

SENATE BILL No. 1134

September 12, 1996, Introduced by Senator BENNETT and referred to the Committee on Financial Services.

A bill to amend sections 407, 1905, 7704, 7705, 7706, and 7911a of Act No. 218 of the Public Acts of 1956, entitled as amended

"The insurance code of 1956,"

section 407 as amended and section 7911a as added by Act No. 501 of the Public Acts of 1982, section 1905 as amended by Act No. 228 of the Public Acts of 1994, and sections 7704, 7705, and 7706 as amended by Act No. 302 of the Public Acts of 1989, being sections 500.407, 500.1905, 500.7704, 500.7705, 500.7706, and 500.7911a of the Michigan Compiled Laws; and to repeal acts and parts of acts.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Section 1. Sections 407, 1905, 7704, 7705, 7706, and 7911a
- 2 of Act No. 218 of the Public Acts of 1956, section 407 as amended
- 3 and section 7911a as added by Act No. 501 of the Public Acts of

07493'96 DKH

- 1 1982, section 1905 as amended by Act No. 228 of the Public Acts
- 2 of 1994, and sections 7704, 7705, and 7706 as amended by Act
- 3 No. 302 of the Public Acts of 1989, being sections 500.407,
- 4 500.1905, 500.7704, 500.7705, 500.7706, and 500.7911a of the
- 5 Michigan Compiled Laws, are amended to read as follows:
- 6 Sec. 407. An insurer -which THAT otherwise qualifies
- 7 -therefor TO TRANSACT INSURANCE UNDER THIS ACT may be authorized
- 8 to transact any 1 kind or combination of kinds of insurance as
- 9 defined in chapter 6 of this code, except:
- (a) A life insurer -shall- IS not -be- authorized to trans-
- 11 act any other kind of insurance except disability insurance as
- 12 defined in section 606 and legal expense insurance as defined in
- 13 section 618, unless it was engaged in transacting such THAT
- 14 other kind or kinds of insurance in this state prior to January
- **15** 1, 1909.
- (b) A reciprocal insurer -shall IS not -be authorized to
- 17 transact life or health insurance.
- 18 Sec. 1905. (I) A person shall not solicit insurance, bind
- 19 coverage, or in any other manner act as an agent or broker in the
- 20 transaction of surplus lines insurance unless licensed under this
- 21 chapter.
- (2) A person shall not offer, solicit, make a quotation on,
- 23 sell, or issue a policy of insurance, binder, or any other evi-
- 24 dence of insurance with an unauthorized insurer except in compli-
- 25 ance with this chapter.
- 26 (3) A person licensed as a resident agent in this state may
- 27 obtain a surplus lines license by doing all of the following:

- (a) Filing an application in the form and with the
- 2 information as the commissioner may reasonably require to deter-
- 3 mine the ability of the applicant to satisfactorily act in
- 4 accordance with this chapter.
- 5 (b) Completing an examination testing the applicant's under-
- 6 standing of this chapter, the surplus lines insurance business,
- 7 and other chapters of this act, if required by the commissioner.
- 8 (c) Complying with sections 1204 to 1206.
- 9 (d) Delivering to the commissioner a financial quarantee
- 10 bond from a surety acceptable to the commissioner for the greater
- II of the following:
- 12 (i) \$5,000.00.
- (ii) The largest semiannual surplus lines tax liability on
- 14 premiums incurred in the immediately preceding 5 years.
- (D) (e) Agreeing to file with the commissioner, not later
- 16 than February 15 and August 15 annually, a sworn statement of the
- 17 charges for insurance procured or placed, and the amounts
- 18 returned on the insurance canceled, under the license, for the
- 19 preceding 6-month period ending December 31 and June 30, respec-
- 20 tively; and at the time of filing the statement, paying to the
- 21 commissioner the 2% tax on premiums written and, instead of the
- 22 costs and expenses that may be imposed by the commissioner pursu-
- 23 ant to this chapter, a 0.5% regulatory fee on premiums written as
- 24 required by section 451.
- 25 (4) A surplus lines licensee may do any or all of the
- 26 following:

- 1 (a) Place insurance on risks in this state with eligible
- 2 unauthorized insurers.
- 3 (b) Act in the capacity of an agent or broker, as determined
- 4 by the contractual relationship with the eligible unauthorized
- 5 insurer or that insurer's legal representative.
- 6 (c) Place insurance on risks in this state, with unautho-
- 7 rized insurers that are not eligible unauthorized insurers, in
- 8 strict compliance with section 1950. If the insurance is pro-
- 9 vided through the participation of several insurers and the
- 10 licensee has reason to believe that a substantial portion of the
- 11 insurance would be assumed by authorized or eligible unauthorized
- 12 insurers, then, with respect to the unauthorized insurers not
- 13 eligible, the insured or the insured's representative shall be
- 14 informed as provided in section 1950(a).
- (d) Engage in any other acts expressly and implicitly autho-
- 16 rized by this chapter and the balance of this act.
- 17 (5) Before placement of insurance with an eligible unautho-
- 18 rized insurer, a licensee shall inform an insured or the
- 19 insured's representative that coverage is being placed with an
- 20 insurer not licensed in this state and that payment of loss may
- 21 not be guaranteed in the event of insolvency of the eligible
- 22 unauthorized insurer.
- Sec. 7704. (1) This chapter shall provide coverage for the
- 24 policies and contracts specified in subsection (2) to the follow-
- 25 ing persons:
- (a) To a person, other than nonresident certificate holders
- 27 under group policies or contracts, who, regardless of where he or

- 1 she resides, is the beneficiary, assignee, or payee of a person
 2 covered under subdivision (b).
- 3 (b) To a person who is an owner of, or certificate holder
- 4 under, a policy or contract described in subsection (2), or, in
- 5 the case of an unallocated annuity contract, to the person who is
- 6 the contract holder, and which owner, certificate holder, or con-
- 7 tract holder is 1 of the following:
- 8 (i) A resident.
- 9 (ii) Not a resident, if all of the following conditions are 10 met:
- 11 (A) The insurer which THAT issued the policy or contract
- 12 is domiciled in this state.
- (B) The insurer never held a license or certificate of
- 14 authority in the states in which the person resides.
- (C) Such states have associations similar to the association
- 16 created by this chapter.
- (D) The person is not eligible for coverage by those
- 18 associations.
- 19 (iii) Not a resident, if both of the following conditions
- 20 are met:
- 21 (A) The person was a resident at the time the coverage was
- 22 obtained by the person.
- 23 (B) The person is not eligible for coverage by another guar-
- 24 anty association.
- 25 (2) Except as provided in subsection (3), this chapter
- 26 -shall provide PROVIDES coverage to a person specified in
- 27 subsection (1) for direct, nongroup life, health, annuity, and

- 1 supplemental policies or contracts, for certificates under direct
- 2 group life, health, annuity, and supplemental policies and con-
- 3 tracts, for legal expense insurance policies, and for unallo-
- 4 cated annuity contracts issued by member insurers, except as
- 5 limited by this chapter.
- 6 (3) This chapter shall DOES not provide coverage for the 7 following:
- 8 (a) A portion of a policy or contract not guaranteed by the
- 9 insurer or under which the risk is borne by the policy or con-
- 10 tract holder.
- (b) A policy or contract of reinsurance, unless assumption
- 12 certificates have been issued.
- (c) A portion of a policy or contract to the extent that the
- 14 rate of interest on which it is based exceeds the following:
- (i) Averaged over the period of 4 years prior to the date on
- 16 which the association becomes obligated with respect to the
- 17 policy or contract, a rate of interest determined by subtracting
- 18 2 percentage points from Moody's corporate bond yield average
- 19 averaged for that same 4-year period or for a lesser period if
- 20 the policy or contract was issued less than 4 years before the
- 21 association became obligated.
- 22 (ii) On and after the date on which the association becomes
- 23 obligated with respect to the policy or contract, the rate of
- 24 interest determined by subtracting 3 percentage points from
- 25 Moody's corporate bond yield average as most recently available.
- 26 (d) A plan or program of an employer, association, or
- 27 similar entity to provide life, health, or annuity benefits to

- 1 its employees or members to the extent that the plan or program
- 2 is self-funded or uninsured, including, but not limited to, bene-
- 3 fits payable by an employer, association, or similar entity under
- 4 any of the following:
- 5 (i) A multiple employer welfare arrangement as defined in
- 6 section 7001.
- 7 (ii) A minimum premium group insurance plan.
- 8 (iii) A stop-loss group insurance plan.
- 9 (iv) An administrative services only contract.
- (e) A portion of a policy or contract to the extent that it
- 11 provides dividends or experience rating credits, or provides that
- 12 any fees or allowances be paid to a person, including the policy
- 13 or contract holder, in connection with the service to or adminis-
- 14 tration of the policy or contract.
- (f) A policy or contract issued in this state by an insurer
- 16 at a time when it did not have a certificate of authority to
- 17 issue the policy or contract in this state.
- (g) An unallocated annuity contract issued to an employee
- 19 benefit plan protected under the federal pension benefit guaranty
- 20 corporation.
- 21 (h) A portion of an unallocated annuity contract which
- 22 THAT is not issued to or in connection with a specific employee,
- 23 union, or association of natural persons benefit plan or a gov-
- 24 ernment lottery.
- 25 (i) An amount which THAT is not a contractual obligation
- 26 including, but not limited to, an award of exemplary or punitive
- 27 damages or statutory interest.

- 1 (4) The benefits for which the association may become liable
- 2 shall not exceed the lesser of the following:
- 3 (a) The contractual obligations for which the insurer is
- 4 liable or would have been liable if it were not an impaired or
- 5 insolvent insurer.
- 6 (b) With respect to any | life, regardless of the number of
- 7 policies or contracts:
- 8 (i) \$300,000.00 in life insurance death benefits, but not
- 9 more than \$100,000.00 in net cash surrender and net cash with-
- 10 drawal values for life insurance.
- 11 (ii) \$100,000.00 in health insurance benefits, including any
- 12 net cash surrender and net cash withdrawal values.
- (iii) \$100,000.00 in the present value of annuity benefits,
- 14 including net cash surrender and net cash withdrawal values.
- (c) With respect to each individual participating in a gov-
- 16 ernmental retirement plan established under section 401(k),
- 17 403(b), or 457 of the internal revenue code of 1986, 26
- 18 U.S.C. 401, 403, and 457, covered by an unallocated annuity con-
- 19 tract or the beneficiaries of each such individual, if deceased,
- 20 in the aggregate, \$100,000.00 in present value annuity benefits,
- 21 including net cash surrender and net cash withdrawal values.
- 22 (d) With respect to any I contract holder covered by an
- 23 unallocated annuity contract not included in subdivision (c),
- 24 \$5,000,000.00 in benefits, irrespective of the number of con-
- 25 tracts held by that contract holder.

- 1 (5) The association shall IS not be liable to expend
 2 more than the \$300,000.00 in the aggregate with respect to any 1
 3 individual under subsection (4)(b) and (c).
- 4 Sec. 7705. As used in this chapter:
- 5 (a) "Account" means $\frac{1}{2}$ EITHER of the $\frac{1}{2}$ 2 accounts cre6 ated under section 7706.
- 7 (b) "Association" means the Michigan life and health insur-8 ance quaranty association created under section 7706.
- 9 (c) "Contractual obligation" means an obligation under cov-10 ered policies.
- (d) "Covered policy" means a policy or contract or certifi-12 cate under a group policy or contract, or portion thereof, for 13 which coverage is provided under section 7704.
- (e) "Health insurance" means disability insurance as defined
 15 in section 606.
- (f) "Impaired insurer" means a member insurer considered by

 17 the commissioner after May I, 1982, to be potentially unable to

 18 fulfill the insurer's contractual obligations or is placed under

 19 an order of rehabilitation or conservation by a court of compe
 20 tent jurisdiction. Impaired insurer does not mean an insolvent

 21 insurer.
- (g) "Insolvent insurer" means a member insurer which after
 May 1, 1982, becomes insolvent and is placed under an order of
 liquidation, by a court of competent jurisdiction with a finding
 of insolvency.
- (h) "Member insurer" means a person authorized to transact akind of insurance or annuity business in this state for which

- 1 coverage is provided under section 7704 and includes an insurer
- 2 whose certificate of authority in this state may have been sus-
- 3 pended, revoked, not renewed, or voluntarily withdrawn. Member
- 4 insurer does not include the following:
- 5 (i) A fraternal benefit society.
- 6 (ii) A cooperative plan insurer authorized under chapter7 64.
- 8 (iii) A health maintenance organization authorized or
- 9 licensed under part 210 of the public health code, Act No. 368 of
- 10 the Public Acts of 1978, as amended, being sections 333.21001
- 11 to 333.21098 of the Michigan Compiled Laws.
- (iv) A mandatory state pooling plan.
- (v) A mutual assessment or any entity that operates on an
- 14 assessment basis.
- 15 (vi) A nonprofit dental care corporation operating under Act
- 16 No. 125 of the Public Acts of 1963, being sections 550.351 to
- 17 550.373 of the Michigan Compiled Laws.
- 18 (vii) A nonprofit health care corporation operating under
- 19 THE NONPROFIT HEALTH CARE CORPORATION REFORM ACT, Act No. 350 of
- 20 the Public Acts of 1980, as amended, being sections 550.1101 to
- 21 550.1704 of the Michigan Compiled Laws.
- 22 (viii) An insurance exchange.
- 23 (ix) Any entity similar to the entities described in this
- 24 subdivision.
- (i) "Moody's corporate bond yield average" means the monthly
- 26 average corporates as published by Moody's investors service,
- 27 inc., or a successor to that service.

- (j) "Person" means an individual, corporation, partnership,
 association, or voluntary organization.
- 3 (k) "Premiums" means amounts received in a calendar year on
- 4 covered policies or contracts less premiums, considerations, and
- 5 deposits returned and less dividends and experience credits. The
- 6 term "premiums" does not include an amount received for a policy
- 7 or contract, or a portion of a policy or contract for which cov-
- 8 erage is not provided under section 7704. However, accessible
- 9 premiums shall not be reduced on account of sections 7704(3)(c)
- 10 relating to interest limitations and 7704(4)(b), (c), and (d)
- 11 relating to limitations with respect to any 1 individual, any 1
- 12 participant, and any 1 contract holder. Premiums shall not
- 13 include a premium in excess of \$5,000,000.00 on an unallocated
- 14 annuity contract not issued under a governmental retirement plan
- 15 established under section 401(k), 403(b), or 457 of the internal
- 16 revenue code of 1986, 26 U.S.C. 401, 403, and 457.
- 17 (ℓ) "Resident" means a person who resides in this state at
- 18 the time a member insurer is determined to be an impaired or
- 19 insolvent insurer and to whom contractual obligations are owed.
- 20 A person shall be considered a resident of only ! state, which in
- 21 the case of a person other than a natural person, shall be its
- 22 principal place of business.
- 23 (m) "Supplemental contract" means an agreement entered into
- 24 for the distribution of policy or contract proceeds.
- 25 (n) "Unallocated annuity contract" means an annuity contract
- 26 or group annuity certificate which THAT is not issued to and
- 27 owned by an individual, except to the extent of an annuity

- 1 benefit guaranteed to an individual by an insurer under the
- 2 contract or certificate. The term shall also include, but not be
- 3 limited to, guaranteed investment contracts, deposit administra-
- 4 tion contracts, and contracts qualified under section 403(b) of
- 5 the internal revenue code of 1986, 26 U.S.C. 403.
- 6 Sec. 7706. (1) There is created a nonprofit legal entity to
- 7 be known as the Michigan life and health insurance guaranty
- 8 association. A member insurer shall be and remain a member of
- 9 the association as a condition of authority to transact insurance
- 10 in this state. The association shall perform its functions under
- 11 the plan of operation established and approved under section 7710
- 12 and shall exercise its powers through a board of directors estab-
- 13 lished under section 7707. For purposes of administration and
- 14 assessment the association shall maintain the following $\frac{3}{2}$ 2
- 15 accounts:
- (a) The health insurance account.
- (b) The life insurance and annuity account which includes
- 18 the following subaccounts:
- (i) A life insurance subaccount.
- 20 (ii) An annuity subaccount.
- 21 (iii) An unallocated annuity subaccount.
- 22 (c) The legal expense insurance account.
- 23 (2) The association shall be IS under the immediate super-
- 24 vision of the commissioner and -shall be IS subject to the
- 25 applicable provisions of the insurance laws of this state.
- 26 Meetings or records of the association may be open to the public
- 27 upon majority vote of the board of directors of the association.

- Sec. 7911a. Notwithstanding section 7911, a life or
- 2 disability insurer shall not be a member of the association.
- 3 regardless of whether the life or disability insurer also trans
- 4 acts legal expense insurance.
- 5 Section 2. Chapter 25 of Act No. 218 of the Public Acts of
- 6 1956, being sections 500.2501 to 500.2517 of the Michigan
- 7 Compiled Laws, is repealed.

DKH