

HOUSE BILL No. 4385

February 14, 1995, Introduced by Reps. Middaugh, Alley, Hill and Murphy and referred to the Committee on Conservation, Environment and Great Lakes.

A bill to amend sections 502, 4904, 8703, 8715, 11110, 11115a, 11117, 11119, and 11120 of Act No. 451 of the Public Acts of 1994, entitled
"Natural resources and environmental protection act,"

being sections 324.502, 324.4904, 324.8703, 324.8715, 324.11110, 324.11115a, 324.11117, 324.11119, and 324.11120 of the Michigan Compiled Laws.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Section 1. Sections 502, 4904, 8703, 8715, 11110, 11115a,
- 2 11117, 11119, and 11120 of Act No. 451 of the Public Acts of
- 3 1994, being sections 324.502, 324.4904, 324.8703, 324.8715,
- 4 324.11110, 324.11115a, 324.11117, 324.11119, and 324.11120 of the
- 5 Michigan Compiled Laws, are amended to read as follows:
- 6 Sec. 502. (1) The powers and duties previously vested by
- 7 law in the public domain commission; the state game, fish, and

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- 1 forest fire commissioner and the state board of fish
- 2 commissioners; the geological survey; and the Michigan state park
- 3 commission are transferred to and vested in the department. IN
- 4 ADDITION, THE POWERS AND DUTIES PREVIOUSLY VESTED BY LAW IN EACH
- 5 OF THE FOLLOWING ARE ALSO TRANSFERRED TO AND VESTED IN THE
- 6 DEPARTMENT:
- 7 (A) THE NONGAME FISH AND WILDLIFE ADVISORY COMMITTEE CREATED
- 8 IN FORMER ACT NO. 285 OF THE PUBLIC ACTS OF 1986.
- 9 (B) THE GREAT LAKES FISHERY ADVISORY COMMITTEE.
- 10 (C) THE HUNTING AREA CONTROL COMMITTEE.
- 11 (D) THE FOREST AND MINERAL RESOURCE DEVELOPMENT FUND BOARD.
- 12 (E) THE STATE FOREST PRODUCTS INDUSTRY DEVELOPMENT COUNCIL.
- 13 (F) THE ADVISORY BOARD CREATED IN FORMER ACT NO. 61 OF THE
- 14 PUBLIC ACTS OF 1939.
- 15 (G) THE MINERAL WELL ADVISORY BOARD CREATED IN FORMER ACT
- 16 NO. 315 OF THE PUBLIC ACTS OF 1969.
- 17 (H) THE MICHIGAN UNITIZATION LAW APPEAL BOARD CREATED IN
- 18 FORMER ACT NO. 197 OF THE PUBLIC ACTS OF 1959.
- 19 (I) THE INVENTORY ADVISORY COMMITTEE CREATED IN FORMER ACT
- 20 NO. 204 OF THE PUBLIC ACTS OF 1979.
- 21 (J) THE MARINE SAFETY EDUCATION COMMISSION.
- 22 (K) THE MARINE SAFETY ADVISORY COUNCIL.
- 23 (1) THE WILDERNESS AND NATURAL AREAS ADVISORY BOARD.
- 24 (M) THE STATE RECREATION AND CULTURAL ARTS ADVISORY COMMIT-
- 25 TEE CREATED IN FORMER ACT NO. 326 OF THE PUBLIC ACTS OF 1965.
- 26 (N) THE AIR POLLUTION CONTROL COMMISSION.

- (O) THE WATER RESOURCES COMMISSION.
- 2 (P) THE CRITICAL MATERIALS ADVISORY COMMITTEE.
- 3 (Q) THE CLEAN MICHIGAN FUND ACT ADVISORY PANEL CREATED IN
- 4 FORMER ACT NO. 249 OF THE PUBLIC ACTS OF 1986.
- 5 (R) THE HAZARDOUS WASTE POLICY COMMITTEE CREATED IN
- 6 SECTION 8A OF FORMER ACT NO. 64 OF THE PUBLIC ACTS OF 1979.
- 7 (2) Whenever reference is made in a law of this state to a
- 8 board, commission, or officer whose powers and duties are trans-
- 9 ferred by this section, reference shall be considered to be made
- 10 to the department.
- (3) -(2) The commission may promulgate rules, not inconsis-
- 12 tent with law, governing its organization and procedure. The
- 13 department may promulgate and enforce reasonable rules concerning
- 14 the use and occupancy of lands and property under its control in
- 15 accordance with section 504; may provide and develop facilities
- 16 for outdoor recreation; may conduct investigations it considers
- 17 necessary for the proper administration of this part; may remove
- 18 and dispose of forest products as required for the protection,
- 19 reforestation, and proper development and conservation of the
- 20 lands and property under control of the department; and may
- 21 require the payment of a fee as provided by law for a daily
- 22 permit or other authorization that allows the person to hunt and
- 23 take waterfowl on a public hunting area managed and developed for
- 24 waterfowl.
- 25 (4) -(3) Except as provided in subsection -(4) (5), the
- 26 department may enter into contracts for the taking of coal, oil,
- 27 gas, and other mineral products from state owned lands, upon a

I royalty basis or upon another basis, and upon the terms the 2 department considers just and equitable. This contract power 3 includes authorization to enter into contracts for the storage of 4 gas or other mineral products in or upon state owned lands, if 5 the consent of the state agency having jurisdiction and control 6 of the state owned land is first obtained. A contract permitted 7 under this section for the taking of coal, oil, gas, or metallic 8 mineral products, or for the storage of gas or other mineral 9 products, is not valid unless the contract is approved by the 10 state administrative board. Money received from a contract per-11 mitted under this subsection, except money received from lands 12 acquired with money from the game and fish protection fund cre-13 ated in section 601 of the hunting and fishing license act, Act 14 No. 86 of the Public Acts of 1980, being section 316.601 of the 15 Michigan Compiled Laws, shall be transmitted to the state trea-16 surer for deposit in the Michigan natural resources trust fund 17 created in section 35 of article IX of the state constitution of 18 1963. However, the money received from the payment of service 19 charges by a person using areas managed for waterfowl shall be 20 credited to the game and fish protection fund and used only for 21 the purposes provided by law. Money received from bonuses, 22 rentals, delayed rentals, royalties, and the direct sale of 23 resources, including forest resources, from lands acquired with 24 money from the game and fish protection fund shall be credited to 25 the game and fish protection trust fund created in the game and 26 fish protection trust fund act, Act No. 73 of the Public Acts of

- 1 1986, being sections 300.211 to 300.216 of the Michigan Compiled 2 Laws, except as otherwise provided by law.
- 3 (5) -(4) The department shall not enter into a contract
- 4 that permits drilling operations for the taking of oil or gas
- 5 from the lake bottomlands of the Great Lakes or connecting or
- 6 connected bays, harbors, or waterways, unless all drilling opera-
- 7 tions originate from locations above and inland of the ordinary
- 8 high-water mark. The department shall not enter into a contract
- 9 for exploration of the lake bottomlands of the Great Lakes or
- 10 connecting or connected bays, harbors, or waterways that permits
- 11 drilling operations unless all drilling operations originate from
- 12 locations above and inland of the ordinary high-water mark.
- (6) -(5) This section does not permit a contract for the
- 14 taking of gravel, sand, coal, oil, gas, or other metallic mineral
- 15 products that does not comply with applicable local ordinances
- 16 and state law.
- 17 Sec. 4904. The proceeds of the sale of \$50,000,000.00 of
- 18 the bonds authorized by FORMER Act No. 76 of the Public Acts of
- 19 1968 -, being sections 323.371 to 323.382 of the Michigan
- 20 Compiled Laws OR PART 45, or any series of the bonds, and any
- 21 premiums and accrued interest received on the delivery of the
- 22 bonds, shall be deposited with the state treasurer in the state
- 23 sewer construction fund. Disbursements from the fund shall be
- 24 made only for specific eligible collecting sewer projects
- 25 approved, as provided in section 4912, by the appropriations com-
- 26 mittees and by the legislature by concurrent resolution adopted
- 27 by a roll call vote of a majority of the members elected to and

- 1 serving in each house. A concurrent resolution shall include all
- 2 or part of the projects on the priority list of eligible projects
- 3 reported to the legislature by the department as provided in
- 4 section 4912, but in case of a part only it shall be the entire
- 5 part containing all projects on the list having priorities higher
- 6 than those of projects not included in the resolution and shall
- 7 not include projects lower in the order of priority. The income
- 8 from temporary investments of the proceeds shall be deposited in
- 9 the general fund.
- 10 Sec. 8703. (1) "Envelope monitoring" means monitoring of
- 11 groundwater in areas adjacent to properties where groundwater is
- 12 contaminated to determine the concentration and spatial distribu-
- 13 tion of the contaminant in the aquifer.
- 14 (2) "Fertilizer" means a fertilizer as defined in the fer
- 15 tilizer act of 1975 PART 85.
- 16 -(3) "Fertilizer act of 1975" means the fertilizer act of
- 17 1975, Act No. 198 of the Public Acts of 1975, being sections
- 18 286.751 to 286.767 of the Michigan Compiled Laws.
- 19 (3) -(4) "Fund" means the freshwater protection fund cre-
- 20 ated in section 8716.
- 21 (4) -(5) "General screening" means monitoring of groundwa-
- 22 ter for the purpose of determining the presence and concentration
- 23 of analytes.
- 24 (5) -(6) "Groundwater" means underground water within the
- 25 zone of saturation.
- 26 (6) -(7) "Groundwater advisory council" means the
- 27 groundwater advisory council established in section 8708.

- (7) -(8) "Groundwater impact potential" means the potential for contamination of groundwater as a result of pesticide or nitrogen fertilizer use.
- 4 (8) -(9) "Groundwater protection rule" means a groundwater 5 protection rule promulgated under part 83 -, or -the-fertilizer 6 act of 1975 PART 85, or both.
- 7 (9) -(10)- "Groundwater resource protection level" means a 8 maximum contaminant level, health advisory level, or, if the 9 United States environmental protection agency has not established 10 a maximum contaminant level or a health advisory level, a level 11 established by the director of public health using a risk assess-12 ment protocol established by rule under this part.
- (10) (11) "Groundwater resource response level" means 20%

 14 of the groundwater resource protection level. In cases where 20%

 15 of the groundwater resource protection level is less than the

 16 method detection limit, the method detection limit shall serve as

 17 the groundwater resource response level.
- 18 (11) -(+2)- "Groundwater stewardship practices" means any of

 19 a set of voluntary practices adopted by the commission of agri
 20 culture pursuant to section 8707 and designed to protect ground
 21 water from contamination by pesticides and fertilizers.
- 22 (12) -(+3) "Maximum contaminant level" means that term as
 23 it is defined in title XIV of the public health service act,
 24 chapter 373, 88 Stat. 1660, and regulations promulgated under
 25 that act.
- 26 (13) (14) "Method detection limit" means the minimum

 27 concentration of a substance that can be measured and reported

- 1 with 99% confidence that the analyte concentration is greater
- 2 than 0 and is determined from analysis of a sample in a given
- 3 matrix that contains the analyte.
- 4 (14) $\frac{-(+5)}{-(+5)}$ "Monitoring" means sampling and analysis to
- 5 determine the levels of pesticides or their breakdown products;
- 6 fertilizers or their residues; or other analytes as determined by
- 7 the director.
- 8 Sec. 8715. (1) In addition to the fees provided for in part
- 9 83, a registrant shall pay an annual groundwater protection fee
- 10 for each product to be registered. The specialty pesticide
- 11 groundwater protection fee is \$100.00 per product. Groundwater
- 12 protection fees for all other pesticides are 0.75% of the whole-
- 13 sale value of the previous registration year's product sales for
- 14 use in this state with a \$150.00 minimum groundwater protection
- 15 fee. The minimum groundwater protection fee is due in the office
- 16 of the director before July 1. Sales based groundwater protec-
- 17 tion fees greater than the \$150.00 minimum are due in the office
- 18 of the director before October 1 of the following registration
- 19 years.
- 20 (2) An additional late fee of \$100.00 shall be paid by the
- 21 registrant for each pesticide if the pesticide registration is a
- 22 renewal registration and the minimum groundwater protection fee
- 23 is received by the department after June 30.
- 24 (3) A person required to pay a specialty fertilizer or soil
- 25 conditioner registration fee under the fertilizer act of 1975,
- 26 Act No. 198 of the Public Acts of 1975, being sections 286.751 to
- 27 286.767 of the Michigan Compiled Laws, PART 85 shall pay an

- 1 additional \$100.00 groundwater protection fee for each brand and 2 product name of each grade registered.
- (4) All fertilizer manufacturers or distributors licensed 4 under the fertilizer act of 1975 PART 85, except specialty fer-5 tilizer and soil conditioner registrants, shall pay an additional 6 groundwater protection fee of 1-1/2 cents per percent of nitrogen 7 in the fertilizer for each ton of fertilizer sold.
- 8 (5) The fees collected under this part, including any inter-9 est or dividends earned, shall be transmitted to the state trea-10 surer, who shall credit the money received to the fund.
- 11 (6) This section is repealed November 22, 2000.
- (7) Upon the expenditure or appropriation of money raised in 13 this section for any purpose other than those specifically listed 14 in this part, authorization to collect fees in this section shall 15 be suspended until such time as the money expended or appropri16 ated for purposes other than those listed in this part are 17 returned to the fund.
- 18 Sec. 11110. (1) Not later than January 1, 1990, the depart19 ment shall prepare an updated state hazardous waste management
 20 plan.
- 21 (2) The updated plan shall:
- 22 (a) Update the state hazardous waste management plan adopted 23 by the commission on January 15, 1982.
- 24 (b) Be based upon location of generators, health and safety,
 25 economics of transporting, type of waste, and existing treatment,
 26 storage, or disposal facilities.

- 1 (c) Include information generated by the department of
 2 commerce and the department on hazardous waste capacity needs in
 3 the state.
- 4 (d) Include information provided by the office of waste 5 reduction created in part 143.
- (e) Plan for the availability of hazardous waste treatment
 7 or disposal facilities that have adequate capacity for the
 8 destruction, treatment, or secure disposition of all hazardous
 9 wastes that are reasonably expected to be generated within the
 10 state during the 20-year period after October 1, 1988, as is
 11 described in section 104(c)(9)(A) of title I of the comprehensive
 12 environmental response, compensation, and liability act of 1980,
- (f) Plan for a reasonable geographic distribution of treat15 ment, storage, and disposal facilities to meet existing and
 16 future needs, including proposing criteria for determining
 17 acceptable locations for these facilities. The criteria shall
 18 include a consideration of a location's geology, geography,
 19 demography, waste generation patterns, along with environmental
 20 factors, public health factors, and other relevant characteris21 tics as determined by the committee DEPARTMENT.

13 Public Law 96-510, 42 U.S.C. 9604.

- (g) Emphasize a shift away from the practice of landfillinghazardous waste and toward the in-plant reduction of hazardouswaste and the recycling and treatment of hazardous waste.
- 25 (h) Include necessary legislative, administrative, and eco26 nomic mechanisms, and a timetable to carry out the plan.

- 1 (3) The department shall instruct the office of waste
 2 reduction created in part 143 to complete studies as considered
 3 necessary for the completion of the updated plan. The studies
 4 may include:
- 5 (a) An inventory and evaluation of the sources of hazardous 6 waste generation within this state or from other states, includ-7 ing the types, quantities, and chemical and physical characteris-8 tics of the hazardous waste.
- 9 (b) An inventory and evaluation of current hazardous waste
 10 management, minimization, or reduction practices and costs,
 11 including treatment, disposal, on-site recycling, reclamation,
 12 and other forms of source reduction within this state.
- (c) A projection or determination of future hazardous waste

 14 management needs based on an evaluation of existing capacities,

 15 treatment or disposal capabilities, manufacturing activity, limi
 16 tations, and constraints. Projection of needs shall consider the

 17 types and sizes of treatment, storage, or disposal facilities,

 18 general locations within the state, management control systems,

 19 and an identified need for a state owned treatment, storage, or

 20 disposal facility.
- 21 (d) An investigation and analysis of methods, incentives, or 22 technologies for source reduction, reuse, recycling, or recovery 23 of potentially hazardous waste and a strategy for encouraging the 24 utilization or reduction of hazardous waste.
- (e) An investigation and analysis of methods and incentives
 to encourage interstate and international cooperation in the
 management of hazardous waste.

- (f) An estimate of the public and private cost of treating,storing, or disposing of hazardous waste.
- 3 (g) An investigation and analysis of alternate methods for 4 treatment and disposal of hazardous waste.
- 5 (4) If the department finds in preparing the updated plan
 6 that there is a need for additional treatment or disposal facili7 ties in the state, then the department shall identify incentives
 8 the state could offer that would encourage the construction and
 9 operation of additional treatment or disposal facilities in the
 10 state that are consistent with the updated plan. The department
 11 shall propose criteria which could be used in evaluating appli-
- (5) Upon completion of the updated plan, the department shall publish a notice in a number of newspapers having major is circulation within the state as determined by the department and shall issue a statewide news release announcing the availability of the updated plan for inspection or purchase at cost by intersested persons. The announcement shall indicate where and how the updated plan may be obtained or reviewed and shall indicate that not less than 6 public hearings shall be conducted at varying locations in the state before formal adoption. The first public hearing shall not be held until 60 days have elapsed from the date of the notice announcing the availability of the updated plan. The remaining public hearings shall be held within 120 days after the first public hearing at approximately equal time intervals.

12 cants for the incentives.

- (6) After the public hearings, the department shall prepare
- 2 a written summary of the comments received, provide comments on
- 3 the major concerns raised, make amendments to the updated plan,
- 4 and determine whether the updated plan should be adopted.
- 5 Sec. 11115a. (1) The BEGINNING ON JUNE 4, 1992, THE owner
- 6 or operator, or both, of a facility specified in this subsection
- 7 is subject to the corrective action requirements specified in
- 8 this part and the rules promulgated under this part for all
- 9 releases of a contaminant from any waste management unit at the
- 10 facility, regardless of when the contaminant may have been placed
- 11 in or released from the waste management unit. This requirement
- 12 applies to a facility for which the owner or operator, or both,
- 13 is applying for or has been issued a license under this part.
- 14 (2) -If- BEGINNING ON JUNE 4, 1992, IF the department, on
- 15 the basis of any information, determines that there is or has
- 16 been a release of a contaminant from any waste management unit at
- 17 the facility, the department may order, or may enter a consent
- 18 order with an owner or operator, or both, of a facility specified
- 19 in subsection (1), requiring corrective action at the facility.
- 20 A license, permit, or order issued or entered pursuant to this
- 21 subsection shall contain all of the following:
- 22 (a) Schedules of compliance for corrective action if correc-
- 23 tive action cannot be completed before the issuance of the
- 24 license, permit, or order.
- 25 (b) Assurances of financial responsibility for completing
- 26 the corrective action.

(c) Requirements that corrective action be taken beyond the

- 2 facility boundary if the release of a contaminant has or may have 3 migrated or otherwise has or may have been emitted beyond the 4 facility boundary, unless the owner or operator of the facility
- 5 demonstrates to the satisfaction of the department that, despite
- 6 the owner's or operator's best efforts, the owner or operator was
- 7 unable to obtain the necessary permission to undertake this cor-
- 8 rective action.
- 9 (3) Beginning on June 4, 1992, the owner or operator, or
 10 both, of a facility specified in this subsection and not in
 11 subsection (1) is subject to the corrective action requirements
 12 specified in this part and the rules promulgated under this part
 13 for all releases of a hazardous waste from the facility, regard14 less of when the hazardous waste may have been placed in or
 15 released from the facility. This requirement applies to a facil16 ity for which the owner or operator, or both, is or was subject
 17 to the interim status requirements defined in the solid waste
- 19 formal written approval of the withdrawal of their United States

18 disposal act, except for those facilities that have received

- 20 environmental protection agency part A hazardous waste permit
- 21 application from the department or the United States environmen-
- 22 tal protection agency.
- 23 (4) -If BEGINNING ON JUNE 4, 1992, IF the department, on
- 24 the basis of any information, determines that there is or has
- 25 been a release of a hazardous waste, the department may order, or
- 26 may enter a consent order with, an owner or operator, or both, of
- 27 a facility specified in subsection (3), requiring corrective

- 1 action at the facility. An order issued or entered pursuant to 2 this subsection shall contain both of the following:
- 3 (a) Schedules of compliance for corrective action.
- 4 (b) Assurances of financial responsibility for completing 5 the corrective action.
- 6 Sec. 11117. (1) A site review board shall be established to
- 7 review and recommend to the department whether the department
- 8 should grant or deny final approval for each site construction
- 9 permit application that is referred to the board by the
- 10 department. If more than 1 construction permit application for
- 11 interrelated facilities on a single site within the same munici-
- 12 pality are submitted by the same applicant, reviewed concurrently
- 13 by the department, and referred to the board by the department, a
- 14 single board shall be established to review the site applications
- 15 concurrently but shall -grant or deny RECOMMEND THE GRANTING OR
- 16 DENIAL OF final approval for each application individually. A
- 17 board shall consist of 9 voting members and a nonvoting chair-
- 18 person to be appointed as provided in subsection (2).
- 19 (2) The following 9 members and 1 nonvoting chairperson
- 20 shall serve on every board established to review a site construc-
- 21 tion permit application:
- 22 (a) Seven members shall be members appointed by the gover-
- 23 nor, with the advice and consent of the senate. The 7 members on
- 24 each board shall include a geologist, a chemical engineer, and a
- 25 toxicologist, each of whom are on the faculty of an institution
- 26 of higher education within the state, a representative from a
- 27 manufacturing industry, 2 representatives of the public, and a

1 representative of a municipality. Subject to the other 2 requirements of this subdivision, the governor may appoint more 3 than 1 geologist, chemical engineer, toxicologist, representative 4 from a manufacturing industry, and representative of a municipal-5 ity and more than 2 representatives of the public. However, only 6 1 geologist, chemical engineer, toxicologist, representative from 7 a manufacturing industry, and representative of a municipality 8 and only 2 representatives of the public, as randomly designated 9 by the department, shall serve on a particular board. 10 who represents municipalities shall be associated with a munici-11 pality or municipal association that is or represents the same 12 type of municipality in which a facility is proposed to be 13 located. A member representing a municipality or the public 14 shall not serve on a site review board that is evaluating an 15 application for a facility located within a county or municipal-16 ity that directly employs the member or in which the member 17 resides. A vacancy shall be filled for the unexpired portion of 18 the period in the same manner as the original appointments. 19 members appointed by the governor, including a chairperson 20 appointed pursuant to subdivision (c), shall be appointed to 21 serve on site review boards for a period of 3 years, and may be 22 appointed for additional 3-year periods. In addition, a member 23 may serve beyond the expiration of the member's 3-year period of

24 service for so long a period of time as is necessary to complete

25 action on construction permit applications pending at the expira-

26 tion of the member's 3-year period of service.

- (b) One member shall be appointed by the governing body of

 the municipality in which the treatment, storage, or disposal

 facility is primarily proposed to be located to serve on the

 board that is established to consider a particular construction

 permit application. One member shall be appointed by the county

 board of commissioners in which the treatment, storage, or dis
 posal facility is proposed to be located and shall be a resident

 for the county where the facility is proposed to be located. The

 members serving pursuant to this subdivision shall serve until

 members serving pursuant to this subdivision shall serve until

 the particular construction permit application subject to their

 review is approved or until the application is rejected and is no

 longer subject to review.
- (c) An attorney shall be appointed by the governor, with the 14 advice and consent of the senate, to serve as a nonvoting chair15 person on each board established to review a site construction
 16 permit. The chairperson shall have experience in conducting
 17 formal meetings where sworn testimony is received. Subject to
 18 the other requirements of this subdivision, the governor may
 19 appoint more than 1 chairperson. However, only 1 chairperson,
 20 designated by the department, shall serve on a particular board.
- 21 (3) The department shall notify the local governing body of 22 the municipality and county government of a construction permit 23 application filed with the department.
- 24 (4) Five of the 9 voting members of the board constitute a 25 quorum for the transaction of business of the board and the con-26 currence of 5 voting members of the board constitutes a legal 27 action of the board. All meetings of the board shall be

- 1 conducted pursuant to the open meetings act, Act No. 267 of the
- 2 Public Acts of 1976, being sections 15.261 to 15.275 of the
- 3 Michigan Compiled Laws.
- 4 (5) The department shall make staff available to assist a
- 5 board in carrying out its responsibilities.
- 6 (6) A site review board that is established before
- 7 December 28, 1987 shall proceed and fulfill its duties pursuant
- 8 to the applicable law in effect when the site review board was
- 9 established.
- 10 Sec. 11119. (1) Upon receipt of a construction permit
- 11 application that complies with the requirements of section 11118,
- 12 the department shall:
- (a) Immediately notify the permanent board members and the
- 14 municipality and county in which the treatment, storage, or dis-
- 15 posal facility is located or proposed to be located; a local soil
- 16 erosion and sedimentation control agency appointed pursuant to
- 17 -the soil erosion and sedimentation control act of 1972, Act
- 18 No. 347 of the Public Acts of 1972, being sections 282.101 to
- 19 282.125 of the Michigan Compiled Laws PART 91; each division
- 20 within the department that has responsibility in land, air, or
- 21 water management; a regional planning agency established by exec-
- 22 utive directive of the governor; and other appropriate agencies.
- 23 The notice shall describe the procedure by which the permit may
- 24 be approved or denied.
- (b) Review the plans of the proposed treatment, storage, or
- 26 disposal facility to determine if the proposed operation complies
- 27 with this part and the rules promulgated under this part. The

- 1 review shall be made within the department. The review shall
- 2 include, but need not be limited to, a review of air quality,
- 3 water quality, waste management, hydrogeology, and the
- 4 applicant's disclosure statement. A written and signed review by
- 5 each person within the department reviewing the permit and plans
- 6 shall be received and recorded before a construction permit is
- 7 referred to the site review board or is denied by the
- 8 department. If the site review, plan review, and the application
- 9 meet the requirements of this part and the rules promulgated
- 10 under this part, the department shall refer the application to
- 11 the site review board for review. An expansion of a treatment,
- 12 storage, or disposal facility beyond the original authorized
- 13 design capacity or beyond the area specified in the original
- 14 permit, license, or other authorization or an alteration of the
- 15 method of hazardous waste treatment or disposal constitutes a new
- 16 proposal for which a new construction permit is required.
- 17 (c) Coordinate and review all permits that the applicant is
- 18 required to obtain from the department in order to construct the
- 19 proposed treatment, storage, or disposal facility.
- 20 (d) Hold a public hearing within 60 days after receipt of a
- 21 complete construction permit application.
- 22 (2) The department shall refer an application to the site
- 23 review board or shall notify the applicant of the intent to deny
- 24 the construction permit application within 120 days after the
- 25 department receives an application meeting the requirements of
- 26 section 11118.

- 1 (3) If the department refers an application to the site
- 2 review board, prior to the first board meeting the department
- 3 shall provide each board member with a copy of the application, a
- 4 staff report including a summary of public comments, a responsi-
- 5 veness summary, and a draft construction permit.
- 6 (4) If the department does not refer an application to the
- 7 site review board or does not notify the applicant of the intent
- 8 to deny the construction permit application within 120 days, the
- 9 construction permit application shall be submitted to the board
- 10 for action.
- 11 (5) If the department intends to deny the application, the
- 12 department shall commence a public participation process that is
- 13 equivalent to that required by the applicable provisions of the
- 14 solid waste disposal act or regulations promulgated under that
- 15 act. Upon completion of the public participation process, the
- 16 department shall review all the comments made during that process
- 17 and shall refer the application to the site review board or deny
- 18 the application. If the department refers the construction
- 19 permit application to the board, the department shall proceed as
- 20 described in section 11120.
- 21 Sec. 11120. (1) The department shall notify those members
- 22 appointed by the governor who will serve on the board within 75
- 23 days after receipt of a construction permit application, if the
- 24 department has not notified the applicant of the intent to deny
- 25 the application, or at the time the department refers an applica-
- 26 tion to the board, or at the time an application is automatically
- 27 referred to the board pursuant to section 11119(4), whichever is

- 1 earlier. At that time the department also shall notify the
- 2 county and the municipality in which the proposed treatment,
- 3 storage, or disposal facility is to be located and request the
- 4 appointment of the members of the board as provided in section
- 5 11117(2)(b). The notification shall include a notice of intent
- 6 to issue all departmental permits required for the construction,
- 7 pending recommendations of the board and approval by the
- 8 department. Within 45 days after the notification, the county
- 9 and the municipality shall select the members to serve on the
- 10 board. The board shall be created at that time and notification
- 11 of the creation of the board shall be made to the chairperson.
- (2) Within 30 days after creation of a board, the board
- 13 shall meet to review and establish a timetable for the considera-
- 14 tion of an application for a proposed treatment, storage, or dis-
- 15 posal facility.
- 16 (3) The board shall do all of the following:
- (a) Set a date and arrange for publication of notice of a
- 18 public hearing in a newspaper having major circulation in the
- 19 vicinity of the proposed site, at its first meeting. The public
- 20 notice shall do both of the following:
- 21 (i) Contain a map indicating the location of the proposed
- 22 treatment, storage, or disposal facility, a description of the
- 23 proposed action, and the location where the application for a
- 24 construction permit may be reviewed and where copies may be
- 25 obtained.

- 1 (ii) Identify the time, place, and location for the public
- 2 hearing held to receive public comment and input on the
- 3 application for a construction permit.
- 4 (b) Hold a public hearing within 45 days of the first board
 5 meeting.
- 6 (c) Publish the notice not less than 30 days before the date7 of the public hearing.
- 8 (4) Comment and input on the proposed treatment, storage, or
- 9 disposal facility may be presented orally or in writing at the
- 10 public hearing, and shall continue to be accepted in writing by
- 11 the board for 15 days after the public hearing date.
- 12 (5) After the public hearing comment period has been closed,
- 13 the board shall list the issues that are to be addressed through
- 14 a negotiation process and list the issues to be evaluated by the
- 15 board through its deliberations.
- 16 (6) A negotiation process shall take place between the
- 17 applicant and the affected parties, who shall be identified by
- 18 the board. A representative of the municipality and a represen-
- 19 tative of the county in which the facility is proposed to be
- 20 located shall each be considered an affected party. If requested
- 21 by any affected party or the applicant, the board shall appoint a
- 22 mediator to assist during negotiations. The negotiation process
- 23 shall:
- (a) Proceed concurrently with the board's hearings process.
- 25 (b) Address the list of issues referred by the board and any
- 26 other issues unanimously agreed to be considered by the applicant
- 27 and all affected parties.

- (c) Be completed within 150 days after the first meeting of the board unless the applicant and 1 or more affected parties involved in the negotiation process jointly request an extension of not more than 60 days and the extension is approved by the board. The board shall not grant extensions in excess of 60 days. An extension granted under this subdivision may extend the time period in which the board either approves or rejects the
- 9 (7) On each negotiation issue which has not reached a nego10 tiated settlement, the board shall select between final best
 11 offers presented by affected parties. The final best offer or
 12 the negotiated settlement shall not be less stringent than the
 13 requirements of the law or pertinent decisions of the board,
 14 whichever is the most stringent.

8 construction permit application as specified in subsection (15).

- 15 (8) The board shall conduct formal or informal hearings to 16 receive evidence on the disputed issues not subject to the nego-17 tiation process described in subsections (6) and (7).
- 18 (9) The formal hearings process shall be conducted by the
 19 board to receive information from technical experts on disputed
 20 issues. Any affected party may request permission by the board
 21 to participate in the board's formal hearings within 15 days
 22 after the board's public hearing. The board shall determine
 23 which affected parties shall participate in the board's formal
 24 hearing. If the board denies the request of an affected party to
 25 participate in the board's formal hearing, the board shall give
 26 the affected party notice of the board's decision and the reasons
 27 for the decision. A representative of the municipality and a

- 1 representative of the county in which the facility is proposed to
- 2 be located shall each be automatically entitled to participate.
- 3 During the board's formal hearings process, the board shall:
- 4 (a) Receive sworn testimony.
- 5 (b) Cross-examine witnesses.
- 6 (c) Allow representatives of affected parties to
- 7 cross-examine witnesses.
- 8 (d) Request participation as needed.
- 9 (10) Comments made at informal hearings shall not be made 10 under oath and no cross-examination shall occur.
- (11) The board shall deliberate on the impact of the pro-
- 12 posed treatment, storage, or disposal facility on the municipal-
- 13 ity in which it is to be located and make a final determination
- 14 as to its recommendation to the department regarding the con-
- 15 struction permit application.
- 16 (12) The board shall consider, at a minimum, all of the
- 17 following:
- 18 (a) The risk and impact of accident during the transporta-
- 19 tion of hazardous waste.
- 20 (b) The risk and impact of contamination of ground and sur-
- 21 face water by leaching and runoff from the proposed treatment,
- 22 storage, or disposal facility.
- (c) The risk of fires or explosions from improper treatment,
- 24 storage, and disposal methods.
- 25 (d) The impact on the municipality where the proposed treat-
- 26 ment, storage, or disposal facility is to be located in terms of
- 27 health, safety, cost, and consistency with local planning and

- 1 existing development. The board also shall consider local
- 2 ordinances, permits, or other requirements and their potential
- 3 relationship to the proposed treatment, storage, or disposal
- 4 facility.
- 5 (e) The nature of the probable environmental impact, includ-
- 6 ing the specification of the predictable adverse effects on the
- 7 following:
- 8 (i) The natural environment and ecology.
- 9 (ii) Public health and safety.
- 10 (iii) Scenic, historic, cultural, and recreational value.
- (iv) Water and air quality and wildlife.
- (f) An evaluation of measures to mitigate adverse effects.
- (q) The board shall consider the information contained in
- 14 the construction permit application disclosure statement.
- 15 (13) The board also shall consider the concerns and objec-
- 16 tions submitted by the public. The board shall facilitate
- 17 efforts to provide that the concerns and objections are mitigated
- 18 by establishing additional stipulations specifically applicable
- 19 to the treatment, storage, or disposal facility and operation at
- 20 that site. Through deliberations, the board may modify the con-
- 21 struction permit application in response to its findings. To the
- 22 fullest extent practicable, the board also shall integrate by
- 23 stipulation the provisions of the local ordinances, permits, or
- 24 requirements.
- 25 (14) The board may seek the advice of any person in order to
- 26 render a decision to issue its recommendation to the department
- 27 to approve or deny the construction permit application.

- 1 (15) Within 180 days after the first meeting of the board,
- 2 the board shall make a decision on the negotiated agreement and
- 3 the final best offer from each party on each issue and shall rec-
- 4 ommend to the department that the department either approve or
- 5 reject the construction permit application. The 180-day time
- 6 period may be extended as provided in subdivision (6)(c).
- 7 However, an extension shall not exceed 60 days.
- 8 (16) If the board recommends to the department the approval
- 9 of the construction permit application and the department follows
- 10 the recommendation, the department shall prepare a draft con-
- 11 struction permit and initiate a public participation process
- 12 equivalent to that required by the applicable provisions of the
- 13 solid waste disposal act or regulations promulgated under that
- 14 act. Upon completion of the public participation process, the
- 15 department shall review all comments made during that process and
- 16 shall issue or revise and issue the construction permit or recon-
- 17 vene the board to consider issues specified by the department
- 18 that were raised during the public participation process. Withir
- 19 30 days after having been reconvened under this subsection, the
- 20 board shall recommend to the department the rejection of the
- 21 application or recommend the revision and issuance of the con-
- 22 struction permit, or recommend that the department revise the
- 23 draft construction permit and initiate a public participation
- 24 process equivalent to that required by the applicable provisions
- 25 of the solid waste disposal act or regulations promulgated under
- 26 that act.

(17) If the board recommends the rejection of the ĵ 2 construction permit application, the board shall do all of the 3 following: (a) State its reasons in writing and indicate the necessary 5 changes to make the application acceptable if a new application 6 is made. (b) Direct RECOMMEND THAT the department to deny the 8 construction permit and initiate a public participation process g equivalent to that required by the applicable provisions of the 10 solid waste disposal act, or regulations promulgated under that 11 act. Section 2. This amendatory act shall not take effect unless 12 13 all of the following bills of the 88th Legislature are enacted 14 into law: (a) Senate Bill No. ____ or House Bill No. _4351 (request 15 16 no. 02005'95). (b) Senate Bill No. ____ or House Bill No. _4350 (request 17 18 no. 02005'95 a). (c) Senate Bill No. ____ or House Bill No. _4348 (request

(d) Senate Bill No. ____ or House Bill No. 4349 (request

20 no. 02006'95).

22 no. 02006'95 a).

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