SENATE SUBSTITUTE FOR HOUSE BILL NO. 4265

A bill to amend 1992 PA 234, entitled "The judges retirement act of 1992,"

by amending sections 301, 305, 509, 604, 714, and 719 (MCL 38.2301, 38.2305, 38.2509, 38.2604, 38.2664, and 38.2669), sections 305 and 714 as amended by 2002 PA 95, section 604 as amended by 2018 PA 335, and section 719 as added by 1996 PA 523, and by adding sections 509a and 714a.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 301. (1) The retirement system shall direct the actuary 2 to do all of the following:
- (a) Determine the annual level percent of payroll contribution
 rate to finance the benefits provided under this act by actuarial
 valuation pursuant to under subsections (2) and (3), and upon on





- 1 the basis of the risk assumptions that the retirement board and the
- 2 department adopt after consultation with the state treasurer and
- 3 the actuary.
- 4 (b) Make an annual actuarial valuation of the retirement
- 5 system in order to determine the actuarial condition of the
- 6 retirement system and the required contribution to the retirement
- 7 system.
- 8 (c) Make an annual actuarial gain-loss experience study of the
- 9 retirement system in order to determine the financial effect of
- 10 variations of actual retirement system experience from projected
- 11 experience.
- 12 (d) Beginning with the state fiscal year ending September 30,
- 13 2021 and for each subsequent fiscal year, assume a rate of return
- 14 on investments and a discount rate not to exceed 6% for pension and
- 15 6% for retiree health care.
- 16 (e) Beginning with the state fiscal year ending September 30,
- 17 2028 and for each subsequent fiscal year, use layered amortization.
- 18 As used in this subdivision, "layered amortization" means a fixed
- 19 and closed period that separately layers the different components
- 20 to be amortized over a fixed period not to exceed 10 years, as it
- 21 emerges. The amortization period for layered amortization must use
- 22 a level dollar amortization method. The normal cost contribution
- 23 for any fiscal year must not be less than the normal cost component
- 24 of the actuarially determined contribution.
- 25 (2) The actuary shall compute the contribution rate for
- 26 monthly benefits payable in the event of death of a member before
- 27 retirement or the disability of a member using a terminal funding
- 28 an individual projected benefit entry age normal cost method of
- 29 actuarial valuation.

- (3) The actuary shall compute the contribution rate for 1 benefits other than those described in subsection (2) using an 2 individual projected benefit entry age normal actuarial cost 3 method. The contribution rate for service that may be rendered in 4 5 the current year, which is known as the normal cost contribution 6 rate, is equal to the aggregate amount of individual entry age 7 normal costs divided by 1% of the aggregate amount of active 8 members' valuation compensation. The contribution rate for unfunded 9 service rendered on or before the last day of the fiscal year, 10 which is known as the unfunded actuarial accrued liability 11 contribution rate, is equal to the aggregate amount of unfunded actuarial accrued liabilities divided by 1% of the actuarial 12 present value over a period not to exceed 40 years of projected 13 14 benefit compensation, where unfunded actuarial accrued liabilities 15 are equal to the actuarial present value of benefits reduced by the 16 actuarial present value of future normal costs and the actuarial 17 value of assets on the last day of the fiscal year.
 - (4) As part of each 5-year experience study, the retirement board and department must adopt, on the recommendation of the actuary and in accordance with all applicable actuarial standards of practice, the most current mortality tables that are most appropriate for the characteristics of the population.
 - Sec. 305. (1) Each member, upon on taking office and so long as while he or she remains in office, shall make contributions to the retirement system according to the applicable plan member classification as follows:
- (a) A—Except as otherwise provided in section 509a, a plan 1
 member or a plan 2 member shall contribute 5% of the member's
 compensation. From this contribution, the retirement system shall

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- 1 deposit an amount equal to 2.0% of the member's compensation into
- 2 the reserve for health benefits for hospital and medical-surgical
- 3 and sick care benefits as provided in section 509.
- 4 (b) A plan 3a member, a plan 3b member, or a plan 5 member 5 shall contribute 3.5% of the member's compensation.
- 6 (c) A plan 3c member, a plan 4 member, a plan 6 member, or a
- 7 plan 7 member shall contribute 7% of the member's compensation.
- 8 However, a plan 6 member shall not contribute more than \$980.00
- 9 annually.
- 10 (2) The retirement board shall determine the manner in which
- 11 member contributions are paid. Except as otherwise provided in this
- 12 section, the retirement system shall credit member contributions
- 13 when received to the reserve for member contributions.
- 14 (3) Upon On written notice from the executive secretary to the
- 15 state court administrator, the state treasurer shall withhold
- 16 payment of the amount due from the salary standardization payment
- 17 payable to a county or district control unit for member
- 18 contributions that are not received by the retirement system within
- 19 60 days after the due date.
- 20 Sec. 509. (1) The retirement system shall pay the premium for
- 21 hospital and medical-surgical and sick care benefits for a retirant
- 22 who, as a member, served after January 1, 1983 as a justice of the
- 23 supreme court, judge of the court of appeals, or a state official,
- 24 or for his or her retirement allowance beneficiary who elects
- 25 coverage in the state group health insurance plan, to the same
- 26 extent as is provided for retirants and retirement allowance
- 27 beneficiaries of the state employees' retirement system created by
- 28 the state employees' retirement act, Act No. 240 of the Public Acts
- 29 of 1943, being section 38.1 to 38.48 of the Michigan Compiled

- 1 Haws.1943 PA 240, MCL 38.1 to 38.69.
- 2 (2) The retirement system shall pay the premium under
- 3 subsection (1) only if section $\frac{305(l)}{(a)}$ 305(1)(a) requires member
- 4 contributions for hospital and medical-surgical and sick care
- 5 benefits.
- 6 (3) This section does not apply to an individual who first
- 7 became a member or qualified participant after December 10, 2022 or
- 8 to a qualified member who made an election to opt out of health
- 9 insurance coverage under section 509a. As used in this subsection,
- 10 "qualified member" means that term as defined in section 509a.
- 11 Sec. 509a. (1) For a member or qualified participant who is
- 12 not eligible for any future health insurance coverage premium from
- 13 the retirement system or for a qualified member who made the
- 14 election under subsection (3), in addition to the contributions
- 15 under section 714(3), the member or qualified participant may
- 16 contribute up to 4% of the member's or qualified participant's
- 17 salary to Tier 2. A member or qualified participant who makes a
- 18 contribution under this subsection may make additional
- 19 contributions to his or her Tier 2 account as permitted by the
- 20 department and the internal revenue code.
- 21 (2) A member or qualified participant is vested in
- 22 contributions made to his or her Tier 2 account under subsection
- 23 (1) according to the vesting provisions under section 715.
- 24 (3) Except as otherwise provided in this section, beginning
- 25 December 11, 2022 and ending at 5 p.m. eastern standard time on
- 26 February 23, 2023, the retirement system shall permit each
- 27 qualified member to make an election to opt out of health insurance
- 28 coverage premiums that would have been paid by the retirement
- 29 system under sections 509 and 719 and opt into the Tier 2 account

- 1 provisions of this section effective March 11, 2023. A qualified
- 2 member who makes the election under this subsection shall cease
- 3 accruing years of service credit for purposes of calculating a
- 4 portion of the health insurance coverage premiums that would have
- 5 been paid by the retirement system under sections 509 and 719 as if
- 6 that coverage continued to apply. The election under this
- 7 subsection must be completed in a manner and by methods as
- 8 determined by the retirement system.
- 9 (4) A qualified member who does not make the election under
- 10 subsection (3) continues to be eligible for the payment of health
- 11 insurance coverage premiums by the retirement system under sections
- 12 509 and 719 and is not eligible for the Tier 2 account provisions
- 13 of this section. The retirement system shall treat an individual
- 14 who is not a qualified member, who is a former member on December
- 15 10, 2022, and who is reemployed by an employer after December 10,
- 16 2022 in the same manner as a member described in this subsection
- 17 who did not make the election under subsection (3).
- 18 (5) The retirement system shall calculate an amount to be
- 19 credited to a Tier 2 account for each qualified member who makes
- 20 the election under subsection (3). The amount must equal the
- 21 contributions made by the qualified member for hospital and
- 22 medical-surgical and sick care benefits under section 305(1)(a) or
- 23 714(6), as applicable. A qualified member who makes the election
- 24 under subsection (3) shall cease making contributions into the
- 25 reserve for health benefits for hospital and medical-surgical and
- 26 sick care benefits under section 305(1)(a) or 714(6), as
- 27 applicable, as determined by the retirement system, but no later
- 28 than the first payroll date after March 10, 2023. The amount
- 29 calculated under this subsection must be deposited as an employer

- 1 contribution into the qualified member's Tier 2 account as
- 2 determined by the retirement system, but no later than the first
- 3 payroll date after May 1, 2023. A qualified member is immediately
- 4 100% vested in amounts deposited to his or her Tier 2 account under
- 5 this subsection.
- 6 (6) A qualified member who has a break in service and is
- 7 reemployed retains the same election made under this section before
- 8 the break in service. If the qualified member did not make the
- 9 election under subsection (3), the qualified member shall continue
- 10 to make the contributions as provided under section 305(1)(a) or
- 11 714(6), as applicable.
- 12 (7) Instead of any other health insurance coverage premium
- 13 that might have been paid by the retirement system under sections
- 14 509 and 719, a credit to a health reimbursement account within the
- 15 trust created under the public employee retirement health care
- 16 funding act, 2010 PA 77, MCL 38.2731 to 38.2747, must be made by
- 17 the retirement system in the amounts and to the qualified
- 18 participants who are plan 1 or plan 2 members as follows:
- 19 (a) Two thousand dollars to an individual who first became a
- 20 qualified participant after December 10, 2022, who is 60 years of
- 21 age or older, and who has at least 10 years of service at his or
- 22 her first termination of employment.
- 23 (b) One thousand dollars to an individual who first became a
- 24 member or qualified participant after December 10, 2022, who is
- 25 less than 60 years of age, and who has at least 10 years of service
- 26 at his or her first termination of employment.
- 27 (8) The retirement system shall determine a method to
- 28 implement subsections (3) to (7), including a method for crediting
- 29 the amounts in those subsections to comply with any restrictions

- 1 imposed by the internal revenue code. Notwithstanding any provision
- 2 of this act to the contrary, the Tier 2 plan provisions of this
- 3 section must be implemented by the department as soon as feasible
- 4 but not later than May 1, 2023.
- 5 (9) Subsections (3) to (7) do not apply to a member or
- 6 qualified participant who is eligible for the payment of health
- 7 insurance coverage premiums by the retirement system as a result of
- 8 benefits provided under section 507.
 - (10) As used in this section:
- 10 (a) "Qualified member" means a member or qualified participant
- 11 who meets all of the following requirements:
- 12 (i) He or she first became a member or qualified participant
- 13 before December 11, 2022.

- 14 (ii) He or she has earned service credit in the 12 months
- 15 ending December 10, 2022 or was on an approved professional
- 16 services or military leave of absence on December 10, 2022.
- 17 (iii) He or she is a plan 1 member or plan 2 member who is
- 18 eligible to qualify for future health insurance coverage premium
- 19 from the retirement system.
- 20 (b) "Salary" means that term as defined in section 706.
- 21 Sec. 604. (1) This section is enacted under section 401(a) of
- 22 the internal revenue code, 26 USC 401, which imposes certain
- 23 administrative requirements and benefit limitations for qualified
- 24 governmental plans. This state intends that the retirement system
- 25 be a qualified pension plan created in trust under section 401 of
- 26 the internal revenue code, 26 USC 401, and that the trust be an
- 27 organization exempt from taxation under section 501 of the internal
- 28 revenue code, 26 USC 501. The department shall administer the
- 29 retirement system to fulfill the intent of this subsection.

- (2) The retirement system shall must be administered in 1 2 compliance with the provisions of section 415 of the internal revenue code, 26 USC 415, and regulations under that section that 3 are applicable to governmental plans and, beginning January 1, 4 5 2010, applicable provisions of the final regulations issued by the 6 Internal Revenue Service on April 5, 2007. Employer-financed 7 benefits provided by the retirement system under this act must not exceed the applicable limitations set forth in section 415 of the 8 9 internal revenue code, 26 USC 415, as adjusted by the commissioner 10 of internal revenue under section 415(d) of the internal revenue 11 code, 26 USC 415, to reflect cost-of-living increases, and the 12 retirement system shall adjust the benefits, including benefits payable to retirants and retirement allowance beneficiaries, 13 14 subject to the limitation each calendar year to conform with the 15 adjusted limitation. For purposes of section 415(b) of the internal 16 revenue code, 26 USC 415, the applicable limitation applies to 17 aggregated benefits received from all qualified pension plans for which the office of retirement services coordinates administration 18 19 of that limitation. If there is a conflict between this section and 20 another section of this act, this section prevails.
 - (3) The assets of the retirement system must be held in trust and invested for the sole purpose of meeting the legitimate obligations of the retirement system and must not be used for any other purpose. The assets must not be used for or diverted to a purpose other than for the exclusive benefit of the members, vested former members, retirants, and retirement allowance beneficiaries before satisfaction of all retirement system liabilities.
 - (4) The retirement system shall return post-tax member contributions made by a member and received by the retirement

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- system to a member on retirement, under Internal Revenue Service
 regulations and approved Internal Revenue Service exclusion ratio
 tables.
- 4 (5) The required beginning date for retirement allowances and 5 other distributions must not be later than April 1 of the calendar 6 year following the calendar year in which the employee attains age 7 70-1/2 or April 1 of the calendar year following the calendar year 8 in which the employee retires. The required minimum distribution 9 requirements imposed by section 401(a)(9) of the internal revenue 10 code, 26 USC 401, apply to this act and must be administered in 11 accordance with a reasonable and good faith good-faith 12 interpretation of the required minimum distribution requirements for all years in which the required minimum distribution 13 14 requirements apply to this act.
- 15 (6) If the retirement system is terminated, the interest of 16 the members, vested former members, retirants, and retirement 17 allowance beneficiaries in the retirement system is nonforfeitable 18 to the extent funded as described in section 411(d)(3) of the 19 internal revenue code, 26 USC 411, and related Internal Revenue 20 Service regulations applicable to governmental plans.
 - (7) Notwithstanding any other provision of this act to the contrary that would limit a distributee's election under this act, a distributee may elect, at the time and in the manner prescribed by the retirement board, to have any portion of an eligible rollover distribution paid directly to an eligible retirement plan specified by the distributee in a direct rollover. This subsection applies to distributions made after December 31, 1992.
- (8) For purposes of determining actuarial equivalentretirement allowances under sections 506(1)(a) and (b) and 602, the

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- 1 actuarially assumed interest rate must be determined by the
- 2 director of the department and the retirement board in consultation
- 3 with the actuary using the mortality tables adopted by the
- 4 department and the retirement board. Beginning with the state
- 5 fiscal year ending September 30, 2023 and for each subsequent state
- 6 fiscal year, for the purposes of determining actuarial equivalent
- 7 retirement allowances under sections 506(1)(a) and (b) and 602, the
- 8 actuarial assumed interest rate and discount rate must not exceed
- 9 6.75%.
- 10 (9) Notwithstanding any other provision of this act, the
- 11 compensation of a member of the retirement system must be taken
- 12 into account for any year under the retirement system only to the
- 13 extent that it does not exceed the compensation limit established
- 14 in section 401(a)(17) of the internal revenue code, 26 USC 401, as
- 15 adjusted by the commissioner of internal revenue. This subsection
- 16 applies to an individual who first becomes a member of the
- 17 retirement system after September 30, 1996.
- 18 (10) Notwithstanding any other provision of this act,
- 19 contributions, benefits, and service credit with respect to
- 20 qualified military service will be provided under the retirement
- 21 system in accordance with section 414(u) of the internal revenue
- 22 code, 26 USC 414. This subsection applies to all qualified military
- 23 service after December 11, 1994. Beginning on January 1, 2007, in
- 24 accordance with section 401(a)(37) of the internal revenue code, 26
- 25 USC 401, if a member dies while performing qualified military
- 26 service, for purposes of determining any death benefits payable
- 27 under this act, the member is treated as having resumed and then
- 28 terminated employment on account of death.
- Sec. 714. (1) This section is subject to the vesting

- 1 requirements of section 715.
- (2) A qualified participant's employer shall contribute to the
 qualified participant's account in Tier 2 an amount equal to 4% of
 the qualified participant's salary.
- 5 (3) A qualified participant may periodically elect to 6 contribute up to 3% of his or her salary to his or her Tier 2 7 account. The qualified participant's employer shall make an 8 additional contribution to the qualified participant's Tier 2 9 account in an amount equal to the contribution made by the 10 qualified participant under this subsection.
 - (4) A qualified participant may make contributions in addition to contributions made under subsection (3) to his or her Tier 2 account as permitted by the state treasurer and the internal revenue code. The qualified participant's employer shall not match contributions made by the qualified participant under this subsection.
- 17 (5) A qualified participant who makes a written election under 18 section 701a may elect to contribute up to 6% of his or her salary 19 to his or her Tier 2 account. In lieu of employer contributions 20 under subsection (3), the qualified participant's employer shall 21 make an additional contribution to the qualified participant's Tier 22 2 account in an amount equal to the contribution made by the 23 qualified participant under this subsection. This subsection 24 applies for a period as determined by the department that equals 25 the time in which a Tier 1 member was not able to make contributions to the Tier 2 plan because of the temporary 26 27 restraining order issued in the case of Michigan judges assn v Treasurer of the State of Michigan, case no. 98-DT-72771-CV (Ed 28

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- 1 United States District Court for the Eastern District of Michigan
 2 (Case No. 98-DT-72771-CV).
- 3 (6) Beginning Except as otherwise provided in section 509a,
- 4 beginning January 1, 2002, each a qualified participant who is a
- 5 plan 1 member or a plan 2 member, upon on taking office and so long
- 6 as while he or she remains in office, shall contribute 2.0% of the
- 7 qualified participant's compensation to the retirement system. The
- 8 retirement system shall deposit the contribution under this
- 9 subsection into the reserve for health benefits for hospital and
- 10 medical-surgical and sick care benefits as provided in section 719.
- 11 Sec. 714a. Tier 2 and tax-deferred accounts are subject to the 12 following terms and conditions:
- 13 (a) Before April 2, 2022, the retirement system shall design
- 14 an automatic enrollment feature that provides that unless a
- 15 qualified participant who makes contributions under section 714(3)
- 16 elects to contribute a lesser amount, the qualified participant
- 17 shall contribute the amount required to qualify for all eligible
- 18 matching contributions under this act. The retirement system shall
- 19 implement this automatic enrollment feature as soon as
- 20 administratively feasible, but no later than 12 months after the
- 21 effective date of the amendatory act that added this section.
- 22 (b) In addition to elective employee contributions to Tier 2
- 23 or a tax-deferred account, this state may use elective employee
- 24 contributions to the state 457 deferred compensation plan as a
- 25 basis for making employer matching contributions to Tier 2 or a
- 26 tax-deferred account.
- 27 (c) Employer matching contributions do not have to be made to
- 28 the same plan or account to which the elective employee
- 29 contributions were contributed as the basis for the matching

1 contributions.

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- 2 (d) Elective employee contributions may not be used as the 3 basis for more than an equivalent amount of employer matching 4 contributions.
- 5 (e) The retirement system shall design and implement a method 6 to determine the proper allocation of employer matching 7 contributions based on elective employee contributions as provided 8 in this section.
- 9 Sec. 719. (1) A former qualified participant may elect health 10 insurance benefits in the manner prescribed in this section if he 11 or she meets both of the following requirements:
 - (a) The former qualified participant is vested in health benefits insurance coverage under section 715(2).
 - (b) The former qualified participant meets or exceeds the benefit commencement age employed used in the actuarial present value calculation under section 702 and the service requirements that would have applied to that former participant under Tier 1 for receiving health insurance coverage under section 509, if that former participant was a member of Tier 1.
 - (2) A former qualified participant who is eligible to elect health insurance coverage under subsection (1) may elect health insurance coverage in a health benefit plan or plans as authorized by section 509, or in another plan as provided in subsection (6). A former qualified participant who is eligible to elect health insurance coverage under subsection (1) may also elect health insurance coverage for his or her health benefit dependents, if any. A surviving health benefit dependent of a deceased former qualified participant who is eligible to elect health insurance coverage under subsection (1) may elect health insurance coverage

1 in the manner prescribed in this section.

- 2 (3) Except as otherwise provided in subsection (6), an
 3 individual who elects health insurance coverage under this section
 4 shall will become a member of a health insurance coverage group
 5 authorized pursuant to under section 509.
- 6 (4) For a former qualified participant who is eligible to 7 elect health insurance coverage under subsection (1) and who is 8 vested in those benefits under section 715(2)(a), and for his or 9 her health benefit dependents, this state shall pay a portion of 10 the health insurance premium as calculated under this subsection on 11 a cash disbursement method. An individual described in this 12 subsection who elects health insurance coverage under this section 13 shall pay to the retirement system the remaining portion of the 14 health insurance coverage premium not paid by this state under this 15 subsection. The portion of the health insurance coverage premium 16 paid by this state under this subsection shall must be 50% of the payments for health insurance coverage under section 509 if the 17 18 former qualified participant has 4 years of service; 75% of the 19 payments for health insurance coverage under section 509 if the 20 former qualified participant has 5 years of service; or 90% of the payments for health insurance coverage under section 509 if the 21 former qualified participant has 6 years of service. If the 22 23 individual elects the health insurance coverage provided under 24 section 509, the this state shall transfer its portion of the 25 amount calculated under this subsection to the reserve for health benefits created by section 214. 26
 - (5) For a former qualified participant who is eligible to elect health insurance coverage under subsection (1) and who is vested in those benefits under section 715(2)(b), and for his or

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- 1 her health benefit dependents, this state shall pay a portion of
- 2 the health insurance premium as calculated under this subsection on
- 3 a cash disbursement method. An individual described in this
- 4 subsection who elects health insurance coverage under this section
- 5 shall pay to the retirement system the remaining portion of the
- 6 health insurance coverage premium not paid by this state under this
- 7 subsection. The portion of the health insurance coverage premium
- 8 paid by this state under this subsection shall must be equal to the
- 9 premium amounts paid on behalf of retirants of Tier 1 for health
- 10 insurance coverage under section 509. If the individual elects the
- 11 health insurance coverage provided under section 509, the this
- 12 state shall transfer its portion of the amount calculated under
- 13 this subsection to the reserve for health benefits created by
- **14** section 214.
- 15 (6) A former qualified participant or health benefit dependent
- 16 who is eligible to elect health insurance coverage under this
- 17 section and who elects health insurance coverage under a different
- 18 plan than the plan authorized under section 509 may elect to have
- 19 an amount up to the amount of the retirement system's share of the
- 20 monthly health insurance premium subsidy provided in this section
- 21 paid by the retirement system directly to the other health
- 22 insurance plan or to a medical savings account established pursuant
- 23 to-under section 220 of the internal revenue code, 26 USC 220, to
- 24 the extent allowed by law or under the provisions and procedures of
- **25** Tier 2.
- 26 (7) If the department of **technology**, management, and budget
- 27 receives notification from the United States internal revenue
- 28 service Internal Revenue Service that this section or any portion
- 29 of this section will cause the retirement system to be disqualified

- for tax purposes under the internal revenue code, then the portionthat will cause the disqualification does not apply.
- 3 (8) This section does not apply to an individual who first
 4 became a member or qualified participant after December 10, 2022 or
 5 to a qualified member who made an election to opt out of health
 6 insurance coverage under section 509a. As used in this subsection,
 7 "qualified member" means that term as defined in section 509a.

