

## **HOUSE BILL No. 4611**

March 16, 1995, Introduced by Reps. Gubow and Nye and referred to the Committee on Judiciary and Civil Rights.

A bill to amend sections 23d, 23f, 24, and 41 of chapter X of Act No. 288 of the Public Acts of 1939, entitled as amended

"An act to revise and consolidate the statutes relating to certain aspects of the organization and jurisdiction of the probate court of this state, the powers and duties of such court and the judges and other officers thereof, certain aspects of the statutes of descent and distribution of property, and the statutes governing the change of name of adults and children, the adoption of adults and children, and the jurisdiction of the juvenile division of the probate court; to prescribe the powers and duties of the juvenile division of the probate court, and the judges and other officers thereof; to prescribe the manner and time within which actions and proceedings may be brought in the juvenile division of the probate court; to prescribe pleading, evidence, practice, and procedure in actions and proceedings in the juvenile division of the probate court; to provide for appeals from the juvenile division of the probate court; to prescribe the powers and duties of certain state departments, agencies, and officers; and to provide remedies and penalties for the violation of this act,"

sections 23d, 23f, and 24 as amended by Act No. 373 of the Public Acts of 1994 and section 41 as amended by Act No. 222 of the

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Public Acts of 1994, being sections 710.23d, 710.23f, 710.24, and 710.41 of the Michigan Compiled Laws.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Section 1. Sections 23d, 23f, 24, and 41 of chapter X of
- 2 Act No. 288 of the Public Acts of 1939, sections 23d, 23f, and 24
- 3 as amended by Act No. 373 of the Public Acts of 1994 and section
- 4 41 as amended by Act No. 222 of the Public Acts of 1994, being
- 5 sections 710.23d, 710.23f, 710.24, and 710.41 of the Michigan
- 6 Compiled Laws, are amended to read as follows:
- 7 CHAPTER X
- 8 Sec. 23d. (1) In a direct placement, a parent or guardian
- 9 with legal and physical custody of a child may make a temporary
- 10 placement of the child as prescribed by this section. In an
- 11 agency placement, a child placing agency with written authoriza-
- 12 tion from the parent or quardian -pursuant to AS PROVIDED IN
- 13 section 23b of this chapter may make a temporary placement of the
- 14 child as prescribed by this section. A temporary placement shall
- 15 meet all of the following requirements:
- 16 (a) The prospective adoptive parent with whom a child is
- 17 temporarily placed is a Michigan resident.
- (b) In a direct placement, the parent or guardian is
- 19 assisted by an adoption attorney or a child placing agency.
- 20 (c) In the presence of a witness who also signs the docu-
- 21 ment, the parent, quardian, or representative of the child plac-
- 22 ing agency signs a statement evidencing the transfer of physical
- 23 custody of the child. If the parent making the temporary
- 24 placement is an unemancipated minor, the statement is not valid

- 1 unless it is also signed in the presence of the witness by a
  2 parent or guardian of that minor parent. The statement shall
  3 contain all of the following:
- 4 (i) The date of the transfer of physical custody.
- (ii) Language providing that the transfer is for the purpose 6 of adoption by the prospective adoptive parent who is a Michigan 7 resident.
- 8 (iii) Language indicating that unless the parent or guardian 9 and the prospective adoptive parent agree otherwise, the prospective adoptive parent has the authority to consent to all medical, 11 surgical, psychological, educational, and related services for 12 the child and language indicating that the parent or guardian 13 otherwise retains full parental rights to the child being tempotarily placed and that the temporary placement may be revoked by 15 the filing of a petition under subsection (5).
- (iv) Language providing that the person making the transfer 17 has read a preplacement assessment of the prospective adoptive 18 parent completed or updated within 1 year before the date of the 19 transfer with a finding that the prospective adoptive parent is 20 suitable to be a parent of an adoptee. If a child placing agency 21 makes the transfer of physical custody, the statement shall 22 include a verification that the child placing agency has given 23 the parent or guardian who authorized the temporary placement an 24 opportunity to review the preplacement assessment.
- 25 (v) Even if only 1 parent is making the temporary placement, 26 the name and address of both parents of the child, including in

- 1 the case of a child born out of wedlock, the name and the address
  2 of each putative father of the child, if known.
- 3 (d) In the presence of a witness who also signs the docu-
- 4 ment, the prospective adoptive parent signs a statement setting
- 5 forth the date of the transfer of physical custody and the name
- 6 and address of the prospective adoptive parent and attesting to
- 7 both of the following:
- 8 (i) That the prospective adoptive parent understands that
- 9 the temporary placement will not become a formal placement until
- 10 the parents consent or release their parental rights and the
- 11 court orders the termination of parental rights and approves the
- 12 placement and that the prospective adoptive parent must relin-
- 13 quish custody of the child within 24 hours after being served
- 14 with an order pursuant to ISSUED UNDER section 23e(2) of this
- 15 chapter.
- 16 (ii) That the prospective adoptive parent agrees to reside
- 17 with the child in Michigan until a change of residence is
- 18 approved by the court after formal placement occurs.
- 19 (2) Not later than 2 days, excluding weekends and holidays,
- 20 after a transfer of physical custody of a child -pursuant to-
- 21 UNDER subsection (1), the adoption attorney or child placing
- 22 agency who assists with the temporary placement or the child
- 23 placing agency that makes the temporary placement shall submit to
- 24 the court in the county in which the prospective adoptive parent
- 25 resides a report that contains all of the following:
- (a) The date of the transfer of physical custody.

- (b) The name and address of the parent or guardian or the child placing agency who made the temporary placement.
- 3 (c) The name and address of the prospective adoptive parent
  4 with whom the temporary placement was made.
- 5 (d) Even if only + parent is making the temporary placement,
- 6 the name and address of both parents of the child, including, in
- 7 the case of a child born out of wedlock, the name of each puta-
- 8 tive father, if known.
- 9 (e) The documents required under subsection (1)(c) and (d)
- 10 and, if applicable, the authorization required under section 23b
  11 of this chapter.
- (3) Not later than 30 days after the transfer of physical
- 13 custody of a child under this section, the adoption attorney or
- 14 child placing agency who assists with the temporary placement or
- 15 the child placing agency that makes the temporary placement shall
- 16 submit to the court that received the report described in subsec-
- 17 tion (2) a report indicating whether or not I of the following
- 18 dispositions has occurred:
- (a) A petition for adoption of the child has been filed.
- 20 (b) The child has been returned to the agency or to a parent
  21 or other person having legal custody.
- 22 (4) If the court has not received the report required under
- 23 subsection (3) within 45 days after the transfer of physical cus-
- 24 tody of a child, the probate register shall immediately investi-
- 25 gate and determine whether an adoption petition has been filed or
- 26 the child has been returned to a parent or other person having
- 27 legal custody. If the report required under subsection (3) or

- 1 the probate register's investigation reveals that neither
- 2 disposition has occurred AND IF A PETITION HAS NOT BEEN FILED
- 3 UNDER SUBSECTION (5), (6), OR (7), the probate register shall
- 4 immediately report to the prosecutor, who shall immediately file
- 5 a petition in the court that received the report described in
- 6 subsection (2) for disposition of the child pursuant to AS PRO-
- 7 VIDED IN section 23e of this chapter. If a petition has been
- 8 filed under subsection (5), (6), or (7), the prosecutor is not
- 9 required to file a petition.
- 10 (5) A parent or guardian who wishes to regain custody of a
- 11 child who has been placed temporarily shall file a petition in
- 12 the court that received the report described in subsection (2)
- 13 requesting that the temporary placement be revoked and that the
- 14 child be returned to the parent or guardian. Upon request of the
- 15 parent or guardian, the adoption attorney or child placing agency
- 16 who assisted in making the temporary placement shall assist the
- 17 parent or quardian in filing the petition to revoke the temporary
- 18 placement. If the temporary placement was made by a child plac-
- 19 ing agency -pursuant to section 23b(3)- AS AUTHORIZED UNDER SEC-
- 20 TION 23B of this chapter, the child placing agency shall file the
- 21 petition on behalf of a parent or quardian who wishes to regain
- 22 custody of the child.
- 23 (6) If a prospective adoptive parent with whom a child has
- 24 been temporarily placed is either unwilling or unable to proceed
- 25 with the adoption, the prospective adoptive parent may file a
- 26 petition in the court that received the report described in

- 1 subsection (2) for disposition of the child <del>pursuant to</del> AS 2 PROVIDED IN section 23e of this chapter.
- 3 (7) If a child placing agency that temporarily placed a
- 4 child is unable to proceed with an adoption because of the
- 5 unavailability of a parent or guardian to execute a release, or
- 6 if a child placing agency with legal custody of a child decides
- 7 not to proceed with the adoption by a prospective adoptive parent
- 8 with whom the child has been temporarily placed and the prospec-
- 9 tive adoptive parent refuses upon the agency's request to return
- 10 the child to the agency, the child placing agency shall file a
- 11 petition in the court that received the report described in
- 12 subsection (2) for disposition of the child -pursuant to AS PRO-
- 13 VIDED IN section 23e of this chapter.
- 14 (8) Except as otherwise agreed to by the parties, the pro-
- 15 spective adoptive parent with whom a child is temporarily placed
- 16 under this section may consent to all medical, surgical, psycho-
- 17 logical, educational, and related services for the child.
- (9) A hospital or attending practitioner shall not release a
- 19 child to an individual or agency not otherwise legally entitled
- 20 to the physical custody of the child unless all of the require-
- 21 ments of subsection (1) are met.
- Sec. 23f. (1) In a direct placement, an individual seeking
- 23 to adopt may request at any time that a preplacement assessment
- 24 be prepared by a child placing agency. -(2) An individual
- 25 requesting a preplacement assessment need not have located a pro-
- 26 spective adoptee when the request is made or when the assessment
- 27 is completed. -(3)— An individual may have more than 1

- 1 preplacement assessment or may request that an assessment, once
- 2 initiated, not be completed.
- 3 (2) -(4) If an individual is seeking to adopt a child from
- 4 a particular child placing agency, the agency may require the
- 5 individual to be assessed by its own employee, even if the indi-
- 6 vidual has already had a favorable preplacement assessment com-
- 7 pleted by another child placing agency.
- 8 (3) -(5) A preplacement assessment shall be based upon per-
- 9 sonal interviews and visits at the residence of the individual
- 10 being assessed, interviews of others who know the individual, and
- 11 reports received under this subsection. The assessment shall
- 12 contain all of the following information about the individual
- 13 being assessed:
- (a) Age, nationality, race or ethnicity, and any religious
- 15 preference.
- (b) Marital and family status and history, including the
- 17 presence of other children or adults in the household and the
- 18 relationship of those individuals to the adoptive parent.
- (c) Physical and mental health, including any history of
- 20 substance abuse.
- 21 (d) Educational and employment history and any special
- 22 skills and interests.
- 23 (e) Property and income, including outstanding financial
- 24 obligations as indicated in a current financial report provided
- 25 by the individual.
- (f) Reason for wanting to adopt.

- 1 (g) Any previous request for an assessment or involvement in 2 an adoptive placement and the outcome of the assessment or 3 placement.
- 4 (h) Whether the individual has ever been the respondent in a 5 domestic violence proceeding or a proceeding concerning a child 6 who was allegedly abused, dependent, deprived, neglected, aban-7 doned, or delinquent, and the outcome of the proceeding.
- 8 (i) Whether the individual has ever been convicted of a 9 crime.
- (j) Whether the individual has located a parent interested in placing a child with the individual for adoption and a brief description of the parent and the child.
- (k) Any fact or circumstance that raises a specific concern 14 about the suitability of the individual as an adoptive parent, 15 including the quality of the environment in the home, the func-16 tioning of other children in the household, and any aspect of the 17 individual's familial, social, psychological, or financial cir-18 cumstances that may be relevant to a determination that the indi-19 vidual is not suitable. A specific concern is one that suggests 20 that placement of any child, or a particular child, in the home 21 of the individual would pose a risk of harm to the physical or 22 psychological well-being of the child.
- 24 seeking a preplacement assessment to provide a document from the
  25 Michigan state police and the federal bureau of investigation
  26 describing all of the individual's criminal convictions as shown
  27 by that agency's records, or stating that the agency's records

- 1 indicate that the individual has not been convicted of a crime.
- 2 Upon request of the individual and receipt of a signed authoriza-
- 3 tion, the child placing agency shall obtain the criminal record
- 4 from the law enforcement agency on the individual's behalf.
- 5 (4) EACH INDIVIDUAL WHO IS THE SUBJECT OF A PREPLACEMENT
- 6 ASSESSMENT SHALL HAVE 2 SETS OF FINGERPRINTS TAKEN BY A LAW
- 7 ENFORCEMENT AGENCY. UPON REQUEST OF AN INDIVIDUAL UNDER THIS
- 8 SUBSECTION, A LAW ENFORCEMENT AGENCY SHALL TAKE 2 SETS OF THE
- 9 INDIVIDUAL'S FINGERPRINTS ON FORMS FURNISHED BY THE DEPARTMENT OF
- 10 STATE POLICE AND THE FEDERAL BUREAU OF INVESTIGATION. IF THE LAW
- 11 ENFORCEMENT AGENCY CHARGES A FEE FOR THIS SERVICE, THE INDIVIDUAL
- 12 REQUESTING THE SERVICE IS RESPONSIBLE FOR THE FEE. THE INDIVID-
- 13 UAL SHALL SUBMIT THE FINGERPRINT FORMS TO THE DEPARTMENT OF STATE
- 14 POLICE WITH THE APPROPRIATE STATE AND FEDERAL FEES. THE DEPART-
- 15 MENT OF STATE POLICE SHALL COMPARE THE INDIVIDUAL'S FINGERPRINTS
- 16 WITH STATE RECORDS AND SHALL SUBMIT THE OTHER SET OF FINGERPRINTS
- 17 TO THE FEDERAL BUREAU OF INVESTIGATION FOR COMPARISON WITH FED-
- 18 ERAL RECORDS. THE DEPARTMENT OF STATE POLICE SHALL SEND THE
- 19 RESULTS OF THE COMPARISONS TO THE CHILD PLACING AGENCY PREPARING
- 20 THE INDIVIDUAL'S PREPLACEMENT ASSESSMENT. THE CHILD PLACING
- 21 AGENCY SHALL USE THE RESULTS IN PREPARING THE PREPLACEMENT
- 22 ASSESSMENT.
- (5) -(7) A preplacement assessment shall contain a list of
- 24 the sources of information on which it is based. If the child
- 25 placing agency determines that the information assessed does not
- 26 raise a specific concern, the child placing agency shall find
- 27 that the individual is suited to be an adoptive parent. If the

- 1 child placing agency determines that the information assessed
  2 does raise a specific concern, the child placing agency shall
  3 find that the individual is not suitable to be an adoptive
  4 parent. The conclusion shall be supported by a written account
  5 of how | or more specific concerns pose a risk to the physical or
  6 psychological well-being of any child or a particular child. If
  7 the conclusion of a preplacement assessment regarding the suita8 bility of the individual differs from the conclusion in a prior
  9 assessment, the child placing agency shall explain and justify
  10 the difference.
- (6) —(8)—An individual who receives a preplacement assess12 ment with a conclusion of unsuitability may seek a review of the
  13 assessment by the court after filing an adoption petition. The
  14 court may order an agent or employee of the court to make an
  15 investigation and report to the court before the hearing. If, at
  16 the hearing, the court finds by clear and convincing evidence
  17 that the conclusion of unsuitability is not justified, the person
  18 with legal custody of the child may place the child with that
  19 individual. If the court determines that the conclusion of
  20 unsuitability is justified, it shall order that the child shall
  21 not be placed with the individual.
- Sec. 24. (1) If a person desires to adopt a child or an 23 adult and to bestow upon the adoptee his or her family name, or 24 to adopt a child or an adult without a change of name, with the 25 intent to make the adoptee his or her heir, that person, together 26 with his wife or her husband, if married, shall file a petition 27 with the probate court of the county in which the petitioner

- I resides or where the adoptee is found. If there has been a
- 2 temporary placement of the child, the petition for adoption shall
- 3 be filed with the court that received the report described in
- 4 section 23d(2) of this chapter.
- 5 (2) The petition for adoption shall be verified by each
- 6 petitioner and shall contain the following information:
- 7 (a) The name, date and place of birth, and place of resi-
- 8 dence of each petitioner, including the maiden name of the adopt-
- 9 inq mother.
- (b) Except as otherwise provided in subsection (5), the
- 11 name, date and place of birth, and place of residence if known of
- 12 the adoptee.
- (c) The relationship, if any, of the adoptee to the
- 14 petitioner.
- (d) The full name by which the adoptee shall be known after
- 16 adoption.
- (e) The full description of the property, if any, of the
- 18 adoptee.
- (f) Unless the rights of the parents have been terminated by
- 20 a court of competent jurisdiction or except as otherwise provided
- 21 in subsection (5), the names of the parents of the adoptee and
- 22 the place of residence of each living parent if known.
- 23 (g) Except as otherwise provided in subsection (5), the name
- 24 and place of residence of the guardian of the person or estate of
- 25 the adoptee, if any has been appointed.
- 26 (3) In a direct placement, the petitioner shall attach to
- 27 the petition a verified statement certifying that the petitioner

1 has been informed of the availability of counseling services and 2 whether the petitioner has received counseling.

- (4) Except as otherwise provided in this subsection, in a 3 A direct placement, the petitioner shall attach a copy of a pre-5 placement assessment of the petitioner completed or updated 6 within 1 year before the petition is filed with a finding that 7 the petitioner is suitable to be a parent of an adoptee, copies 8 of all other preplacement assessments of the petitioner, if any 9 others have been completed, and a verified statement stating that 10 no preplacement assessments of the petitioner have been completed 11 other than those attached to the petition and explaining any pre-12 placement assessments of the petitioner that have been initiated 13 but not completed. If the petitioner is seeking review of a pre-14 placement assessment under section  $\frac{-23f(8)}{}$  23F of this chapter, 15 the petitioner may comply with this subsection by attaching a 16 copy of that preplacement assessment and a copy of the applica-17 tion for review, together with copies of all other preplacement 18 assessments and the verified statement required by this section. (5) In a direct placement in which the parties have elected 20 not to exchange identifying information, the information required 21 by subsection (2)(f) and (g) and the surname and place of resi-22 dence of the adoptee required under subsection (2)(b) may be 23 omitted. The attorney or child placing agency assisting in the
- Sec. 41. (1) Except as provided in section 23d of this 27 chapter, a child shall not be placed in a home for the purpose of

24 adoption shall file a verified statement containing the omitted

25 information.

- 1 adoption until an order terminating parental rights has been
- 2 entered pursuant to AS PROVIDED IN this chapter or chapter XIIA
- 3 and the court has formally approved placement under section 51 of
- 4 this chapter. After an order terminating parental rights has
- 5 been entered, the court shall enter any appropriate orders
- 6 -pursuant to AUTHORIZED BY sections 45, 46, and 51 of this
- 7 chapter. Such THOSE orders shall not be withheld because the
- 8 period specified for a rehearing or an appeal as of right has not
- 9 expired, or because of the pendency of any rehearing or appeal as
- 10 of right.
- (2) If an order terminating parental rights is entered
- 12 pursuant to AS PROVIDED IN this chapter or chapter XIIA, the
- 13 child may be placed in a home for the purpose of adoption during
- 14 the period specified for a rehearing or an appeal as of right and
- 15 the period during which a rehearing or appeal as of right is
- 16 pending. When a child placing agency, the court, or the depart
- 17 ment formally places a child or the court approves placement of a
- 18 child pursuant to this subsection, the child placing agency,
- 19 court, or department IF A CHILD IS PLACED DURING A PERIOD
- 20 DESCRIBED IN THIS SUBSECTION, THE CHILD PLACING AGENCY, THE
- 21 COURT, OR THE DEPARTMENT, WHICHEVER PLACES THE CHILD, OR, IF A
- 22 PARENT OR GUARDIAN PLACES THE CHILD, THE COURT THAT APPROVES THE
- 23 PLACEMENT shall inform the person or persons in whose home the
- 24 child is placed that an adoption will not be ordered until 1 of
- 25 the following occurs:
- 26 (a) The petition for rehearing is granted, at the rehearing
- 27 the order terminating parental rights is not modified or set

- 1 aside, and subsequently the period for appeal as of right to the 2 court of appeals has expired without an appeal being filed.
- 3 (b) The petition for rehearing is denied and the period for 4 appeal as of right to the court of appeals has expired without an 5 appeal being filed.
- 6 (c) There is a decision of the court of appeals affirming
  7 the order terminating parental rights.
- g (3) This section shall not be construed to prevent a child gresiding in a licensed foster home from being adopted by the 10 foster parent or parents.
- (4) This section does not apply if the petitioner for adop-12 tion is married to a parent having legal custody of the child.