

# HOUSE BILL No. 5233

October 11, 1995, Introduced by Reps. Bennane, Pitoniak, Anthony, DeMars, Stallworth, Hanley, Cherry, Martinez, Baird and DeHart and referred to the Committee on Human Resources and Labor.

A bill to amend section 29 of Act No. 1 of the Public Acts of the Extra Session of 1936, entitled as amended "Michigan employment security act," as amended by Act No. 162 of the Public Acts of 1994, being section 421.29 of the Michigan Compiled Laws.

# THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Section 1. Section 29 of Act No. 1 of the Public Acts of
 the Extra Session of 1936, as amended by Act No. 162 of the
 Public Acts of 1994, being section 421.29 of the Michigan
 Compiled Laws, is amended to read as follows:

5 Sec. 29. (1) An individual is disqualified for benefits if 6 he or she:

7 (a) Left work voluntarily without good cause attributable to
8 the employer or employing unit. However, if the individual has
9 an established benefit year in effect and, during that benefit

1 year, has left unsuitable work within 60 days after the beginning 2 of that work, the leaving is not disqualifying.

3 (b) Was discharged for misconduct connected with the
4 individual's work or for intoxication while at work unless the
5 discharge was subsequently reduced to a disciplinary layoff or
6 suspension.

7 (c) Failed without good cause to apply for available suit8 able work of which the individual was notified by the employment
9 office or the commission.

(d) Being unemployed, failed without good cause to report to 11 the individual's former employer or employing unit within a rea-12 sonable time after notice from that employer or employing unit 13 for an interview concerning available suitable work with the 14 former employer or employing unit.

(e) Failed without good cause to accept suitable work when
offered the individual or to return to the individual's customary
self-employment, if any, when directed by the employment office
or the commission.

(f) Lost his or her job by reason of being absent from work as a result of a violation of law for which the individual was convicted and sentenced to jail or prison. This subdivision does not apply if conviction of a person results in a sentence to county jail under conditions of day parole as provided in Act No. 60 of the Public Acts of 1962, being sections 801.251 to 801.258 of the Michigan Compiled Laws, or when the conviction was for a traffic violation that resulted in an absence of less than

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1 10 consecutive work days from the individual's place of 2 employment.

3 (g) Is discharged, whether or not the discharge is subse-4 quently reduced to a disciplinary layoff or suspension, for par-5 ticipation in a strike or other concerted action resulting in 6 curtailment of work or restriction of or interference with pro-7 duction contrary to an applicable collective bargaining agree-8 ment, or for participation in a wildcat strike or other concerted 9 action not authorized by the individual's recognized bargaining 10 representative. AN INDIVIDUAL IS NOT DISQUALIFIED FROM RECEIVING 11 BENEFITS UNDER THIS SUBDIVISION IF THE EMPLOYER INVOLVED IN THE 12 LABOR DISPUTE REFUSES TO BARGAIN OR TO BARGAIN IN GOOD FAITH WITH 13 THE INDIVIDUAL'S RECOGNIZED BARGAINING REPRESENTATIVE.

14 (h) Was discharged for an act of assault and battery con-15 nected with the individual's work.

(i) Was discharged for theft connected with the individual's17 work resulting in a loss or damage of \$25.00 or less.

(j) Was discharged for theft connected with the individual's19 work resulting in a loss or damage of more than \$25.00.

20 (k) Was discharged for willful destruction of property con21 nected with the individual's work resulting in loss or damage of
22 \$25.00 or less.

(1) Was discharged for willful destruction of property connected with the individual's work resulting in loss or damage of
more than \$25.00.

26 (m) Committed a theft that occurred after a notice of layoff27 or discharge, but before the effective date of layoff or

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1 discharge, resulting in loss or damage of more than \$25.00 to the 2 employer who would otherwise be chargeable for the benefits, not-3 withstanding that the original layoff or discharge was under non-4 disqualifying circumstances.

5 (2) A disqualification provided in subsection (1) begins 6 with the week in which the act or discharge occurred that caused 7 the disqualification and continues until the disqualified indi-8 vidual requalifies under subsection (3), except that for benefit 9 years beginning before the conversion date prescribed in 10 section 75, with respect to multiemployer credit weeks, the dis-11 qualification does not prevent the payment of benefits if there 12 are credit weeks after the most recent disqualifying act or 13 discharge.

(3) For benefit years established before the conversion date prescribed in section 75, after the week in which the disqualifying act or discharge occurred, an individual shall complete 6 requalifying weeks if disqualified under subsection (1)(c), (d), (e), (f), or (g), or shall complete 13 requalifying weeks if disqualified under subsection (1)(h), (j), (l), or (m), for each week in which the individual earns or receives remuneration in an amount at least equal to an amount needed to earn a credit week, as defined in section 50, or would otherwise meet all of the requirements of this act to receive a benefit payment if the receives a benefit payment based on credit weeks subsequent to the disqualifying act or discharge. An individual who is disqualified under subsection (1)(a), (b), (i), or (k), shall,

1 after the week in which the disqualifying discharge occurred, 2 requalify by earning in employment for an employer liable under 3 this act or the unemployment compensation act of another state an 4 amount equal to, or in excess of, 7 times the individual's poten-5 tial weekly benefit rate, calculated on the basis of employment 6 with the employer involved in the disgualification, or by earning 7 in employment for an employer liable under this act or the unem-8 ployment compensation act of another state an amount equal to, or 9 in excess of, 40 times the state minimum hourly wage times 7, 10 whichever is the lesser amount. Any benefits that become payable 11 to an individual disqualified under subsection (1)(a), (b), (i), 12 or (k) shall not be charged to the account of the employer with 13 whom the individual was involved in the disgualification. The 14 benefits paid shall be charged to the nonchargeable benefits 15 account. For benefit years beginning after the conversion date 16 prescribed in section 75, subsequent to the week in which the 17 disgualifying act or discharge occurred, an individual shall com-18 plete 6 regualifying weeks if disgualified under 19 subsection (1)(c), (d), (e), (f), or (q), or shall complete 13 20 regualifying weeks if disgualified under subsection (1)(h), (j), 21 (l), or (m), for each week in which the individual earns or 22 receives remuneration in an amount equal to at least 1/13 of the 23 minimum amount needed in a calendar guarter of the base period 24 for an individual to gualify for benefits, rounded down to the 25 nearest whole dollar, or would otherwise meet all of the require-26 ments of this act to receive a benefit payment if the individual 27 were not disgualified under subsection (1). An individual who is

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1 disqualified under subsection (1)(a), (b), (i), or (k) shall, 2 subsequent to the week in which the disqualifying act or dis-3 charge occurred, requalify by earning in employment for an 4 employer liable under this act or the unemployment compensation 5 law of another state an amount equal to, or in excess of, 7 times 6 the individual's weekly benefit rate, or by earning in employment 7 for an employer liable under this act or the unemployment compen-8 sation law of another state an amount equal to, or in excess of, 9 40 times the state minimum hourly wage times 7, whichever is the 10 lesser amount. Any benefits which may become payable to an indi-11 vidual disgualified or separated under disgualifying circum-12 stances under subsection (1)(a), (b), (i), or (k) shall not be 13 charged to the account of the employer with whom the individual 14 was involved in the separation. Those benefits paid shall be 15 charged to the nonchargeable benefits account. Benefits payable 16 to an individual determined by the commission to be separated 17 under disqualifying circumstances shall not be charged to the 18 account of the employer involved in the disqualification for any 19 period after the employer notifies the commission of the 20 claimant's possible ineligibility or disqualification. If a dis-21 gualifying act or discharge occurs during the individual's bene-22 fit year, any benefits that may become payable to the individual 23 in a later benefit year based on employment with the employer 24 involved in the disgualification shall be charged to the non-25 chargeable benefits account.

26 (4) For benefit years established before the conversion date27 prescribed in section 75, and subject to the conditions provided

1 in this subsection, an individual's maximum amount of benefits 2 otherwise available to the individual under section 27(d), based 3 on wages and credit weeks earned before an act or discharge with 4 the employer involved as the result of which the individual was 5 disgualified under subsection (1)(c), (d), (e), (f), or (q), 6 shall be reduced by an amount equal to the individual's weekly 7 benefit rate as to that employer multiplied by the number of 8 regualifying weeks required of the individual under this subsec-9 tion or multiplied by the number of weeks of benefit entitlement 10 remaining with that employer, whichever is less. The reductions 11 of benefits provided for in this subsection are subject, however, 12 to the following conditions: if the individual has insufficient 13 or no potential benefit entitlement remaining with that employer 14 in the benefit year in existence on the date of the disqualifying 15 determination, the reduction shall apply in a succeeding benefit 16 year with respect to any benefit entitlement based upon credit 17 weeks earned with the employer involved in the disqualification 18 before the disgualifying act or discharge.

19 An individual disqualified under subsection (!)(h), (j),
20 (l), or (m) is not entitled to benefits based on wages and credit
21 weeks earned before the disqualifying act or discharge with the
22 employer involved in the disqualification.

23 The benefit entitlement of an individual disqualified under 24 subsection (1)(a), (b), (i), or (k) is not subject to reduction 25 as a result of that disqualification.

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For purposes of this subsection, the denial or reduction of
 benefits does not apply to benefits based upon multiemployer
 credit weeks.

For benefit years established after the conversion date pre-5 scribed in section 75, and subject to the conditions provided in 6 this subsection, if an individual is disqualified under 7 subsection (1)(c), (d), (e), (f), or (g), the individual's maxi-8 mum number of weeks otherwise payable to the individual under 9 section 27(d), shall be reduced by the number of requalifying 10 weeks required of the individual under this subsection, or by the 11 number of weeks of benefit entitlement remaining on the claim, 12 whichever is less. The benefits of an individual disqualified 13 under subsection (1)(h), (j), (l), or (m) shall be reduced by 13 14 weeks and any weekly benefit payments made to the claimant there-15 after shall be reduced by the portion of the payment attributable 16 to base period wages paid by the base period employer involved in 17 a disqualification under subsection (1)(h), (j), (l), or (m).

(5) If an individual leaves work to accept permanent full-time work with another employer and performs services for that employer, or leaves work to accept a recall from a former employer, the disqualification provisions of subsection (1) do not apply to that leaving. However, the wages earned with the employer whom the individual last left, including wages previusly transferred under this subsection to the last employer, for the purpose of computing and charging benefits, are considered wages earned from the employer with whom the individual accepted work or recall, and benefits paid based upon those wages shall be

1 charged to that employer. When issuing a determination covering 2 that period of employment, the commission shall advise the 3 chargeable employer of the name and address of the other employ-4 er, the period covered by the employment, and the extent of the 5 benefits that may be charged to the account of the chargeable 6 employer.

7 (6) In determining whether or not work is suitable for an 8 individual, the commission shall consider the degree of risk 9 involved to the individual's health, safety, and morals, the 10 individual's physical fitness and prior training, the 11 individual's experience and prior earnings, the individual's 12 length of unemployment and prospects for securing local work in 13 the individual's customary occupation, and the distance of the 14 available work from the individual's residence.

15 (7) Work is not considered suitable and benefits shall not 16 be denied under this act to an otherwise eligible individual for 17 refusing to accept new work under any of the following 18 conditions:

(a) The position offered is vacant due directly to a strike,20 lockout, or other labor dispute.

(b) The remuneration, hours, or other conditions of the work
offered are substantially less favorable to the individual than
those prevailing for similar work in the locality.

(c) As a condition of being employed, the individual would
25 be required to join a company union or to resign from or refrain
26 from joining a bona fide labor organization.

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(8) An individual is disgualified -for- FROM RECEIVING 1 2 benefits for a week in which the individual's total or partial 3 unemployment is due to a labor dispute in active progress, OTHER 4 THAN A LOCKOUT, or to shutdown or start-up operations caused by 5 that labor dispute, in the establishment in which the individual 6 is or was last employed, or to a labor dispute, other than a 7 lockout, in active progress or to shutdown or start-up operations 8 caused by that labor dispute in any other establishment within 9 the United States which is functionally integrated with the 10 establishment and is operated by the same employing unit. An 11 individual's disgualification imposed or imposable under this 12 subsection is terminated by the individual's performing services 13 in employment with an employer in at least 2 consecutive weeks 14 falling wholly within the period of the individual's total or 15 partial unemployment due to the labor dispute, and in addition by 16 earning wages in each of those weeks in an amount equal to or in 17 excess of the individual's actual or potential weekly benefit 18 rate with respect to those weeks based on the individual's 19 employment with the employer involved in the labor dispute. An 20 individual is not disgualified FROM RECEIVING BENEFITS under this 21 subsection if THE EMPLOYER INVOLVED IN THE LABOR DISPUTE REFUSES 22 TO BARGAIN OR TO BARGAIN IN GOOD FAITH WITH THE INDIVIDUAL'S REC-23 OGNIZED BARGAINING REPRESENTATIVE, OR IF the individual is not 24 directly involved in the dispute.

(a) For purposes of this subsection, an individual is not
considered to be directly involved in a labor dispute unless it
is established that any of the following occurred:

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(i) At the time or in the course of a labor dispute in the
 establishment in which the individual was then employed, the
 individual in concert with 1 or more other employees voluntarily
 stopped working other than at the direction of the individual's
 employing unit.

6 (*ii*) The individual is participating in, financing, or 7 directly interested in the labor dispute that causes the 8 individual's total or partial unemployment. The payment of regu-9 lar union dues, in amounts and for purposes established before 10 the inception of the labor dispute, shall not be construed as 11 financing a labor dispute within the meaning of this 12 subparagraph.

(*iii*) At any time when there was not a labor dispute in the establishment or department in which the individual was employed, the individual voluntarily stopped working, other than at the direction of the individual's employing unit, in sympathy with remployees in some other establishment or department in which a labor dispute was then in progress.

19 (*iv*) The individual's total or partial unemployment is due
20 to a labor dispute that was or is in progress in a department,
21 unit, or group of workers in the same establishment.

(b) As used in this subsection, "directly interested" shall construed and applied so as not to disqualify individuals unemployed as a result of a labor dispute the resolution of which may not reasonably be expected to affect their wages, hours, or other conditions of employment, and to disqualify individuals whose wages, hours, or conditions of employment may reasonably be

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1 expected to be affected by the resolution of the labor dispute. 2 A "reasonable expectation" of an effect on an individual's wages, 3 hours, or other conditions of employment is considered to exist, 4 in the absence of a substantial preponderance of evidence to the 5 contrary, in any of the following situations:

6 (i) If it is established that there is in the particular 7 establishment or employing unit a practice, custom, or contrac-8 tual obligation to extend within a reasonable period to members 9 of the individual's grade or class of workers in the establish-10 ment in which the individual is or was last employed changes in 11 terms and conditions of employment that are substantially similar 12 or related to some or all of the changes in terms and conditions 13 of employment that are made for the workers among whom there 14 exists the labor dispute that has caused the individual's total 15 or partial unemployment.

16 (*ii*) If it is established that 1 of the issues in or pur-17 poses of the labor dispute is to obtain a change in the terms and 18 conditions of employment for members of the individual's grade or 19 class of workers in the establishment in which the individual is 20 or was last employed.

(*iii*) If the labor dispute exists at a time when the collective bargaining agreement which covers the individual's grade or class of workers in the establishment in which the individual is or was last employed and the workers in another establishment of the same employing unit who are actively participating in the labor dispute has expired, has been opened by mutual consent, or may by its terms be modified, supplemented, or replaced.

(c) In determining the scope of the grade or class of
 workers evidence submitted to show any of the following is
 relevant:

4 (i) Representation of the workers by the same national or
5 international organization or by local affiliates of that
6 national or international organization.

7 (*ii*) Whether the workers are included in a single, legally
8 designated, or negotiated bargaining unit.

9 (*iii*) Whether the workers are, or have within the past 6 10 months been, covered by a common master collective bargaining 11 agreement that sets forth all or any part of their terms and con-12 ditions of employment, or by separate agreements that are or have 13 been bargained as a part of the same negotiations.

14 (iv) Any functional integration of the work performed by 15 those workers.

(v) Whether the resolution of issues of the type involved in
17 the labor dispute, as to some of the workers, could directly or
18 indirectly affect the advancement, negotiation, or settlement of
19 the same or similar issues in respect to the remaining workers.
(vi) Whether the workers are currently or have been covered
21 by the same or similar demands by their recognized or certified
22 bargaining agent or agents for changes in their wages, hours, or
23 other conditions of employment.

(vii) Whether issues on the same subject matter as those
involved in the labor dispute have been the subject of proposals
or demands made upon the employing unit that would by their terms
have applied to those workers.

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(9) An individual is disqualified for benefits for the 1 2 duration of the individual's disciplinary layoff or suspension in 3 all cases in which the individual becomes unemployed because of a 4 disciplinary layoff or suspension based upon misconduct directly 5 or indirectly connected with work, for participation in a strike 6 or other concerted activity resulting in a curtailment of work or 7 restriction of or interference with production contrary to an 8 applicable collective bargaining agreement, or for participation 9 in a wildcat strike or other concerted activity not authorized by 10 the individual's recognized bargaining representative. This sub-11 section applies only if the individual is not subject to disqual-12 ification under subsection (1)(g) or if a disqualifying discharge 13 under subsection (1)(b) is determined or redetermined to be a 14 disciplinary layoff or suspension. If a disqualifying discharge 15 under subsection (1)(b) is determined or redetermined to be a 16 suspension, the disqualification provided under this subsection 17 applies from the date of the discharge.

18 (10) Notwithstanding subsections (1) to (9), if the employ-19 ing unit submits notice to the commission of possible ineligibil-20 ity or disqualification beyond the time limits prescribed by com-21 mission rule, the notice shall not form the basis of a determina-22 tion of ineligibility or disqualification for a claim period com-23 pensated before the receipt of the notice by the commission.

(11) An individual is disqualified for benefits for any week
with respect to which or a part of which the individual has
received, is receiving, or is seeking unemployment benefits under
an unemployment compensation law of another state or of the

1 United States. If the appropriate agency of the other state or 2 of the United States finally determines that the individual is 3 not entitled to unemployment benefits, this disqualification does 4 not apply.