HOUSE BILL No. 4719

April 17, 1991, Introduced by Reps. Bartnik, Alley, Harrison, Middaugh, Jondahl, Hoffman, Weeks, Allen, Hertel, DeBeaussaert, Bodem, Nye, Byrum, Brackenridge, Olshove, Emerson, Niederstadt, Leland, DeMars and Hoekman and referred to the Committee on Tourism, Fisheries and Wildlife.

A bill to establish and implement a state policy for the conservation of biological diversity including wildlife; to create a committee on biological diversity; and to prescribe the powers and duties of the committee and certain state agencies and officials.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. This act shall be known and may be cited as the
- 2 "biological diversity conservation act".
- 3 Sec. 2. As used in this act:
- 4 (a) "Biological diversity" means the full range of variety
- 5 and variability within and among living organisms and the natural
- 6 associations in which they occur. Biological diversity includes
- 7 ecosystem diversity, species diversity, and genetic diversity.
- 8 (b) "Committee" means the joint legislative working
- 9 committee on biological diversity created pursuant to section 5.

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- 1 (c) "Conserve", "conserving", and "conservation" mean
- 2 protective measures for maintaining natural biological diversity
- 3 and active measures for restoring natural biological diversity
- 4 through management efforts, in order to protect, restore, and
- 5 enhance as much of the variety of native species and communities
- 6 as possible in quantities and distributions that provide for the
- 7 continued existence and normal functioning of native species and
- 8 communities, including the viability of populations throughout
- 9 the natural geographic distributions of native species and
- 10 communities.
- (d) "Ecosystem" means an assemblage of species together with
- 12 the species' physical environment, considered as a unit.
- (e) "Ecosystem diversity" means the distinctive assemblages
- 14 of species and ecological processes that occur in different phys-
- 15 ical settings of the biosphere.
- 16 (f) "Genetic diversity" means the differences in genetic
- 17 composition within and among populations of a given species.
- (q) "Habitat" means the area or type of environment in which
- 19 an organism or biological population normally lives or occurs.
- 20 (h) "Reporting department" means a state department or
- 21 agency that is required by the committee under this act to file 1
- 22 or more reports.
- 23 (i) "Species diversity" means the richness and variety of
- 24 native species.
- 25 (j) "State strategy" means the coordinated state strategy
- 26 prepared by the committee.

- 1 (k) "Sustained yield" means the achievement and maintenance
- 2 in perpetuity of regular periodic output of the various renewable
- 3 resources without impairment of the productivity of the land.
- 4 Sec. 3. The legislature finds that:
- 5 (a) The earth's biological diversity is an important natural
- 6 resource that is being reduced at a rate without precedent in
- 7 human history, and this rate is certain to increase greatly in
- 8 the near future.
- 9 (b) Most losses of biological diversity are unintended and
- 10 largely avoidable consequences of human activity.
- 11 (c) While the most rapid losses of biological diversity are
- 12 occurring outside the United States, biological impoverishment is
- 13 also a serious concern within the United States and in this
- 14 state.
- (d) Humans depend on biological resources, including plants,
- 16 animals, and microorganisms, for food, medicine, shelter, and
- 17 other important products.
- (e) Biological diversity is valuable as a source of intel-
- 19 lectual and scientific knowledge, recreation, and aesthetic
- 20 pleasure.
- 21 (f) Biological diversity has economic value.
- 22 (g) Reduced biological diversity may have serious conse-
- 23 quences for human welfare as resources for research and agricul-
- 24 tural, medicinal, and industrial development are irretrievably
- 25 lost.
- 26 (h) Reduced biological diversity may also endanger the
- 27 functioning of ecosystems and critical ecosystem processes that

- 1 moderate climate, govern nutrient cycles and soil conservation
- 2 and production, control pests and diseases, and degrade wastes
- 3 and pollutants.
- 4 (i) Reduced biological diversity will diminish the raw mate-
- 5 rials available for scientific and technical advancement, includ-
- 6 ing the development of improved varieties of cultivated plants
- 7 and domesticated animals.
- 8 (j) Existing conservation laws largely address the protec-
- 9 tion of individual species that have already suffered declines,
- 10 rather than focusing on maintaining ecosystem conditions that are
- 11 necessary for sustaining healthy diversity across a broad range
- 12 of species.
- 13 (k) Maintaining biological diversity through habitat protec-
- 14 tion and management is often less costly and more effective than
- 15 efforts to save species once they become endangered.
- 16 (1) Because it cannot be predicted which biological
- 17 resources will be most important for future needs, maintaining
- 18 the diversity of living organisms in their natural habitats is
- 19 the prudent policy for this state.
- 20 Sec. 4. (1) It is the policy of this state that conserva-
- 21 tion of biological diversity and ecosystem diversity are state
- 22 goals.
- (2) The actions and programs of all state departments and
- 24 agencies, to the maximum extent practicable, shall be consistent
- 25 with the goal of conservation of biological diversity and ecosys-
- 26 tem diversity.

- Sec. 5. (1) Not later than 30 days after the effective date 1 2 of this act, the senate majority leader and the speaker of the 3 house of representatives shall create a joint legislative working 4 committee on biological diversity. The committee shall consist 5 of 3 members of the senate appointed by the senate majority 6 leader and 3 members of the house of representatives appointed by 7 the speaker of the house of representatives. At least 1 of the 8 committee members appointed from each house shall be a member of 9 a standing committee that addresses legislation pertaining to 10 environmental protection and natural resources, or wildlife and 11 fisheries management, or both. The committee may establish and 12 organize 1 or more scientific advisory boards to provide the com-13 mittee with specific expertise as the committee considers neces-14 sary or helpful. In fulfilling its duties under this act, the 15 committee shall consult with the staff of the Michigan natural 16 heritage program and other individuals and groups who are knowl-17 edgeable about, or interested in, biological diversity and 18 conservation.
- (2) The function of the committee shall be to prepare a coordinated state strategy for conservation of biological diversity. Upon the request of the committee, state departments and state agencies shall submit reports containing the information required under section 6 to the committee to enable the committee to prepare the state strategy and fulfill its functions under this act. The state strategy shall in part be based on information provided to the committee in these reports required under this section.

- 1 (3) The committee shall meet as soon as possible upon
- 2 formation and then shall meet at least quarterly. The committee
- 3 shall at its initial meeting develop a timeline establishing when
- 4 specific reports are due from each of the reporting departments
- 5 from which the committee requests reports. However, all reports
- 6 required under section 6(1) shall be submitted to the committee
- 7 by a reporting department within 1 year of the effective date of
- 8 this act. The committee shall provide assistance to the report-
- 9 ing department as the committee considers necessary or helpful in
- 10 developing the state strategy.
- 11 (4) The committee shall hold regularly scheduled meetings
- 12 and the business of the committee shall be conducted at public
- 13 meetings held in compliance with the open meetings act, Act
- 14 No. 267 of the Public Acts of 1976, being sections 15.261 to
- 15 15.275 of the Michigan Compiled Laws. Public notice of the time,
- 16 date, and place of meeting shall be given in the manner required
- 17 by Act No. 267 of the Public Acts of 1976.
- 18 (5) A writing prepared, owned, used, in the possession of,
- 19 or retained by the committee shall be made available to the
- 20 public in compliance with the freedom of information act, Act
- 21 No. 442 of the Public Acts of 1976, being sections 15.231 to
- 22 15.246 of the Michigan Compiled Laws.
- 23 (6) The committee shall hold public hearings to solicit
- 24 input from individuals and entities regarding biological
- 25 diversity.
- 26 (7) The committee shall be dissolved 2 years after the
- 27 effective date of this act.

- 1 Sec. 6. (1) Reports containing the information listed under
- 2 subsection (2) shall be required by the committee from state
- 3 departments and state agencies, including, but not limited to,
- 4 each of the following:
- 5 (a) Department of natural resources.
- 6 (b) State transportation department.
- 7 (c) Department of commerce.
- 8 (d) Department of agriculture.
- 9 (e) Department of public health.
- (f) Department of education.
- 11 (2) Each reporting department shall prepare for the commit-
- 12 tee a report that contains an overview of all of the following:
- 13 (a) An analysis of the department's impact on biological
- 14 diversity, noting which ecosystems and species are impacted, how
- 15 they are affected, the extent of the impact, and the existence
- 16 and effectiveness of mitigation measures.
- 17 (b) Any other information determined by the committee to be
- 18 necessary or helpful in preparing the state strategy.
- 19 (3) In addition to the information required under subsection
- 20 (2), the department of natural resources and the department of
- 21 agriculture shall include in their report a list of techniques
- 22 that can be used to improve the protection and maintenance of
- 23 this state's biological diversity, and the long-term viability of
- 24 ecosystems and ecosystem processes, including all of the
- 25 following:

- 1 (a) Enhancement of scientific knowledge through improved and
- 2 more complete biological surveys, and research designed to
- 3 identify factors limiting population viability or persistence.
- 4 (b) Identification of habitats and species of special con-
- 5 cern and methods to protect them.
- 6 (c) Improvement of management techniques based on scientific
- 7 knowledge of the conservation of biological diversity.
- 8 (d) Effective restoration methods for ecosystems or species9 of concern.
- (e) Broad-based education efforts regarding the importance
- 11 of biological diversity and the need for conservation.
- 12 (f) The use of areas demonstrating management techniques
- 13 that conserve or restore native biological diversity.
- 14 (g) The use of cooperative programs among government agen-
- 15 cies, public and private ventures, and the public sector.
- (h) Promotion of sustained yield of natural resources for
- 17 human benefit.
- 18 Sec. 7. (1) Based on information received from the report-
- 19 ing departments, the committee shall develop a state strategy
- 20 that addresses all of the following:
- 21 (a) Reduction of cumulative adverse impacts of all state
- 22 departments and agencies on biological diversity.
- (b) The responsibility of each reporting department to con-
- 24 serve biological diversity.
- 25 (c) Methods of cooperation among reporting departments,
- 26 other states, and provinces concerning ecosystems management.

- (d) Establishment of cooperative programs among governmental agencies, public and private ventures, universities and colleges, and the private sector.
- 4 (e) Identification of habitats and species of special con-5 cern and methods to protect them.
- 6 (f) Prevention of extinction of species.
- 7 (g) Provisions for the long-term viability of ecosystems and 8 ecosystem processes.
- 9 (h) Development of areas demonstrating management techniques10 that conserve or restore native biological diversity.
- (i) Development of broad-based educational efforts regardingthe importance of biological diversity and the need for
- 13 conservation.
- (j) Development of criteria for evaluating the progress of this state in implementing the strategy.
- 16 (2) Within 1 year after the effective date of this act, the
 17 committee shall submit to the legislature a report detailing
 18 progress made toward development of the strategy.
- 19 (3) Within 18 months after the effective date of this act,
 20 the committee shall circulate a draft of the report described in
 21 subsection (4), and conduct a public hearing regarding the con22 tent of the draft report.
- (4) Within 2 years after the effective date of this act, the committee shall submit to the legislature a report containing all of the following:
- 26 (a) The completed state strategy.

- 1 (b) Summaries of all written comments and reporting
- 2 department reports received by the committee pertaining to the
- 3 work of the committee.
- 4 (c) An evaluation of reports submitted by reporting 5 departments.
- 6 (d) An evaluation of the cumulative impacts of the reporting7 departments on the biological diversity of this state.
- 8 (e) Recommendations pertaining to legislative options.
- 9 (f) Recommendations regarding whether the definitions in
- 10 this act should be revised.
- 11 (g) Recommendations regarding whether there is a need to
- 12 establish a biological diversity education center to set research
- 13 priorities and provide leadership and coordination pertaining to
- 14 fulfilling the policy of this state to maintain biological
- 15 diversity.
- 16 (h) Recommendations concerning research priorities and per-
- 17 sonnel training to facilitate the implementation of the state
- 18 strategy.
- 19 (5) The report shall be reviewed and signed by a majority of
- 20 the committee members. At least once every 2 years after the
- 21 submission of the report required under subsection (3), the
- 22 director of each reporting department shall submit to the legis-
- 23 lature a report that includes both of the following:
- (a) A statement of progress in the implementation of thestrategy.

- 1 (b) A statement explaining any difference between the
- 2 implementation of the strategy and the recommendations of the
- 3 committee.

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