

**SENATE SUBSTITUTE FOR
HOUSE BILL NO. 4311**

A bill to create the lawful internet gaming act; to require licensure for persons to offer internet gaming; to impose requirements for internet gaming; to provide for the powers and duties of the Michigan gaming control board and other state and local officers and entities; to impose fees; to impose tax and other payment obligations on the conduct of licensed internet gaming; to create the internet gaming fund; to prohibit certain acts in relation to internet gaming and to prescribe penalties for those violations; to require the promulgation of rules; and to provide remedies.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 Sec. 1. This act shall be known and may be cited as the
2 "lawful internet gaming act".



1 Sec. 2. The legislature finds and declares all of the
2 following:

3 (a) Operating, conducting, and offering for play internet
4 games over the internet involves gaming activity that already
5 occurs throughout this state illegally.

6 (b) This act is consistent and complies with the unlawful
7 internet gambling enforcement act of 2006, 31 USC 5361 to 5367, and
8 specifically authorizes use of the internet to place, receive, or
9 otherwise knowingly transmit a bet or wager if that use complies
10 with this act and rules promulgated under this act.

11 (c) This act is consistent and complies with the state
12 constitution of 1963 by ensuring that the internet may be used to
13 place wagers only on games of skill or chance that may be lawfully
14 played in this state and that internet gaming is only conducted by
15 persons who are lawfully operating casinos in this state.

16 (d) In order to protect residents of this state who wager on
17 games of chance or skill through the internet and to capture
18 revenues generated from internet gaming, it is in the best interest
19 of this state and its citizens to regulate this activity by
20 authorizing and establishing a secure, responsible, fair, and legal
21 system of internet gaming.

22 (e) The use of the internet to sell lottery games, including
23 digital representations of lottery games and entertaining displays
24 for revealing outcomes, continues to be permitted as a method for
25 selling state lottery games. This act is not intended to prohibit
26 sales described in this subdivision.

27 Sec. 3. As used in this act:

28 (a) "Adjusted gross receipts" means gross receipts less a
29 deduction equal to the amount of free play provided and wagered by



1 authorized participants as an incentive to place or as a result of
2 placing internet wagers under this act. The deduction under this
3 subdivision is limited as follows:

4 (i) For years 1-3, a deduction not to exceed 10% of gross
5 receipts.

6 (ii) For year 4, a deduction not to exceed 6% of gross
7 receipts.

8 (iii) For year 5, a deduction not to exceed 4% of gross
9 receipts.

10 (iv) For year 6 and each year thereafter, no deduction of free
11 play is allowed. The January 1 following the year in which the
12 internet gaming operator begins internet gaming operations is
13 considered the first year of internet gaming for the purposes of
14 this subdivision. An internet gaming operator may deduct up to 10%
15 of gross receipts during any period of internet gaming operations
16 before January 1 of the first year of internet gaming operations.

17 (b) "Affiliate" means a person that, directly or indirectly,
18 through 1 or more intermediaries, controls or is controlled by an
19 internet gaming operator.

20 (c) "Applicant" means a person that applies for a license or
21 for registration under this act. As used in section 6(2), applicant
22 includes an affiliate, director, or managerial employee of the
23 applicant that performs the function of principal executive
24 officer, principal operations officer, or principal accounting
25 officer, or a person who holds more than 5% ownership interest in
26 the applicant. As used in this subdivision, affiliate does not
27 include a partnership, a joint venture, a co-shareholder of a
28 corporation, a co-member of a limited liability company, or a co-
29 partner in a limited liability partnership that has 5% or less



1 ownership interest in the applicant and is not involved in the
2 internet gaming operation.

3 (d) "Authorized participant" means an individual who has a
4 valid internet wagering account with an internet gaming operator
5 and is 21 years of age or older.

6 (e) "Board" means the Michigan gaming control board created
7 under section 4 of the Michigan Gaming Control and Revenue Act,
8 1996 IL 1, MCL 432.204.

9 (f) "Casino" means a building or buildings in which gaming is
10 lawfully conducted under the Michigan Gaming Control and Revenue
11 Act, 1996 IL 1, MCL 432.201 to 432.226, or in which class III
12 gaming is lawfully conducted by an Indian tribe in this state under
13 a facility license issued in accordance with a tribal gaming
14 ordinance approved by the chair of the National Indian Gaming
15 Commission.

16 (g) "Class II gaming" means that term as defined in 25 USC
17 2703.

18 (h) "Class III gaming" means that term as defined in 25 USC
19 2703.

20 (i) "Compact" means a tribal-state compact governing the
21 conduct of gaming activities that is negotiated under the Indian
22 gaming regulatory act, Public Law 100-497, 102 Stat 2467.

23 (j) "Fantasy contest" means a simulated game or contest with
24 an entry fee that meets all of the following conditions:

25 (i) No fantasy contest team is composed of the entire roster of
26 a real world sports team.

27 (ii) No fantasy contest team is composed entirely of individual
28 athletes who are members of the same real world sports team.

29 (iii) Each prize and award or the value of all prizes and awards



1 offered to winning fantasy contest players is made known to the
2 fantasy contest players in advance of the fantasy contest.

3 (iv) Each winning outcome reflects the relative knowledge and
4 skill of the fantasy contest players and are determined by the
5 aggregated statistical results of the performance of multiple
6 individual athletes selected by the fantasy contest player to form
7 the fantasy contest team, whose individual performances in the
8 fantasy contest directly correspond with the actual performance of
9 those athletes in the athletic event in which those individual
10 athletes participated.

11 (v) A winning outcome is not based on randomized or historical
12 events, or on the score, point spread, or performance in an
13 athletic event of a single real-world sports team, a single
14 athlete, or any combination of real-world sports teams.

15 (vi) The fantasy contest does not constitute or involve and is
16 not based on any of the following:

17 (A) Racing involving animals.

18 (B) A game or contest ordinarily offered by a horse track or
19 casino for money, credit, or any representative of value, including
20 any races, games, or contests involving horses, or that are played
21 with cards or dice.

22 (C) A slot machine or other mechanical, electromechanical, or
23 electric device, equipment, or machine, including computers and
24 other cashless wagering systems.

25 (D) Any other game or device authorized by the board under the
26 Michigan Gaming Control and Revenue Act, 1996 IL 1, MCL 432.201 to
27 432.226.

28 (k) "Fund" means the internet gaming fund created under
29 section 16.



1 (l) "Gross receipts" means the total of all sums, including,
 2 but not limited to, valid or invalid checks, valid or invalid
 3 credit or debit card deposits, valid or invalid ACH deposits,
 4 currency, coupons, free play or promotional credits, redeemable
 5 credits, vouchers, entry fees assessed for tournaments or other
 6 contests, or instruments of monetary value whether collected or
 7 uncollected, in each case actually wagered by an authorized
 8 participant at or with an internet gaming operator on an internet
 9 game, less all of the following:

10 (i) Winnings.

11 (ii) Amounts returned to an authorized participant due to a
 12 game, platform, or system malfunction or because the internet wager
 13 must be voided due to concerns regarding integrity of the wager or
 14 game.

15 (iii) Uncollectible markers or successfully disputed credit or
 16 debit card charges that were previously included in the computation
 17 of gross receipts.

18 (m) "Indian lands" means that term as defined in 25 USC 2703.

19 (n) "Indian tribe" means that term as defined in 25 USC 2703
 20 and any instrumentality, political subdivision, or other legal
 21 entity through which an Indian tribe operates its existing casino
 22 in this state.

23 (o) "Institutional investor" means a person that is any of the
 24 following:

25 (i) A retirement fund administered by a public agency for the
 26 exclusive benefit of federal, state, or local public employees.

27 (ii) An employee benefit plan or pension fund that is subject
 28 to the employee retirement income security act of 1974, Public Law
 29 93-406.



1 (iii) An investment company registered under the investment
2 company act of 1940, 15 USC 80a-1 to 80a-64.

3 (iv) A collective investment trust organized by a bank under 12
4 CFR part 9.

5 (v) A closed end investment trust.

6 (vi) A chartered or licensed life insurance company or
7 property and casualty insurance company.

8 (vii) A chartered or licensed financial institution.

9 (viii) An investment advisor registered under the investment
10 advisers act of 1940, 15 USC 80b-1 to 80b-21.

11 (ix) Any other person that the board determines through
12 rulemaking should be considered to be an institutional investor for
13 reasons consistent with this act.

14 (p) "Internet" means the international computer network of
15 interoperable packet-switched data networks, inclusive of such
16 additional technological platforms as mobile, satellite, and other
17 electronic distribution channels.

18 (q) "Internet game" means a game of skill or chance that is
19 offered for play through the internet in which an individual wagers
20 money or something of monetary value for the opportunity to win
21 money or something of monetary value. Internet game includes gaming
22 tournaments conducted via the internet in which individuals compete
23 against one another in 1 or more of the games authorized by the
24 board or in approved variations or composites as authorized by the
25 board. Internet game does not include a social media internet game
26 as that term is defined in section 310c of the Michigan penal code,
27 1931 PA 328, MCL 750.310c.

28 (r) "Internet gaming" means operating, conducting, or offering
29 for play an internet game.



1 (s) "Internet gaming operator" means a person that is issued
2 an internet gaming operator license from the board.

3 (t) "Internet gaming operator license" means a license issued
4 by the board to a person to operate, conduct, or offer internet
5 gaming.

6 (u) "Internet gaming platform" means an integrated system of
7 hardware, software, applications, including mobile applications,
8 and servers through which an internet gaming operator operates,
9 conducts, or offers internet gaming.

10 (v) "Internet gaming platform provider" means an internet
11 gaming supplier that contracts with an internet gaming operator to
12 provide an internet gaming platform.

13 (w) "Internet gaming supplier" means a person that the board
14 has identified under the rules promulgated by the board as
15 requiring a license to provide internet gaming operators goods or
16 services that directly affect wagering, play, and results of
17 internet games offered under this act. Internet gaming supplier
18 includes, but is not limited to, internet gaming platform
19 providers.

20 (x) "Internet gaming supplier license" means a license issued
21 by the board to an internet gaming supplier.

22 (y) "Internet wager" means money or something of monetary
23 value risked on an internet game.

24 (z) "Internet wagering" means risking money or something of
25 monetary value on an internet game.

26 (aa) "Internet wagering account" means an electronic ledger in
27 which all of the following types of transactions relative to an
28 authorized participant are recorded:

29 (i) Deposits and credits.



1 (ii) Withdrawals.

2 (iii) Internet wagers.

3 (iv) Monetary value of winnings.

4 (v) Service or other transaction-related charges authorized by
5 the authorized participant, if any.

6 (vi) Adjustments to the account.

7 (bb) "Mobile application" means an application on a mobile
8 phone or other device through which an individual is able to place
9 an internet wager.

10 (cc) "Occupational license" means a license issued by the
11 board to a person to perform an occupation that directly impacts
12 the integrity of internet gaming and that the board has identified
13 as requiring a license to perform the occupation.

14 (dd) "Person" means an individual, partnership, corporation,
15 association, limited liability company, federally recognized Indian
16 tribe, or other legal entity.

17 (ee) "Vendor" means a person that is not licensed under this
18 act that supplies any goods or services to an internet gaming
19 operator or internet gaming supplier.

20 (ff) "Winnings" means the total cash value of all property or
21 sums including currency or instruments of monetary value paid to an
22 authorized participant by an internet gaming operator as a direct
23 result of a winning internet wager.

24 Sec. 4. (1) Internet gaming may be conducted only to the
25 extent that it is conducted in accordance with this act.

26 (2) For purposes of article IV, section 41 of the state
27 constitution of 1963, an internet wager received by an internet
28 gaming operator or its internet gaming platform providers is
29 considered to be gambling or gaming that is conducted in the



1 internet gaming operator's casino located in this state, regardless
2 of the authorized participant's location at the time the
3 participant initiates or otherwise places the internet wager.

4 (3) A law that is inconsistent with this act does not apply to
5 internet gaming as provided for by this act.

6 (4) This act does not apply to any of the following:

7 (a) Lottery games offered by the bureau of lottery under the
8 McCauley-Traxler-Bowman-McNeely lottery act, 1972 PA 239, MCL 432.1
9 to 432.47.

10 (b) Class II and Class III gaming conducted exclusively on
11 Indian lands by an Indian tribe under a facility license issued in
12 accordance with a tribal gaming ordinance approved by the chair of
13 the National Indian Gaming Commission. For purposes of this act,
14 gaming is conducted exclusively on Indian lands only if the
15 individual who places the wager is physically present on Indian
16 lands when the wager is initiated and the wager is received or
17 otherwise made on equipment that is physically located on Indian
18 lands, and the wager is initiated, received, or otherwise made in
19 conformity with the safe harbor requirements described in 31 USC
20 5362(10)(C).

21 (c) A lawful fantasy contest.

22 (d) Any lawful internet sports betting.

23 (5) A person shall not provide or make available computers or
24 other internet access devices in a place of public accommodation in
25 this state, including a club or other association, to enable
26 individuals to place internet wagers or play an internet game. The
27 prohibition under this subsection does not apply to an internet
28 gaming operator aggregating, providing, or making available
29 computers or other internet access devices at its own casino.



1 (6) For purposes of this act, the intermediate routing of
2 electronic data in connection with internet wagering, including
3 routing across state lines, does not determine the location or
4 locations in which the internet wager is initiated, received, or
5 otherwise made.

6 (7) An internet gaming operator may offer internet gaming
7 under a maximum of 2 separate brands, 1 for each of interactive
8 poker and other casino style games. This subsection does not
9 prohibit an internet gaming operator from using fewer than 2 brands
10 or from using a single brand to offer any combination of
11 interactive poker or other casino style games. Only an internet
12 gaming operator or its internet gaming platform providers may
13 process, accept, or solicit internet wagers under this act. All
14 websites and corresponding applications used to offer internet
15 gaming must clearly display the brand of internet gaming operator
16 or its affiliate. The internet gaming operator may also elect, in
17 its sole discretion, to have the brand of each internet gaming
18 platform that it utilizes be the name and logos or no more than 1
19 internet gaming platform provider if the internet gaming platform
20 also clearly displays the internet gaming operator's own trademarks
21 and logos of those of an affiliate. The internet gaming operator is
22 responsible for the conduct of its internet gaming platform
23 provider.

24 Sec. 5. (1) The board has the powers and duties specified in
25 this act and all other powers necessary to enable it to fully and
26 effectively execute this act to administer, regulate, and enforce
27 the system of internet gaming established under this act.

28 (2) The board has jurisdiction over every person licensed by
29 the board and may take enforcement action against a person that is



1 not licensed by the board that offers internet gaming in this
2 state.

3 Sec. 6. (1) The board may issue an internet gaming operator
4 license only to an applicant that is either of the following:

5 (a) A person that holds a casino license under the Michigan
6 Gaming Control and Revenue Act, 1996 IL 1, MCL 432.201 to 432.226.

7 (b) An Indian tribe that lawfully conducts class III gaming in
8 a casino located in this state under a facility license issued in
9 accordance with a tribal gaming ordinance approved by the chair of
10 the National Indian Gaming Commission.

11 (2) The board shall issue an internet gaming operator license
12 to an applicant described in subsection (1) after receiving the
13 application described in subsection (4) or (5), as applicable, and
14 the application fee, if the board determines that the internet
15 gaming proposed by the applicant complies with this act and the
16 applicant is otherwise eligible and suitable. An applicant is
17 eligible if it meets the requirements set forth in subsection
18 (1)(a) or (b). Each casino licensee described in subsection (1)(a)
19 and each Indian tribe described in subsection (1)(b) is eligible
20 for not more than 1 internet gaming operator license. It is the
21 burden of the applicant to establish by clear and convincing
22 evidence its suitability as to character, reputation, integrity,
23 business probity, and financial ability. The application or
24 enforcement of this subsection by the board must not be arbitrary,
25 capricious, or contradictory to the express provisions of this act.
26 In evaluating the eligibility and suitability of an applicant under
27 the standards provided in this act, the board shall establish and
28 apply the standards to each applicant in a consistent and uniform
29 manner. In determining whether to grant an internet gaming operator



1 license to an applicant, the board may request from the applicant
2 and consider as a factor in the determination any or all of the
3 following information:

4 (a) Whether the applicant has adequate capitalization and the
5 financial ability and the means to develop, construct, operate, and
6 maintain the proposed internet gaming platform and to offer and
7 conduct internet gaming in accordance with this act and the rules
8 promulgated by the board.

9 (b) Whether the applicant has the financial ability to
10 purchase and maintain adequate liability and casualty insurance and
11 to provide an adequate surety bond.

12 (c) Whether the applicant has adequate capitalization and the
13 financial ability to responsibly pay its secured and unsecured
14 debts in accordance with its financing agreements and other
15 contractual obligations.

16 (d) Whether the applicant has a history of material
17 noncompliance with casino or casino-related licensing requirements
18 or compacts with this state or any other jurisdiction, where the
19 noncompliance resulted in enforcement action by the person with
20 jurisdiction over the applicant.

21 (e) Whether the applicant has been indicted for, charged with,
22 arrested for, or convicted of, pleaded guilty or nolo contendere
23 to, forfeited bail concerning, or had expunged any criminal offense
24 under the laws of any jurisdiction, either felony or misdemeanor,
25 not including traffic violations, regardless of whether the offense
26 has been expunged, pardoned, or reversed on appeal or otherwise.
27 The board may consider mitigating factors, and, for an applicant
28 described in subsection (1)(b), shall give deference to whether the
29 applicant has otherwise met the requirements of the applicant's



1 gaming compact for licensure, as applicable.

2 (f) Whether the applicant has filed, or had filed against it,
3 a proceeding for bankruptcy or has ever been involved in any formal
4 process to adjust, defer, suspend, or otherwise work out the
5 payment of any debt.

6 (g) Whether the applicant has a history of material
7 noncompliance with any regulatory requirements in this state or any
8 other jurisdiction where the noncompliance resulted in an
9 enforcement action by the regulatory agency with jurisdiction over
10 the applicant.

11 (h) Whether at the time of application the applicant is a
12 defendant in litigation involving the integrity of its business
13 practices.

14 (3) An internet gaming operator license issued under this act
15 is valid for the 5-year period after the date of issuance and, if
16 the board determines that the internet gaming operator continues to
17 meet the eligibility and suitability standards under this act, is
18 renewable for additional 5-year periods.

19 (4) A person described in subsection (1)(a) may apply to the
20 board for an internet gaming operator license to offer internet
21 gaming as provided in this act. The application must be made on
22 forms provided by the board and include the information required by
23 the board.

24 (5) A person described in subsection (1)(b) may apply to the
25 board for an internet gaming operator license to offer internet
26 gaming as provided in this act. The application must be made on
27 forms provided by the board that require only the following
28 information:

29 (a) The name and location of any of the applicant's casinos.



1 (b) The tribal law, charter, or any other organizational
2 document of the applicant and other governing documents under which
3 the applicant operates any of its casinos.

4 (c) Detailed information about the primary management
5 officials of the applicant's casinos who will have management
6 responsibility for the applicant's internet gaming operations. As
7 used in this subdivision, "primary management official" does not
8 include an elected or appointed representative of the applicant
9 unless the representative is also a full-time employee of the
10 applicant's internet gaming operations.

11 (d) The current facility license for the applicant's casinos.

12 (e) The applicant's current tribal gaming ordinance.

13 (f) The gaming history and experience of the applicant in the
14 United States and other jurisdictions.

15 (g) Financial information, including copies of the last
16 independent audit and management letter submitted by the applicant
17 to the National Indian Gaming Commission under 25 USC 2710(b)(2)(C)
18 and (D) and 25 CFR parts 271.12 and 271.13.

19 (h) The total number of gaming positions, including, but not
20 limited to, electronic gaming devices and table games, at each of
21 the applicant's casinos.

22 (6) An initial application for an internet gaming operator
23 license must be accompanied by an application fee of \$50,000.00.
24 The rules promulgated under section 10 may include provisions for
25 the refund of an application fee, or the portion of an application
26 fee that has not been expended by the board in processing the
27 application, and the circumstances under which the fee will be
28 refunded. The board may assess additional fees for the costs
29 related to the licensure investigation.



1 (7) The board shall keep all information, records, interviews,
2 reports, statements, memoranda, or other data supplied to or used
3 by the board in the course of its review or investigation of an
4 application for an internet gaming operator license or renewal of
5 an internet gaming operator license confidential. The materials
6 described in this subsection are exempt from disclosure under
7 section 13 of the freedom of information act, 1976 PA 442, MCL
8 15.243.

9 (8) An application under this section must be submitted and
10 considered in accordance with this act and any rules promulgated
11 under this act.

12 (9) An internet gaming operator shall pay a license fee of
13 \$100,000.00 to the board at the time the initial internet gaming
14 operator license is issued and \$50,000.00 each year after the
15 initial license is issued.

16 (10) The board shall deposit all application and license fees
17 paid under this section into the fund.

18 (11) An institutional investor that holds for investment
19 purposes only less than 25% of the equity of an applicant under
20 this section is exempt from the licensure requirements of this act.

21 (12) An internet gaming operator shall not offer internet
22 gaming until all of the following criteria are satisfied:

23 (a) The board has issued a license to at least 1 person under
24 section 6(1) (a) and 1 person under section 6(1) (b).

25 (b) The governor agrees to add internet gaming as an
26 authorized class III gaming game under each tribal-state gaming
27 compact in this state requiring agreement by the governor for the
28 addition of each new class III gaming games if those tribes request
29 an agreement described in this subdivision within 60 days after the



1 effective date of this act.

2 Sec. 7. (1) The board shall condition the issuance,
3 maintenance, and renewal of an internet gaming operator license to
4 a person described in section 6(1)(b) on the person's compliance
5 with all of the following conditions:

6 (a) The person complies with this act, rules promulgated by
7 the board, and minimum internal controls pertaining to all of the
8 following:

9 (i) The types of and rules for playing internet games that
10 internet gaming operators may offer under this act.

11 (ii) Technical standards, procedures, and requirements for the
12 acceptance, by the person, of internet wagers initiated or
13 otherwise made by individuals located in this state who are not
14 physically present on the person's Indian lands in this state at
15 the time the internet wager is initiated or otherwise made.

16 (iii) The requirements set forth in section 11.

17 (b) The person adopts and maintains technical standards for
18 internet gaming platforms, systems, and software that are
19 consistent with the standards adopted by the board under section
20 10.

21 (c) The person maintains 1 or more mechanisms on the internet
22 gaming platform that are designed to reasonably verify that an
23 authorized participant is 21 years of age or older and that
24 internet wagering is limited to transactions that are initiated and
25 received or otherwise made by an authorized participant located in
26 this state.

27 (d) The person adopts and maintains responsible gaming
28 measures consistent with those described in section 12.

29 (e) The person continues to maintain and operate in this state



1 a casino offering class III gaming and the casino contains not less
 2 than 50% of the gaming positions that were in place on the
 3 effective date of this act.

4 (f) The person, within the time period described in section
 5 14(3), makes payments, to be allocated as outlined in section 15a,
 6 based on a graduated percentage schedule on the adjusted gross
 7 receipts received each calendar year by the person from all
 8 internet gaming it conducts under this act as an internet gaming
 9 operator, as set forth below:

10 (i) For adjusted gross receipts less than \$4,000,000.00, 20%.

11 (ii) For adjusted gross receipts of \$4,000,000.00 or more but
 12 less than \$8,000,000.00, 22%.

13 (iii) For adjusted gross receipts of \$8,000,000.00 or more but
 14 less than \$10,000,000.00, 24%.

15 (iv) For adjusted gross receipts of \$10,000,000.00 or more but
 16 less than \$12,000,000.00, 26%.

17 (v) For adjusted gross receipts of \$12,000,000.00 or more,
 18 28%.

19 (g) The person agrees to provide and timely provides, on
 20 written request of the board, books and records directly related to
 21 its internet gaming operations for the purpose of permitting the
 22 board to verify the calculation of the payments under subdivision
 23 (f).

24 (h) The person provides a waiver of sovereign immunity to the
 25 board for the sole and limited purpose of consenting to both of the
 26 following:

27 (i) The jurisdiction of the board to the extent necessary and
 28 for the limited purpose of providing a mechanism for the board to
 29 do all of the following:



1 (A) Issue, renew, and revoke the person's internet gaming
2 license.

3 (B) Enforce the payment obligations set forth in this section
4 and section 14.

5 (C) Regulate the person under and enforce sections 10(a), (b),
6 (d) to (g), 11, 12(4) and (5), 13, and 21.

7 (D) Inspect the person's internet gaming operation and records
8 to verify that the person is conducting its internet gaming
9 operation in conformity with this act.

10 (E) Assess fines or monetary penalties for violations referred
11 to in sub-subparagraph (C).

12 (F) Enforce the payment of internet gaming license fees
13 described in section 6(9).

14 (ii) The jurisdiction of the courts of this state, and
15 expressly waiving the exhaustion of tribal remedies, with circuit
16 court for Ingham County having exclusive jurisdiction, and any
17 courts to which appeals from that venue may be taken, to permit
18 this state to enforce administrative orders of the board, the
19 person's obligation to make payments required under subdivision (f)
20 and collection of any judgment. Any monetary damages awarded under
21 this subparagraph are deemed limited recourse obligations of the
22 person and does not impair any trust or restricted income or assets
23 of the person.

24 (2) This state, acting through the governor, at the request of
25 any Indian tribe, may negotiate and conclude and execute any
26 amendments to an Indian tribe's compact necessary to effectuate
27 internet gaming by the Indian tribe under this act and to ensure
28 internet gaming conducted by the Indian tribe is in compliance with
29 this act and any applicable federal laws. If the governor fails to



1 enter into negotiations with the Indian tribe, or fails to
2 negotiate in good faith with respect to the request, this state
3 waives its sovereign immunity to permit the Indian tribe to
4 initiate an action against the governor in his or her official
5 capacity in either state court or in federal court and obtain those
6 remedies as authorized in 25 USC 2710(d)(7).

7 (3) Notwithstanding anything in this act to the contrary, this
8 act only regulates internet gaming as provided in this act and does
9 not extend to the board, or any other agency of this state, any
10 jurisdiction or regulatory authority over any aspect of any gaming
11 operations of an Indian tribe described in section 4(4)(b) beyond
12 those rights granted to this state under the compact with the
13 Indian tribe.

14 Sec. 8. (1) The board may issue an internet gaming supplier
15 license to an internet gaming supplier. A person that is not
16 licensed under this section shall not provide goods, software, or
17 services as an internet gaming supplier to an internet gaming
18 operator.

19 (2) On application by an interested person, the board may
20 issue a provisional internet gaming supplier license to an
21 applicant for an internet gaming supplier license. A provisional
22 license issued under this subsection allows the applicant for the
23 internet gaming supplier license to conduct business with an
24 internet gaming operator before the internet gaming supplier
25 license is issued to the applicant. A provisional license issued
26 under this subsection expires on the date provided by the board.
27 The board shall not issue a provisional internet gaming platform
28 provider license under this subsection.

29 (3) An internet gaming supplier license issued under



1 subsection (1) is valid for the 5-year period after the date of
2 issuance. An internet gaming supplier license is renewable after
3 the initial 5-year period for additional 5-year periods if the
4 board determines that the internet gaming supplier continues to
5 meet the eligibility and suitability standards under this act.

6 (4) A person may apply to the board for an internet gaming
7 supplier license as provided in this act and the rules promulgated
8 under this act.

9 (5) Except as otherwise provided in this section, an
10 application under this section must be made on forms provided by
11 the board and include the information required by the board.

12 (6) An application under this section must be accompanied by a
13 nonrefundable application fee in an amount to be determined by the
14 board, not to exceed \$5,000.00. The board may assess additional
15 fees for the cost related to the licensure investigation.

16 (7) The board shall keep all information, records, interviews,
17 reports, statements, memoranda, or other data supplied to or used
18 by the board in the course of its review or investigation of an
19 application for an internet gaming supplier license or renewal of
20 an internet gaming supplier license confidential. The materials
21 described in this subsection are exempt from disclosure under
22 section 13 of the freedom of information act, 1976 PA 442, MCL
23 15.243.

24 (8) An internet gaming supplier shall pay a license fee of
25 \$5,000.00 to the board at the time an initial internet gaming
26 supplier license is issued to the internet gaming supplier and
27 \$2,500.00 each year after the initial license is issued.

28 (9) The board shall deposit all application and license fees
29 paid under this section into the fund.



1 (10) An institutional investor that holds for investment
2 purposes only less than 25% of the equity of an applicant under
3 this section is exempt from the licensure requirements of this act.

4 Sec. 9. (1) The board has jurisdiction over and shall
5 supervise all internet gaming operations governed by this act. The
6 board may do anything necessary or desirable to effectuate this
7 act, including, but not limited to, all of the following:

8 (a) Develop qualifications, standards, and procedures for
9 approval and licensure by the board of internet gaming operators
10 and internet gaming suppliers.

11 (b) Decide promptly and in reasonable order all license
12 applications and approve, deny, suspend, revoke, restrict, or
13 refuse to renew internet gaming operator licenses and internet
14 gaming supplier licenses. A party aggrieved by an action of the
15 board denying, suspending, revoking, restricting, or refusing to
16 renew a license may request a contested case hearing before the
17 board under the administrative procedures act of 1969, 1969 PA 306,
18 MCL 24.201 to 24.328. A request for hearing under this subdivision
19 must be made to the board in writing within 21 days after service
20 of notice of the action by the board.

21 (c) Conduct all hearings pertaining to violations of this act
22 or rules promulgated under this act.

23 (d) Provide for the establishment and collection of all
24 applicable license fees, taxes, and payments imposed by this act
25 and the rules promulgated under this act and the deposit of the
26 applicable fees, taxes, and payments into the fund.

27 (e) Develop and enforce testing and auditing requirements for
28 internet gaming platforms, internet wagering, and internet wagering
29 accounts.



1 (f) Develop and enforce requirements for responsible gaming
2 and player protection, including privacy and confidentiality
3 standards and duties.

4 (g) Develop and enforce requirements for accepting internet
5 wagers.

6 (h) Adopt by rule a code of conduct governing board employees
7 that ensures, to the maximum extent possible, that persons subject
8 to this act avoid situations, relationships, or associations that
9 may represent or lead to an actual or perceived conflict of
10 interest.

11 (i) Develop and administer civil fines for internet gaming
12 operators and internet gaming suppliers that violate this act or
13 the rules promulgated under this act.

14 (j) Audit and inspect books and records relevant to internet
15 gaming operations, internet wagers, internet wagering accounts,
16 internet games, or internet gaming platforms, including, but not
17 limited to, the books and records regarding financing and
18 accounting materials held by or in the custody of an internet
19 gaming operator or internet gaming supplier.

20 (k) Acquire by lease or by purchase personal property,
21 including, but not limited to, any of the following:

22 (i) Computer hardware.

23 (ii) Mechanical, electronic, and online equipment and
24 terminals.

25 (iii) Intangible property, including, but not limited to,
26 computer programs, software, and systems.

27 (2) The board may investigate and may issue cease and desist
28 orders and obtain injunctive relief against a person that is not
29 licensed by the board that offers internet gaming in this state.



1 (3) The board shall keep all information, records, interviews,
2 reports, statements, memoranda, and other data supplied to or used
3 by the board in the course of any investigation of a person
4 licensed under this act confidential. The materials described in
5 this subsection are exempt from disclosure under section 13 of the
6 freedom of information act, 1976 PA 442, MCL 15.243.

7 Sec. 10. The board shall promulgate rules pursuant to the
8 administrative procedures act of 1969, 1969 PA 306, MCL 24.201 to
9 24.328. The rules may include any necessary and proper to govern
10 internet gaming, including, but not limited to, any of the
11 following:

12 (a) The types of internet games to be offered, which must
13 include, but need not be limited to, poker, blackjack, cards,
14 slots, and other games typically offered at a casino, but does not
15 include pick numbers or other lottery games typically offered by
16 the bureau of lottery under the McCauley-Traxler-Law-Bowman-McNeely
17 lottery act, 1972 PA 239, MCL 432.1 to 432.47.

18 (b) The qualifications, standards, and procedures for approval
19 and licensure by the board for internet gaming operators and
20 internet gaming suppliers consistent with this act.

21 (c) Requirements to ensure responsible gaming.

22 (d) Technical and financial standards for internet wagering,
23 internet wagering accounts, and internet gaming platforms, systems,
24 and software or other electronic components integral to offering
25 internet gaming.

26 (e) Procedures for conducting contested case hearings under
27 this act.

28 (f) Procedures for a contested case hearing under this act
29 consistent with the administrative procedures act of 1969, 1969 PA



1 306, MCL 24.201 to 24.328.

2 (g) Requirements for occupational licensing.

3 (h) Requirements for vendors and vendor registration.

4 Sec. 11. (1) An internet gaming operator shall provide, or
5 shall require its internet gaming platform provider to provide, 1
6 or more mechanisms on the internet gaming platform that the
7 internet gaming operator uses that are designed to reasonably
8 verify that an authorized participant is 21 years of age or older
9 and that internet wagering is limited to transactions that are
10 initiated and received or otherwise made by an authorized
11 participant located in this state.

12 (2) An individual who wishes to place an internet wager under
13 this act must satisfy the verification requirements under
14 subsection (1) before the individual may establish an internet
15 wagering account or make an internet wager on an internet game
16 offered by the internet gaming operator.

17 (3) An internet gaming operator shall include, or shall
18 require its internet gaming platform provider to include,
19 mechanisms on its internet gaming platform that are designed to
20 detect and prevent the unauthorized use of internet wagering
21 accounts and to detect and prevent fraud, money laundering, and
22 collusion.

23 (4) An internet gaming operator, or its internet gaming
24 platform provider, shall not knowingly authorize any of the
25 following individuals to establish an internet wagering account or
26 knowingly allow them to wager on internet games offered by the
27 internet gaming operator, except if required and authorized by the
28 board for testing purposes or to otherwise fulfill the purposes of
29 this act:



1 (a) An individual who is less than 21 years old.

2 (b) An individual whose name appears in the board's
3 responsible gaming database.

4 (5) An internet gaming operator shall display, or shall
5 require its internet gaming platform provider to display, in a
6 clear, conspicuous, and accessible manner, evidence of the internet
7 gaming operator's internet gaming license issued under this act.

8 Sec. 12. (1) The board may develop responsible gaming
9 measures, including a statewide responsible gaming database
10 identifying individuals who are prohibited from establishing an
11 internet wagering account or participating in internet gaming
12 offered by an internet gaming operator. The executive director of
13 the board may place an individual's name in the responsible gaming
14 database if any of the following apply:

15 (a) The individual has been convicted in any jurisdiction of a
16 felony, a crime of moral turpitude, or a crime involving gaming.

17 (b) The individual has violated this act or another gaming-
18 related law.

19 (c) The individual has performed an act or has a notorious or
20 unsavory reputation such that the individual's participation in
21 internet gaming under this act would adversely affect public
22 confidence and trust in internet gaming.

23 (d) The individual's name is on a valid and current exclusion
24 list maintained by this state or another jurisdiction in the United
25 States.

26 (2) The board may promulgate rules for the establishment and
27 maintenance of the responsible gaming database.

28 (3) An internet gaming operator, in a format specified by the
29 board, may provide the board with names of individuals to be



1 included in the responsible gaming database.

2 (4) An internet gaming operator or its internet gaming
3 platform provider shall offer responsible gambling services and
4 technical controls to authorized participants, consisting of both
5 temporary and permanent self-exclusion for all internet games
6 offered and the ability for authorized participants to establish
7 their own periodic deposit and internet wagering limits and maximum
8 playing times.

9 (5) An authorized participant may voluntarily prohibit himself
10 or herself from establishing an internet wagering account with an
11 internet gaming operator. The board may incorporate the voluntary
12 self-exclusion list into the responsible gaming database and
13 maintain both the self-exclusion list and the responsible gaming
14 database in a confidential manner.

15 (6) The self-exclusion list and responsible gaming database
16 established under this section and any information and records used
17 by the board in the administration of the self-exclusion list and
18 responsible gaming database are exempt from disclosure under
19 section 13 of the freedom of information act, 1976 PA 442, MCL
20 15.243.

21 Sec. 13. (1) A person shall not do any of the following:

22 (a) Offer internet gaming for play in this state if the person
23 is not an internet gaming operator unless this act does not apply
24 to the internet gaming under section 4(4).

25 (b) Knowingly make a false statement on an application for a
26 license to be issued under this act.

27 (c) Knowingly provide false testimony to the board or an
28 authorized representative of the board while under oath.

29 (d) Willfully fail to report, pay, or truthfully account for



1 any license fee, tax, or payment imposed by this act, or willfully
2 attempt in any way to evade or defeat the license fee, tax, or
3 payment.

4 (e) Knowingly, with the intent to cheat, alter, tamper with,
5 or manipulate any game, platform, equipment, software, hardware,
6 devices, or supplies used to conduct internet gaming with intent to
7 cheat, in order to alter the odds or the payout, or to disable the
8 game, platform, equipment, software, hardware, devices, or supplies
9 from operating in the manner authorized by the board, or knowingly
10 offer or allow to be offered any game, platform, equipment,
11 software, hardware, devices, or supplies that have been altered,
12 tampered with, or manipulated in such a manner.

13 (f) Open, maintain, or use in any way an internet wagering
14 account or make or attempt to make an internet wager if the
15 individual is under the age of 21, or knowingly allow an individual
16 under the age of 21 to open, maintain, or use in any way an
17 internet wagering account or make or attempt to make an internet
18 wager.

19 (g) Claim, collect, or take, or attempt to claim, collect, or
20 take, money or anything of value from an internet gaming operator
21 with the intent to defraud, or to claim, collect, or take an amount
22 greater than the amount won.

23 (2) A person that violates subsection (1)(a) is guilty of a
24 felony punishable by imprisonment for not more than 10 years or a
25 fine of not more than \$100,000.00, or both.

26 (3) A person that violates subsection (1)(b) to (g) is guilty
27 of a misdemeanor punishable by imprisonment for not more than 1
28 year or a \$10,000.00 fine.

29 (4) The board shall not issue a license under this act to a



1 person that violates subsection (1).

2 (5) The attorney general or a county prosecuting attorney may
3 bring an action to prosecute a violation of subsection (1) in the
4 county in which the violation occurred or in Ingham County.

5 Sec. 14. (1) Except for an internet gaming operator that is an
6 Indian tribe, an internet gaming operator is subject to a graduated
7 tax on the adjusted gross receipts received each calendar year by
8 the internet gaming operator from all internet gaming it conducts
9 under this act as set forth below:

10 (a) For adjusted gross receipts less than \$4,000,000.00, a tax
11 of 20%.

12 (b) For adjusted gross receipts of \$4,000,000.00 or more but
13 less than \$8,000,000.00, a tax of 22%.

14 (c) For adjusted gross receipts of \$8,000,000.00 or more but
15 less than \$10,000,000.00, a tax of 24%.

16 (d) For adjusted gross receipts of \$10,000,000.00 or more but
17 less than \$12,000,000.00, a tax of 26%.

18 (e) For adjusted gross receipts of \$12,000,000.00 or more,
19 28%.

20 (2) An internet gaming operator that is an Indian tribe is
21 subject to the payment requirements under section 7(1)(f).

22 (3) An internet gaming operator shall pay the tax or payment,
23 as applicable, under subsection (1) or (2) on a monthly basis. The
24 payment for each monthly accounting period is due on the tenth day
25 of the following month.

26 (4) An internet gaming operator is not subject to any excise
27 tax, license tax, privilege tax, occupation tax, or other tax,
28 payment, or fee imposed exclusively on an internet gaming operator
29 or internet gaming operators by this state or any political



1 subdivision of this state, except as provided in this act. This
 2 subsection does not impair the contractual rights under an existing
 3 development agreement between a city and an internet gaming
 4 operator that holds a casino license under any of the following:

5 (a) The Michigan Gaming Control and Revenue Act, 1996 IL 1,
 6 MCL 432.201 to 432.226.

7 (b) The lawful sports betting act.

8 (5) In addition to payment of the tax and other fees as
 9 provided in this act, and to any payment required pursuant to an
 10 existing development agreement described in subsection (4), if a
 11 city has imposed a municipal services fee equal to 1.25% on a
 12 casino licensee, the city shall charge a 1.25% fee on the adjusted
 13 gross receipts of an internet gaming operator that holds a casino
 14 license under the Michigan Gaming Control and Revenue Act, 1996 IL
 15 1, MCL 432.201 to 432.226, whose casino is in that city.

16 Sec. 15. (1) The tax imposed under section 14 must be
 17 allocated as follows:

18 (a) Thirty percent to the city in which the internet gaming
 19 operator licensee's casino is located, for use in connection with
 20 the following:

21 (i) The hiring, training, and deployment of street patrol
 22 officers in that city.

23 (ii) Neighborhood development programs designed to create jobs
 24 in that city with a focus on blighted neighborhoods.

25 (iii) Public safety programs such as emergency medical services,
 26 fire department programs, and street lighting in that city.

27 (iv) Anti-gang and youth development programs in that city.

28 (v) Other programs that are designed to contribute to the
 29 improvement of the quality of life in that city.



1 (vi) Relief to the taxpayers of the city from 1 or more taxes
2 or fees imposed by the city.

3 (vii) The costs of capital improvements in that city.

4 (viii) Road repairs and improvements in that city.

5 (b) Sixty-five percent to this state to be deposited in the
6 fund.

7 (c) Five percent to the Michigan agriculture equine industry
8 development fund created under section 20 of the horse racing law
9 of 1995, 1995 PA 279, MCL 431.320. However, if the 5% allocated
10 under this subdivision to the Michigan agriculture equine industry
11 development fund created under section 20 of the horse racing law
12 of 1995, 1995 PA 279, MCL 431.320, exceeds \$3,000,000.00 in a
13 fiscal year, the amount in excess of \$3,000,000.00 must be
14 allocated and deposited in the fund created under section 16.

15 (2) By September 30, 2020 and each September 30 after that
16 date, if the combined amount of money received in the preceding
17 city fiscal year by the city in which the internet gaming
18 operator's casino is located from money allocated under subsection
19 (1)(a), from the wagering tax allocated under section 12 of the
20 Michigan Gaming Control and Revenue Act, 1996 IL 1, MCL 432.212,
21 from the wagering tax allocated under section 15 of the lawful
22 sports betting act, and all payments received under existing
23 development agreements with internet gaming operators, is less than
24 \$183,000,000.00, the board shall distribute from the fund to the
25 city in which the internet gaming operator's casino is located an
26 amount equal to the difference between \$183,000,000.00 and the
27 combined amount of money the city in which the internet gaming
28 operator's casino is located received in the preceding fiscal year
29 from money allocated under subsection (1)(a), from the wagering tax



1 allocated under section 12 of the Michigan Gaming Control and
 2 Revenue Act, 1996 IL 1, MCL 432.212, from the wagering tax
 3 allocated under section 15 of the lawful sports betting act, and
 4 all payments received by the city under existing development
 5 agreements with internet gaming operators. The calculations set
 6 forth in this subsection must not include any payments made under
 7 section 14(5) or any payments made under section 13(1) of the
 8 Michigan Gaming Control and Revenue Act, 1996 IL 1, MCL 432.213, or
 9 any payments made under section 14(5) of the lawful sports betting
 10 act. However, the total amount the city in which the internet
 11 gaming operator's casino is located receives for the preceding
 12 fiscal year under subsection (1)(a) and this subsection must not be
 13 more than 55% of the total received from the tax imposed under
 14 section 14 in the state fiscal year.

15 Sec. 15a. Any payments under section 7(1)(f) must be allocated
 16 as follows:

17 (a) Twenty percent to the governing body of the jurisdiction
 18 where the internet gaming operator's casino is located for its use
 19 in connection with the provision of governmental services.

20 (b) Seventy percent to this state to be deposited in the fund.

21 (c) Ten percent to the Michigan strategic fund created under
 22 section 5 of the Michigan strategic fund act, 1984 PA 270, MCL
 23 125.2005.

24 Sec. 16. (1) The internet gaming fund is created in the state
 25 treasury.

26 (2) The state treasurer may receive money or other assets
 27 required to be paid into the fund under this act or from any other
 28 source for deposit into the fund. The state treasurer shall direct
 29 the investment of the fund. The state treasurer shall credit to the



1 fund interest and earnings from fund investments.

2 (3) The board is the administrator of the fund for auditing
3 purposes.

4 (4) Except as otherwise provided in section 15(2), the board
5 shall expend money from the fund, on appropriation, for all of the
6 following:

7 (a) The board's costs of regulating and enforcing internet
8 gaming under this act.

9 (b) After the expenditure under subdivision (a), each year,
10 \$500,000.00 to the compulsive gaming prevention fund created in
11 section 3 of the compulsive gaming prevention act, 1997 PA 70, MCL
12 432.253.

13 (c) After the expenditures under subdivisions (a) and (b),
14 each year, \$2,000,000.00 to the first responder presumed coverage
15 fund created in section 405 of the worker's disability compensation
16 act of 1969, 1969 PA 317, MCL 418.405.

17 (d) All money remaining after expenditures under subdivisions
18 (a), (b), and (c), to be deposited into the state school aid fund
19 established under section 11 of article IX of the state
20 constitution of 1963.

21 Sec. 17. This act does not authorize the construction or
22 operation of a casino that was not constructed or operating before
23 the effective date of this act.

24 Sec. 19. (1) If the board is authorized or required by law to
25 consider some aspect of criminal history record check for the
26 purpose of carrying out its statutory powers and responsibilities,
27 the board shall require the person to submit his or her
28 fingerprints for review by the department of state police and the
29 Federal Bureau of Investigation for the criminal history record



1 check, in the form and manner required by the department of state
2 police and the Federal Bureau of Investigation to obtain any
3 information currently or subsequently contained in the files of the
4 department of state police or the Federal Bureau of Investigation.
5 The department of state police shall provide all criminal history
6 record checks requested by the board for any person. The department
7 of state police may charge the board a fee for a criminal history
8 record check required under this section. The board shall not share
9 the criminal history record check with a private entity.

10 (2) The department of state police shall store and retain all
11 fingerprints submitted under this act in an automated fingerprint
12 identification system that provides for an automatic notification
13 if new criminal arrest information matches fingerprints previously
14 submitted under this act. Upon the notification described in this
15 subsection, the department of state police shall immediately notify
16 the board. The fingerprints retained under this act may be searched
17 against future fingerprint submissions, and any relevant results
18 will be shared with the board.

19 (3) If the department of state police is able to participate
20 in the Federal Bureau of Investigation's automatic notification
21 system, all fingerprints submitted to the Federal Bureau of
22 Investigation may be stored and retained by the Federal Bureau of
23 Investigation in its automatic notification system. The automatic
24 notification system provides for automatic notification if new
25 criminal arrest information matches fingerprints previously
26 submitted to the Federal Bureau of Investigation under this act. If
27 the department of state police receives a notification from the
28 Federal Bureau of Investigation under this act, the department of
29 state police shall immediately notify the board.



1 Sec. 21. (1) A person that holds a casino license under the
2 Michigan Gaming Control and Revenue Act, 1996 IL 1, MCL 432.201 to
3 432.226, shall provide to the board a monthly report regarding its
4 gaming operations under this act to include all of the following by
5 game category, including, but not limited to, slots, poker, and
6 table games, and sports betting by sport and type of wager:

7 (a) Total amount of wagers received.

8 (b) Payouts.

9 (c) Free play redeemed.

10 (d) Deductions.

11 (e) Adjusted gross receipts.

12 (2) The board shall provide the report under subsection (1) to
13 the department of treasury, the state budget office on request, and
14 the house and senate fiscal agencies on request. In addition, the
15 department of treasury and the state budget office may request
16 additional information from the holder casino licensee under the
17 Michigan Gaming Control and Revenue Act, 1996 IL 1, MCL 432.201 to
18 432.226, that is directly related to, and for the purposes of
19 verification of, the financial data provided under subsection
20 (1) (a) and (b), which must be provided within 60 days after the
21 request. Any information provided under this section is
22 confidential and proprietary and is exempt from disclosure under
23 the freedom of information act, 1976 PA 442, MCL 15.231 to 15.246.

24 Sec. 22. This act does not prohibit selling internet lottery
25 games, including digital representations of lottery games.

