close the hearing of a case brought under this chapter to members
6 of the general public during the testimony of a juvenile witness
7 or the victim if the court finds that closing the hearing is nec8 essary to protect the welfare of the juvenile witness or the
9 victim. In determining whether closing the hearing is necessary
10 to protect the welfare of the juvenile witness or the victim, the
11 court shall consider the following:

12 (a) The age of the juvenile witness or the victim.

13 (b) The psychological maturity of the juvenile witness or14 the victim.

15 (c) The nature of the proceeding.

16 (d) The desire of the juvenile witness or his or her family17 or guardian or the desire of the victim to have the testimony18 taken in a room closed to the public.

19 (8) As used in subsection (7), "juvenile witness" does not
20 include a juvenile against whom a proceeding is brought under
21 section 2(a)(1) of this chapter.

22 Sec. 17c. (1) In a proceeding under section 2(a) or (d) of 23 this chapter, the court shall advise the child that the child has 24 a right to an attorney at each stage of the proceeding.

(2) In a proceeding under section 2(a) or (d) of this chap26 ter, the court shall appoint an attorney to represent the child
27 if 1 or more of the following apply:

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(a) The child's parent refuses or fails to appear and
 participate in the proceedings.

3 (b) The child's parent is the complainant or victim.

4 (c) The child and those responsible for his or her support
5 are financially unable to employ an attorney and the child does
6 not waive his or her right to an attorney.

5

7 (d) Those responsible for the child's support refuse or
8 neglect to employ an attorney for the child and the child does
9 not waive his or her right to an attorney.

10 (e) The court determines that the best interests of the11 child or the public require appointment.

12 (3) Except as otherwise provided in this subsection, in a 13 proceeding under section 2(a) or (d) of this chapter, the child 14 may waive his or her right to an attorney. The waiver by a child 15 shall be made in open court, on the record, and shall not be made 16 unless the court finds on the record that the waiver was volun-17 tarily and understandingly made. The child may not waive his or 18 her right to an attorney if the child's parent or guardian ad 19 litem objects or if the appointment is made pursuant to subsec-20 tion (2)(e).

(4) In a proceeding under section 2(b) or (c) of this chapter, the court shall advise the respondent at the respondent's
first court appearance of all of the following:

24 (a) The right to an attorney at each stage of the25 proceeding.

26 (b) The right to a court-appointed attorney if the27 respondent is financially unable to employ an attorney.

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(c) If the respondent is not represented by an attorney, the
 right to request and receive a court-appointed attorney at a
 later proceeding.

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4 (5) If it appears to the court in a proceeding under section
5 2(b) or (c) of this chapter that the respondent wants an attorney
6 and is financially unable to retain an attorney, the court shall
7 appoint an attorney to represent the respondent.

8 (6) Except as otherwise provided in this subsection, in a
9 proceeding under section 2(b) or (c) of this chapter, the respon10 dent may waive his or her right to an attorney. A respondent who
11 is a minor may not waive his or her right to an attorney if the
12 respondent's parent or guardian ad litem objects.

13 (7) In a proceeding under section 2(b) or (c) of this chap-14 ter, the court shall appoint an attorney to represent the child. 15 The child shall not waive the assistance of an attorney. The 16 appointed attorney shall observe and, dependent upon the child's 17 age and capability, interview the child. If the child is placed 18 in foster care, the attorney shall, before representing the child 19 in each subsequent proceeding or hearing, review the agency case 20 file and consult with the foster parents and the caseworker. THE 21 CHILD'S ATTORNEY SHALL BE PRESENT AT ALL HEARINGS CONCERNING THE 22 CHILD AND SHALL NOT SUBSTITUTE COUNSEL UNLESS THE COURT APPROVES. (8) If an attorney is appointed for a party under this sec-23 24 tion, the court may enter an order assessing attorney costs 25 against the party or the person responsible for the support of 26 that party. An order assessing attorney costs may be enforced 27 through contempt proceedings.

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1 (9) An attorney appointed by the court under this section
2 shall serve until discharged by the court. IF THE CHILD'S CASE
3 WAS PETITIONED UNDER SECTION 2(B) OF THIS CHAPTER, THE COURT
4 SHALL NOT DISCHARGE THE ATTORNEY [FOR THE CHILD] AS LONG AS THE CHILD IS SUBJECT
5 TO THE JURISDICTION, CONTROL, OR SUPERVISION OF THE COURT, OR OF
6 THE MICHIGAN CHILDREN'S INSTITUTE OR OTHER AGENCY [, UNLESS THE

O THE MICHIGAN CHILDREN'S INSTITUTE OR OTHER AGENCY [, UNLESS THE COURT DISCHARGES THE ATTORNEY FOR GOOD CAUSE SHOWN ON THE RECORD. IF THE CHILD REMAINS SUBJECT TO THE JURISDICTION, CONTROL, OR SUPERVISION OF THE COURT, OR THE MICHIGAN CHILDREN'S INSTITUTE OR OTHER AGENCY, THE COURT SHALL IMMEDIATELY APPOINT ANOTHER ATTORNEY TO REPRESENT THE CHILD].

7 (1) Except as provided in subsection (4), if a Sec. 19b. 8 child remains in foster care in the temporary custody of the **9** court following a review hearing under section 19(3) of this 10 chapter or a permanency planning hearing under section 19a of 11 this chapter or if a child remains in the custody of a guardian **12** or limited guardian, upon petition of the prosecuting attorney, **13** whether or not the prosecuting attorney is representing or acting 14 as legal consultant to the agency or any other party, or of the 15 child, guardian, custodian, concerned person as defined in sub-16 section (6), agency, or the children's ombudsman pursuant to sec-17 tion 7 of the children's ombudsman act, 1994 PA 204, MCL 722.927, 18 the court shall hold a hearing to determine if the parental **19** rights to a child should be terminated and, if all parental 20 rights to the child are terminated, the child placed in permanent 21 custody of the court. The court shall state on the record or in 22 writing its findings of fact and conclusions of law with respect **23** to whether or not parental rights should be terminated. THE **24** COURT SHALL ISSUE AN OPINION OR ORDER REGARDING A PETITION FOR 25 TERMINATION OF PARENTAL RIGHTS WITHIN 70 DAYS AFTER THE COMMENCE-26 MENT OF THE INITIAL HEARING ON THE PETITION. HOWEVER, THE COURT'S

Senate Bill No. 516 8 **1** FAILURE TO ISSUE AN OPINION WITHIN 70 DAYS DOES NOT DISMISS THE **2** PETITION.

3 (2) Not less than 14 days before a hearing to determine if
4 the parental rights to a child should be terminated, written
5 notice of the hearing shall be served upon all of the following:
6 (a) The agency. The agency shall advise the child of the
7 hearing if the child is 11 years of age or older.

8 (b) The foster parent or custodian of the child.9 (c) The child's parents.

10 (d) If the child has a guardian, the guardian for the 11 child.

12 (e) If the child has a guardian ad litem, the guardian ad13 litem for the child.

14 (f) If tribal affiliation has been determined, the elected15 leader of the Indian tribe.

16 (g) The attorney for the child and the attorneys for all 17 parties.

18 (h) If the child is 11 years of age or older, the child.19 (i) The prosecutor.

20 (3) The court may terminate the A PARENT'S parental rights
21 of a parent to a child if the court finds, by clear and con22 vincing evidence, 1 or more of the following:

23 (a) The child has been deserted under either of the follow-24 ing circumstances:

25 (i) If the THE parent of a THE child is unidentifiable,
26 and has deserted the child for 28 or more days, and has not
27 sought custody of the child during that period. For the purposes

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of this section, a parent is unidentifiable if the parent's
 identity cannot be ascertained after reasonable efforts have been
 made to locate and identify the parent.

4 (*ii*) The parent of a child has deserted the child for 91 or
5 more days and has not sought custody of the child during that
6 period.

7 (b) The child or a sibling of the child has suffered physi8 cal injury or physical or sexual abuse under either of the fol9 lowing circumstances:

10 (i) A THE parent's act caused the physical injury or phys-11 ical or sexual abuse and the court finds that there is a reason-12 able likelihood that the child will suffer from injury or abuse 13 in the foreseeable future if placed in the parent's home.

14 (*ii*) A THE parent who had the opportunity to prevent the 15 physical injury or physical or sexual abuse failed to do so and 16 the court finds that there is a reasonable likelihood that the 17 child will suffer injury or abuse in the foreseeable future if 18 placed in the parent's home.

19 (c) The parent was a respondent in a proceeding brought 20 under this chapter, 182 or more days have elapsed since the issu-21 ance of an initial dispositional order, and the court, by clear 22 and convincing evidence, finds either of the following:

(i) The conditions that led to the adjudication continue to
exist and there is no reasonable likelihood that the conditions
will be rectified within a reasonable time considering the age of
the child.

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1 (*ii*) Other conditions exist that cause the child to come
2 within the jurisdiction of the court, the parent has received
3 recommendations to rectify those conditions, the conditions have
4 not been rectified by the parent after the parent has received
5 notice, a hearing, and been given a reasonable opportunity to
6 rectify the conditions, and there is no reasonable likelihood
7 that the conditions will be rectified within a reasonable time
8 considering the age of the child.

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9 (d) The parent of a child has placed the child in a limited
10 guardianship under section 424a of the revised probate code, Act
11 No. 642 of the Public Acts of 1978, being section 700.424a of the
12 Michigan Compiled Laws 1978 PA 642, MCL 700.424A, and has sub13 stantially failed, without good cause, to comply with a limited
14 guardianship placement plan described in section 424a of Act
15 No. 642 of the Public Acts of 1978 THE REVISED PROBATE CODE,
16 1978 PA 642, MCL 700.424A, regarding the child to the extent that
17 such THE noncompliance has resulted in a disruption of the
18 parent-child relationship.

(e) The parent of a child who has a guardian under the
revised probate code, Act No. 642 of the Public Acts of 1978,
being sections 700.1 to 700.993 of the Michigan Compiled Laws
1978 PA 642, MCL 700.1 TO 700.993, AND THE PARENT has substantially failed, without good cause, to comply with a
court-structured plan described in section 424b or 424c of Act
No. 642 of the Public Acts of 1978, being sections 700.424b and
700.424c of the Michigan Compiled Laws THE REVISED PROBATE CODE,
1978 PA 642, MCL 700.424B AND 700.424C, regarding the child to

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the extent that <u>such</u> THE noncompliance has resulted in a
 disruption of the parent-child relationship.

3 (f) The child has a guardian under the revised probate code,
4 Act No. 642 of the Public Acts of 1978 1978 PA 642, MCL 700.1
5 TO 700.993, and both of the following have occurred:

11

6 (i) The parent, having the ability to support or assist in
7 supporting the minor, has failed or neglected, without good
8 cause, to provide regular and substantial support for the minor
9 for a period of 2 years or more before the filing of the petition
10 or, if a support order has been entered, has failed to substan11 tially comply with the order for a period of 2 years or more
12 before the filing of the petition.

13 (*ii*) The parent, having the ability to visit, contact, or
14 communicate with the minor, has regularly and substantially
15 failed or neglected, without good cause, to do so for a period of
16 2 years or more before the filing of the petition.

(g) The parent, without regard to intent, fails to provide proper care or custody for the child and there is no reasonable expectation that the parent will be able to provide proper care and custody within a reasonable time considering the age of the child.

(h) The parent is imprisoned for such a period that the child will be deprived of a normal home for a period exceeding 2 years, and the parent has not provided for the child's proper care and custody, and there is no reasonable expectation that the parent will be able to provide proper care and custody within a reasonable time considering the age of the child.

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(i) Parental rights to 1 or more siblings of the child have
 been terminated due to serious and chronic neglect or physical or
 sexual abuse, and prior attempts to rehabilitate the parents have
 been unsuccessful.

5 (j) There is a reasonable likelihood, based on the conduct
6 or capacity of the child's parent, that the child will be harmed
7 if he or she is returned to the home of the parent.

8 (K) THE PARENT ABUSED THE CHILD OR A SIBLING OF THE CHILD9 AND THE ABUSE INCLUDED 1 OR MORE OF THE FOLLOWING:

10 (*i*) ABANDONMENT [OF A YOUNG CHILD].

11 (*ii*) CRIMINAL SEXUAL CONDUCT INVOLVING PENETRATION,

12 ATTEMPTED PENETRATION, OR ASSAULT WITH INTENT TO PENETRATE.

13 (*iii*) BATTERING, TORTURE, OR OTHER SEVERE PHYSICAL ABUSE.

14 (*iv*) LOSS OR SERIOUS IMPAIRMENT OF AN ORGAN OR LIMB.

15 (v) LIFE THREATENING INJURY.

16 (vi) MURDER OR ATTEMPTED MURDER.

17 (1) THE PARENT'S RIGHTS TO ANOTHER CHILD WERE TERMINATED AS
18 A RESULT OF PROCEEDINGS UNDER SECTION 2(B) OF THIS CHAPTER OR A
19 SIMILAR LAW OF ANOTHER STATE.

20 (M) THE PARENT'S RIGHTS TO ANOTHER CHILD WERE VOLUNTARILY
21 TERMINATED FOLLOWING THE INITIATION OF PROCEEDINGS UNDER SECTION
22 2(B) OF THIS CHAPTER OR A SIMILAR LAW OF ANOTHER STATE.

(4) If a petition to terminate the parental rights to a
24 child is filed, the court may enter an order terminating parental
25 rights under subsection (3) at the initial dispositional
26 hearing.

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(5) If the court finds that there are grounds for 1 2 termination of parental rights, the court shall order termination 3 of parental rights and order that additional efforts for reunifi-4 cation of the child with the parent - shall not be made, unless 5 the court finds that termination of parental rights to the child **6** is clearly not in the child's best interests.

13

7 (6) As used in this section, "concerned person" means a 8 foster parent with whom the child is living or has lived who has 9 specific knowledge of behavior by the parent constituting grounds **10** for termination under subsection (3)(b) or (q) and who has con-11 tacted the department of social services FAMILY INDEPENDENCE 12 AGENCY, the prosecuting attorney, the child's attorney, and the 13 child's guardian ad litem, if any, and is satisfied that none of 14 these persons intend to file a petition under this section. 15 SEC. 22. THE STATE COURT ADMINISTRATIVE OFFICE SHALL PUB-16 LISH AN ANNUAL REPORT EVALUATING THE COURT REGARDING ITS DUTY 17 UNDER THIS ACT TO ENGAGE IN OBTAINING PERMANENCY FOR CHILDREN. 18 THE REPORT SHALL INCLUDE AT LEAST INFORMATION AND STATISTICS 19 DETAILING THE COURT'S ADHERENCE TO EACH TIME PERIOD PRESCRIBED BY 20 THIS ACT OR COURT RULE FOR THE MANAGEMENT AND DISPOSITION OF 21 CHILDREN'S CASES THAT ARE PETITIONED UNDER SECTION 2(B) OF THIS 22 CHAPTER AND, IF THE COURT FAILS TO ADHERE TO A TIME PERIOD, THE 23 SPECIFIC REASONS FOR THAT FAILURE.

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