

## HOUSE BILL No. 4248

February 1, 1995, Introduced by Reps. Alley, Middaugh and Dalman and referred to the Committee on Conservation, Environment and Great Lakes.

A bill to amend the title and sections 2, 3, and 7 of Act No. 106 of the Public Acts of 1972, entitled "Highway advertising act of 1972," being sections 252.302, 252.303, and 252.307 of the Michigan Compiled Laws.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Section 1. The title and sections 2, 3, and 7 of Act
 No. 106 of the Public Acts of 1972, being sections 252.302,
 3 252.303, and 252.307 of the Michigan Compiled Laws, are amended
 4 to read as follows:

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## TITLE

6 An act to provide for the licensing, regulation, <u>and</u> con-7 trol, AND PROHIBITION of outdoor advertising adjacent to certain 8 highways; to prescribe <u>certain</u> powers and duties OF CERTAIN 9 STATE AGENCIES AND OFFICIALS; to promulgate rules; to provide

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1 penalties for violations; and to repeal certain acts and parts of 2 acts.

3 Sec. 2. As used in this act:

4 -(a) "Business area" means an adjacent area which is zoned 5 under authority of state, county, township or municipal zoning 6 authority for industrial or commercial purposes, customarily 7 referred to as "b" or business, "c" or commercial, "i" or indus-8 trial, "m" or manufacturing, and "s" or service, and all other 9 similar classifications and which: (i) is within a city, village 10 or charter township or (ii) is within 1 mile of the corporate 11 limits of a city, village or charter township or (iii) is beyond 12 1-mile of the corporate limits of a city, village or charter 13 township and contains 1 or more permanent structures devoted to 14 the industrial or commercial purposes described in this subdivi-15 sion and which extends along the highway a distance of 800 feet 16 beyond each edge of the activity. Each side of the highway is 17 considered separately in applying this definition except where it 18 is not topographically feasible for a sign or sign scructure to 19 be erected or maintained on the same side of the highway as the 20 permanent structure devoted to industrial or commercial purposes, 21 a business area may be established on the opposite side of a pri-22 mary highway in an area zoned commercial or industrial or in an 23 unzoned area with the approval of the state highway commission. 24 A permanent structure devoted to industrial or commercial pur-25 poses shall not result in the establishment of a business area on 26 both sides of the highway. All measurements shall be from the 27 outer edge of the regularly used building, parking lot or storage

21 local law, regulation or ordinance, which contains tor more per-22 manent structures devoted to the industrial or commercial pur 00941'95

3 or parallel to the edge or pavement of the highway. Commercial 4 or industrial purposes are those activities generally recognized 5 as commercial or industrial by zoning authorities except that the 6 following activities shall not be considered commercial or 7 industrial: 8 (i) Agricultural, forestry, grazing, farming, and related 9 activities, including, but not limited to, wayside fresh produce 10 stands. (ii) Transient or temporary activities. 11 (iii) Activities not visible from the main traveled way. 12 13 (iv) Activities conducted in a building principally used as 14 a residence. 15 (v) Railroad tracks and minor sidings. 16 (vi) Outdoor advertising. 17 (vii) Activities more than 660 feet from the main traveled 18 way. (b) "Unzoned commercial or industrial area" means an area 19 20 which is within an adjacent area, which is not zoned by state or

23 poses described in subdivision (a), and which extends along the 24 highway a distance of 800 feet beyond each edge of the activity. 25 Each side of the highway is considered separately in applying 26 this definition except where it is not topographically feasible 27 for a sign or sign structure to be erected or maintained on the

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1 or processing area of the commercial or industrial activity and

2 not from the property lines of the activities and shall be along

1 same side of the highway as the permanent structure devoted to 2 industrial or commercial purposes, an unzoned commercial or 3 industrial area may be established on the opposite side of a pri-4 mary highway in an area zoned commercial or industrial or in an 5 unzoned area with the approval of the state highway commission. 6 A permanent structure devoted to industrial or commercial pur-7 poses shall not result in the establishment of an unzoned commer-8 cial or industrial area on both sides of the highway. All mea-9 surements shall be from the outer edge of the regularly used 10 building, parking lot or storage or processing area of the com-11 mercial or industrial activity and not from the property lines of 12 the activities and shall be along or parallel to the edge or 13 pavement of the highway. Commercial or industrial purposes are 14 those activities generally recognized as commercial or industrial 15 by zoning authorities except that the following activities shall 16 not be considered commercial or industrial:

17 (*i*) Agricultural, forestry, grazing, farming and related
18 activities, including, but not limited to, wayside fresh produce
19 stands.

20 (*ii*) Transient or temporary activities.

21 (*iii*) Activities not visible from the main traveled way.

22 (*iv*) Activities conducted in a building principally used as
23 a residence.

24 (v) Railroad tracks and minor sidings.

25 (vi) Outdoor advertising.

26 (vii) Activities more that 660 feet from the main traveled
27 way.

(c) "Erect" means to construct, build, raise, assemble,
 place, affix, attach, create, paint, draw, or in any other way
 bring into being or establish.

4 (d) "Interstate highway" means a highway officially desig5 nated as a part of the national system of interstate and defense
6 highways by the department and approved by the appropriate
7 authority of the federal government.

(e) "Freeway" means a divided highway of not less than 2 8 9 lanes in each direction to which owners or occupants of abutting 10 property or the public do not have a right of ingress or egress 11 to, from or across the highway, except at points determined by or 12 as otherwise provided by the authorities responsible therefor. 13 (f) "Primary highway" means a highway, other than an inter-14 state highway or freeway, officially designated as a part of the 15 federal aid primary system as defined in section 103 of title 23 16 of the United States code, as amended, by the department and 17 approved by the appropriate authority of the federal government. 18 (g) "Main traveled way" means the traveled way of a highway 19 on which through traffic is carried. The traveled way of each of 20 the separate roadways for traffic in opposite directions is a 21 main traveled way of a divided highway. It does not include 22 facilities as frontage roads, turning roadways or parking areas. 23 (h) "Sign" means any outdoor sign, display, device, figure, 24 painting, drawing, message, placard, poster, billboard, or other 25 thing, whether placed individually or on a T type, V type, back 26 to back or double faced display, designed, intended or used to 27 advertise or inform.

(i) "Sign structure" means the assembled components which
 make up an outdoor advertising display, including but not limited
 to uprights, supports, facings and trim. Such sign structure may
 contain 1 or 2 signs per facing and may be double faced, back to
 back, T-type or V-type.

6 (j) "Visible" means capable of being seen by a person of 7 normal visual acuity.

8 (k) "Location" means a place where there is located a
9 single, double faced, back to back, T type, or V type sign
10 structure.

11 (*t*) "Maintain" means to allow to exist and includes the 12 periodic changing of advertising messages, customary maintenance 13 and repair of signs and sign structures.

14 (m) "Abandoned sign or sign structure" means a sign or sign 15 structure subject to the provisions of this act, the owner of 16 which has failed to secure a permit, has failed to identify the 17 sign or sign structure or has failed to respond to notice.

18 (n) "Department" means the department of state highways and 19 transportation.

20 (o) "Adjacent area" means the area measured from the nearest
21 edge of the right of way of an interstate highway, freeway, or
22 primary highway and extending 3,000 feet perpendicularly and then
23 along a line parallel to the right of way line.

24 (p) "Person" means any individual, partnership, private
25 association, or corporation, state, county, city, village, town26 ship, charter township, or other public or municipal association
27 or corporation.

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(A) "ABANDONED SIGN OR SIGN STRUCTURE" MEANS A SIGN OR SIGN
 STRUCTURE SUBJECT TO THE PROVISIONS OF THIS ACT, THE OWNER OF
 WHICH HAS FAILED TO SECURE A PERMIT, HAS FAILED TO IDENTIFY THE
 SIGN OR SIGN STRUCTURE, OR HAS FAILED TO RESPOND TO NOTICE.

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5 (B) "ADJACENT AREA" MEANS THE AREA MEASURED FROM THE NEAREST 6 EDGE OF THE RIGHT-OF-WAY OF AN INTERSTATE HIGHWAY, FREEWAY, OR 7 PRIMARY HIGHWAY UNDER THE JURISDICTION OF THE DEPARTMENT OR A 8 SECONDARY HIGHWAY, MAJOR STREET, OR LOCAL ROAD AND EXTENDING 9 3,000 FEET PERPENDICULARLY AND THEN ALONG A LINE PARALLEL TO THE 10 RIGHT-OF-WAY LINE.

(C) "BUSINESS AREA" MEANS AN ADJACENT AREA THAT IS ZONED 11 12 UNDER AUTHORITY OF STATE, COUNTY, TOWNSHIP, OR MUNICIPAL ZONING 13 AUTHORITY FOR INDUSTRIAL OR COMMERCIAL PURPOSES, CUSTOMARILY 14 REFERRED TO AS "B" OR BUSINESS, "C" OR COMMERCIAL, "I" OR INDUS-15 TRIAL, "M" OR MANUFACTURING, AND "S" OR SERVICE, AND ALL OTHER 16 SIMILAR CLASSIFICATIONS AND CONTAINS 1 OR MORE PERMANENT STRUC-17 TURES DEVOTED TO THE INDUSTRIAL OR COMMERCIAL PURPOSES DESCRIBED 18 IN THIS SUBDIVISION AND THAT EXTENDS ALONG THE HIGHWAY A DISTANCE 19 OF 800 FEET BEYOND EACH EDGE OF THE ACTIVITY. EACH SIDE OF THE 20 HIGHWAY IS CONSIDERED SEPARATELY IN APPLYING THIS DEFINITION 21 EXCEPT WHERE IT IS NOT TOPOGRAPHICALLY FEASIBLE FOR A SIGN OR 22 SIGN STRUCTURE TO BE ERECTED OR MAINTAINED ON THE SAME SIDE OF 23 THE HIGHWAY AS THE PERMANENT STRUCTURE DEVOTED TO INDUSTRIAL OR 24 COMMERCIAL PURPOSES, A BUSINESS AREA MAY BE ESTABLISHED ON THE 25 OPPOSITE SIDE OF A PRIMARY HIGHWAY IN AN AREA ZONED COMMERCIAL OR 26 INDUSTRIAL OR IN AN UNZONED AREA WITH THE APPROVAL OF THE STATE 27 HIGHWAY COMMISSION. A PERMANENT STRUCTURE DEVOTED TO INDUSTRIAL

OR COMMERCIAL PURPOSES SHALL NOT RESULT IN THE ESTABLISHMENT OF A
 BUSINESS AREA ON BOTH SIDES OF THE HIGHWAY. ALL MEASUREMENTS
 SHALL BE FROM THE OUTER EDGE OF THE REGULARLY USED BUILDING,
 PARKING LOT, OR STORAGE OR PROCESSING AREA OF THE COMMERCIAL OR
 INDUSTRIAL ACTIVITY AND NOT FROM THE PROPERTY LINES OF THE ACTIV ITIES AND SHALL BE ALONG OR PARALLEL TO THE EDGE OR PAVEMENT OF
 THE HIGHWAY. COMMERCIAL OR INDUSTRIAL PURPOSES ARE THOSE ACTIVI TIES GENERALLY RECOGNIZED AS COMMERCIAL OR INDUSTRIAL BY ZONING
 AUTHORITIES EXCEPT THAT THE FOLLOWING ACTIVITIES ARE NOT CONSID ERED COMMERCIAL OR INDUSTRIAL:

(i) AGRICULTURAL, FORESTRY, GRAZING, FARMING, AND RELATED
ACTIVITIES, INCLUDING, BUT NOT LIMITED TO, WAYSIDE FRESH PRODUCE
STANDS.

14 (*ii*) TRANSIENT OR TEMPORARY ACTIVITIES.

15 (*iii*) ACTIVITIES NOT VISIBLE FROM THE MAIN-TRAVELED WAY.

16 (iv) ACTIVITIES CONDUCTED IN A BUILDING PRINCIPALLY USED AS 17 A RESIDENCE.

18 (v) RAILROAD TRACKS AND MINOR SIDINGS.

19 (vi) OUTDOOR ADVERTISING.

20 (vii) ACTIVITIES MORE THAN 660 FEET FROM THE MAIN-TRAVELED
21 WAY.

22 (D) "DEPARTMENT" MEANS THE STATE TRANSPORTATION DEPARTMENT.

(E) "ERECT" MEANS TO CONSTRUCT, BUILD, RAISE, ASSEMBLE,
24 PLACE, AFFIX, ATTACH, CREATE, PAINT, DRAW, OR IN ANY OTHER WAY
25 BRING INTO BEING OR ESTABLISH.

26 (F) "FREEWAY" MEANS A DIVIDED HIGHWAY OF NOT LESS THAN 227 LANES IN EACH DIRECTION TO WHICH OWNERS OR OCCUPANTS OF ABUTTING

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1 PROPERTY OR THE PUBLIC DO NOT HAVE A RIGHT OF INGRESS OR EGRESS 2 TO, FROM, OR ACROSS THE HIGHWAY, EXCEPT AT POINTS DETERMINED BY 3 OR AS OTHERWISE PROVIDED BY THE AUTHORITIES RESPONSIBLE FOR THE 4 HIGHWAY.

5 (G) "INTERSTATE HIGHWAY" MEANS A HIGHWAY OFFICIALLY DESIG6 NATED AS A PART OF THE NATIONAL SYSTEM OF INTERSTATE AND DEFENSE
7 HIGHWAYS BY THE DEPARTMENT AND APPROVED BY THE APPROPRIATE
8 AUTHORITY OF THE FEDERAL GOVERNMENT.

9 (H) "LOCATION" MEANS A PLACE WHERE THERE IS LOCATED A
10 SINGLE, DOUBLE-FACED, BACK TO BACK, T-TYPE, OR V-TYPE SIGN
11 STRUCTURE.

12 (I) "MAINTAIN" MEANS TO ALLOW TO EXIST AND INCLUDES THE
13 PERIODIC CHANGING OF ADVERTISING MESSAGES, CUSTOMARY MAINTENANCE,
14 AND REPAIR OF SIGNS AND SIGN STRUCTURES. MAINTAIN DOES NOT
15 INCLUDE THE ENLARGING OF A SIGN OR OTHERWISE ALTERING THE SIGN
16 STRUCTURE.

17 (J) "MAIN-TRAVELED WAY" MEANS THE TRAVELED WAY OF A HIGHWAY
18 ON WHICH THROUGH TRAFFIC IS CARRIED. THE TRAVELED WAY OF EACH OF
19 THE SEPARATE ROADWAYS FOR TRAFFIC IN OPPOSITE DIRECTIONS IS A
20 MAIN-TRAVELED WAY OF A DIVIDED HIGHWAY. IT DOES NOT INCLUDE
21 FACILITIES AS FRONTAGE ROADS, TURNING ROADWAYS, OR PARKING
22 AREAS.

23 (K) "PERSON" MEANS ANY INDIVIDUAL, PARTNERSHIP, ASSOCIATION,24 CORPORATION, GOVERNMENTAL ENTITY, OR OTHER LEGAL ENTITY.

25 (1) "PRIMARY HIGHWAY" MEANS A HIGHWAY, OTHER THAN AN INTER26 STATE HIGHWAY OR FREEWAY, OFFICIALLY DESIGNATED AS A PART OF THE
27 FEDERAL AID PRIMARY SYSTEM AS DEFINED IN SECTION 103 OF CHAPTER 1

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1 OF TITLE 23 OF THE UNITED STATES CODE, 23 U.S.C. 103, BY THE
2 DEPARTMENT AND APPROVED BY THE APPROPRIATE AUTHORITY OF THE FED3 ERAL GOVERNMENT.

4 (M) "SECONDARY HIGHWAY" MEANS A STATE SECONDARY ROAD OR
5 COUNTY PRIMARY ROAD.

6 (N) "SIGN" MEANS ANY OUTDOOR SIGN, DISPLAY, DEVICE, FIGURE,
7 PAINTING, DRAWING, MESSAGE, PLACARD, POSTER, BILLBOARD, OR OTHER
8 THING, WHETHER PLACED INDIVIDUALLY OR ON A T-TYPE, V-TYPE, BACK
9 TO BACK, OR DOUBLE-FACED DISPLAY DESIGNED, INTENDED, OR USED TO
10 ADVERTISE OR INFORM.

(O) "SIGN STRUCTURE" MEANS THE ASSEMBLED COMPONENTS THAT
MAKE UP AN OUTDOOR ADVERTISING DISPLAY, INCLUDING, BUT NOT
LIMITED TO, UPRIGHTS, SUPPORTS, FACINGS, AND TRIM. THE SIGN
STRUCTURE MAY CONTAIN 1 OR 2 SIGNS PER FACING AND MAY BE
DOUBLE-FACED, BACK TO BACK, T-TYPE, OR V-TYPE.

(P) "UNZONED COMMERCIAL OR INDUSTRIAL AREA" MEANS AN AREA 17 THAT IS WITHIN AN ADJACENT AREA, WHICH IS NOT ZONED BY STATE OR 18 LOCAL LAW, REGULATION, OR ORDINANCE, THAT CONTAINS 1 OR MORE PER-19 MANENT STRUCTURES DEVOTED TO THE INDUSTRIAL OR COMMERCIAL PUR-20 POSES DESCRIBED IN SUBDIVISION (C), AND THAT EXTENDS ALONG THE 21 HIGHWAY A DISTANCE OF 800 FEET BEYOND EACH EDGE OF THE ACTIVITY. 22 A PERMANENT STRUCTURE DEVOTED TO INDUSTRIAL OR COMMERCIAL PUR-23 POSES SHALL NOT RESULT IN THE ESTABLISHMENT OF AN UNZONED COMMER-24 CIAL OR INDUSTRIAL AREA ON BOTH SIDES OF THE HIGHWAY. ALL MEA-25 SUREMENTS SHALL BE FROM THE OUTER EDGE OF THE REGULARLY USED 26 BUILDING, PARKING LOT, OR STORAGE OR PROCESSING AREA OF THE 27 COMMERCIAL OR INDUSTRIAL ACTIVITY AND NOT FROM THE PROPERTY LINES

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1 OF THE ACTIVITIES AND SHALL BE ALONG OR PARALLEL TO THE EDGE OR 2 PAVEMENT OF THE HIGHWAY. COMMERCIAL OR INDUSTRIAL PURPOSES ARE 3 THOSE ACTIVITIES GENERALLY RECOGNIZED AS COMMERCIAL OR INDUSTRIAL 4 BY ZONING AUTHORITIES EXCEPT THAT THE FOLLOWING ACTIVITIES ARE 5 NOT CONSIDERED COMMERCIAL OR INDUSTRIAL:

6 (i) AGRICULTURAL, FORESTRY, GRAZING, FARMING, AND RELATED
7 ACTIVITIES, INCLUDING, BUT NOT LIMITED TO, WAYSIDE FRESH PRODUCE
8 STANDS.

9 (*ii*) TRANSIENT OR TEMPORARY ACTIVITIES.

10 (*iii*) ACTIVITIES NOT VISIBLE FROM THE MAIN-TRAVELED WAY.

11 (*iv*) ACTIVITIES CONDUCTED IN A BUILDING PRINCIPALLY USED AS 12 A RESIDENCE.

13 (v) RAILROAD TRACKS AND MINOR SIDINGS.

14 (vi) OUTDOOR ADVERTISING.

15 (vii) ACTIVITIES MORE THAT 660 FEET FROM THE MAIN-TRAVELED 16 WAY.

17 (Q) "VISIBLE" MEANS CAPABLE OF BEING SEEN BY A PERSON OF 18 NORMAL VISUAL ACUITY.

19 Sec. 3. To improve and enhance scenic beauty consistent 20 with <u>the provision of</u> section 131 OF CHAPTER 1 of title 23 of 21 the United States <u>code</u> CODE, 23 U.S.C. 131, as amended, the 22 legislature finds it appropriate to regulate and control outdoor 23 advertising adjacent to the interstate highway, freeway, <u>and</u> 24 primary highway, SECONDARY HIGHWAY, MAJOR STREET, AND LOCAL ROADS 25 systems within this state. <u>and that outdoor advertising is a</u> 26 legitimate commercial use of private property, is an integral 1 part of the marketing function and an established segment of the 2 economy of this state.

3 Sec. 7. (1) A permit fee OF \$5.00 is payable annually in
4 advance, to be credited to the state trunk line fund. The fee
5 is \$5.00.

6 (2) A SIGN SHALL NOT ADVERTISE THE PURCHASE OR CONSUMPTION 7 OF TOBACCO PRODUCTS AFTER 1 YEAR FROM THE EFFECTIVE DATE OF THE 8 AMENDATORY ACT THAT ADDED THIS SUBSECTION. AS USED IN THIS SUB-9 SECTION, "TOBACCO PRODUCT" MEANS ANY TOBACCO PRODUCT SOLD TO THE 10 GENERAL PUBLIC AND INCLUDES, BUT IS NOT LIMITED TO, CIGARETTES, 11 CIGARS, TOBACCO SNUFF, AND CHEWING TOBACCO.

12 (3) Permits expire on June 30 of each year and permit fees
13 may not be prorated after the first year. An application for the
14 renewal of a permit AND THE RENEWAL FEE shall be filed with the
15 department before June 1 preceding the expiration date.