SENATE BILL No. 304

EXECUTIVE BUDGET

February 16, 1995, Introduced by Senators GAST and DE GROW and referred to the Committee on Appropriations.

A bill to make appropriations for the department of transportation and certain transportation purposes for the fiscal year ending September 30, 1996; to provide for the imposition of fees; to provide for reports; to create certain funds; to prescribe certain powers and duties of certain state departments and officials; and to provide for the expenditure of the appropriations.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 101. There is appropriated for the department of transportation
- 2 and certain state purposes designated in this act for the fiscal year
- 3 ending September 30, 1996, from the following funds:
- 4 DEPARTMENT OF TRANSPORTATION

1	APPROPRIATIONS SUMMARY:
2	Unclassified positions 6.0
3	Permanent career FTE employees 3,610.0
4	GROSS APPROPRIATION
5	Interdepartmental grant revenues:
6	Total interdepartmental grants and
7	intradepartmental transfers 0
8	ADJUSTED GROSS APPROPRIATION \$ 1,780,341,600
9	Federal revenues:
10	Total federal revenues
11	Special revenue funds:
12	Total local revenues
13	Total private revenues 0
14	Total other state restricted revenues 1,384,048,800
15	State general fund/general purpose
16	ADMINISTRATION
17	EXECUTIVE DIRECTION
18	Members of the state transportation
19	commission (per diem payments)
20	Unclassified salaries
21	Commission audit
22	GROSS APPROPRIATION
23	Appropriated from:
24	Special revenue funds:
25	State trunkline fund
26	State general fund/general purpose
27	ADMINISTRATION SERVICES

1	Building occupancy charges-property	
2	management	
3	Economic development	
4	Human resources	
5	Rent	
6	Workers' compensation	
7	GROSS APPROPRIATION	
8	Appropriated from:	
9	Special revenue funds:	
10	Aeronautics fund	
11	Comprehensive transportation fund	
12	Michigan transportation fund	
13	State trunkline fund	
14	State general fund/special purpose	
15	State general fund/general purpose \$ 0	
15 16	State general fund/general purpose \$ 0 BUREAU OF FINANCE AND ADMINISTRATION	
16	BUREAU OF FINANCE AND ADMINISTRATION	
16 17	BUREAU OF FINANCE AND ADMINISTRATION Administration	
16 17 18	BUREAU OF FINANCE AND ADMINISTRATION Administration	
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16 17 18 19 20 21 22 23 24 25	BUREAU OF FINANCE AND ADMINISTRATION Administration	

1	DOT-FHA, Highway planning and construction 6,000,000
2	Special revenue funds:
3	Aeronautics fund
4	Comprehensive transportation fund
5	Michigan transportation fund 4,299,600
6	State trunkline fund
7	State general fund/general purpose \$ 0
8	BUREAU OF HIGHWAYS
9	Engineering
10	Maintenance
11	Program services
12	Testing services
13	GROSS APPROPRIATION
14	Appropriated from:
15	Federal revenues:
16	DOT-FHA Highway planning, and construction 2,000,000
17	DOT-NHTSA, State and community highway safety 146,800
18	Special revenue funds:
19	Michigan transportation fund
20	State trunkline fund
21	State general fund/general purpose \$ 0
22	BUREAU OF AERONAUTICS
23	Administration
24	GROSS APPROPRIATION
25	Appropriated from:
26	Special revenue funds:
27	State aeronautics fund
28	State general fund/general purpose

1	BUREAU OF URBAN & PUBLIC TRANSPORTATION
2	Administration
3	GROSS APPROPRIATION
4	Appropriated from:
5	Special revenue funds:
6	Comprehensive transportation fund 8,098,900
7	Michigan transportation fund
8	State general fund/general purpose
9	OPERATIONS
10	Highway Maintenance
11	Contract operations
12	Equipment rental
13	Sign and signal
14	State operations
15	GROSS APPROPRIATION
16	Appropriated from:
17	Special revenue funds:
18	State trunkline fund
19	State general fund/general purpose \$ 0
20	URBAN AND PUBLIC TRANSPORTATION
21	Intercity passenger and freight
22	Freight preservation and development \$ 7,200,000
23	Freight property management
24	Intercity bus equipment 50,000
25	Intercity passenger and freight 3,833,900
26	Intercity bus service development
27	Marine passenger services
28	Rail passenger service

1	Terminal development	650,000
2	Public transportation development	
3	Bus acquisition	24,900,000
4	Bus property management	225,000
5	Public transportation development	20,417,600
6	Service development and new technology	1,460,000
7	Technical studies	835.000
8	GROSS APPROPRIATION	66,871,500
9	Appropriated from:	
10	Federal revenues:	
11	DOT-Federal transit act	24,600,000
12	DOT-FRA, local rail freight assistance	2,000,000
13	Special revenue funds:	
14	Intercity bus equipment	50,000
15	Comprehensive transportation fund	39,221,500
1 ๖	Rail preservation	1,000,000
17	State general fund/general purpose \$	0
18	VEHICLE INSPECTION AND MAINTENANCE	
19	Vehicle inspection and maintenance \$	2,500,000
20	GROSS APPROPRIATION	2,500,000
21	Appropriated from:	
22	Special revenue funds:	
23	Vehicle inspection and maintenance	
24	fees	2,500,000
25	State general fund/general purpose \$	0
26	AERONAUTICS	
27	Air services program	1.000.000
28	GROSS APPROPRIATION	1,000,000

1	Appropriated from:
2	Special revenue funds:
3	State aeronautics fund
4	State general fund/general purpose \$ 0
5	CAPITAL PROGRAMS
6	Debt Service
7	Critical bridge
8	Comprehensive transportation
9	State trunkline
10	GROSS APPROPRIATION
11	Appropriated from:
12	Special revenue funds:
13	Comprehensive transportation fund
14	Michigan transportation fund
15	State trunkline fund
16	State general fund/general purpose \$ 0
17	Highway Programs
18	Critical bridge program
19	Federal aid and road and bridge construction 426,862,200
20	Rail grade crossing
21	GROSS APPROPRIATION
22	Appropriated from:
23	Federal revenues:
24	DOT-FHA Highway planning, and construction 350,000,000
25	Special revenue funds:
26	Local funds
27	Michigan transportation fund 8,000,000
28	State trunkline fund

1	State general fund/general purpose
2	GRANTS
3	Local Road and Street Programs
4	Cities and villages
5	County road commissions
6	Forest roads
7	Local programs
8	Rural county urban system
9	Rural county primary
10	Target industries/state takeovers
11	Urban county congestion
12	GROSS APPROPRIATION
13	Appropriated from:
14	Special revenue funds:
15	Michigan transportation fund
16	State general fund/special purpose
17	State general fund/general purpose
18	PUBLIC TRANSPORTATION PROGRAMS
19	Bus transit
20	Local bus operating
21	Non urban
22	Detroit/wayne county port authority
23	Public transportation development
24	Effective service bonus
25	Local share bonus
26	Municipal credit program
27	Ride sharing
28	Specialized services

1	Van pooling
2	GROSS APPROPRIATION
3	Appropriated from:
Ą	Federal revenues:
5	DOT-FTA
6	Special revenue funds:
7	Comprehensive transportation fund
8	State general fund/general purpose \$ 0
9	PLANNING PROGRAMS
10	Public transportation planning
11	Regional planning councils
12	GROSS APPROPRIATION
13	Appropriated from:
14	Special revenue funds:
15	Comprehensive transportation fund
16	Michigan transportation fund
17	State general fund/general purpose \$ 0
18	GENERAL SECTIONS
19	Sec. 201. The expenditures and funding sources authorized under
20	this bill are subject to the management and budget act, Act No. 431 of
21	the Public Acts of 1984, being sections 18.1101 to 18.1594 of the
22	Michigan Compiled Laws.
23	Sec. 202. (1) The amounts appropriated from one fund to another
24	fund shall be authorized pursuant to annual appropriations within the
25	departments responsible for each fund's appropriations.
26	(2) Funds for which the state is acting as the custodian or agent
27	are not subject to annual appropriation.
28	Sec. 203. (1) The number of permanent career FTE employees shall

- 1 not exceed the number listed in section 101 of this bill unless an
- 2 exception has been granted by the director of the department of
- 3 management and budget. Exceptions shall only be given if failure to
- 4 fill the positions will result in rendering the department unable to
- 5 deliver basic services, cause a loss of revenue to the state, or
- 6 necessitate additional expenditures that exceed savings from
- 7 maintaining a vacancy. On the fifteenth of each month, the department
- 8 of management and budget shall report to the house and senate
- 9 appropriations committees and the governor any exceptions that have
- 10 been granted in the preceding month.
- 11 (2) Permanent career appointments shall be used as defined by the
- 12 civil service commission.
- 13 (3) The number of FTEs to be funded by each individual line item
- 14 amount shall be determined by the department within the overall limit
- on permanent career FTEs for the department.
- 16 Sec. 204. (1) Any federal, local, private, or state restricted funds
- 17 received by a department in addition to the amount appropriated in
- 18 section 101, are appropriated.
- 19 (2) Funds appropriated in subsection (1) totalling less than
- 20 \$50,000 during the fiscal year from any one source may be expended for
- 21 the purposes for which the funds were made available. Receipt of these
- 22 funds shall be reported to the senate and house appropriations
- 23 committees and the house and senate fiscal agencies within thirty days
- 24 after the close of each fiscal quarter.
- 25 (3) Funds appropriated in subsection (1) totalling \$50,000 or more
- 26 during the fiscal year are not available for expenditure until they
- 27 have been transferred to another line item in this act through an
- 28 administrative transfer as defined in section 393(1) of Act No. 431 of
- 29 the Public Acts of 1984, as amended, being section 18.1393(1) of the

- 1 Michigan Compiled Laws.
- 2 Sec. 205. The department of civil service shall bill departments
- 3 and/or agencies at the end of the first fiscal quarter for the 1%
- 4 charges authorized by section 5 of Article XI of the State Constitution
- 5 of 1963. Payments shall be made for the total amount of the billing by
- 6 the end of the second fiscal quarter.
- 7 Sec. 206. From the funds appropriated in section 101 such payments
- 8 of wages and salaries as are made for classified state employees shall
- 9 be made in accordance with applicable laws, rules, and regulations of
- 10 the civil service commission. The funds identified in section 101 for
- 11 unclassified employees are based upon prior year levels adjusted
- 12 consistent with pay plan recommendations for non-exclusively
- 13 represented employees (NEREs) of the civil service commission, except
- 14 in the case of department directors and heads of type I agencies, where
- 15 the funds provided are in an amount equal the standards established by
- 16 the civil service commission as the maximum pay for state executive
- 17 service classification 20 and state executive service classification 18
- 18 employees, respectively. Although the funds identified in section 101
- 19 for unclassified employees are based upon the standards set forth
- 20 above, the exact salaries of individual unclassified employees shall be
- 21 set by the appointing authority, not to exceed the state executive
- 22 service classification 20 maximum payment in the case of a department
- 2? director, or the state executive service classification 18 maximum
- 24 payment in the case of a head of a type I agency. The salaries of
- 25 individual unclassified employees shall be a matter of public record.
- 26 Sec. 207. As used in this act:
- 27 (a) "DOT" means the United States department of transportation.
- (b) "DOT-FHA" means the DOT federal highway administration.
- 29 (c) "DOT-FRA" means the DOT federal railroad administration.

- 1 (d) "DOT-FTA" means the DOT federal transit administration.
- 2 (e) "DOT-NHTSA" means the DOT-national highway traffic safety
- 3 administration.
- 4 (f) "IDG" means interdepartmental grant.
- 5 DEPARTMENTAL SECTIONS
- 6 Sec. 301. The department may establish a fee schedule and collect
- 7 fees sufficient to cover the costs of the issuance of the permits which
- 8 the department is authorized by law to issue upon request, and for
- 9 which fees are not otherwise stipulated by law.
- 10 Sec. 302. The department shall prepare an official transportation
- 11 map which shall be distributed without charge. Each legislator shall
- 12 receive a quantity of maps as determined by the legislative council.
- 13 Sec. 303. On request, the state treasurer shall provide to a
- 14 legislator, in writing, a report on the amount of money to be received
- 15 by each city and village and the county road commission of each county,
- 16 which city, village, or county is included in whole or in part within
- 17 the legislator's legislative district.
- 18 Sec. 304. If, as a requirement of bidding on a highway project, the
- 19 department requires a contractor to submit financial or proprietary
- 20 documentation as to how the bid was calculated, that bid documentation
- 21 shall be kept confidential and shall not be disclosed other than to a
- 22 department representative without the contractor's written consent. The
- 23 department may disclose the bid documentation if necessary to address
- 24 or defend a claim by a contractor.
- 25 Sec. 305. The department may permit space on public passenger
- 26 transportation properties to be occupied by public or private tenants
- 27 on a competitive market rate basis. The department may require that
- 28 revenue from the tenants be placed in an account to be used for the
- 29 costs of maintaining and improving the property.

1 Sec. 306. (1) The projected apportionment for this state for the 2 fiscal year ending September 30, 1996, from the intermodal surface 3 transportation efficiency act of 1991, is \$485,556,500.00. The \$485,556,500.00 is projected to be broken down into the following 4 5 categories (programs) of highway assistance: 6 Interstate construction 14,494,200 \$ 7 Interstate resurfacing, restoration, rehabilitation, 88,096,300 8 9 92,149,000 10 95,178,100 11 69,080,600 12 Congestion mitigation and air quality 28,154,900 13 32,508,500 51,727,900 14 15 4,830,400 16 Highway research, planning, and construction . . . 7,901,100 1,435,500 17 Total apportionment 485,556,500 18 \$ 19 Sec. 307. The money received under the motor carrier act, Act No. 254 of the Public Acts of 1933, being sections 475.1 to 479.20 of the 20 Michigan Compiled Laws, and not appropriated to the department of 21 commerce or the department of state police, is deposited in the 22 23 Michigan transportation fund. Sec. 308. The state treasurer shall perform audits and make 24 25 investigations of the disposition of all state funds received by county road commissions and cities and villages for transportation purposes to 26 determine compliance with the terms and conditions of Act No. 51 of the 27 28 Public Acts of 1951, being sections 247.651 to 247.675 of the Michigan Compiled Laws. The county road commissions shall make available to the

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- 1 state treasurer the pertinent records for the audit.
- 2 Sec. 309. If a county road commission has entered into a contract
- 3 with the department to eliminate or cut roadside weeds and if the weeds
- 4 were eliminated or cut by a city or township after the city or township
- 5 has requested the county to perform its contractual obligation, then
- 6 the department shall reimburse the city or township and shall deduct
- 7 that amount from the fund appropriated to the county involved. This
- 8 action shall require prior approval of the state. The department shall
- 9 consult with the department of agriculture prior to use of plant growth
- 10 retardant on freeway or highway rights-of-way.
- 11 Sec. 310. (1) The appropriations in section 101 for the economic
- 12 development programs shall not lapse at the end of the fiscal year but
- 13 shall carry forward each fiscal year for the purposes for which
- 14 appropriated in accordance with Act No. 231 of the Public Acts of 1987,
- being sections 247.901 to 247.914 of the Michigan Compiled Laws.
- 16 (2) Interest earned in the economic development fund shall remain
- 17 in the fund and shall be allocated to the respective programs based on
- 18 actual interest earned at the end of each fiscal year.
- 19 Sec. 311. Of the amount appropriated in section 101 from the
- 20 Michigan transportation fund to the department of state, \$186,600.00
- 21 represents the additional cost of issuing specialized license plates
- 22 for veterans and national guard members, as included in Act Nos. 16,
- 23 17, 18, and 19 of the Public Acts of 1989. The department of state
- 24 shall prepare an annual report on the number of and the additional
- 25 costs associated with the veteran and national guard members license
- 26 plates to the department of transportation, the chairs of the house and
- 27 senate appropriations subcommittees on transportation, and the house
- 28 and senate fiscal agencies.
- 29 (3) Any unspent funds based on these annual reports shall lapse to

- 1 the Michigan transportation fund and be distributed in accordance with
- 2 Act No. 51 of the Public Acts of 1951, being sections 247.651 to
- 3 247.675 of the Michigan Compiled Laws.
- 4 Sec. 312. (1) Of the amount appropriated in section 101 from the
- 5 Michigan transportation fund to the department of state, \$187,600.00
- 6 represents the additional cost of issuing generic license plates for
- 7 nonprofit fraternal or public service organizations, as included in
- 8 section 803m of the Michigan vehicle code, Act No. 300 of the Public
- 9 Acts of 1949, being section 257.803m of the Michigan Compiled Laws.
- 10 (2) The department of state shall prepare an annual report on the
- 11 number of, and the additional costs associated with, the generic
- 12 license plates to the state transportation department, the house and
- 13 senate appropriations subcommittees on transportation, and the house
- 14 and senate fiscal agencies.
- 15 (3) Any unspent funds based on these annual reports shall lapse to
- 16 the Michigan transportation fund to be distributed in accordance with
- 17 Act No. 51 of the Public Acts of 1951, being sections 247.651 to
- 18 247.675 of the Michigan Compiled Laws.
- 19 Sec. 313. Pursuant to section 11 of Act No. 286 of the Public Acts
- 20 of 1964, being section 247.811 of the Michigan Compiled Laws, the
- 21 amount appropriated in section 101 for the state transportation
- 22 commission may be expended for per diem payments at the rate of \$75.00
- 23 per day, not to exceed \$10,000.00 in the fiscal year for each member of
- 24 the state transportation commission.
- Sec. 314. (1) From the appropriation in section 101 for urban
- 26 center maintenance, funds shall be expended to provide summer jobs for
- 27 youths throughout the state.
- 28 (2) Payments made through the summer jobs for youth program to
- 29 recipients of public assistance who are not head of a household are

- 1 considered to be county training program incentives.
- 2 (3) Following termination of income from this program and upon
- 3 application by the recipient, the department of social services shall
- 4 process the application according to procedures designed to reinstate
- 5 with a minimum of delay the cash grants of persons determined eligible.
- 6 Sec. 315. Repayment of loans made for intercity bus equipment and
- 7 proceeds received as a result of the sale of intercity bus equipment is
- 8 not to be deposited in the comprehensive transportation fund under
- 9 section 10b of Act No. 51 of the Public Acts of 1951, being section
- 10 247.660b of the Michigan Compiled Laws, but shall be deposited in the
- 11 intercity bus equipment account for appropriation for the purchase and
- 12 repair of intercity bus equipment. Security deposits from the lease of
- 13 state owned intercity bus equipment not returned to the leasee of such
- 14 equipment under terms of the lease agreement are deposited in the
- 15 intercity bus equipment account for appropriation for the repair of
- 16 intercity bus equipment.
- 1. Sec. 316. Repayment of loans made for rail or water freight capital
- 18 projects, and proceeds earned as a result of the sale of a property or
- 19 equipment used or projected to be used for rail or water freight
- 20 projects shall be deposited in the account created by section 17 of the
- 21 state transportation preservation act of 1976, Act No. 295 of the
- 22 Public Acts of 1976, being section 474.67 of the Michigan Compiled
- 23 Laws.
- Sec. 317. (1) In addition to amounts appropriated by section 101,
- 25 there is appropriated from the motor vehicle emissions testing program
- 26 fund established by Act No. 232 of the Public Acts of 1993, being
- 27 sections 257.2001 to 257.2042 of the Michigan Compiled Laws, and from
- 28 the motor vehicle emissions inspection and maintenance program fund
- 29 established by Act No. 234 of the Public Acts of 1993, being sections

- 1 257.2051 to 257.2076 of the Michigan Compiled Laws, amounts sufficient
- 2 to pay for services and requirements that may exist regarding the
- 3 establishment and operation of mandatory motor vehicle emissions
- 4 testing, inspection, and maintenance programs.
- 5 (2) Funds appropriated pursuant to subsection (1) may only be used
- 6 to administer plans in conformance with requirements of the United
- 7 States environmental protection agency that result from their findings
- 8 concerning air quality attainment status for southeast Michigan and
- 9 west Michigan.
- 10 (3) Interdepartmental transfers are authorized to the department of
- 11 agriculture for gasoline inspection and testing and the department of
- 12 state for enforcement of the motor vehicle emissions testing program
- 13 through the vehicle registration process.
- 14 Sec. 318. (1) The intercity passenger and freight, and public
- 15 transportation appropriations in section 101 shall be used for programs
- 16 and projects as determined by the department. The department shall
- 17 inform the house and senate appropriations committees of the manner in
- 18 which the funds in these accounts will be expended not less than 30
- 19 days before expenditure.
- 20 (2) If a situation arises that is considered to be an emergency by
- 21 the director of the department, the requirement of informing the house
- 22 and senate appropriations committees shall be waived. The director
- 23 shall inform the committees of this action within 5 days of the action.
- 24 (3) If the department intends to alter a program after negotiation,
- 25 the department shall follow the requirements of subsection (1).
- 26 Sec. 319. (1) The departments of mental health, public health,
- 27 social services, and transportation, and the office of services to the
- 28 aging within the department of management and budget shall develop a
- 29 system to identify and collect the following information annually for

- 1 each county:
- 2 (a) All operational and capital costs of services provided,
- 3 contracted for, or purchased, to transport clients or program
- 4 participants within the county, including all other funds received and
- 5 expended for those purposes by the state department.
- 6 (b) Population groups utilizing transportation services by a
- 7 percentage of the total.
- 8 (c) Services accessed through transportation provided by
- 9 percentages of the dollar total.
- 10 (d) All funding sources for transportation and amounts from each
- 11 source.
- 12 (e) If known, provide the existence of interagency or countywide
- 13 transportation planning or coordination, and the extent to which each
- 14 state department participates.
- 15 (2) On an annual basis a model form shall be obtained from the
- 16 department of management and budget for the purpose of providing the
- information required in subsection (1).
- 18 (3) By December 31 of each year, the department shall report to the
- 19 house and senate appropriations subcommittees on transportation on the
- 20 development of the system required in subsection (1).
- 21 (4) The information collected for the fiscal year shall be
- 22 submitted by each department by December 31 of the following fiscal
- 23 year to the respective house and senate appropriations subcommittees
- 24 and the department of management and budget.
- Sec. 320. At the close of the fiscal year ending September 30,
- 26 1996, any unobligated and unexpended balance in the state aeronautics
- 27 fund shall lapse to the state aeronautics fund and be appropriated by
- 28 the legislature in the succeeding fiscal year.
- 29 Sec. 321. (1) Funds from the Michigan transportation fund (MTF)

- 1 shall be distributed to the comprehensive transportation fund (CTF),
- 2 the economic development fund (EDF), the recreational improvement fund
- 3 (RIF), and the state trunkline fund (STF), in accordance with Public
- 4 Act 51, of 1951, as amended, being section 247.660 of the Michigan
- 5 Compiled Laws and Public Act 221, of 1987 being sections 318.531 to
- 6 318.541 of the Michigan Compiled Laws, in amounts not to exceed
- 7 \$128,285,100, \$36,775,000, \$12,973,200 and \$428,681,600 respectively,
- 8 and may only be used as specified in Public Act 51, of 1951, as
- 9 amended, and Public Act 221 of 1987.
- 10 (2) Appropriations of state restricted transportation funds have
- 11 been made to the following departments/agencies in respective
- 12 appropriation acts. The amounts appropriated to these
- 13 departments/agencies are limited to the amounts listed below:
- 15 Department of civil service 4,193,700.00
- Department of commerce (Washington office) . . . 29,100.00
- Department of management and budget 1,027,300.00

- 20 Department of state police 6,580,200.00
- 21 Department of treasury 6,421,600.00
- 23 (3) State restricted transportation funds identified in subsection
- 24 (2) shall be expended pursuant to annual contracts between the
- 25 department and the above departments/agencies. The contracts shall be
- 26 executed prior to the transfer of these funds and shall include but not
- 27 be limited to:
- a) estimated costs to be recovered from transportation funds;
- 29 b) description of services financed with transportation funds;

- c) cost allocation methods and accounts for those restricted funds, as provided by the receiving department.
- 3 (4) At the close of each fiscal year and before April 1, each
- 4 department/agency shall submit a written report to the department of
- 5 management and budget stating by spending authorization account the
- 6 amount of estimated funds contracted with the department, the amount of
- 7 funds expended, and the amount of funds returned to the transportation
- 8 funds. Copies of the report shall be submitted to the department and
- 9 to the auditor general and the report shall be subject to audit by the
- 10 auditor general.